AMENDMENT NO. 20 TO THE OFFICIAL PLAN OF THE TOWNSHIP OF MALAHIDE

Subject: Township of Malahide Official Plan Comprehensive Review and Update

December 16, 2021

CORPORATION OF THE TOWNSHIP OF MALAHIDE

BY-LAW NO. 21-95

WHEREAS the Township of Malahide has an official plan that is in effect, adopted by Council on 16 August 2001 and approved by the Ministry of Municipal Affairs on 9 March 2003, and as subsequently amended; and

WHEREAS a meeting of Council, open to the public, was held on December 16, 2021 for the purposes of considering a proposed amendment which would update the policies and land use designations of the Official Plan in accordance with the requirements of the <u>Planning Act</u>;

WHEREAS the proposed amendment would be consistent with the Provincial Policy Statement;

WHEREAS the intent of the Official Plan of the County of Elgin and the Official Plan of the Township of Malahide would be maintained;

WHEREAS the Council of the Corporation of the Township of Malahide now deems it expedient to adopt the proposed amendment to the Official Plan of the Township of Malahide;

THEREFORE the Council of the Corporation of the Township of Malahide, in accordance with Section 26 of the <u>Planning Act, R.S.O., 1990</u>, as amended, hereby enacts as follows:

- 1. **THAT** Amendment No. 20 to the Official Plan of the Township of Malahide, consisting of the attached explanatory text and schedules, is hereby adopted.
- 2. **THAT** the Clerk is hereby authorized and directed to make application to the County of Elgin for approval of the aforementioned Amendment No. 20 to the Official Plan of the Township of Malahide.
- 3. **THAT** Amendment No. 20 shall not come into force or take effect unless and until it has been approved in accordance with the <u>Planning Act, R.S.O., 1990</u>, as amended.
- 4. **THAT** this By-law shall come into force and take effect on the day of final passing thereof.

READ a FIRST time this 16th day of December, 2021.

READ a SECOND time this 16th day of December, 2021.

READ a THIRD time and FINALLY PASSED this 16th day of December, 2021.

Mayor

Clerk

PART A - THE PREAMBLE

1. <u>PURPOSE</u>

The purpose of this Amendment is to undertake revisions to the Township of Malahide Official Plan resulting from a recent Comprehensive Review and Five-Year Update to the Township's Official Plan. The current Official Plan was adopted on August 16, 2001 and approved by the Ministry of Municipal Affairs and Housing on March 9, 2003. It has been the subject of 18 amendments. A five-year review of the Official Plan (OPA 11) was prepared and approved on September 23, 2013. The Malahide Official Plan is the Township's first official plan following the amalgamation of the former Township of Malahide, former Township of South Dorchester and the Village of Springfield in 1998.

2. <u>BASIS</u>

The rationale for amending the Official Plan is based on the following considerations.

i) The <u>Planning Act</u>, R.S.O. 1990, governs the manner in which a Municipality may amend its Official Plan and ultimately seek the approval of the Official Plan Amendment through the approval authority (in this case being the County of Elgin). The procedures for public and agency input, circulation and the appeal process are all set out under Section 26 of the Act. As further stated,

Updating official plan

26 (1) If an official plan is in effect in a municipality, the council of the municipality that adopted the official plan shall, in accordance with subsection (1.1), revise the official plan as required to ensure that it,

(a) conforms with provincial plans or does not conflict with them, as the case may be;

(b) has regard to the matters of provincial interest listed in section 2; and

(c) is consistent with policy statements issued under subsection 3 (1). 2015, c. 26, s. 24 (1).

ii) Under the Provincial Policy Statement 2020 (PPS), Official plans at the lower tier level must be consistent with the PPS released by the Province of Ontario in 1996 and in revised form in 2005, 2014 and most recently in 2020. The PPS contains the guiding framework for the preparation of new official plans and for comprehensive reviews. The PPS essentially states that strong communities, a clean and healthy environment, and a strong economy are inextricably linked. It promotes wisely managing change and efficient land use and development patterns. Efficient land use and development patterns support, amongst other things, strong, livable, and healthy communities and facilitating economic growth. Furthermore, the PPS states that land use must be carefully managed to meet the full range of current and future needs while achieving efficient development patterns. iii) The County of Elgin Official Plan was approved by the Province on October 9, 2013. It represents the first ever Official Plan for the County. The Village of Springfield, Village of Port Bruce and the Hamlets of Copenhagen and Orwell are identified as 'Tier 2' settlement areas in the County of Elgin Official Plan. These are settlement areas that are on partial services e.g. piped water supply or sanitary sewage system. The remaining eight Hamlets are identified as 'Tier 3' settlement areas in which municipal water and sanitary sewage systems is not available. Only limited development is "expected" in these settlement areas.

Confirmation and reinforcement of the Village of Springfield as the focus of future growth and development in Malahide is considered to be in conformity with the intent of the County of Elgin Plan.

iv) The Township has a Comprehensive Zoning By-law passed on April 5, 2018 which replaces By-law No. 05-27. The Zoning By-law regulates the use of land and the character, location and use of buildings and structures throughout the Municipality. It divides the Municipality into several specific land use zones. For each zone, the permitted uses and the regulations governing these uses (namely, the siting and size of buildings and structures) are listed. The Zoning By-law implements various policies and provisions of the Township's Official Plan.

The Zoning By-law must be in conformity with both the County of Elgin Official Plan and the Township of Malahide Official Plan. Changes to the Zoning By-law will ultimately be required following the adoption and approval of this Official Plan Amendment. Any and all changes to land use designations in the Official Plan will require review in concert with the Zoning By-law to ensure that lands do not remain zoned for a use or uses which are no longer permitted or recognized by the Official Plan.

PART B - THE AMENDMENT

All of this part of the Amendment entitled 'Part B - The Amendment', consisting of the following text and schedules, constitutes **Amendment No. 20** to the Official Plan of the Township of Malahide.

DETAILS OF THE AMENDMENT

1. Section 1.5 of the Official Plan of the Township of Malahide, being <u>Official Plan Review</u>, is hereby deleted in its entirety and replaced by the following:

"1.5 Official Plan Review

In 2018, the Township initiated a five year review of the Official Plan in accordance with Section 26 of the <u>Planning Act</u>. The last review of the Plan was approved by the Ministry of Municipal Affairs and Housing on September 25, 2013. Population projections have been updated with the population now expected to reach 11,860 by the year 2045. The increased population will generate a demand for approximately 800 new dwellings by the same year."

2. Section 1.0 of the Official Plan of the Township of Malahide, being <u>INTRODUCTION TO THE</u> <u>PLAN</u>, is hereby amended by the addition of the following subsections:

"1.6 <u>County of Elgin</u>

The first ever County of Elgin Official Plan was approved by the Ministry of Municipal Affairs and Housing and came into effect on October 9, 2013. The Plan became operative following the last update to the Township of Malahide Official Plan. It constitutes an upper tier plan whereas the Township of Malahide Official Plan constitutes a lower tier plan. As such, this Official Plan is required, under the <u>Planning Act</u>, to conform with the County of Elgin Official Plan. In the event of a conflict between official plans, the County Plan prevails to the extent of such conflict. In all other respects, this Plan remains in full force and effect.

The County of Elgin Official Plan is currently the subject of a five-year review. Any modifications to the County Plan arising from this review shall be assessed to determine whether any issues of conformity arise with respect to the Malahide Official Plan and, if necessary, the Plan shall be amended accordingly.

1.7 Matters of Provincial Interest

The Township, in carrying out its responsibilities under the <u>Planning Act</u>, is required to have regard to 'matters of provincial interest' as declared by the Act. These matters are as follows:

(a) the protection of ecological systems, including natural areas, features and functions;

- (b) the protection of the agricultural resources of the Province;
- (c) the conservation and management of natural resources and the mineral resource base;
- (d) the conservation of features of significant architectural, cultural, historical, archaeological or scientific interest;
- (e) the supply, efficient use and conservation of energy and water;
- (f) the adequate provision and efficient use of communication, transportation, sewage and water services and waste management systems;
- (g) the minimization of waste;
- (h) the orderly development of safe and healthy communities;
- (h.1) the accessibility for persons with disabilities to all facilities, services and matters to which this Act applies;
- (i) the adequate provision and distribution of educational, health, social, cultural and recreational facilities;
- (j) the adequate provision of a full range of housing, including affordable housing;
- (k) the adequate provision of employment opportunities;
- (I) the protection of the financial and economic well-being of the Province and its municipalities;
- (m) the co-ordination of planning activities of public bodies;
- (n) the resolution of planning conflicts involving public and private interests;
- (o) the protection of public health and safety;
- (p) the appropriate location of growth and development;
- (q) the promotion of development that is designed to be sustainable, to support public transit and to be oriented to pedestrians;
- (r) the promotion of built form that,
 - (i) is well-designed,
 - (ii) encourages a sense of place, and
 - (iii) provides for public spaces that are of high quality, safe, accessible, attractive and vibrant;
- (s) the mitigation of greenhouse gas emissions and adaptation to a changing climate.

These matters of provincial interest are further elaborated upon in the Provincial Policy Statement. They shall be a consideration by the Township in the evaluation of any amendment to this Plan, any amendment or variance to the Zoning By-law, the approval of a plan of subdivision or condominium, the granting of a consent, permission or any other planning-related approval regulated or required under the <u>Planning Act</u>.

1.8 Population and Housing

The Township remains committed to understanding its present and future land use needs in the face of the changing community demographics. The Provincial Policy Statement 2020 (PPS) now directs that "Sufficient lands shall be made available to accommodate an appropriate range and mix of land uses to meet projected needs for a time horizon of up to 25 years, informed by provincial guidelines". Given timelines established for the Development Charges (DC) Study prepared by Watson & Associates (2019), it was determined that growth projections for the Township would be completed as part of that exercise and utilized as part of the Official Plan review and update. Based on the DC study, 9,820 people residing in the Township of Malahide in 2019. The 10-year and 20-year long-term population forecasts anticipate a steady growth of approximately 0.9% annually, ultimately reaching a population of 10,780 by 2029. The population is expected to increase to 11,450 by the year 2039.

Current projections indicate that there will be demand for 327 new dwelling units between 2019 and 2029, and an additional 230 dwellings between 2029 and 2039. The demand will increase by an additional 241 dwellings to 2045. In total for the period 2019-2045, there will be a demand for approximately 800 new dwellings with an additional 2,040 new residents.

While there is expected to be a modest increase in the growth rate for the Municipality over the next 25 years, the average household size is expected to continue to decline. Together, these trends will continue to fuel the need for additional housing options and opportunities in the Township to maintain housing attainability and diversity."

3. Section 2.1.2 of the Official Plan of the Township of Malahide, being <u>Land Use</u>, is hereby amended by deleting the last sentence in subsection 2.1.2.5 and replacing it with the following:

"Further expansion of these small-scale institutional uses beyond the existing zoned areas will be evaluated through a Zoning By-law amendment without the need for an Official Plan amendment."

4. Section 2.1.4 of the Official Plan of the Township of Malahide, being <u>Secondary Uses and</u> <u>Agricultural Related Uses</u>, is hereby deleted in its entirety and replaced by the following:

"2.1.4 On-Farm Diversified Uses

The Township acknowledges the importance to the agricultural community of enabling farm operators to diversify while at the same time supplement income from the farm operation. A variety of uses may qualify as on-farm diversified uses provided such uses are related to agriculture, supportive of agriculture or are able to co-exist with agriculture without conflict. An amendment to the Official Plan shall not be required. The following general criteria shall apply:

- a) such uses shall be located on a farm property which is actively used for agricultural purposes;
- b) such uses shall be clearly secondary to the principal agricultural use of the lands;
- c) such uses shall be limited in size and lot coverage as more specifically defined and regulated in the Zoning By-law;

- such uses may be permitted subject to the approval of 'site-specific' zoning;
- e) such uses shall be compatible with, and shall not hinder, neighbouring agricultural operations;

Proposals to establish on-farm diversified uses will be evaluated in consultation with the <u>Guidelines on Permitted Uses in Ontario's Prime</u> <u>Agricultural Areas</u> (Publication 851) authored by the Ministry of Agriculture, Food and Rural Affairs."

5. Section 2.1.6 of the Official Plan of the Township of Malahide, being <u>Land Division</u>, is hereby amended by inserting the following paragraph at the end of the section:

"In the Township of Malahide, it is acknowledged that a number of agricultural holdings are operated as independent and viable farm parcels by Amish and Mennonite families accustomed to an absence of, or otherwise greatly reduced level of, the mechanization otherwise required and utilized by modern-day farm operators managing large acreages. In such cases, the creation of smaller farm lots provides for the separation of operational farms and the recognition of existing conditions. The severance of farms held by the Amish and Mennonite communities presents challenges in applying official plan policies which do not take into account or acknowledge the nuances of a typical Amish or Mennonite farm operation and the benefits of permitting a smaller farm size in instances where family members wish to continue a livelihood in agriculture. It would be unreasonable to expect a rigid application of a minimum farm parcel size in such cases where the splitting of agricultural lands is proposed. Accordingly, if the Township and Land Division Committee are satisfied that the resulting smaller parcels could continue to function as independent and viable agricultural operations, severances of this nature may be permitted subject to the usual conditions being imposed and subject to all other applicable policies of this Plan."

6. Section 2.0 of the Official Plan of the Township of Malahide, being <u>RESOURCE POLICIES</u>, is hereby amended by the addition of the following subsections:

"2.1.8 Existing Vacant Lots

Existing vacant lots (i.e. lots of record) may be used for the purposes of a single unit dwelling provided they are capable of being serviced by an adequate and potable water supply and an approved on-site sanitary waste disposal system. Where such lots are not zoned for residential purposes, an amendment to the Zoning By-law shall be required.

2.1.9 Animal Kennels

Animal kennels shall be permitted subject to appropriate measures being taken to eliminate or effectively mitigate any adverse impacts on neighbouring land uses, to ensure the safety of neighbouring residents and to ensure the proper disposal of animal waste. Lands shall be sufficiently large to provide adequate space for outdoor exercise areas and provide adequate buffering from neighbouring properties. Animal kennels shall only be permitted by means of 'site-specific' zoning in the Township's Zoning By-law, and a minimum separation distance from neighbouring dwellings shall be prescribed. Maximum noise levels at the property line, and other sound mitigation measures, may also be regulated. Site plan control shall apply to ensure adequate buffering measures, sound attenuation, security fencing and other site improvements are undertaken and satisfactorily maintained. A license to operate shall be obtained from the Township.

2.1.10 Keeping of Exotic Animals

The keeping of exotic animals shall be prohibited in accordance with the Township's "By-law to Prohibit the Keeping of Exotic Animals in the Township of Malahide" passed under the <u>Municipal Act</u> and regulations thereto.

2.1.11 Right-to-Farm

The Township acknowledges that in agricultural areas, agricultural uses and normal farm practices be promoted and protected in a way that balances the needs of the agricultural community with provincial health, safety and environmental concerns. Nothing in this Plan shall prevent normal farm practices that are conducted in a manner consistent with proper and acceptable customs and standards. The Township remains committed to upholding the principle of normal farm practice when addressing complaints with respect to noise, odours and dust and similar nuisances brought against the farming community. Accordingly, the Township may participate at any proceeding called to resolve such complaints under the <u>Farming and Food Production Protection Act</u>.

2.1.12 Second Dwelling Units

A second dwelling unit shall be permitted within a single detached dwelling unit or within an accessory building situated on the same lot subject to the provisions of the Zoning by-law and in accordance with the requirements of the Ontario Building Code. Where a second dwelling unit is located within an accessory building, the building shall:

- a) be situated within or in close proximity to the clustering of existing farm buildings and structures and/or the main dwelling on the lot as the case may be;
- b) be of a size and design to render it clearly accessory and secondary to the main dwelling. A maximum of one dwelling unit shall be permitted and a maximum floor area shall be stipulated in the Zoning By-law;
- c) be serviced by the existing on-site water supply and existing sanitary waste disposal system serving the main dwelling;
- d) be subject to the Minimum Distance Separation (MDS I) requirements such that the second dwelling unit shall not further contravene a noncomplying MDS I setback that already exists in the case of the main dwelling.

A severance of the second dwelling unit from the balance of the lot will not be permitted."

7. Section 3.4 of the Official Plan of the Township of Malahide, being <u>Employment Areas</u>, is hereby amended by the addition of the following subsection and re-numbering all subsequent subsections accordingly:

"3.4.1 <u>Conversion of Employment Areas</u>

Where lands are designated for industrial, commercial or other employment purposes and are proposed to be converted to non-employment purposes, an amendment to the Plan in accordance with a comprehensive review as set out in the Provincial Policy Statement shall be required. The lands shall not be required for employment purposes over the long term and the need for the conversion shall be justified.

The conversion of employment areas to a designation that permits nonemployment uses by means of an amendment to the Plan may be permitted outside a comprehensive review provided the area has not been identified as provincially significant through a provincial plan exercise or as regionally significant by a regional economic development corporation working together with affected upper and single-tier municipalities and subject to the following:

- a) there is an identified need for the conversion and the land is not required for employment purposes over the long run.
- b) the proposed uses would not adversely affect the overall viability of the employment area; and
- c) existing or planned infrastructure and public service facilities are available to accommodate the proposed uses.
- 8. Section 3.4.3 of the Official Plan of the Township of Malahide, being <u>Industrial Small Scale</u>, is hereby amended by deleting the sentence "In general, industrial uses shall be encouraged to be located in designated settlement areas and shall include warehousing, processing, manufacturing, assembly and storage." and replacing it with the following:

"In general, industrial uses shall be encouraged to be located in designated settlement areas and may include warehousing, processing, manufacturing, assembly and storage."

 Section 3.4.4 of the Official Plan of the Township of Malahide, being <u>Industrial – Large Scale</u>, is hereby amended by deleting the sentence "The preferred locations for such shall be in the "Suburban Areas" land use designation or within lands designated "Industrial" in the Village of Springfield." in subsection 3.4.4.1 and replacing it with the following:

"The preferred locations for such shall be in the "Suburban Areas" land use designation or within lands designated "Industrial" on Schedule "A1" or Schedule "B".

 Section 3.4.4 of the Official Plan of the Township of Malahide, being <u>Industrial – Large Scale</u>, is hereby amended by deleting the sentence "Within the areas designated "Industrial" on Schedule "B", the primary use of land shall be for industrial purposes including manufacturing, processing, assembling, repairing, wholesaling, warehousing, storage and trucking." in subsection 3.4.4.2 and replacing it with the following:

> "Within the areas designated "Industrial" on Schedule "A1" or Schedule "B", the primary use of land shall be for industrial purposes including manufacturing, processing, assembling, repairing, wholesaling, warehousing, storage and trucking."

11. Section 3.0 of the Official Plan of the Township of Malahide, being <u>GENERAL LAND USE</u> <u>POLICIES</u>, is hereby amended by the addition of the following subsection:

"3.4.5 Home – Based Industrial Park

The 'Home-Based Industrial Park' designation applies to lands lying generally north of Talbot Line (Highway No. 3) and west of Hacienda Road (Aylmer East Area); lands lying east of Dorchester Road and south of Ron McNeil Line (west of Kingsmill Corners) and lands lying east of Springfield Road and north of College Line, for development of a creatively-designed mix of home-based industrial uses. The combination of uses in the industrial park would have the outward appearance of a typical residential subdivision.

Lands designated "Home Based Industrial Park' may be used for the purposes of an integrated industrial-residential park subject to the following criteria:

- (a) Development of the subject lands shall take place in a manner whereby industrial uses are balanced with residential uses, recognising that there may be some affects from industrial uses which are not typical of a residential subdivision but which are otherwise tolerated by likeminded home-based industrial entrepreneurs in regard to compatibility of land uses;
- (b) The floor area of the main building used for residential purposes shall be less than the floor area of the building used exclusively for industrial purposes or uses accessory thereto;
- (c) A wide range of industrial uses, including offices and certain related sales will be permitted. Provisions will be contained in the Zoning Bylaw and may be included as restricted covenants in property deeds to minimize conflicts between industrial uses and residential uses, and performance standards for industrial uses shall be incorporated into the Zoning By-law;
- (d) A high degree of site design and amenity will be expected. The Township shall encourage development proposals which demonstrate unique and innovative features, and are designed to provide thoughtful integration of residential and industrial uses in a subdivision-style setting."

12. Section 3.0 of the Official Plan of the Township of Malahide, being <u>GENERAL LAND USE</u> <u>POLICIES</u>, is hereby amended by the addition of the following subsections:

3.9 Granny Flats

A 'granny flat', garden suite or similar temporary secondary dwelling may be permitted for up to 20 years for family members provided such units are designed to be portable and removed from the lands, or readily converted to non-residential use, upon no longer being required for their intended occupants. The lands shall be sufficiently large to accommodate the dwelling and its required services. Measures will be taken, if necessary, to ensure compatibility with neighbouring uses. A Temporary Use By-law shall be required in accordance with the <u>Planning Act</u> along with an agreement with the Township which clearly specifies the terms and conditions with respect to, amongst other matters, occupancy of the dwelling and its removal or conversion to other uses at the end of the prescribed period.

3.10 Cannabis Production and Processing Facilities

The Ontario Ministry of Agriculture, Food & Rural Affairs (OMAFRA) has taken the position that facilities for the production and processing of Cannabis constitute an "agricultural use" for land use planning purposes within the meaning of the Provincial Policy Statement. Notwithstanding this position, the Township remains cognizant of the profound and significant land use planning issues associated with Cannabis growing and harvesting facilities. These issues include, but are not limited to, odour impacts, light pollution, security, power and water requirements (sustainable private services) and increased traffic on local roads.

3.10.1 Locations

Cannabis Production and Processing Facilities shall only be permitted in areas of the Township designated 'Agriculture' and 'Industrial'.

3.10.2 Policies

Cannabis production and processing facilities shall only be permitted within the locations described in 3.10.1 subject to the following:

- Supporting documentation from the proponent including, but not necessarily limited to, a planning justification report, odour and dust impact assessment, light impact assessment, transportation impact study and hydrogeological study;
- b) A clear and definitive demonstration by the proponent, based on the supporting documentation noted in part a) that the proposed facility is compatible with neighbouring properties and land uses. Where land use compatibility is not capable of being established, such facilities shall. under no circumstances, be permitted;
- c) Adoption of a 'site-specific' amendment to the Zoning By-law to establish minimum separation distances from neighbouring residential

and/or institutional uses, and the application of a maximum lot coverage standard on a case-by case basis;

- d) Site plan control shall apply and an agreement shall be entered into and registered on title to the satisfaction of the Township;
- e) Cannabis Production and Processing Facilities shall be located, designed and operated in accordance with all applicable Federal regulations, and shall be registered or licensed by Health Canada."
- 13. Section 3.8 of the Official Plan of the Township of Malahide, being <u>Specific Policy Areas</u>, is hereby amended by the addition of the following subsection:

"3.8.13 Specific Policy Area No. 13

The lands situated on the west side of Putnam Road and north side of Lyons Line, in Part Lot 4, Concession 10 South, municipal address 51570 Lyons Line, and designated "Specific Policy Area" on Schedule "A1", may be used, developed and zoned to permit an auction house establishment, which may include the outdoor display and storage of items for sale in the auction."

- 14. Section 4.1.4 of the Official Plan of the Township of Malahide, being <u>Intensification and</u> <u>Redevelopment</u>, is hereby amended by deleting all references to "4.4.1.2" contained in subsection 4.1.4.2 d) and replacing them with "**4.1.4.2**."
- 15. Section 4.1.4 of the Official Plan of the Township of Malahide, being <u>Intensification and</u> <u>Redevelopment</u>, is hereby amended by the addition of the following subsections:
 - "4.1.4.4 A new settlement area may be identified or the expansion of a settlement area boundary allowed only at the time of a comprehensive review and only where it has been demonstrated that:
 - a) sufficient opportunities to accommodate growth and to satisfy market demand are not available through intensification, redevelopment and designated growth areas to accommodate the projected needs over the identified planning horizon;
 - b) the infrastructure and public service facilities which are planned or available are suitable for the development over the long term, are financially viable over their life cycle, and protect public health and safety and the natural environment;
 - c) in prime agricultural areas:
 - 1. the lands do not comprise specialty crop areas;
 - 2. alternative locations have been evaluated, and
 - i. there are no reasonable alternatives which avoid prime agricultural areas; and
 - ii. there are no reasonable alternatives on lower priority agricultural lands in prime agricultural areas;

- d) the new or expanding settlement area is in compliance with the minimum distance separation formulae; and
- e) impacts from new or expanding settlement areas on agricultural operations which are adjacent or close to the settlement area are mitigated to the extent feasible.
- 4.1.4.5 Notwithstanding policy 4.1.4.4, adjustments of settlement area boundaries may be permitted outside a comprehensive review provided:
 - a) there would be no net increase in land within the settlement areas;
 - b) the adjustment would support the municipality's ability to meet intensification and redevelopment targets established by the Township;
 - c) prime agricultural areas are addressed in accordance with 4.1.4.4 c), d) and e); and
 - d) the settlement area to which lands would be added is appropriately serviced and there is sufficient reserve infrastructure capacity to service the lands."
- 16. Section 4.4.2 of the Official Plan of the Township of Malahide, being <u>Residential</u>, is hereby amended by deleting the sentence "Within the areas designated "Residential" on Schedule "B", the primary use of land shall be for single detached dwellings, two unit dwellings and multiple unit dwellings in order to ensure a diversity of housing types capable of meeting the needs of the community" in subsection 4.4.2.1 and replacing it with the following:

"Within the areas designated "Residential" on Schedule "B", the primary use of land shall be for single detached, semi detached, duplex, triplex, fourplex, townhouse and apartment dwellings in order to ensure a diversity of housing types capable of meeting the needs of the community"

17. Section 4.4.2 of the Official Plan of the Township of Malahide, being <u>Residential</u>, is hereby amended by deleting the sentence "The lot frontage, lot depth, and lot depth of any lots proposed to be used or created for residential purposes shall be appropriate to the development being proposed and consistent in size and shape, whenever possible, to adjacent and surrounding lots." in subsection 4.4.2.6 a) and replacing it with the following:

"The lot frontage, lot depth, and lot depth of any lots proposed to be used or created for residential purposes shall be appropriate to the development being proposed and should give consideration to and be compatible with adjacent and surrounding lots."

18. Section 4.4.3 of the Official Plan of the Township of Malahide, being <u>Central Business</u> <u>District</u>, is hereby amended by deleting the words "Section 4.5.1" in subsection 4.4.3.2 and replacing it with the following: "**Section 4.4.2**" 19. Section 4.4 of the Official Plan of the Township of Malahide, being <u>Village of Springfield</u>, is hereby amended by the addition of the following subsection:

"4.4.4 Future Urban Growth

- 4.4.4.1 Within areas designated "Future Urban Growth" on Schedule "B" it is the intent for urban development to occur at some point in the future. The Future Urban Growth designation establishes this intent, while ensuring that development does not occur until such time as the necessary background studies and justification are completed and a coordinated plan is prepared which supports the vision for Springfield in this plan.
- 4.4.4.2 Lands designated Future Urban Growth will be zoned to allow a limited range of uses based on the nature of their existing use. Agricultural uses will be permitted in the "Future Urban Growth" designation provided they are compatible with residential dwellings and other sensitive uses, and do not contribute to land use conflicts.
- 4.4.4.3 Prior to permitting new development within lands designated Future Urban Growth, the following conditions must be satisfied:
 - a) <u>Land Needs Justified</u>: There is less than a 25 year supply of vacant, unconstrained land designated and suitable to accommodate the expected type of growth based on population, household and/or employment projections within Springfield.
 - b) <u>Servicing Strategy</u>: A functional servicing report shall be prepared which demonstrates that the proposed development can be provided with municipal water and sewage services, and that uncommitted reserve capacity exists within the municipal infrastructure.
 - c) <u>Land Use Planning</u>: The preparation of a comprehensive plan for the lands which addresses the proposed land use mix, including community facilities, parks and open space; the compatibility between different land uses and development at different densities, road alignment, and the effect on environmental features."
- 20. Section 6.1 of the Official Plan of the Township of Malahide, being <u>Infrastructure</u>, is hereby amended by deleting the words "and By-pass (Future)" in subsection 6.1.1.6:
- 21. Section 8.2 of the Official Plan of the Township of Malahide, being <u>Interpretation</u>, is hereby amended by the addition of the following subsections:

"8.2.3 Unexpected Situations

Where a situation or circumstance arises not specifically addressed or anticipated by the policies of this Plan, the general intent and purpose of the Plan shall be determining factors and benchmarks in establishing general conformity with the Plan.

8.2.4 <u>References to Statutes, Policies and Guidelines</u>

Where any Act, Provincial Policy or Guideline (or portion of any Act, Provincial Policy or Guideline) enacted or published by the Province of Ontario is referred to in this Plan, such references shall be interpreted as referring to any and all subsequent amendments or revisions to the Act, Policy or Guideline as the case may be."

22. Section 8.4 of the Official Plan of the Township of Malahide, being <u>Zoning By-laws</u>, is hereby amended by deleting subsection 8.4.2 in its entirety and replacing it with the following and subsequent sections be re-numbered accordingly:

"8.4.2 Conforming Uses

Some existing uses of land may not be recognized or permitted under the land use designations and policies of this Plan. To prevent undue hardship and protect the land use rights of the owner, such uses may be zoned as conforming uses in the Zoning By-law (i.e. "deemed to conform") provided:

- a) The use does not constitute a danger, nuisance, or a blight with respect to neighbouring uses by virtue of its operating characteristics including noise and traffic generation;
- b) Any proposed extension or enlargement of the use shall not be detrimental to neighbouring uses;
- c) Any change of use is compatible with the quality and character of neighbouring uses;
- d) Where a building or structure is located on lands subject to natural hazards, any reconstruction, extension or enlargement of the building or structure shall comply with the relevant policies of this Plan.

8.4.3 <u>Non-Conforming Uses</u>

Existing uses of land which do not satisfy the requirements of Section 8.4.2 shall not be recognized as conforming uses in the Zoning By-law. While such uses should cease to exist in the long term, it may be desirable to permit their extension, enlargement or conversion to a new use. Permission to extend, enlarge or convert such uses shall be considered by the Committee of Adjustment or Council in accordance with the provisions of the <u>Planning Act</u> based on the following considerations:

- a) There are compelling and supportable reasons and justification to warrant an extension or enlargement of the use;
- b) The change in use is similar to the existing non-conforming use or is more compatible with neighbouring uses than the existing nonconforming use;
- c) The proposed extension or enlargement will not unduly aggravate the situation created by the existence of the use particularly in regard to neighbouring uses, the applicable policies of this Plan and the requirements of the Zoning By-law;

- d) The proposed extension or enlargement is in appropriate proportion to the size of the non-conforming use as it existed on the date of passing of the Zoning By-law;
- e) The characteristics of the non-conforming use and the proposed extension or enlargement with regard to noise, vibration, fumes, smoke, dust, odour, lighting, traffic generation or any other site features shall not add significantly to the incompatibility of the use with the surrounding area;
- f) Neighbouring uses shall be protected, where deemed necessary, by landscaping; buffering or screening; appropriate setbacks for buildings and structures; devices and measures to reduce nuisances; and by regulations for alleviating adverse impacts caused by outside storage, lighting, signs and other similar devices. Such provisions and regulations shall be applied as conditions to the proposed extension or enlargement and may also be extended to the established use in order to improve its compatibility with the surrounding area;
- g) Traffic and parking conditions in the vicinity shall not be adversely affected. Traffic hazards shall be kept to a minimum by the appropriate design of ingress and egress points to and from the site. Additional traffic safety measures may be required where warranted, including improvements to sight conditions especially in proximity to traffic intersections;
- h) Adequate provisions shall be made for parking and loading facilities where deemed necessary or desirable;
- i) Existing or proposed services and utilities shall be adequate or be made adequate.

The Committee of Adjustment or Council shall not be obligated to grant permission to replace or repair a non-conforming use under any circumstances."

- 23. Section 8.9 of the Official Plan of the Township of Malahide, being <u>Non-Conforming Uses</u>, is hereby deleted in its entirety and subsequent sections be re-numbered accordingly.
- 24. Section 8.4 of the Official Plan of the Township of Malahide, being <u>Zoning By-laws</u>, is hereby amended by deleting subsection 8.4.3 in its entirety and replacing it with the following:

"8.4.4 Minor Variances and Permission

The Township shall appoint a Committee of Adjustment pursuant to the <u>Planning Act</u> to consider minor variances and permissions to the Zoning Bylaw. Applications shall be evaluated by the Committee in accordance with the following:

a) whether the variance is minor;

- a) whether the general intent and purpose of this Official Plan and the County of Elgin Official Plan is maintained;
- b) whether the general intent and purpose of the Zoning By-law are maintained;
- c) whether the variance is desirable for the appropriate use and development of the subject lands and neighbouring lands.

In granting applications for minor variances or permissions, conditions may be imposed where the Committee deems it advisable to ensure the intent of the above-noted criteria are satisfied or are capable of being satisfied."

25. Section 8.5 of the Official Plan of the Township of Malahide, being <u>Amendments, Notice</u> <u>Requirements, Public Participation and Appeals</u>, is hereby deleted in its entirety and replaced with the following:

"8.5 <u>Amendments</u>, <u>Pre-Consultation</u>, <u>Complete Applications and Public</u> <u>Consultation</u>

8.5.1 <u>Amendments</u>

Amendments to this Plan shall be considered in response to changing or evolving circumstances and conditions within, or affecting, the Township; changes in policy, legislation and guidelines of other levels of government which may have a bearing on existing uses or the future development of the Township and in direct response to applications advanced by landowners and developers.

8.5.2 <u>Pre-Consultation</u>

Prior to filing applications for an Official Plan and/or Zoning By-law amendment, plan of subdivision or condominium, consent, or minor variance or permission, the proponent shall arrange a pre-consultation meeting with the Township to review the application and identify any additional information required. The Township may pass a by-law requiring applicants to consult with the Municipality in accordance with the Planning Act."

8.5.3 <u>Complete Applications</u>

Where a person or public body requests an amendment to the Plan, the Township may require additional information and supporting documentation that it considers necessary for a complete application and to make a decision on the request over and above what is required by the <u>Planning Act</u> and regulations thereto.

Without limiting the generality of the foregoing, supporting documentation may include any or all of the following:

- Topographic Survey
- Servicing Report
- Hydrogeological Report
- Land Use Compatibility

- Geotechnical Report
- Environmental Impact Study (E.I.S.)
- Traffic Impact Study
- Conceptual Stormwater Management Plan
- Tree Survey and Preservation Plan
- Archeological Assessment
- Natural Heritage Assessment
- Natural Hazards
- Noise Analysis
- Vibration Analysis
- Shadow Study
- Odours, Dust and Nuisance Impacts
- Cultural Heritage Impact Analysis
- Built Heritage Impacts
- Record of Site Conditions (RSC)
- Planning Justification Report"
- 8.5.4 Public Consultation

The Township shall comply with the minimum notification and circulation requirements of the <u>Planning Act</u> for informing the public of matters requiring approval under the Act. Where significant public interest or concern is apparent, the Township may undertake additional measures to increase public awareness and opportunities for engagement, to inform the public of emerging planning issues, to facilitate access to planning-related information and to convene non-statutory public open houses, forums and 'town-hall' meetings where considered appropriate. Should potentially contentious issues arise, Council may schedule additional meetings prior to the required statutory meeting.

26. Section 8.6 of the Official Plan of the Township of Malahide, being <u>Plans of</u> <u>Subdivision/Condominium</u>, is hereby amended by the addition of the following:

"8.6.2 Deeming By-laws

The Township may deem plans of subdivision (or parts thereof) more than eight years of age not to be plans of subdivision within the meaning of the <u>Planning</u> <u>Act</u> where development of such plans would not be in conformity with this Plan or where such plans comprise lots having substantially less frontage and/or area than required by the Zoning By-law and where development would be detrimental to and not in keeping with neighbouring uses.

8.6.3 Part Lot Control

Where lands comprise part of a registered plan of subdivision, the Township may, in accordance with the <u>Planning Act</u>, adopt a part lot control by-law to create new lots where it can be demonstrated that any conditions appropriate to the creation and development of such lots are capable of being implemented."

27. Section 8.15 of the Official Plan of the Township of Malahide, being <u>Temporary Use By-laws</u>, is hereby deleted in its entirety and replaced with the following:

"8.15 <u>Temporary Use By-laws</u>

The temporary use of land, buildings and structures may be authorized by the Township, for renewable periods of up to three years, through a temporary use by-law adopted in accordance with the <u>Planning Act</u>. Such uses may be permitted in all land use designations with the exception of lands designated as 'Natural Heritage' without an amendment to this Plan. The temporary use by-law shall reference the area affected and specify the duration of time for which the use will be permitted by the by-law. Upon the expiration of the time period(s) authorized by the by-law, the uses, buildings and structures that were permitted under the by-law cannot be continued as legally non-conforming uses, buildings and structures.

For applications to permit the temporary use of land, the Township shall have regard to the following circumstances and criteria:

- a) proposed buildings and structures and changes to the lands affected;
- b) existence of adequate and approved services where required;
- c) satisfactory and approved vehicular access to a public road of reasonable construction and maintenance to permit year round access;
- d) compatibility with adjacent and surrounding uses;
- e) effect on possible and probable future uses in the immediate area;
- f) land use and constraints as set out in this Plan;
- g) satisfactory assurances that the land will be returned to its previous state and all buildings and structures removed (where deemed appropriate) upon the lapsing of the period stipulated in the by-law or upon the lapsing of any extension period that may be granted.
- h) where a mobile home is permitted for temporary residential accommodation pending completion of a permanent dwelling, or where a travel trailer is permitted for use as a site office, or for accommodation for a caretaker or watchman during a construction project, satisfactory assurances that the mobile home or travel trailer will be removed upon completion of construction."
- 28. Section 8.16 of the Official Plan of the Township of Malahide, being <u>Site Plan Control</u>, is hereby amended by deleting the reference to "25" in subsection 8.16.1.1 a) and changing it to "**2**".
- 29. Section 8.16 of the Official Plan of the Township of Malahide, being <u>Site Plan Control</u>, is hereby amended by deleting subsection 8.16.1.1 b) in its entirety and replacing it with the following:
 - "b) Farm buildings and structures shall not be subject to site plan control; however, the establishment of commercial grain drying operations and

intensive livestock operations may be subject to site plan control where Township Council determines that a potential land use conflict may exist. Notwithstanding farm buildings and structures are exempt, they may be subject to site plan if deemed necessary through evaluations of planning applications including, but not limited to, a Minimum Distance Separation (MDS II) or other setback reduction request."

30. Section 8.16 of the Official Plan of the Township of Malahide, being <u>Site Plan Control</u>, is hereby amended by the addition of the following subsection:

"8.16.1.3 The Township shall, as a condition of site plan approval, require the design of facilities having regard for accessibility for persons with disabilities in accordance with the <u>Planning Act</u>."

- 31. Schedule 'A1', <u>Land Use</u> and Schedule 'A2', <u>Constraints</u>, of the Official Plan of the Township of Malahide, is hereby amended by changing the settlement area boundary limits of the Village of Springfield, the Village of Port Bruce, the Hamlets of Avon, Calton, Copenhagen, Kingsmill Corners, Lyons, Mount Salem, Orwell and South Gore and the Suburban Area of Aylmer West as shown respectively on Schedule 'A', Schedule 'B', Schedule 'C', Schedule 'D', Schedule 'E', Schedule 'F', Schedule 'G', Schedule 'H', Schedule 'I', Schedule 'J' and Schedule 'L' hereto.
- 32. Schedule 'B', Springfield: <u>Land Use and Constraints</u>, of the Official Plan of the Township of Malahide, is hereby amended by changing the settlement area boundary limits of the Village of Springfield as shown on Schedule 'A' hereto.
- 33. Schedule 'C', Port Bruce: <u>Land Use and Constraints</u>, of the Official Plan of the Township of Malahide, is hereby amended by changing the settlement area boundary limits of the Village of Port Bruce as shown on Schedule 'B' hereto.
- 34. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 7, Concession XII, part of Lot 8, Concession XII, part of Lot 19, Concession IX, part of Lot 20, Concession IX and part of Lot 22, Concession IX from 'Agriculture' to 'Residential' as shown on Schedule 'A' hereto.
- 35. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 21, Concession IX from '**Agriculture**' to '**Industrial**' as shown on Schedule 'A' hereto.
- 36. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 21, Concession IX from '**Agriculture**' to '**Home-Based Industrial Park**' as shown on Schedule 'A' hereto.
- 37. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 20, Concession IX and part of Lot 21, Concession IX from 'Agriculture' to 'Commercial' as shown on Schedule 'A' hereto.

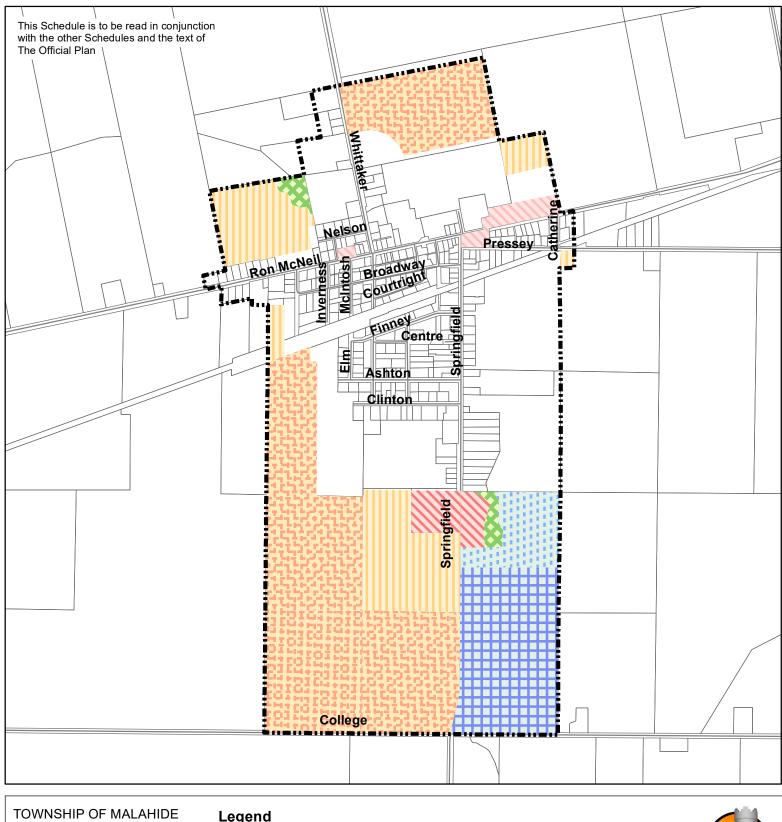
- 38. Schedule 'B', Springfield: <u>Land Use and Constraints</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 21, Concession X and part of Lot 6, Concession XII from '**Residential**' to '**Commercial**' as shown on Schedule 'A' hereto.
- Schedule 'B', Springfield: <u>Land Use and Constraints</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 7, Concession XII from '**Residential**' to '**Commercial**' as shown on Schedule 'A' hereto.
- 40. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 7, Concession XII from '**Agriculture**' to '**Open Space**' as shown on Schedule 'A' hereto.
- 41. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 20, Concession IX and part of Lot 8, Concession XII from '**Agriculture**' to '**Future Urban Growth**' as shown on Schedule 'A' hereto.
- 42. Schedule 'C', Port Bruce: <u>Land Use and Constraints</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 4, part of Lot 5 and part of Lot 6, Concession I from '**Residential**' to '**Open Space**' as shown on Schedule 'B' hereto.
- 43. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 3 and part of Lot 4, Concession VII from '**Hamlet**' (Avon) to '**Agriculture**' as shown on Schedule 'C' hereto.
- 44. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 35, Concession III and Concession IV from '**Hamlet**' (Calton) to '**Agriculture**' as shown on Schedule 'D' hereto.
- 45. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 10 and part of Lot 11, Concession I from '**Hamlet**' (Copenhagen) to '**Agriculture**' as shown on Schedule 'E' hereto.
- 46. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 2, Concession IX from '**Agriculture**' to '**Home-Based Industrial Park**' as shown on Schedule 'F' hereto.
- 47. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 12, Concession X from '**Hamlet**' (Lyons) to '**Agriculture**' as shown on Schedule 'G' hereto.
- 48. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 12, Concession X from '**Agriculture**' to '**Hamlet**' (Lyons) as shown on Schedule 'G' hereto.

- 49. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 20 and part of Lot 21, Concession III and part of Lot 21 and part of Lot 22, Concession IV from 'Hamlet' (Mount Salem) to 'Agriculture' as shown on Schedule 'H' hereto.
- 50. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 74, S.S.T.R. from '**Hamlet**' (Orwell) to '**Agriculture**' as shown on Schedule 'I' hereto.
- 51. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 10 and part of Lot 11, South Gore from '**Hamlet**' (South Gore) to '**Agriculture**' as shown on Schedule 'J' hereto.
- 52. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 87 and part of Lot 88, N.S.T.R. from '**Suburban Area**' (Aylmer East) to '**Home-Based Industrial Park**' as shown on Schedule 'K' hereto.
- 53. Schedule 'A1', <u>Land Use</u> of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 77, S.S.T.R. from '**Suburban Area'** (Aylmer West) to '**Agriculture'** as shown on Schedule 'L' hereto.
- 54. Schedule 'A1', <u>Land Use</u>, of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 4, Concession X from '**Agriculture**' to '**Specific Policy Area No. 13**' as shown on Schedule 'M' hereto.
- 55. Schedule 'A1', <u>Land Use</u>, of the Official Plan of the Township of Malahide, is hereby amended by deleting all references and depictions of "Bypass (Future)" from the legend and map.
- 56. Schedule 'A2', <u>Constraints</u>, of the Official Plan of the Township of Malahide, is hereby amended by deleting all references and depictions of "Future Roads" from the legend and map.

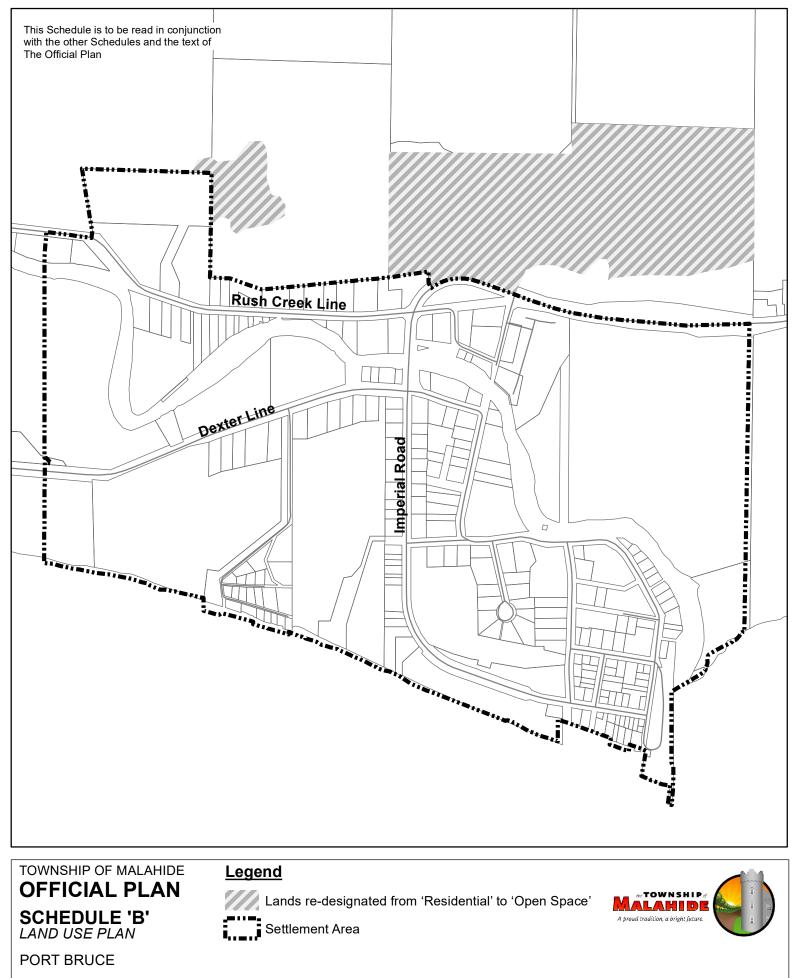
PART C - THE APPENDICES

The following appendices do not constitute part of Amendment No. 20 but are included as information supporting the amendment.

Appendix I	-Notice of Public Meeting
Appendix II	-Minutes of Public Meeting, 16 December 2021.
Appendix III	-Correspondence
Appendix IV	- <u>Background Report and Recommendations, Comprehensive Review and</u> Five-Year Update – Township of Malahide Official Plan, MBPC, March 2021
	<u> Appendix: A – Recommended Policy Changes – Township of Malahide</u> <u>Official Plan Review</u> , MBPC
	<u> Appendix: B – Recommended Mapping Changes – Township of Malahide</u> <u>Official Plan Review</u> , MBPC

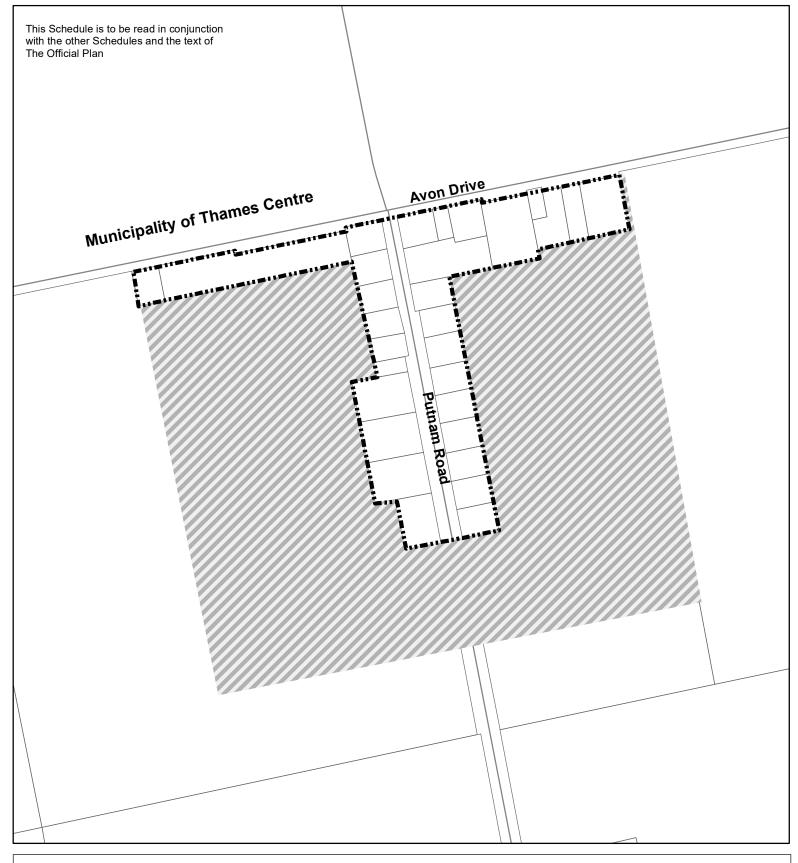






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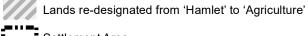
TOWNSHIP OF MALAHIDE **OFFICIAL PLAN**

SCHEDULE 'C'

AVON

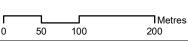


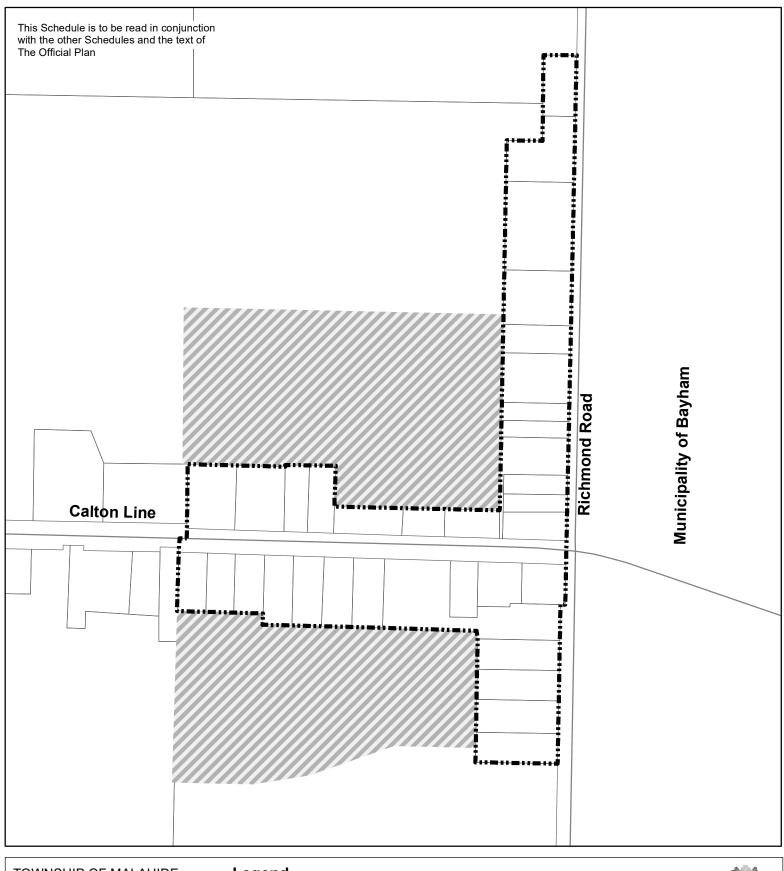
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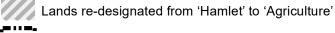






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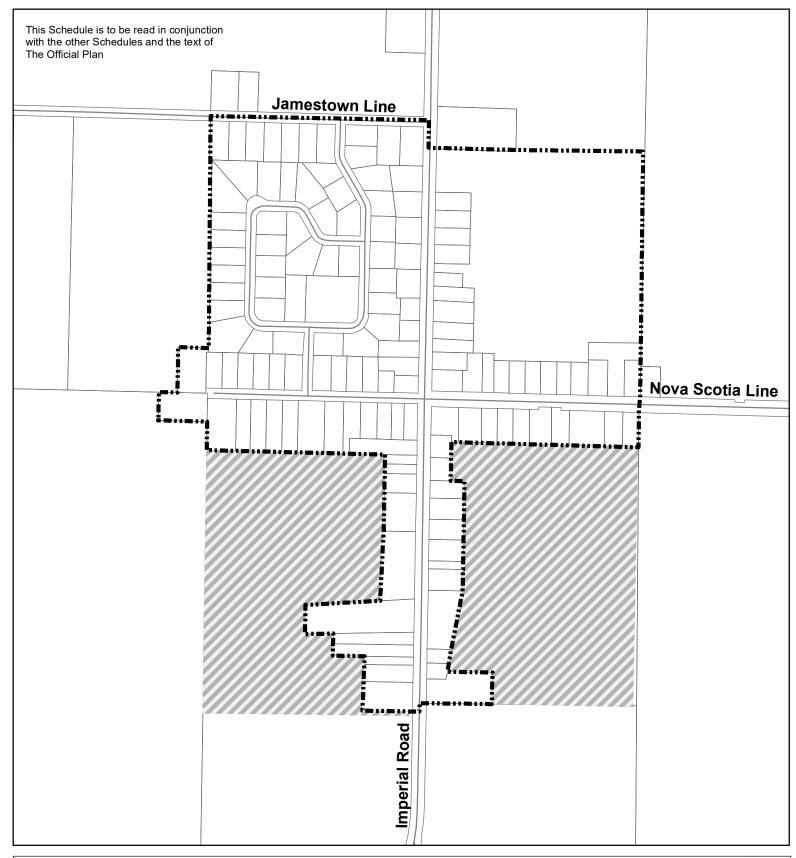
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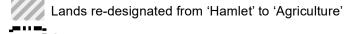
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TOWNSHIP OF MALAHIDE OFFICIAL PLAN SCHEDULE 'E'

<u>Legend</u>



Settlement Area



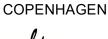
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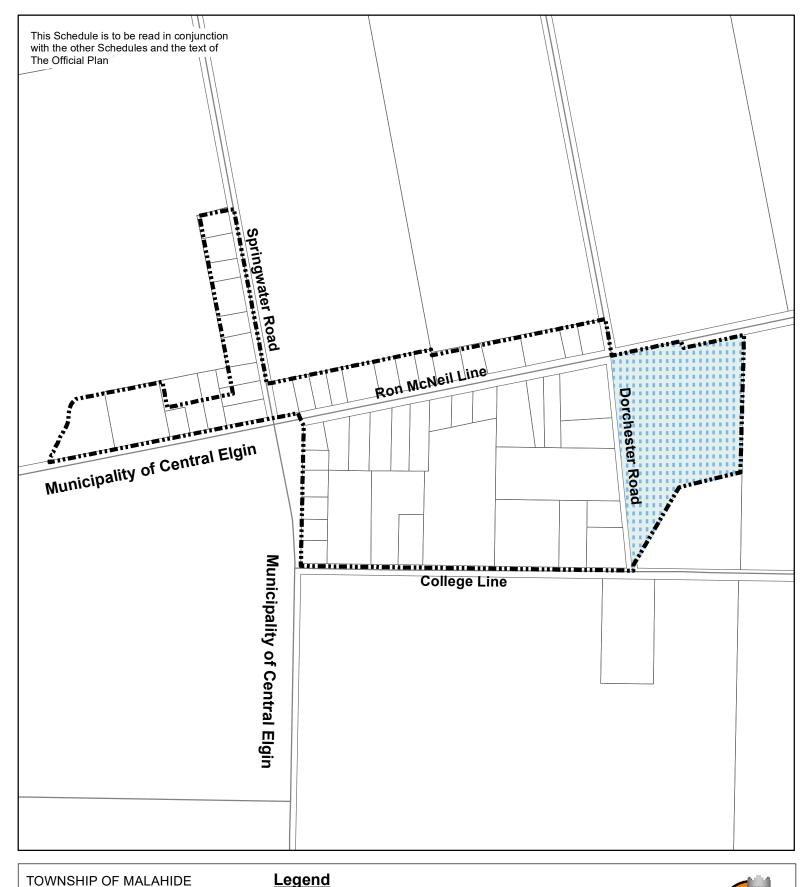
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LAND USE PLAN





TOWNSHIP OF MALAHIDE **OFFICIAL PLAN** SCHEDULE 'F' LAND USE PLAN

KINGSMILL CORNERS





Lands re-designated from 'Agriculture' to 'Home-Based Industrial Park'

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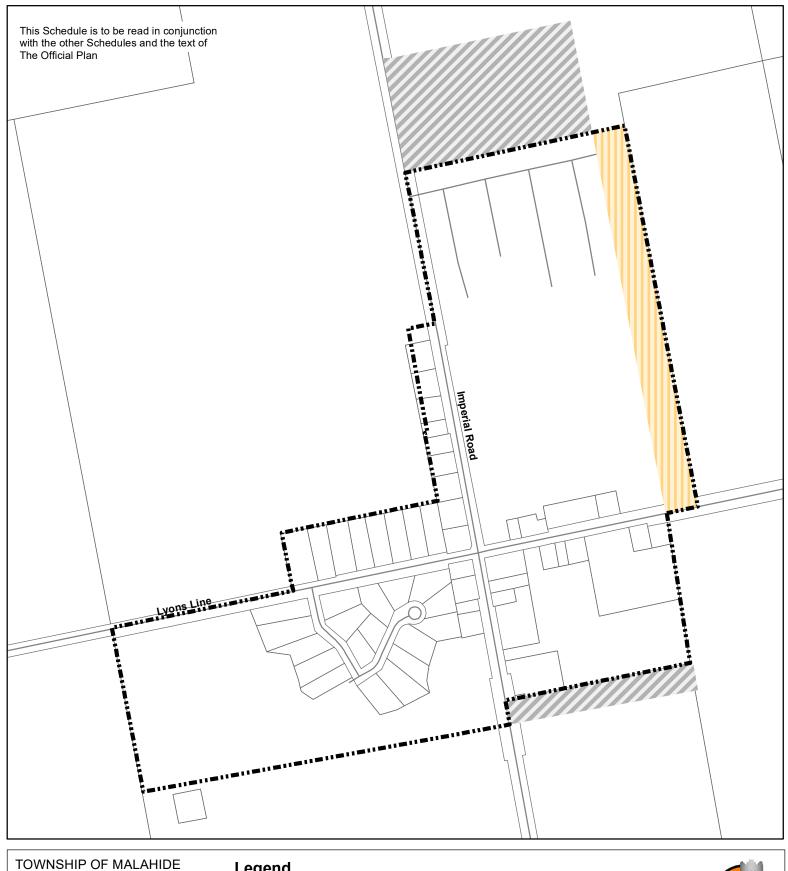
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A proud tradition, a bright future

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Settlement i..



OFFICIAL PLAN SCHEDULE 'G'

Legend



Lands re-designated from 'Agriculture' to 'Hamlet'

Lands re-designated from 'Hamlet' to 'Agriculture'

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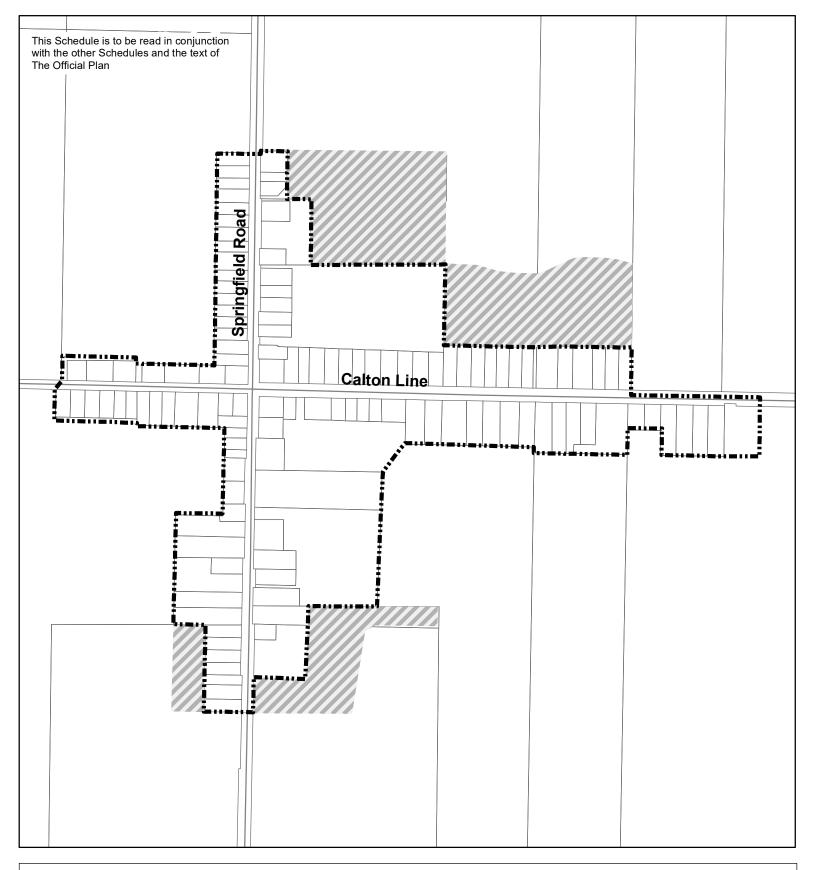
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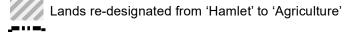




TOWNSHIP OF MALAHIDE OFFICIAL PLAN SCHEDULE 'H' LAND USE PLAN

MOUNT SALEM





Settlement Area



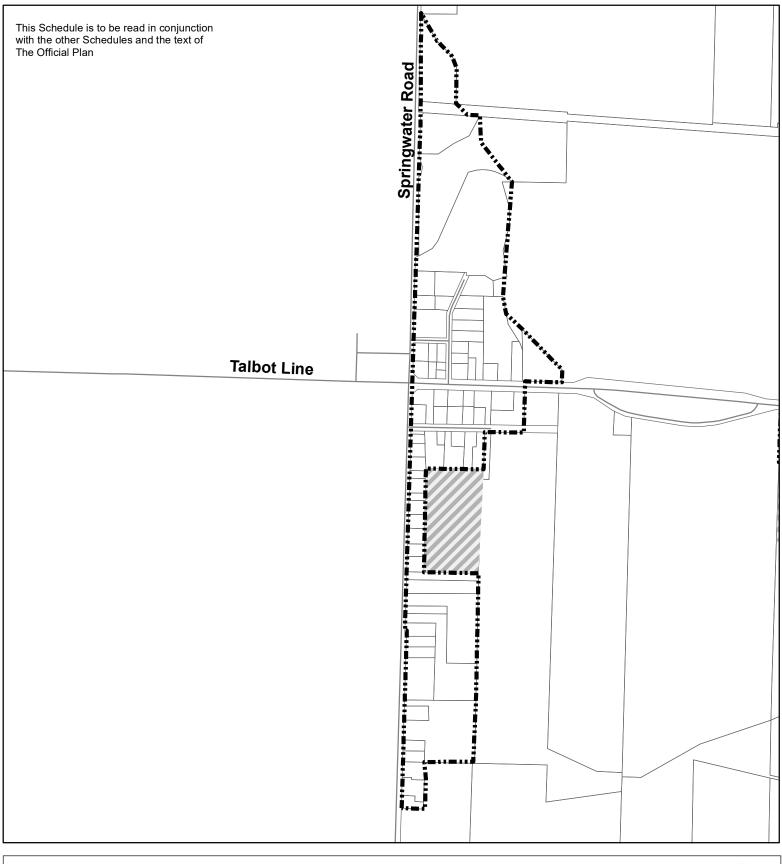
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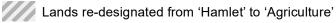
TOWNSHIP OF MALAHIDE OFFICIAL PLAN SCHEDULE 'I'

LAND USE PLAN

ORWELL







TOWNSHIP

LAHIDE

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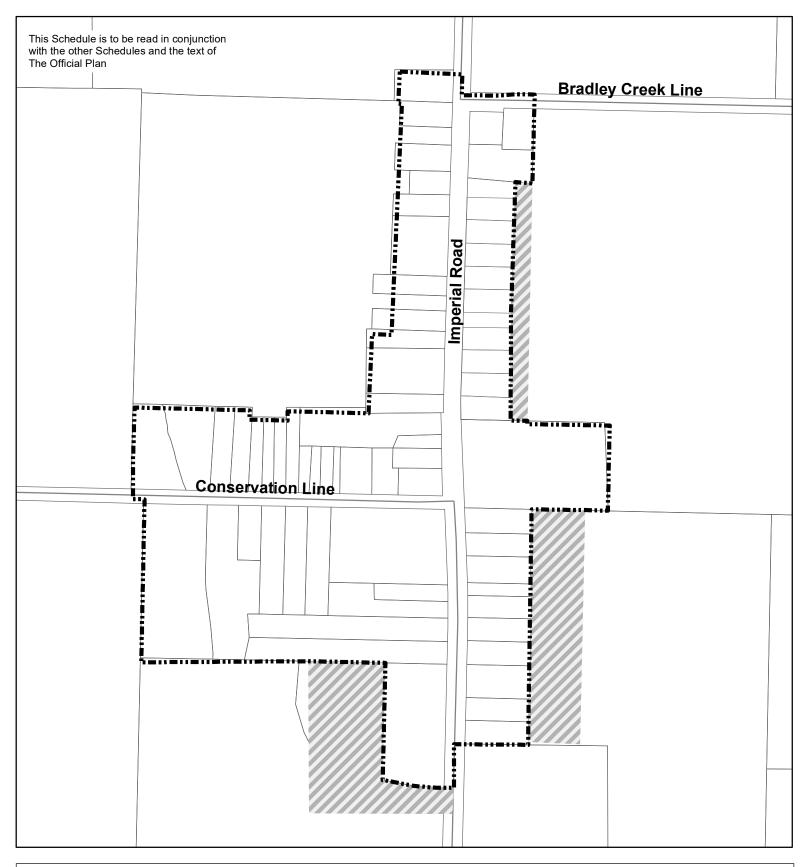
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A proud tradition, a bright future.

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TOWNSHIP OF MALAHIDE **OFFICIAL PLAN** SCHEDULE 'J' LAND USE PLAN

SOUTH GORE

Legend



Lands re-designated from 'Hamlet' to 'Agriculture' Settlement Area

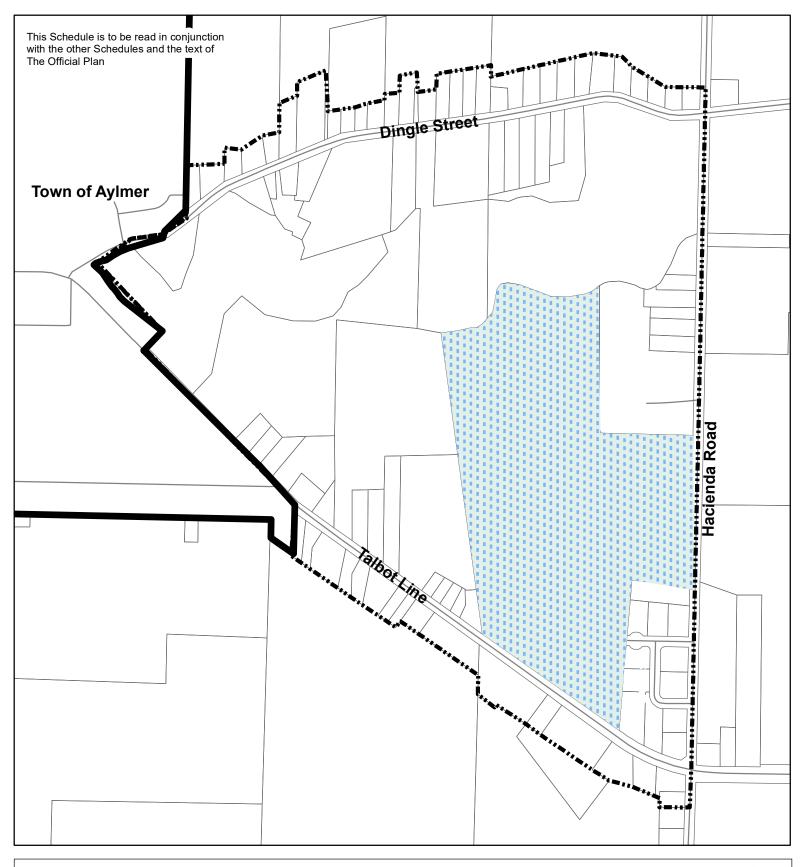


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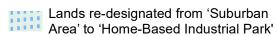


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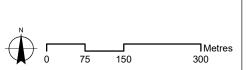
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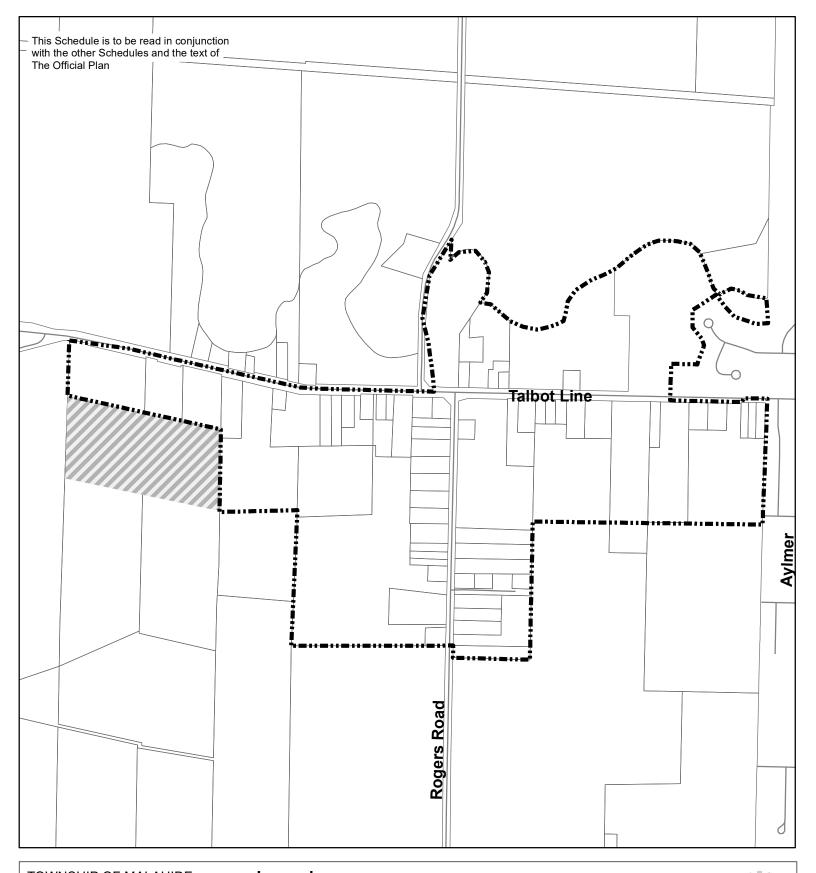
Settlement Area



TOWNSHIP

ALAHIDE

A proud tradition, a bright futur





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Lands re-designated from 'Suburban Area' to 'Agriculture'







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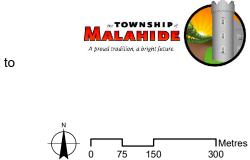
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TOWNSHIP OF MALAHIDE OFFICIAL PLAN SCHEDULE 'M'

<u>Legend</u>



51570 LYONS LINE

LAND USE PLAN



Lands re-designated from 'Agriculture' to 'Specific Policy Area No. 13'

AMENDMENT NO. 20 TO THE OFFICIAL PLAN OF THE TOWNSHIP OF MALAHIDE

APPENDIX I

NOTICE OF PUBLIC MEETING

PUBLIC NOTICE



MEETING OF COUNCIL OPEN TO THE PUBLIC MALAHIDE OFFICIAL PLAN REVIEW

TAKE NOTICE that a Meeting of Council open to the public will be held for the purposes of considering Amendment No. 20 to the Township of Malahide Official Plan. Amendment No. 20 is being presented to Council in response to an update of the Official Plan undertaken in accordance with Section 26 of the <u>Planning Act</u>, which requires municipalities to update their Official Plan at least every five years. This public meeting is being held to fulfill the statutory requirements of Section 17(15) of the <u>Planning Act</u>. Previous public meetings were held on March 6, 2019 and June 28, 2021 for the purposes of considering changes to the Official Plan.

Date:	THURSDAY, DECEMBER 16, 2021
Time:	7:30 PM
Location:	Virtual Meeting
	(https://www.youtube.com/channel/UC2WWxGHYoaNBixWD8viFIGw)

What is an Official Plan?

An Official Plan is a legal document containing goals, objectives and policies to guide land use, development and growth in a municipality. The Official Plan affects everyone in the Township. The Township's current Official Plan is available for download and inspection online at: https://www.malahide.ca/en/municipal-office/planning-official-plan.aspx?_mid_=29432

Why does an Official Plan need reviewed and updated?

Municipalities are required to revise their official plan to ensure that it is consistent with the Provincial Policy Statement (2020), and has regard to matters of provincial interest, such as planning for appropriate location of growth and orderly development of safe and healthy communities, protection of agricultural resources, the protection of ecological systems, including natural areas, features and functions, etc.

The Official Plan Review project was undertaken to clarify Malahide's local vision for the future and directs growth in Malahide based on the principles of making efficient use of existing and planned infrastructure through targeted intensification, and protecting prime agricultural land and other natural resources. Official Plan Amendment No. 20 reflects recommended changes to the Township's Official Plan contained in the Background Report and Appendix A and Appendix B.

Protocol during the COVID-19 Pandemic

Due to the COVID-19 pandemic and the Provincial Emergency Orders for public gatherings, the Township Council Meetings are closed to in-person meetings. As such, a Virtual Meeting is scheduled.

ANY PERSON may attend the Meeting of Council and/or make written or verbal representation.

Tell Us What You Think

We are interested to hear your comments and thoughts, and we value your input. You can provide input in several ways:

1. REVIEWING OFFICIAL PLAN MATERIALS

Documents and materials are available on the Township's website at: <u>https://www.malahide.ca/en/business-and-development/official-plan-</u>review.aspx?_mid_=91269

2. PROVIDE WRITTEN COMMENTS

Written comments about Amendment No. 20 to the Malahide Official Plan may be submitted via post or email. Please allow time for your comments to be received in advance of the meeting.

Such comments can be sent by email to the Township at <u>malahide@malahide.ca</u>; and/or Mail/Fax written comments to:

Allison Adams, Manager of Legislative Services / Clerk Township of Malahide 87 John Street South, Aylmer, Ontario, N5H 2C3 Fax: (519) 773-5334

Comments sent by regular mail delivery should be mailed early so that the Township receives them before the Public Meeting date.

3. PARTICIPATE AT THE VIRTUAL PUBLIC MEETING (via phone or by video online using 'Zoom')

You are entitled to attend this virtual public meeting to express your views. Only those that pre-register will be permitted to participate during the meeting.

To pre-register and participate in the virtual meeting, contact the Manager of Legislative Services / Clerk via email at <u>malahide@malahide.ca</u> before noon (12:00 p.m.) on December 11, 2021 (pre-registration by phone may be made to the Manager of Legislative Services / Clerk only if email is not available). Please provide your name, phone number, and any prepared speaking notes. The Township Staff will provide you with details of how you will be able to join the meeting.

Failure to Attend: If you do not attend at the virtual public meeting, it may proceed in your absence and, except as otherwise provided in the <u>Planning Act</u>, you will not be entitled to any further notice of the proceedings. For more information about this matter, including information about appeal rights, contact the Manager of Legislative Services / Clerk at the email noted below.

To view the live stream meeting proceedings, please visit Malahide's YouTube Channel: <u>https://www.youtube.com/channel/UC2WWxGHYoaNBixWD8viFIGw</u>.

Personal Information: Personal information from those that make (or have already made) either an oral or written submission is collected under the authority of the <u>Planning Act</u> and the applicable implementing Ontario Regulation, and will become part of the public record. Questions about the collection of personal information should be directed to the Manager of Legislative Services / Clerk.

DATED AT THE TOWNSHIP OF MALAHIDE, THIS 24th DAY OF NOVEMBER, 2021

Allison Adams, Manager of Legislative Services / Clerk Township of Malahide 87 John Street South Aylmer, Ontario, N5H 2C3 (519) 773-5344 Email: malahide@malahide.ca AMENDMENT NO. 20 TO THE OFFICIAL PLAN OF THE TOWNSHIP OF MALAHIDE

APPENDIX II

MINUTES OF PUBLIC MEETING 16 DECEMBER, 2021

December 16, 2021 – Council Meeting – Draft Minutes

<u>Malahide Official Plan Amendment No. 20.</u> This public meeting is being held to fulfill the statutory requirements of Section 17(15) of the Planning Act. Previous public meetings were held on March 6, 2019 and June 28, 2021 for the purposes of considering changes to the Official Plan.

Jay McGuffin of Monteith Brown Planning Consultants provided an overview of what a comprehensive review includes to best accommodate the Township. The Township's last comprehensive review was in 2013 which was before the County of Elgin brought forward their Official Plan and there has since been a new Provincial Policy Statement in 2015. This document will now put policy recommendations into place that are consistent with and conform to both the updates of the Provincial Policy Statement and the County of Elgin Official Plan. The updates of the Official Plan are related to the current projections and planning framework. There are new elements being brought forward including sections on Cannabis Production and Processing, Rural & Agricultural Development flexibility, Industrial Policies and Future Urban Growth.

Mr. McGuffin reviewed the land supply and demand portion of the review noting that it was determined that the Township has more than an adequate supply of land to accommodate future growth and anticipated housing needs based on population projections. As a result, it is recommended that a focus be placed on ensuring underutilized lands in the designated hamlets be reallocated to the Village of Springfield where opportunities for growth are appropriately allocated.

Mr. McGuffin reviewed the summary of comments received from the public and their recommendations in respect to those concerns. Mr. McGuffin also reviewed the lands that were being re-designated throughout the Township.

Mayor Mennill asked if any additional comments had been received. Clerk Adams read three comments received after the agenda was prepared from David Roe, Robert DeRyk and Bill MacIntyre. Mr. McGuffin addressed the comments received by Mr. Roe and summarized why ribbon development which relates to urban sprawl into the agricultural areas is not within good planning measures. Mr. McGuffin addressed the other two concerns in that if development is going to happen there needs to be enough land available so the return on investment into servicing infrastructure is available in order to be able to finance it. Developing small blocks of land across the Township does not allow for this to happen as the costs for services is too large.

Mayor Mennill asked if any public had any comments as some revisions have been made from the original proposal. Mr. Saarloos and Mr. Greenway were satisfied with the changes to their request.

Mayor Mennill asked if there were any questions from Council. Councillor Widner asked how many lots would still be developed in these hamlet areas as that seemed to be the concern of some of these comments. CAO Betteridge stated there are still larger parcels within the hamlets that remain for development they just haven't been identified in the schedules but they do exist in forms of small subdivision opportunities like we have seen created throughout the Township.

Councillor Glinski inquired when the feasibility study that is being conducted be ready for review. CAO Betteridge said the study was still ongoing but that the completion of this study did not prevent the passing of this amendment. The feasibility of extending water to Springfield is a lot less feasible if there is less lands to develop there. If we do not allocate some lands to Springfield like this plan suggests then the feasibility of extending water to Springfield will be hindered because we will use lot creation and development to help fund that project. The Provincial Policy Statement does not encourage development on limited services to exist any longer and the development we want to see cannot happen without it.

Councillor Glinski inquired about the lands surrounding Springfield as they are being designated residential in this plan and are currently agricultural, will they have to be developed due to these changes. CAO Betteridge noted that it does not force someone to develop and that designating land for development is a benefit as it provides the property owner with flexibility. Mr. McGuffin reiterated this point that it in no way forces a person to develop their land but rather it would increase the value of their land and availability for growth.

Councillor Glinski inquired about the space availability in the lagoons for this development in Springfield. Mayor Mennill stated if everything was developed in Springfield there was room for the potential of 400 houses.

Councillor Glinski asked if there were consequences in relation to the Cannabis Production and Processing section additions for those who may not comply to the rules and regulations. Mr. McGuffin stated that the Official Plan sets out a stringent framework for analysis and study and mitigation measures will be set in the Zoning Bylaw and registration for Site Plan and any violations that occur under both of those documents could be prosecuted. CAO Betteridge stated those policies would only relate to the commercial/industrial processing facilities that Health Canada has issued licenses for and that any licenses issued by Health Canada for health reasons is separate.

CAO Betteridge made note that Mr. Roe had wanted to address Council that evening and was sent a link to do so but that he did not appear to be present at the meeting. Mayor Mennill asked if Mr. Roe was online the virtual meeting but no acknowledgement to his presence was received.

Mayor Mennill asked Mr. McGuffin what the next steps were. He noted there were two revisions to the document and that Council could adopt with the proposed changes at the current meeting.

No. 21- 548 Moved by: Max Moore Seconded by: Mark Widner

THAT Report No. DS-21-62 entitled "Township of Malahide Official Plan Comprehensive Review & Five Year Update: Final Considerations Report" be received for information;

AND THAT Council adopts By-law No. 21-95, being a By-law to adopt Official Plan Amendment No. 20 subject to the following revisions:

1. Schedule 'F', Kingsmill Corners, be revised to extend the 'Settlement Area' boundary to include the lands designated 'Home-Based Industrial Park' and that all corresponding text changes be made as necessary.

2. Schedule 'G', Luton, be deleted in its entirety, that all subsequent schedules be re-lettered and that all corresponding text changes be made as necessary.

3. That the Clerk is hereby authorized to forward a copy of Official Plan Amendment No. 20 to the County of Elgin for approval in accordance with the requirements of the Planning Act and regulations thereto.

AND THAT By-law No. 21-95 being a By-law to adopt Official Plan Amendment No. 20 be given first, second and third readings, and properly signed and sealed.

The Mayor thanked Jay McGuffin and Dan Smith from Monteith Brown and they retired from the meeting.

AMENDMENT NO. 20 TO THE OFFICIAL PLAN OF THE TOWNSHIP OF MALAHIDE

APPENDIX III

CORRESPONDENCE



Delivered by email

December 9, 2021

Township of Malahide 87 John Street South Aylmer, ON N5H 2C3

Attn: Mr. Adam Betteridge, Chief Administrative Officer

Re: Township of Malahide – Official Plan Update

Dear Mr. Betteridge:

In view of the upcoming Malahide Official Plan update, Hayhoe Homes has reviewed the Background Report & Recommendations for the Malahide Official Plan update prepared by Monteith Brown Planning Consultants dated March 2021.

Hayhoe Homes is generally supportive of the report's recommendation to focus future development on full municipal services in the village of Springfield. Offering development opportunities on full municipal services can have benefits for both Springfield and the Township of Malahide by providing additional housing units in the current 'stressed' housing market, growing the municipality's tax base, and sustaining local businesses and municipal services.

At this time, Hayhoe Homes does not own land in Springfield. However, if the proposed plan was implemented and full municipal services were brought to Springfield and additional lands designated residential, Hayhoe Homes would be interested in exploring development opportunities in Springfield while working collaboratively with Malahide and the local community.

Yours sincerely,

William Huppon

Will Hayhoe Jr., Operations Manager



December 10, 2021

RE: Water Servicing to the Village of Springfield

We had an opportunity to review the official plan amendment proposed for the Village of Springfield and Doug. Tarry Limited would like to comment in support of the Township of Malahide exploring providing water service to that area.

From a developer's point of view, municipal water is critical. Without it, you will not attract the development that is needed in an area such as Springfield. Having it serviced, development then becomes a viable option, which in turn provides the following benefits to both the village and the Township:

- 1. Family friendly development that provides enough population density is crucial for the long-term viability of the community public school it keeps it open, and children are not being bussed out to other communities;
- 2. It helps ease the housing crisis the region is currently challenged with;
- 3. The village is revitalized as a whole it attracts new business, provides jobs, offers opportunities for tourism;
- 4. Developments create additional revenue stream for the Township via taxes

Doug. Tarry Limited (and other developers) would be strongly interested in developing in Springfield, should water service be approved. We are the leaders in our industry in terms of building with both sustainable survivability and the environment in mind. Our company motto is "We don't just build for humans". We include flora, fauna, Carolinian forests, naturalized green spaces that entice pollinators, trails, holistic designs around storm ponds so that animals can migrate versus being fenced out.

We design our homes with occupant comfort, indoor air quality, climate resiliency, and decarbonization as a baseline, going over and above a regular code built home, and Net Zero Ready has been our standard since 2019. We are the first builder in Canada to label over 250 Net Zero / Net Zero Ready Homes.

We are in full support of the Township exploring what is potentially a valid opportunity to build a sustainable community and revitalize the current landscape, and we look forward to creating a relationship that will assist in that end.

Doug Tarry President Doug. Tarry Limited -----Original Message-----From: David Roe <<u>civicplanningsolutions@nor-del.com</u>> Sent: Tuesday, December 14, 2021 9:57 AM To: Malahide General <<u>malahide@malahide.ca</u>> Cc: Caroline Davis <<u>caltondavis@gmail.com</u>> Subject: 5 year review - Redesignation of Lands at Calton

I would like to speak to council regarding the proposed redesignation of lands in Calton on behalf of my client Caroline Davis. Please provide me with a link thanks David Roe -----Original Message-----From: <u>noreply@malahide.ca</u> <<u>noreply@malahide.ca</u>> On Behalf Of robert deryk Sent: December 15, 2021 10:42 AM To: Allison Adams <<u>AAdams@malahide.ca</u>> Subject: official plan

good day Allison,

I would like to comment on the new official plan for malahide, I wont be able to attend virtual meeting on the 16th of December. I would like to see development across the township not restricted to just the areas that are proposed. I have always been available to openly discuss with planners, however they never seemed to be willing to speak to ratepayers. maybe in the future that will change.

Thanks for the opportunity to comment,

robert deryk

We are opposed to the proposal to re-designate land on the eastside of Dorchester Road and south of Ron McNeil Line from 'Agriculture' to 'Home-Based Industrial Park.

We are concerned about the environment, Catfish Creek and the wild life in the area. We have 35 acres of tree lot that is a haven for these animals with the creek that runs through it.

I emailed Allison and this email address in August voicing our concerns

We want to understand why this would even be considered as the land proposed is good farmland.

Please send me the invite so we can attend as i see it on the agenda for Dec 16

Lisa and Steve Holmes

From: Lisa Holmes <<u>marscot4@gmail.com</u>> Sent: December 16, 2021 7:50 AM To: Allison Adams <<u>AAdams@malahide.ca</u>> Subject: Re: Meeting Dec 16

Allison

We thank you for listening to our concerns. We will not be attending the meeting and would like to withdraw our objections. We were able to get a detail plan of the proposal and feel the proposed 4 acres of wood lot addresses our concerns. Thank you again.

Steve and Lisa Holmes

To: Township of Malahide Counsellors

Submission: Comments pertaining to the Township of Malahide's 'Five Year Official Plan Update and Comprehensive Review' and Amendment No. 20

These comments are being submitted in regards to the following property: 6784 Hacienda Road, Luton; Referenced as LU3 on page 87 of the report

We, Rob and Rose Anne Kuiper, purchased this land in 2004.

Extensive archaeological work was conducted by Archaeologix Inc., London, ON, from 2004 – 2006 (some sections of the land underwent a stage 4 assessment – costing approximately \$ 20 000); all assessments were completed to meet the requirements for future severances on the entire parcel that is now known as 6784 Hacienda Road.

We obtained 4 severances and worked closely with the township as 3 additional homes were constructed.

During this process we complied with all of the requirements -

- Underwent the process of an archaeological assessment;
- Satisfied all conditions from the Catfish Creek Conservation Authority;
- Satisfied all requirements from the Elgin County Planning Department; and
- Satisfied all requirements from the Township of Malahide Planning Department.

In the townships' Official Plan this property was classified as 'future development';

- The township requested that a 'holding' (H) be incorporated into the zoning – allowing them to have input into how this parcel is developed in the future (the township wanted to see more than just one home placed in the middle of this land).

In 2009 we worked with the township when they were reconstructing Hacienda road and we sold them 167.569 feet by 17.00 feet in depth of frontage onto Hacienda Road to accommodate the construction of Hacienda road.

In 2009, IBI Group, Planner, provided the township with a memorandum indicating their support for the removal of the holding symbol on the lands to be conveyed and a minor variance to accommodate the reduced frontage on the retained lands.

In 2016 we worked with CJDL Consulting Engineers to begin the discussions and planning to develop the retained lands. A planning meeting was held and in attendance was CJDL, Planner for Malahide Township and the Manager for Planning for the County of Elgin. The outcome of this meeting was favourable for us to continue to work with CJDL to develop estimated construction costs for this project – which cost approximately \$ 4000.00.

The estimated costs for the construction of the work required to move forward in the 2016 cost analysis completed by CJDL made it clear that it was cost prohibitive to move forward with this plan of subdivision.

In 2019 we had conversations with CJDL and our real estate agent and concluded that economic conditions had become favourable for development. By speaking with other Planning Consulting firms and CJDL we have learned that there have been numerous inquiries from investors looking to pursue this development. Through these conversations we discovered that when informed that this property is slated for removal from the 'official plan' it was no longer pursued.

Eliminating this parcel of land for development from the official plan will only exacerbate the current housing crisis. It is clear that this development can help play a critical role in meeting the demands for housing until lots are available in the newly slatted subdivision in Springfield.

In the 'Five Year Official Plan Update and Comprehensive Review' it was noted on page 88 that the following 'characteristics and considerations' were provided pertaining to our property:

- Lands have limited access, with only a 15m wide access to Hacienda Road, municipal services are not available;
- o approximately 850m from livestock facility to the east; and
- northern limit of parcel is impacted by significant woodlands, and a Provincially Significant Wetland is located adjacent to the north;

In response to these 'characteristics and considerations':

- Lands have 19.958 metre frontage; a minor variance would be required to meet the required 20 metres (which the township was in support of);
- Recent approvals for 5 building permits have been granted for properties inside the 850 m range to a livestock facility (by Malahide township); and
- Impacts of significant woodlands and significant wetlands have been recognized and signed off on by the Catfish Creek Conservation Authority (04-10-MAL-SEV).

In summary, hopefully we have been able to provide you with an overview of the extensive time, money and energy we have invested in this property in the past 17 years. We have always worked closely with the township and the county with each project. Therefore, we are opposed to our property, 6784 Hacienda Road being removed from the settlement area of Luton, in the Five Year Official Plan for the township of Malahide.

We would be pleased to have further conversations with you or to answer any questions you may have.

Thank you for taking the time to read our comments and for hopefully reconsidering the decisions you have proposed pertaining to this parcel of land.

Rob and Rose Anne Kuiper

I would like to pre-register for participation in the virtual public meeting on December 16, please.

My father-in-law, Dick Greenway has already spoken to Adam Betteridge about having part of Lot 2(which I own), to be included in the hamlet of Kingsmill Corners. In addition to the following:

46. Schedule 'A1', Land Use of the Official Plan of the Township of Malahide, is hereby amended by changing the designation of part of Lot 2, Concession IX from 'Agriculture' to 'Home-Based Industrial Park' as shown on Schedule 'F' hereto.

Thank you!

Kelvin Saarloos.

From: Bill <<u>bnsmacintyre@hotmail.com</u>>
Sent: Wednesday, December 15, 2021 7:51:17 PM
To: Dominique Giguere <<u>dgiguere@malahide.ca</u>>; rcerna@malahide.ca
; Chester Glinski <<u>glinski@amtelecom.net</u>>; Scott Lewis <<u>slewis@malahide.ca</u>>; Mark Widner
<<u>mwidner@malahide.ca</u>>; Max Moore <<u>MMoore@malahide.ca</u>>; Dave Mennill
<<u>dmennill@malahide.ca</u>>
Cc: James Crane <<u>jecranefarmer@icloud.com</u>>; Martin Baelde <<u>lifttrucksarecool@hotmail.com</u>>; Adam Betteridge <<u>abetteridge@malahide.ca</u>>

Subject: Official plan review.

I had a discussion with Adam recently and he explained the strategy being used in the official plan amendment. I understand what he said but do not believe in designating land that cannot be developed any time soon.

He said the province, the county, as well as the consultant and planners all wanted growth to occur in areas that offered full municipal services. I mentioned that was on the wish list as well way back in the 1980s and 1990s but if you donot have full services growth is still required in order to provide services without dramatic tax increases.

In Malahide had increased assessment thru growth not occurred in the last 5 years the the taxes would be at least 15 percent higher.

The official plan updated with growth focused in Springfield (when water becomes available) may occur, but realistically this strategy is at least 6-10 years away and should not be the only plan for growth in the next 5 years. We need land available to allow a controlled development in order to maintain services at affordable prices. Let's designate a few lots in hamlets like Calton, Hacienda Road, Copenhagen, Luton, Lyons, Kingsmill, Avon, etc

The fact that 2 developers support having full services in Springfield would only be meaningful if they submitted a purchase order along with a cheque to purchase 25-50 lots and paid development fees, and agreed house would be build within a fixed period of time.

Tks Bill MacIntyre AMENDMENT NO. 20 TO THE OFFICIAL PLAN OF THE TOWNSHIP OF MALAHIDE

APPENDIX IV

BACKGROUND REPORT AND RECOMMENDATIONS, COMPREHENSIVE REVIEW AND FIVE-YEAR UPDATE – TOWNSHIP OF MALAHIDE OFFICIAL PLAN, MBPC, MARCH 2021

<u>APPENDIX: A – RECOMMENDED POLICY CHANGES – TOWNSHIP OF</u> <u>MALAHIDE OFFICIAL PLAN REVIEW</u>, MBPC

<u>APPENDIX: B – RECOMMENDED MAPPING CHANGES – TOWNSHIP OF</u> <u>MALAHIDE OFFICIAL PLAN REVIEW</u>, MBPC

BACKGROUND REPORT & RECOMMENDATIONS

Comprehensive Review & Five-Year Update

Township of Malahide Official Plan

March 2021



87 John Street West, Aylmer, ON N5H 2C3

Prepared by:

Monteith + Brown planning consultants

610 Princess Avenue, London, Ontario, N6B 2B9 T: (519) 686-1300 | F: (519) 681-1690 E: jmcguffin@mbpc.ca | W: www.mbpc.ca

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EDITOR'S NOTE

The Background Report and Recommendation (March 2021) as presented herein contains assumptions, conclusions and recommendations which are to be considered strictly as DRAFT at this time. Following additional public and stakeholder input, the Background Report may be revised as necessary and form the supporting basis for an Amendment to the Township of Malahide Official Plan. The Amendment itself will serve to entrench updated policies and land use designations into the Official Plan as accepted by Council and in accordance with the requirements of the Planning Act.

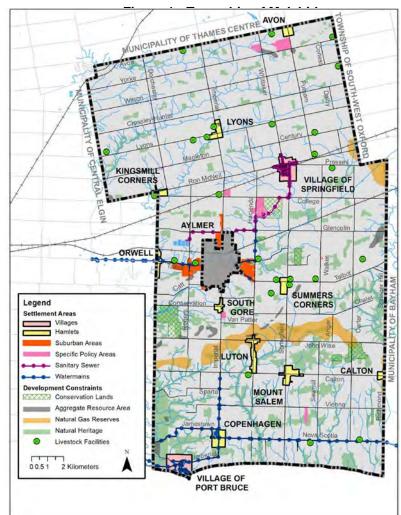
1.0 Introduction and Overview

1.1 Introduction

Monteith Brown Planning Consultants has been commissioned by the Township of Malahide to undertake a Comprehensive Review and Five-Year Update to the Township's Official Plan. The current Township of Malahide Official Plan was adopted on August 16, 2001 and approved by the Ministry of Municipal Affairs and Housing on March 9, 2003. It has been the subject of 18 amendments, not all of which were approved. A five-year review of the Official Plan (OPA 11) was prepared by IBI Group and was approved on September 23, 2013. The Malahide Official Plan is the Township's first official plan following the amalgamation of the former Township of Malahide, former Township of South Dorchester and the Village of Springfield in 1998.

The Township of Malahide is largely of rural composition, with its primary resource being agricultural crop production. The Village of Springfield is the administrative center of the Township and the location of the Township's Council chambers, with its administrative offices located in the separated Town of Aylmer. In 2011, Census Canada listed the population of Malahide at 9,146 persons (an increase of 3.6% from the year 2006). By 2016 the population had slightly increased to 9,292 (an increase of about 1% since 2011). Geographically, the Township comprises an area of approximately 395 km2 (152 sq. miles). It is situated in the easterly portion of the County of Elgin with easy access to Highway No. 401 and other main transportation routes, giving the Township a strategic advantage in terms of access to major markets in southwestern Ontario.

While reference is sometimes made to historical communities such as Candyville, Crossley-Hunter, Dunboyne, Fairview, Glencolin, Grovesend, Jaffa, Lakeview, Little Aylmer, Mile Corner, Ormond Beach, Seville and Waneeta Beach, these locations/place names do not constitute the



Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020 recognized settlement areas (or designated 'Village' and 'Hamlet' areas) within the Official Plan. In the Plan, recognition is given to the designated settlement areas which comprise two 'Villages', being Springfield and Port Bruce, and ten 'Hamlets', being Avon, Calton, Copenhagen, Kingsmill Corners, Luton, Lyons, Mount Salem, Orwell, South Gore and Summers Corners. Also included as part of the settlement areas are lands designated 'Suburban Areas' in the Official Plan.

The Township of Malahide surrounds the Town of Aylmer, a separate municipality which was incorporated as a village in 1872 and later as a town in 1887. A minor annexation occurred on January 1, 2017 when the Town of Aylmer annexed a relatively small portion of land (occupied, in part, by the Elgin Innovation Centre) situated immediately north of the Town boundary on the west side of Imperial Road.

1.2 Process/Methodology

There are two distinct components (or phases) to the Comprehensive Review and five-year update of the Malahide Official Plan.

Phase I – Comprehensive Review

Phase I comprises the Comprehensive Review which focuses upon a review of current land use designations in the Official Plan with emphasis on land use in and around designated settlement areas and other growth areas (e.g. suburban areas). This exercise would identify lands which, although designated for development, are lacking in growth opportunities due to and including lack of services, access, proximity to livestock operations and other incompatible uses. An assessment of the total land supply budget would be undertaken to determine the best location for lands designated for development bearing in mind any constraints identified. Upon the completion of the Comprehensive Review, a recommendation to proceed with an Official Plan amendment will be brought forward, focusing on the designation and/or re-designation of lands to accommodate appropriate growth and development. It will be necessary to also undertake the re-zoning of those parcels of land which coincide with or are otherwise affected by any re-designation.

A Comprehensive Review and update of the Official Plan is considered as having a high degree of immediacy, particularly in response to a growing number of requests from the public and development community. Planning application approvals have been impeded in instances where remnant lands become landlocked and/or where full municipal services are not available, rendering these parcels unsuited for future growth and development. Lands lying within and adjacent to the settlement area of Springfield and around several the designated hamlets have become particularly vulnerable to these premature planning proposals.

A Comprehensive Review of the Official Plan would ensure that any recommended land use re-designations are consistent with the Provincial Policy Statement 2020 (PPS) and in conformity with the County of Elgin Official Plan. The Comprehensive Review would focus on the existing settlement areas in the Township and an examination of potential growth and constraints. Detailed soils data, available servicing information and an evaluation of surrounding livestock operations would be analyzed to determine the best land allocations for future growth and development. Any available population growth projections would also be reviewed and analyzed in the determination of demand for lands designated for development in the Township. Township Council has also expressed its desire to extending municipal water services to Springfield to address the

demand for growth and development. The Township undertook a Municipal Class Environmental Assessment in 2010 and updated the costing for extending services as part of the recent Development Charges Background Study (2019). Extending municipal water services is considered essential to accommodate the growth; help protect public health and the natural environment; and allow for the efficient use of land.

Phase II – Official Plan Review

Phase II comprises the five-year review of the Official Plan to immediately follow Phase I. Phase II would concentrate on a policy review and update of the Official Plan and would expand upon the findings and recommendations of Phase I to ensure that policy direction in the Plan is clear and concise, yet remains sufficiently flexible to accommodate development proposals which may not represent a clear "fit" under prevailing policy direction. Phase II would entail a detailed analysis of the existing policies and direction provided in the Official Plan to ensure that these policies are brought in line with current planning documents and legislation, including the 2020 PPS and the County of Elgin Official Plan which both came into force and effect after the approval of the current Township of Malahide Official Plan.

This document comprises the Background Report of the study - a review which constitutes a 'comprehensive review' within the meaning of the PPS. It addresses issues that have been identified as warranting possible or otherwise desirable changes, as well as demographic and housing trends to ensure an adequate and appropriate supply of lands are designated to accommodate future needs and that appropriate policies are in place to ensure the proper and orderly development and the wise use and management of the Township's resource base.

In the preparation of this Comprehensive Official Plan Review and update, the Township has attempted to find an appropriate balance amongst the wise management and stewardship of its resource base while achieving efficient development patterns and the provision of infrastructure, greater economic development opportunities and a sustainable community. Malahide's Integrated Community Sustainability Plan defines a sustainable community as being balanced approach which is based off four pillars:

- Our Land: such as the preservation of the natural environment and agricultural areas;
- **Our Economy**: pursuing opportunities to diversify the employment based such as embracing creative industries, and developing tourism opportunities;
- Our Community: including promoting healthy communities, providing recreation opportunities, and supporting local artisans and crafts people; and
- Our Local Government: ensuring institutional sustainability planning for the management of municipal operations and assets over the long term.

2.0 Planning Policy Context

A "Comprehensive Review" is a review of an Official Plan which:

• considers alternative directions for growth or development and determines how best to accommodate the development and provincial interests.

A Comprehensive Review considers:

- population and employment projections;
- evaluation of alternative directions for growth or development;
- opportunities to accommodate growth through intensification;
- physical constraints to accommodating the proposed development;
- planning for infrastructure and public service facilities including the ability to provide sewage and water services; and,
- cross-jurisdictional issues.

2.1 Planning Act

Under the Planning Act, matters of provincial interest are noted as follows:

2 The Minister, the council of a municipality, a local board, a planning board and the Tribunal, in carrying out their responsibilities under this Act, shall have regard to, among other matters, matters of provincial interest such as,

- (a) the protection of ecological systems, including natural areas, features and functions;
- (b) the protection of the agricultural resources of the Province;
- (c) the conservation and management of natural resources and the mineral resource base;
- (d) the conservation of features of significant architectural, cultural, historical, archaeological or scientific interest;
- (e) the supply, efficient use and conservation of energy and water;
- (f) the adequate provision and efficient use of communication, transportation, sewage and water services and waste management systems;
- (g) the minimization of waste;
- (h) the orderly development of safe and healthy communities;
- (h.1) the accessibility for persons with disabilities to all facilities, services and matters to which this Act applies;
- (i) the adequate provision and distribution of educational, health, social, cultural and recreational facilities;
- (j) the adequate provision of a full range of housing, including affordable housing;

(k) the adequate provision of employment opportunities;

(I) the protection of the financial and economic well-being of the Province and its municipalities;

(m) the co-ordination of planning activities of public bodies;

(n) the resolution of planning conflicts involving public and private interests;

(o) the protection of public health and safety;

(p) the appropriate location of growth and development;

(q) the promotion of development that is designed to be sustainable, to support public transit and to be oriented to pedestrians;

(r) the promotion of built form that,

(i) is well-designed,

(ii) encourages a sense of place, and

(iii) provides for public spaces that are of high quality, safe, accessible, attractive and vibrant;

(s) the mitigation of greenhouse gas emissions and adaptation to a changing climate.

The <u>Planning Act</u> governs the manner in which a Municipality may amend its Official Plan and ultimately seek the approval of the OPA through the approval authority (in this case the County of Elgin). The procedures for public and agency input, circulation and the appeal process are all set out in the Act and the onus is on the Municipality to ensure these requirements are satisfied. As stipulated under Section 26 of the <u>Planning Act</u>:

Updating official plan

26 (1) If an official plan is in effect in a municipality, the council of the municipality that adopted the official plan shall, in accordance with subsection (1.1), revise the official plan as required to ensure that it,

(a) conforms with provincial plans or does not conflict with them, as the case may be;

(b) has regard to the matters of provincial interest listed in section 2; and

(c) is consistent with policy statements issued under subsection 3 (1). 2015, c. 26, s. 24 (1).

Same

(1.1) The council shall revise the plan no less frequently than,

(a) 10 years after it comes into effect as a new official plan; and

(b) every five years thereafter, unless the plan has been replaced by another new official plan. 2015, c. 26, s. 24 (1).

Same

(1.2) For the purposes of establishing the 10-year and five-year periods mentioned in subsection (1.1), a plan is considered to have come into effect even if there are outstanding appeals relating to those parts of the plan that propose to specifically designate land uses. 2015, c. 26, s. 24 (1).

2.2 Building Better Communities and Conserving Watersheds Act, 2017

The <u>Building Better Communities And Conserving Watersheds Act</u> (Bill 139) received Royal Assent on December 12, 2017 and was proclaimed on April 3, 2018. The Bill brought in significant changes to the <u>Planning Act</u> -eliminating de novo hearings and limiting the Tribunal's (formerly the Ontario Municipal Board) authority to overturn a municipal decision of a local council or planning authority related to official plans, by-laws and plans of subdivision to situations where the decision does not conform or is inconsistent with provincial policies or municipal plans. Subsequently, the <u>More Homes, More Choices Act, 2019</u>, (Bill 108) undid many of the changes from Bill 139 including reinstating the de novo hearings, and reintroducing the test of good land use planning.

2.3 More Homes, More Choices Act, 2019

The <u>More Homes, More Choices Act, 2019</u> (Bill 108) received Royal Assent on June 6, 2019 and the majority of its changes to the <u>Planning Act</u> and <u>Development Charges Act</u> were proclaimed on September 3rd, 2019, with the exception of the changes related to the replacement of Section 37 Bonus Zoning with a new Community Benefits Charge. Other significant changes to the <u>Planning Act</u> that were proclaimed on September 3rd, 2019, included:

- repealing provisions relating to restricting the grounds of appeal (decision to adopt and approve an official plan) to inconsistency with a policy statement, non-conformity with or conflict with a provincial plan or, in the case of the official plan of a lower-tier municipality, non-conformity with the upper-tier municipality's official plan.
- shortened timelines for decisions related to official plans, zoning by-laws and plans of subdivision (before a right to appeal arises), specifically, a municipality's failure to make a decision.
- limitations on third party appeals of plans of subdivision, including appeals of a decision on a draft plan or subdivision, lapsing provision or any condition of draft plan approval.
- the Minister may require a local municipality to adopt or establish a development permit system that applies to a specified area or to an area surrounding and including a specified location.

It will be necessary to monitor the legislation to ensure that all new requirements pertaining to the approval of the Comprehensive Review and Update are satisfied.

2.4 **Provincial Policy Statement (PPS)**

Official plans at the lower tier level must be consistent with the Provincial Policy Statement (PPS) released by the Province of Ontario in 1996 and in revised form in 2005, 2014 and most recently in 2020. The PPS contains the guiding framework for the preparation of new official plans and for comprehensive reviews. The PPS essentially states that strong communities, a clean and healthy environment, and a strong economy are

inextricably linked. It promotes wisely managing change and efficient land use and development patterns. Efficient land use and development patterns support, amongst other things, strong, livable, and healthy communities and facilitating economic growth. Furthermore, the PPS states that land use must be carefully managed to meet the full range of current and future needs while achieving efficient development patterns.

Under the PPS, the expansion of settlement areas and the designation of non-agricultural lands in prime agricultural areas (i.e. areas where prime agricultural lands predominate) are subject to specific conditions being satisfied. In essence, this requires demonstration that land needs cannot be met through redevelopment, intensification and the use of undeveloped lands already designated for development and the removal of lands otherwise designated for agricultural purposes. It is noteworthy that there is no prescribed formula for determining future land needs to ensure consistency with the Provincial Policy Statement. Furthermore, the PPS explicitly states that in terms of implementation, ". . . the Minister of Municipal Affairs and Housing may take into account other considerations when making decisions to support strong communities, a clean and healthy environment and the economic vitality of the Province." (Section 4.5).

The policies of the PPS are designed to direct future growth and development to designated settlement areas, i.e. settlement areas shall be the focus of growth and development, and their vitality and regeneration shall be promoted (Section 1.1.3.1). As well, the PPS emphasizes the need to facilitate intensification, redevelopment, and compact form that maintain appropriate levels of public health and safety (Section 1.1.3.4). The PPS also requires that sufficient lands be made available within settlement areas through intensification and redevelopment to accommodate future growth over the established planning period (Section 1.1.2).

Under the PPS, a new or expanded settlement area may only take place at the time of a comprehensive review (which the current up-date qualifies) and only where it has been demonstrated that:

- a) Sufficient opportunities for growth are not available through intensification, redevelopment and designated growth areas to accommodate the projected needs over the identified planning horizon;
- b) The infrastructure and public service facilitates which are planned or available are suitable for the development over the long term, are financially viable over their life cycle, and protect public health and safety and the natural environment;
- c) In prime agricultural areas:
 - 1. The lands do not comprise specialty crop areas;
 - 2. Alternative locations have been evaluated, and
 - *i.* There are no reasonable alternatives which avoid prime agricultural areas; and
 - ii. There are no reasonable alternatives on lower priority agricultural lands in prime agricultural areas;
 - 3. The new or expanding settlement area is in compliance with the minimum distance separation formula; and

4. Impacts from new or expanding settlement areas on agricultural operations which are adjacent or close to the settlement area are mitigated to the extent feasible" (Section. 1.1.3.8)

The PPS (Section 1.3.1) sets out policies for the provision of employment areas to promote economic development and competitiveness by:

- a) Providing for an appropriate mix and range of employment (including industrial, commercial and institutional uses) to meet long-term needs;
- b) Providing opportunities for a diversified economic base, including maintaining a range and choice of suitable sites for employment uses which support a wide range of economic activities and ancillary uses, and take into account the needs of existing and future businesses;
- c) Encouraging compact, mixed-use development that incorporates compatible employment uses to support livable and resilient communities; and
- d) Ensuring the necessary infrastructure is provided to support current and projected needs.

Where the designation of additional employment lands is being considered at the expense of prime agricultural lands, the PPS requires that justification be provided. Justification implies need and need implies an examination of the demand for industrial lands versus the supply available. Even if it were found that the Municipality has an adequate supply in terms of the amount of land designated, it could nevertheless be argued that the supply of land is not in every instance in the preferred location or in the required parcel size.

We are aware of instances in other jurisdictions where the approval authority, with the concurrence of the Ministry of Municipal Affairs and Housing, has accepted additional lands being designated for the purposes sought only if an equivalent amount of land in the same designation is re-designated for the same purposes (usually agriculture) as the new lands being added are currently designated (usually 'Agriculture'). Of particular note in considering the designation of additional lands as employment areas is the stipulation in the PPS that the conversion of lands within employment areas to non-employment uses may be permitted only through a comprehensive review, where it has been demonstrated that the land is not required for employment purposes over the long-term and that there is a need for the conversion. Under the current PPS 2020, changes to the land supply requirements under PPS 2014 are as follows:

- Municipalities are required to ensure sufficient land shall be made available to accommodate an appropriate range and mix of land uses to meet projected needs for a time horizon of up to 25 years (up from 20 years under the PPS 2014)
- Municipalities are required to increase the supply of land designated and available for residential development from a minimum of 10 years to 15 years of projected growth
- Municipalities are still required to maintain a 3-year supply land for residential growth that is zoned for development and has servicing capacity, however, Municipalities are now permitted to maintain up to 5 years supply of such lands

The province has clearly expressed its intentions regarding the protection of prime agricultural lands for farming:

"2.3 Agriculture

2.3.1 Prime agricultural areas shall be protected for long-term use for agriculture.

Prime agricultural areas are areas where prime agricultural lands predominate. Specialty crop areas shall be given the highest priority for protection, followed by Canada Land Inventory Class 1, 2, and 3 lands, and any associated Class 4 through 7 lands within the prime agricultural area, in this order of priority.

2.3.2 Planning authorities shall designate prime agricultural areas and specialty crop areas in accordance with guidelines developed by the Province, as amended from time to time.

Planning authorities are encouraged to use an agricultural system approach to maintain and enhance the geographic continuity of the agricultural land base and the functional and economic connections to the agri-food network."

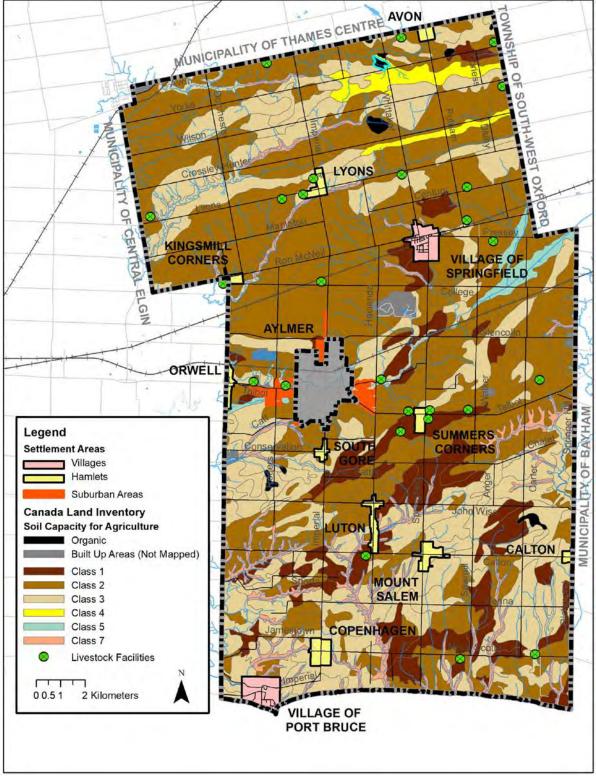


Figure 2 - Soil Capacity for Agriculture in Malahide

Source: Monteith Brown Planning Consultants, Ministry of Agriculture, Food and Rural Affairs, County of Middlesex, Township of Malahide, 2020

As shown in Figure 2 the Canada Land Inventory (CLI) rating for agricultural land capability has identified the majority of the rural area of the Township in the top 3 soil classifications, a characteristic shared by many jurisdictions in southwestern Ontario. Pockets of marginal agricultural land do exist, although they are typically located within ravines along streams and creeks and are not suitable for development. All lands outside of the settlement areas in Malahide are considered as prime agricultural areas in accordance with the Provincial Policy Statement.

2.5 County Of Elgin Official Plan

The County of Elgin Official Plan was approved by the Province on October 9, 2013. It represents the first ever Official Plan for the County.

The Village of Springfield, Village of Port Bruce and the Hamlets of Copenhagen and Orwell are identified as 'Tier 2' settlement areas in the County of Elgin Official Plan. These are settlement areas that are on partial services e.g. piped water supply or sanitary sewage system. Their confirmation and reinforcement as the focus of future growth and development in Malahide would be in conformity with the intent of the County of Elgin Plan. The remaining eight Hamlets are identified as 'Tier 3' settlement areas in which municipal water and sanitary sewage systems is not available. Only limited development is "expected" in these settlement areas.

With respect to the expansion of settlement area boundaries, the County Official Plan states:

B2.8.3 Locational Criteria for Settlement Area Expansions

The expansion of any settlement area boundary must:

- a) serve as a logical extension to the existing built-up area and should not be separated from existing development by undevelopable lands, unless such lands are within a significant natural heritage feature;
- b) provide for the integration of new development with the fabric of the existing built-up area from a neighbourhood, transportation and open space perspective;
- c) only include lands on lower priority agricultural lands within the Agricultural Area designation if no reasonable alternative exists and provided the impact of new development on agricultural uses outside of the expansion area is minimized by applying the standards of Section C2.10(h) of this Plan;
- d) meet the required minimum distance separation formula one (MDS I) setback from any adjacent livestock facilities;
- e) ensure that any development has no negative impacts on significant natural heritage features and related ecological functions;
- f) be appropriately serviced from a technical and economic viability perspective;
- g) be easily accessed by the existing transportation infrastructure/system;

- h) be located so that it can benefit from existing community facilities or alternatively, be serviced by new community facilities that are developed in a timely manner; and,
- *i)* be located in close proximity to employment areas or alternatively, includes an adequate supply of employment lands to foster live-work relationships.

Based on the foregoing, any proposed expansion of settlement area boundaries in the Township of Malahide must be in conformity with the above-noted policies. Also of relevance to settlement area expansion is the following:

B2.8.4 Amendments to this Plan for Settlement Area Expansions or New Settlement Areas

An amendment to this Plan will be required for a settlement area expansion or for the establishment of a new settlement area. An amendment to this Plan may not be required in conjunction with an Amendment to a local Official Plan that provides for a minor settlement area boundary adjustment.

Insofar as "minor" (in the context of a boundary expansion) is not further defined in the Plan, further consultation with the County of Elgin will be necessary to determine whether an amendment to the County Official Plan is, in fact, required in concert with the preparation of an amendment to the Township of Malahide Official Plan.

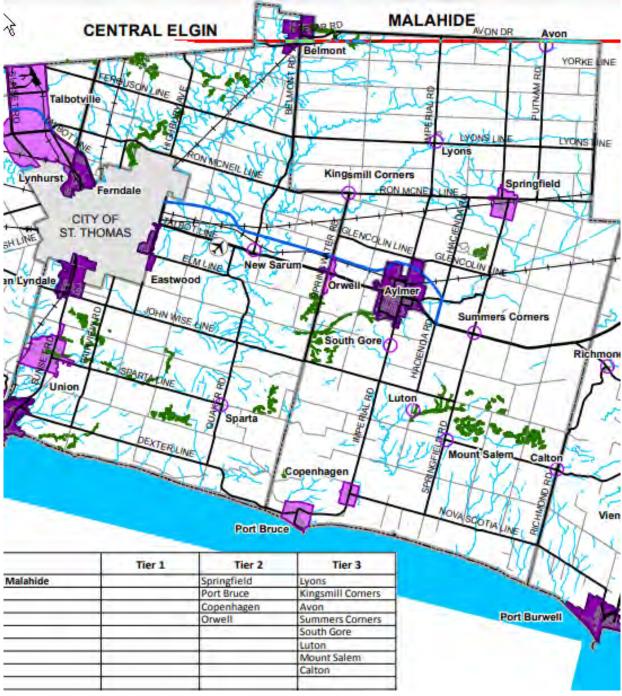


Figure 3 - Central Elgin and Malahide Settlement Areas

Source: Elgin County Official Plan

2.6 Township of Malahide Official Plan

As stated in the Official Plan, a review of the Plan is required every five years (more or less) in accordance with the following:

8.14 Official Plan Review

This Plan shall undergo a comprehensive review approximately every five years following its approval by the Minister to ensure:

- a) that it remains responsive to changing conditions and circumstances affecting the Township of Malahide, including any revisions to policies or land use designations related to population growth and employment areas; and
- b) that it conforms with Provincial Plans; has regard for matters of Provincial interest; and is consistent with the Provincial Policy Statement.
- c) The Municipality's goals and objectives as outlined in Section 1.0 are reviewed for effectiveness.

The Township of Malahide Official Plan was approved on March 9, 2003 and replaced three official plans in effect prior to that date, being the Township of Malahide Official Plan (1986), the Township of South Dorchester Official Plan (1987) and the Village of Springfield Official Plan (1987). The Malahide Official Plan has been the subject of one up-date in 2012-2013 and 19 amendments. Two of the OPA's, being OPA No. 3 (Goris) and OPA No. 10 (South Works), were ultimately withdrawn/not approved. OPA No. 1 (Vanderwyst) was apparently a transitional amendment between Official Plans for the Township and was "carried-over". A list of all Official Plan amendments since approval of the Plan on March 9, 2003 are provided in the table below:

TOWNSHIP OF MALAHIDE OFFICIAL PLAN

ADOPTED AUGUST 16, 2001 and APPROVED MARCH 9, 2003

LIST OF OFFICIAL PLAN AMENDMENTS

Amendment No.	Applicant	Date of Adoption	Date of Approval	Specific Policy Area No.	Summary
1	Vanderwyst	May 1, 2003	July 29, 2003		a 'carry-over' from the former Township of Malahide Official Plan (OPA 104) to permit the creation of a residential lot.
2	Row	November 6, 2003	February 2, 2004	3	permits golf course and dwelling on a separate lot
3	Goris	May 15, 2003	n/a		withdrawn
4	Plaquet	October 16, 2003	January 23, 2004	6	permits a former residential lot inadvertently merged with abutting lands
5	AIM PowerGen	March 25, 2004	May 21, 2004		introduces policies re wind turbines and wind farms
6	Craik Lumber	August 4, 2005	October 24, 2005		recognizes existing lumber and building supply store
7	Wagler	August 18, 2005	June 12, 2006	7	permits small-scale furniture finishing
8	Township (Energy)	May 18, 2006	status unknown		add policies re renewable and alternative energy sources
9	Wingate Lodge	May 16, 2010	September 15, 2010		re-establishes a 'Recreation Residential' designation to permit 6 cottages
10	South Works	n/a	n/a		withdrawn
10	JG Walker Land & Cattle Co. Inc.	May 1, 2014	September 9, 2014		eliminates requirement that surplus farm dwellings must be limited to one per farm and changes the date the dwelling is in existence to greater than 10 years
11	Five Year Review	August 9, 2012	September 25, 2013		five-year review and update (refer approved version of document for details)
12	Old Order Mennonite Cemetery	August 6, 2015	September 22, 2015	7	permits expansion of existing cemetery
13	Aylmer Cemetery Board	February 5, 2015	July 28, 2015	8	permits expansion of existing cemetery and a boundary change to the Hamlet of South Gore
14	CIP Policies Update (Elgincentives)	September 3, 2015	October 27, 2015		Community Improvement policies updated consistent with County initiatives
15	Guenther Trucking	December 20, 2018	February 21, 2019	9	permits a trucking depot/yard
16	Malahide Industrial	January 10,	March 25, 2019	10	permits a new agri-industrial park

Amendment No.	Applicant	Date of Adoption		Date of Approval	Specific Policy Area No.	Summary
	Park	2019				
17	MacVicar Farms	November 2019	7,	December 18, 2019	n/a	eliminates requirement that surplus farm dwellings must have one farm operation in the Township
18	Jake Penner	February 2020	6,	March 10, 2020	11	permits residential uses in a designated 'Suburban' Area
19	Creative Enterprises	December 7 2020	17,	approval pending	12	permits expansion of an existing industrial use

The expressed intent of the Plan is to direct non-agricultural development and growth to designated 'settlement' areas. Specifically, the Village of Springfield is to be the focus of future growth and development as it contains the highest concentration and diversity of land uses, and is the only settlement area in the Township with municipal sanitary sewers (and demonstrating a strong potential to offer full municipal services at some point). The Village of Port Bruce offers little opportunity for outward expansion and development due to it being heavily constrained by natural features and hazard land areas associated with its location on the Lake Erie shoreline. On the other hand, development in the designated Hamlets (with the possible exception of Copenhagen and Orwell) provide no comparable municipal services and demonstrate little potential to do so on a reasonable and feasible basis. For this reason, development has been limited by the Official Plan to infilling and rounding out of existing settlement patterns provided that there is no outward expansion of the limits of the existing designation.

Under the Malahide Official Plan, there are ten designated 'Hamlets', being Avon, Calton, Copenhagen, Kingsmill Corners, Luton, Lyons, Mount Salem, Orwell, South Gore and Summers Corners. The 'Hamlets' are all relatively small and are characterized primarily by low density residential development and limited commercial and industrial development as well as some small-scale institutional uses. Development of the hamlet areas has historically been limited in a linear fashion along major arterial and collector roads or where opportunities were identified for some modest infilling development. Increasing interest has been expressed with respect to future growth opportunities (particularly residential) within the hamlets to provide, what has been described by the proponents, as a "clear demand for accommodation."

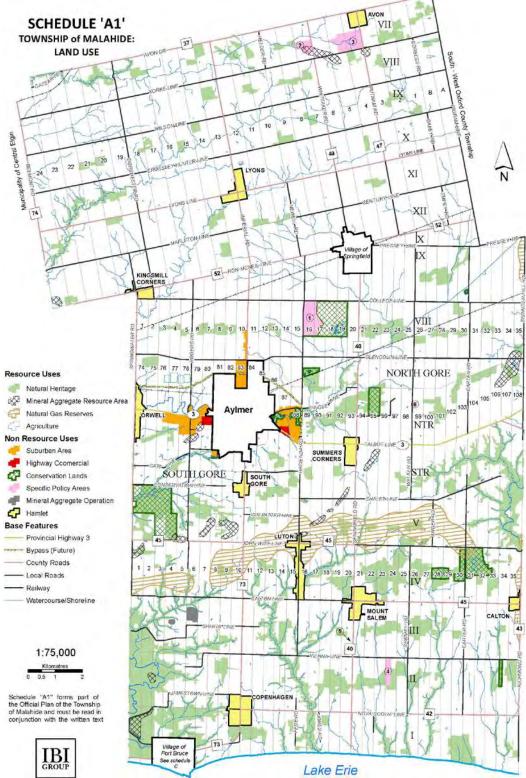
Schedule 'A1' - Land Use Plan of the current Official Plan (Figure 4) identifies the boundaries of the Settlement Areas in the Municipality. While the boundaries of Springfield and Port Bruce are relatively clearly defined (Figure 5 - Schedule 'B' and Figure 6 - Schedule 'C', respectively), the limits of the designated "Hamlets" are by contrast, generally defined (Schedule 'A1') -- leaving opportunity to be interpreted as encompassing more land than what would normally be construed as infilling and minor rounding out of existing development. Moreover, the boundaries of the hamlets as depicted in the implementing comprehensive Zoning by-law suggest, in some cases, development limits larger than what is intended by the Official Plan. Enlarged maps of the designated "Hamlets" (yellow) and "Suburban Areas" (orange), as shown on Schedule 'A1' to the Official Plan, are provided in subsequent sections of this report.

The Official Plan Review provides an opportunity to more specifically define the limits of the hamlets in accordance with the intended policy of strict limits on new development in these settlement areas. As stated in the Interpretation Section of the Official Plan:

8.2.1 Boundary Interpretation

8.2.1.1 The boundaries of all land use designations as depicted on Schedule "A1", "A2", "B" and "C" are approximate except where they coincide with highways, roads, railway lines, transmission lines, lot lines, rivers, or any other clearly defined cultural or natural feature. **The boundaries of all settlement areas are definitive** [emphasis added].

More precise mapping of the hamlet area and suburban area boundaries appears warranted and should be given consideration in light of the above-noted interpretation policy. For this exercise, some municipalities have successfully utilized updated GIS mapping for individual hamlet areas which are then displayed at a scale which greatly enhances the ability of the user to determine the precise location and limits of the boundaries. It would seem reasonable that each hamlet be shown on a separate map schedule to the Official Plan, or at the very least be shown on multiple schedules and at such a scale that the hamlet boundaries are clearly discernible. This should also apply to the designated "Suburban Areas" situated on the periphery of the Town of Aylmer.





Source: Township of Malahide Official Plan

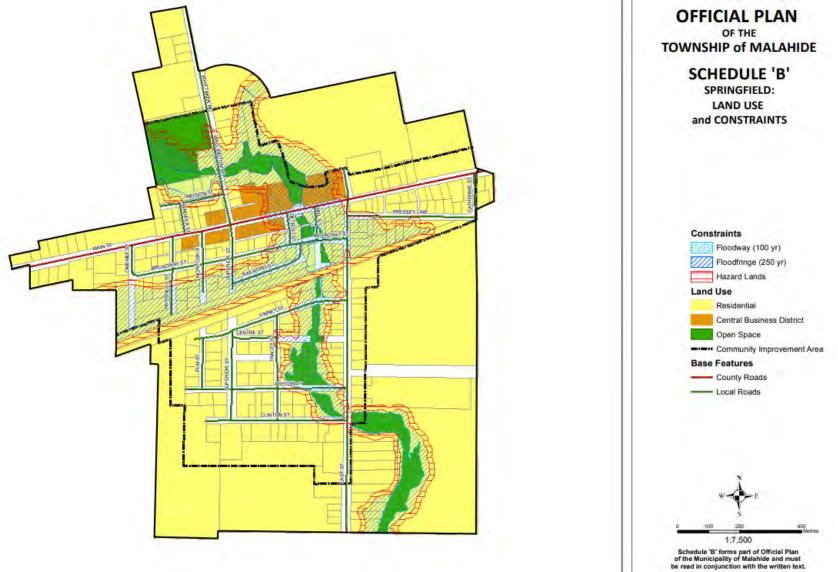


Figure 5 - Township of Malahide Official Plan – Schedule 'B' Springfield Land Use and Constraints

Source: Township of Malahide Official Plan

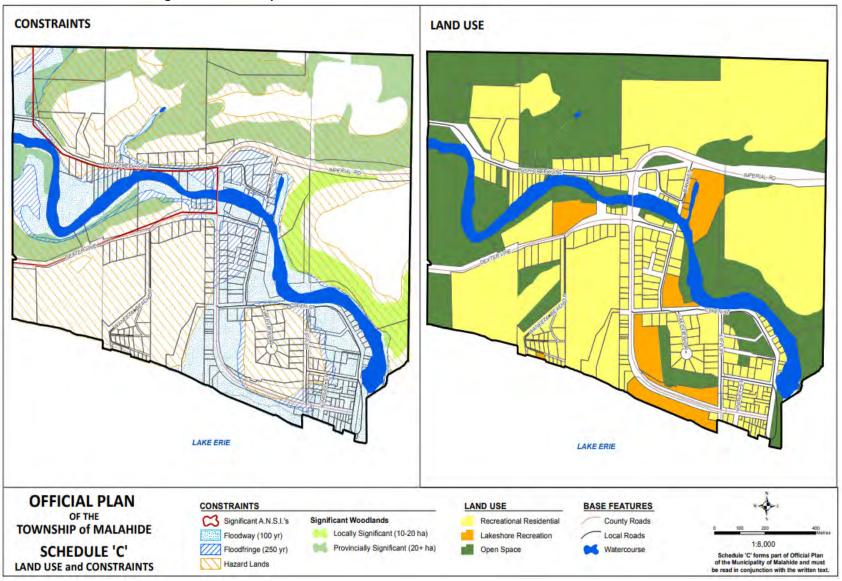


Figure 6 - Township of Malahide - Schedule 'C' Port Bruce Land Use and Constraints

Township of Malahide - Schedule 'C' Port Bruce Land Use and Constraints

2.7 Township of Malahide Zoning By-Law

The Township of Malahide Zoning By-law (No. 18-22) was adopted on April 5, 2018 and replaces By-law No. 05-27. The Zoning By-law regulates the use of land and the character, location and use of buildings and structures throughout the Municipality. It divides the Municipality into several specific land use zones. For each zone, the permitted uses and the regulations governing these uses (namely, the siting and size of buildings and structures) are listed. The Zoning By-law implements various policies and provisions of the Township's Official Plan.

Since its adoption in 2018, there have been 45 amendments to the Zoning By-law including two general or "housekeeping" amendments. Of this total, 19 amendments have been adopted as a condition of a consent being granted by the County of Elgin Land Division Committee to permit the creation of lots for the purposes of severing a surplus farm dwelling. In most of these cases, the severed lands occupied by the dwelling (and accessory buildings where applicable) have been re-zoned to Small Lot Agricultural (A4) to recognize the residential use, while the retained lands have been re-zoned to Special Agricultural (A2) to restrict a new dwelling from being erected thereon. The Zoning By-law has been amended on 11 occasions to permit a commercial and/or industrial use (which may or may not be agriculturally related) in the rural area of the Township.

With respect to the settlement areas, a total of three residential zones can potentially apply. The Village Residential One (VR1) Zone and the Village Residential Two (VR2) Zone applies exclusively to the Village of Springfield and the Village of Port Bruce, respectively. The Hamlet Residential (HR) Zone applies to the ten designated 'Hamlet' areas in the Official Plan. The Mobile Home Park (MH) Zone applies to residential mobile home parks lying both within and outside designated settlement areas.

The Zoning By-law must be in conformity with both the County of Elgin Official Plan and the Township of Malahide Official Plan. Changes to the Zoning By-law will ultimately be required following the recommended amendments to the Official Plan. Any and all changes to land use designations in the Official Plan will require review in concert with the Zoning By-law to ensure that lands do not remain zoned for a use or uses which are no longer permitted or recognized by the Official Plan.

2.8 Cultivating Malahide

The Integrated Community Sustainability Plan (ICSP)¹ for the Township of Malahide was prepared by Monteith Brown Planning Consultants in July 2013. As identified, certain key "actions" were identified which have direct relation to the Official Plan:

- In concert with provincial and regional agencies, regularly maintain and update the local inventory of natural heritage lands through the five-year Official Plan Review process. Alternatively, the Township may undertake other initiatives to track trends and quantify the amount of natural or environmentally sensitive land available over time.
- Promote growth in a responsible manner by ensuring that development lands are readily available in appropriate areas, such as established municipally serviced areas, in order to minimize encroachment onto natural and agricultural lands.
- Preservation of the existing agricultural land base should continue to be targeted through the land use planning process.
- Facilitate expansion of agriculture and agriculture-related industries in Malahide through attraction of food processing and distribution services, encouraging investments in sustainable farming, promotion of agri-tourism opportunities, and retention of skilled professionals who service the agriculture-based economy.
- Ensure that a sufficient supply of commercial, industrial and mixed-use lands are designated through the Official Plan. These lands shall be directed to areas where they have the most economic benefit while minimizing impacts to natural and agricultural lands.

3.0 Growth and Development

3.1 Demographic Profile

Understanding who lives in Malahide, where growth is occurring, and how our population is changing over time is important in order to understand Malahide's present and future land use needs in the face of the changing community demographics. Key documents that informed this section included the Census of Canada from 2001-2016 and the 2019 Development Charges Background Study by Watson & Associates.

According to the Development Charge Study, prepared by Watson & Associates, there were 9,820 people in the Township of Malahide in 2019, up slightly (approximately 0.6% annually) since the 2011 Census. The 10-year and 20-year long-term population forecast anticipates a steady growth of approximately 0.85% annually, growing by 930 to reach a population of 10,780 by 2029. By 2039 the population is expected to grow by another 670 people to 11,450.

	Pop. ¹	Avg. Annual	0-24	25-44	45-65	65+	Med.
		Growth Rate					Age
2001	9,047		42%	27%	22%	10%	32.5
2006	9,070	0.1%	40%	26%	24%	10%	34.1
2011	9,390	0.9%	40%	23%	25%	11%	34.1
2016	9,540	0.4%	39%	22%	26%	13%	35.6
2019	9,820	1.0%					
2029	10,780	1.0%					
2039	11,450	0.6%					
2045 ²	11.860	0.6%					

Table 1 - Historical and Proj	ected Population in Malahide

Source: Watson & Associates Economists Ltd., 2019.; 2006-2016 Census of Canada ¹Census undercount estimated at approximately 2.7%.

² Extrapolation to 25-year planning horizon based on of 2029-2039 growth rate

Quick Facts:

- While immigrants make up a smaller percentage of the population in Malahide than the Ontario average, roughly two thirds (66%) of immigrants in Malahide are from Mexico; in comparison, less than 1% of immigrants are from Mexico across all of Ontario.
- Due to the large Amish and Mennonite populations within Malahide approximately 33% and 14% of people report that they are of German and Dutch ethnic origin respectively, significantly higher than the provincial averages of 9% and 4% respectively.
- Likely as a result of the large number of agricultural workers in the Municipality, 9.5% of people report their ethnic origins as Mexican in Malahide, compared to 2.5% in Ontario. There is a significant difference when considering gender where 10.4% of men report Mexican origins compared to 8.6% of women. This is likely due to the common situation where the father of a family will live in Canada and send money back to the rest of his family living in Mexico.

The growth rate of the last 10 years projected by Watson & Associates has been used to estimate the population at the end of the 25-year planning horizon. Based on a growth rate of 0.6% annually from 2039 to 2045, the population is expected to reach 11,860 people.

From 2006 to 2016 the population of Malahide has continued to age, similar to most communities across Ontario. This is illustrated in the increase of the median age from 32.5 years to 35.6 years between 2001 and 2016 (See Table 1). As the population continues to age the proportion of the population over the age of 65 has also increased from 10% to 13%. The Ministry of Finance's projections for the County of Elgin show that these trends are expected to continue in the future.

3.2 Housing

The number of new housing starts has been relatively constant over the past 10 years. Typically, there have been between 20 and 30 new dwellings per year. In 2017 and 2018 this increased to 43 and 37 respectively, before falling to 30 new housing starts in 2020. The construction value for all development has increased significantly from between \$10-15 million from 2009 to 2014 to between \$25-30 million from 2017-2020. In 2020 the construction value increased significantly to almost \$64 million.

Watson & Associates projected that the construction of new dwellings in Malahide will gradually decline over the next 20 years from the high of 43 in 2017 and 37 in 2018. It is projected that there will be demand for 30-36 new dwellings per year until 2030. From 2031 to 2035 the average number of new housing starts is expected to fall to 25 per year, and then fall further to 15 dwellings per year from 2036 to 2038.

Quick Facts:

- Currently only 11% of Malahide residents work within the municipality and 46% of residents work elsewhere within Elgin County. 43% of residents report working in a different County or Census Division.
- There are significant differences from the provincial averages for the number of small households and large households in Malahide. Approximately 16% of households in Malahide have 1 person, compared to 26% across all of Ontario. Conversely, **20% of all households have five (5) or more people compared to 10% for the province**.

Table 2 Total Building Permit Values 2009 - 2020

Year	Total	New Housing	Construction
	Permits	Starts	Value
2009	164	27	\$15,148,250
2010	155	34	\$14,786,000
2011	170	26	\$14,718,835
2012	154	18	\$10,846,955
2013	126	21	\$10,759,437
2014	169	23	\$14,324,500
2015	178	21	\$17,339,500
2016	181	25	\$20,090,500
2017	246	43	\$30,091,220
2018	223	37	\$26,708,400
2019	173	22	\$28,393,300
2020	239	30	\$63,875,200
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Source: Township of Malahide Building Permit Activity Reports

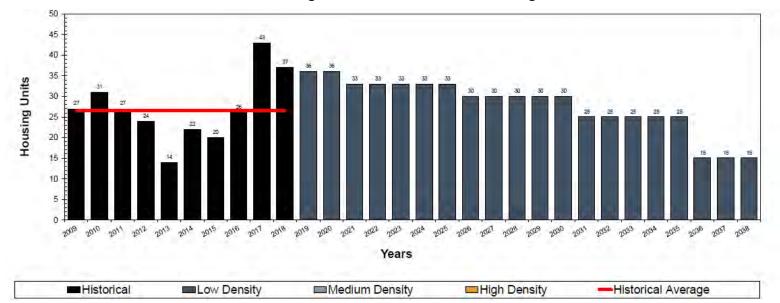


Figure 7 - Forecasted Annual Housing Starts

Source: Watson & Associates Economists Ltd., 2019.; 2006-2016 Census of Canada

It is projected that there will be demand for 327 new dwelling units between 2019 and 2029, and an additional 230 dwellings between 2029 and 2039. The projections by Watson & Associates were extrapolated and additional 6 years to 2045 and show that there will be demand for an additional 241 dwellings. In total from 2019-2045 it is projected that there will be 798 new dwellings with an additional 2,040 new residents.

While the population of Malahide has been growing slowly, the average number of residents per dwelling has been declining in recent years, and this trend is expected to continue over the next 20 years. In 2019 it was estimated that there were on average 3.13 people living in each household in Malahide down from approximately 3.25 people in 2011. Over the next 20 years it is estimated that average household size will continue to decline to 3.1 in 2029 and 3.09 in 2039. The number of people per household in Malahide is significantly higher than the Ontario average of 2.5 people

Table 3 - Historical and Projected Population							
	Population ¹	Dwellings	Persons Per Unit				
2006	9,070	2,720	3.246				
2011	9,390	2,808	3.257				
2016	9,540	2,950	3.150				
2019	9,820	3,056	3.130				
2029	10,780	3,383	3.101				
2039	11,450	3,613	3.086				
2045 ²	11,860	3,854	3.077				

Table 2 - Historical and Projected Population

Source: Watson & Associates Economists Ltd., 2019. ¹Census undercount estimated at approximately 2.7%. ²2025 projections based on an extrapolation of 2020-2039 rates

likely due in part to the size of the Amish and Mennonite communities in Malahide who tend to have larger families.

It is also anticipated that residential growth in Malahide, and specifically in Springfield, has been constrained due to the lack of full municipal services. Other similar communities in Southwestern Ontario, such as Thorndale and Mount Brydges, which have had capacity for full municipal services extended to them, have subsequently experienced a significant increase in growth. The experiences of these other communities demonstrated the pent-up demand of people who want to live in community which offer a high quality of life, unique small-town character, and convenient access to the 400 series highway. Springfield is only 15 minutes south of the 401 Highway with convenient access to large employers such as the GM Plant in Ingersoll and the Toyota Plant in Woodstock.

While the data for individual Villages, Hamlets, and Suburban Areas in the Township of Malahide is not available in the census, the number of dwellings within each settlement area was estimated using a land use inventory and a review of 2018 aerial photography. An approximate population for each settlement area was estimated by multiplying the 2019 average household size by the number of dwellings within each settlement. Springfield and Port Bruce remain the largest population centres in the municipality. Lyons is the largest of the hamlets, followed by Mount Salem, Copenhagen, and Luton.

	Dwellings ¹	Population ²		Dwellings ¹	
Nalahide ³	3,065	9,820	Hamlets:	784	
			Avon	26	
illages	485	1,518	Lyons	144	
Springfield	285	890	Kingsmill Corner	43	
Port Bruce	200	625	Orwell	71	
			Summers Corners	44	
ylmer Suburban Areas	164	670	South Gore	48	
East	120	375	Luton	123	
North	30	95	Mount Salem	127	
West	54	170	Calton	31	
South	10	30	Copenhagen	125	
Rural Areas ⁴	1,632	5,177			

Table 4 – Estimated Population of Settlements Areas in Malahide

¹ based land use inventory of settlement areas in 2019 and aerial photography from 2018 unless otherwise noted

² population for settlement areas is based on the estimated 2019 persons per unit of 3.130 by Watson & Associates Ltd., numbers have been rounded.

³ from Watson & Associates' Development Charge Background Study 2019

⁴ calculated based on the remaining dwellings and persons reported in the census which were not observed to be in a settlement area

3.3 Summary

In summary, the population in Malahide has been gradually increasing over the past 25 years, and there is expected to be a slight increase in the growth rate for the Municipality over the next 25 years, especially if infrastructure is expanded to facilitate significant subdivision/greenfield development options in the Village of Springfield. In addition, the average household size is expected to continue to decline. Together, these trends will continue to fuel the need for additional housing within the municipality to maintain housing affordability.

Based on the projections prepared in support of this Comprehensive Review, it is anticipated that there will be a **demand for 798 new dwellings between 2019 and 2045.**

It remains to be seen what the long-term impacts of the Covid-19 pandemic will have on demographic, employment, and housing trends across the province. There potentially could be a large shift in the daily habits of many people who are able to work remotely and are no longer forced to live close to their places of employment. Even before the pandemic, the number of people working from home multiple days of the week and then commuting to the GTA for meetings was growing. The pandemic is expected to accelerate this trend. This could potentially drive demand for housing in places with a higher standard of living and lower cost of living like Malahide and other rural communities. As the popularity of work-from-home continues to increase it will be important to ensure that there are adequate levels of amenities in communities such as trails, sidewalks, parks, communities facilities, as well as commercial goods and services. People who are working from home require places to shop and eat, sidewalks and trails to go for walks, personal services, and a variety of recreational opportunities. This will require a rethink of the stereotypical "bedroom community" and a focus on being able to provide complete communities which meet all the daily needs of its residents.

4.0 Natural Environment

Natural Environment features are shown on all four land use and constraint schedules which accompany the Official Plan. To the extent that the scaling of each schedule permits, the limits and locations of these features will need to be updated and revised to reflect the most current information.

Included under the Planning Act (Section 2) as a matter of provincial interest is the following:

"(a) the protection of ecological systems, including natural areas, features and functions"

Since the last review of the Official Plan (2013) updated information with respect to the Township's natural environment features including significant woodlands, wetlands, ANSI's and hazardous areas has been limited. During the preparation of the Township's new Zoning By-law in 2018, the delineation and classification of certain provincially and locally significant wetland features was updated by the Ministry of Natural Resources and Forestry and provided to the Township of Malahide by the Conservation Authorities. This information has been incorporated onto

the zone maps for information purposes as an overlay feature. The agencies having jurisdiction and established watershed areas in the Township are the Kettle Creek CA, the Catfish Creek CA and the Long Point Region CA.

In addition, areas which are regulated by the Conservation Authorities under the <u>Conservation Authorities Act</u> and generally referred to as *"Regulation of Development, Interference with Wetlands and Alterations to Shorelines and Watercourses"*, are delineated in the Township's Zoning By-law. The regulated areas as shown are intended to act as "flags" to property owners and municipal staff when contemplating new development, issuing building permits, as well as placing or removing fill or altering any watercourse. Appropriate permits must be obtained from the Conservation Authority having jurisdiction prior to any of the aforementioned works being undertaken.

The Natural Heritage and/or Conservation Lands identified on Schedule 'A1' to the Official Plan include five Life Science ANSI's and one Earth Science ANSI as follows:

- The provincially significant Catfish Creek Till Earth ANSI (north and west of the village of Port Bruce);
- The provincially significant Springwater Forest Life ANSI (southwest of the Town of Aylmer);
- The regionally significant Lakeview South Life ANSI (south of Nova Scotia Line at the southern terminus of Carter Road);
- The regionally significant Mount Salem Forest Life ANSI I (northeast of the hamlet of Mount Salem); and,
- The regionally significant Big Otter Creek South of Bayham Life ANSI (along the boundary with the Municipality of Bayham north of John Wise Line and south of Talbot Line).

Provincially significant woodlands identified as Natural Heritage and/or Conservation Lands on Schedule "A1" include:

- The Calton Woods (northwest of Calton);
- The Stewarts Swamp Forest (northeast of the Mount Salem); and,
- The Summers Corners Swamp Forest (south of Dingle Line and north of the hamlet of Summers Corners).

The following locally and provincially significant wetlands are designated Natural Heritage and/or Conservation Lands on Schedule "A1":

- The Aylmer Wildlife Management Area Wetlands (Provincially significant wetlands complex east of the Ontario Police College);
- The Calton Swamp (Provincially significant wetland complex bounded by John Wise Line on the north, Calton Line on the south, Springfield Road on the west, and Richmond Road on the east);
- The Springwater Conservation Area Wetlands (Provincially significant wetland complex southwest of the Town of Aylmer);
- The EM12 Wetlands (Provincially significant wetland complex southeast of the intersection of John Wise Line and Springfield Road);

- The East Belmont Wetland (Provincially significant wetland complex southwest of the intersection of Avon Drive and Dorchester Road);
- Robert's Swamp (Provincially significant wetland complex in the southwest corner of the Township);
- The Silver Creek Wetlands Complex (Provincially significant wetland complex east of the Hamlet of Luton);
- The Helder Wetland (locally significant wetland between Imperial Road and Helder Road);
- The EM11/EM18 Wetlands (locally significant wetland complex north of Wooleyville Line);
- The EM19/EM6 Wetlands (locally significant wetland complex between Orwell and Aylmer);
- The EM7 Wetlands (locally significant wetland complex southwest of the intersection of Bradley Creek Line and Hacienda Road); and,
- The EM8 Wetlands (locally significant wetland southeast of the intersection of Chalet Line and Hacienda Road).

Preparation of the Background Report is the first stage of the Official Plan review process. As part of the on-going review, an examination of the Official Plan policies of particular interest to the Conservation Authorities will be undertaken, namely, *Natural Heritage Resources* (Section 2.5), *Water Resources* (Section 2.6), *Conservation Lands* (Section 3.6) and *Hazard Land Policies* (Section 5). Natural Environment features are shown on all four land use and constraint schedules which form part of the Official Plan. The Official Plan policies as noted are complemented by mapping components in the form of designations and constraints identified broadly as Natural Heritage and Conservation Lands on Schedule A1 and more specifically identified provincially and locally significant wetlands, woodlands and ANSI's on Schedule A2. Also of interest, in particular as a land use and development constraint feature, is the delineation of Floodway/Flood Fringe areas in the Village of Springfield (Schedule B) and the Village of Port Bruce (Schedule C). To the extent that the scaling of each schedule permits, the limits and locations of these features will need to be updated and revised to reflect the most current information.

The Conservation Authorities have been contacted and are currently in the process of reviewing the Official Plan policies and mapping delineations as fall within their specific regulation and mandate. All three CA's have advised that they will be providing written comment pending completion of their review.

5.0 Public Consultation and Submissions

5.1 Overview

The success of the Comprehensive Review and Five-Year Update hinges on public input and engagement. It is essential, therefore, that the public is made aware (and kept aware) of the project undertaking and the various ways in which they can participate.

The involvement of the community in a comprehensive consultation program should be a fundamental cornerstone of any successful study. Those involved in the process may include, (but not necessarily limited to,) residents, businesses, stakeholders and Steering Committee and Council members. Meaningful and targeted consultation assists in guiding the planning process through the identification of issues, opportunities and prioritization of actions and facilitates a level of cooperation and integration that is necessary for strategic implementation.

The keys to successful consultation are achieving broad community involvement and consensus in the formulation of the issues and goals without creating undue expectations, as well as endorsement of the overall strategy by key groups and organizations. Involvement of the public and stakeholders is essential to create an interest in the topic areas and any issues which may arise, build momentum and increase overall awareness of the Comprehensive Review and Update process.

As it is best to get the public involved early in the process, the consultation process was commenced in earnest in Stage 1, although opportunities for public review are also provided later in the process at a public meeting prior to preparation of the final documents for Council endorsement. Engagement with the Steering Committee is consistent throughout each project stage.

TOWNSHIP OF Malahide **fficial Plan Comprehensive Review & Five-Year Update** The Township of Malahide is undertaking a comprehensive review and five-year update of its Official Plan commencing in early 2019. The Official Plan has been in effect since March 2003. The review and update could potentially affect your property, how it is used and what types of development opportunities would be available to you as a landowner in the future. Monteith Brown Planning Consultants (MBPC) will be undertaking the project and will facilitate the public consultation process including conducting future open house and public meeting sessions. All updates will be made available for review on the Township's website at www.malahide.ca. The Township of Malahide welcomes your input and would like to hear from you! How to get involved: attend one of our future meetings;

Figure 8 - Website Poster

- attend one of our rule meetings,
 share your thoughts and ideas with your local Councillor or Township staff:
- put pen to paper and send us your comments!

Opportunities for additional input will be provided as the review process advances and further details with respect to timing and scheduling will follow.

Please feel free to contact the undersigned should you have any questions.

Michelle M. Casavecchia-Somers Chief Administrative Officer/Clerk 87 John Street South Aylmer, ON, N5H 2C3 Telephone: (519) 773-5344 Fax: (519) 773-5334 E-Mail: mcasavecchia@malahide.ca Jay McGuffin Vice President, Principal Planner Monteith Brown Planning Consultants 610 Princess Avenue London, ON, N6B 289 Telephone: (519) 686-1300 Fax: (519) 681-1690 E-Mail: jmcguffin@mbpc.ca A public "launch" of the Comprehensive Review took place in early 2019 with the circulation of an information poster. This was followed closely by social media notices to inform Municipal ratepayers and other interested parties of the review and opportunities for input.

The Public Meeting and Stakeholder Workshop were held at the Springfield & Area Community Service Building on March 6, 2019. The Public Meeting was held from 3:00 pm to 5:00 pm and the Stakeholder Workshop was held from 7:00 pm to 9:00 pm. Hosting both sessions was the Municipality along with Monteith Brown Planning Consultants.

Both the public meeting and the stakeholder workshop were conducted as a "drop-in" format for the purposes of encouraging as much one-on-one discussion with attendees as possible. Display boards were presented for viewing (see attached) including aerial photos of the settlement areas and a series of questions asked to generate conversations and solicit public input.

Figure 9 - Public Meeting Notice



Source: Township of Malahide Website

Attendees were able to provide input by either speaking with the staff at the meeting or providing written submissions on comment sheets. Together the meetings were attended by approximately 30 persons.

Written comments provided included:

- A request to consider an expansion to the Mt. Salem and Luton settlement areas;
- Concerns regarding light pollution from streetlights along the sidewalk between the Malahide Community Place and the Springfield Baptist Church;
- A request to consider recognizing Grovesend as a settlement area;
- A request to consider an expansion to the Calton settlement area to the north; and,
- Southwestern Public Health provided a written comment that they are, "working on providing feedback to this official plan through the lens of healthy community design. We are focusing our comments on five key domains, catered to the rural landscape including: Healthy transportation networks, housing, food systems, natural environments. Our focus is on improving health equity and preparing for climate change. We look forward to working with you."



Source: Monteith Brown Planning Consultants, 2017

In addition to the written submissions, MBPC and Township staff had "one-on-one" conversations with attendees at the meeting which provided valuable input for consideration through the Comprehensive Review and Official Plan Update. The following is a summary of some of the issues touched upon:

• "The Township must show that it is open for business by encouraging small home occupations and home-based industries in the settlement areas which are taxed fairly across the board (an even playing field)."

In response, staff discussed the existing Official Plan policies regarding home occupations including the parameters/considerations to be taken into account where such businesses are either proposed or are in the process of expanding. Matters touched upon included on-site parking, signage, lighting, permissible floor area and types of uses which should be considered.

• "Why is development encouraged by the Municipality in Springfield but discouraged in the other smaller settlement areas? People would rather live in the smaller communities like Mount Salem and Luton. There is a demand for more housing in these communities, however there are currently no available lots to build new residences."

In response, staff indicated that no decisions regarding the preferred directions for growth had been made at this point, and that those decisions would have to balance a number of considerations including land use constraints and the potential to provide municipal services in the future.

In addition to issues for consideration through the review, a number of questions and inquiries

regarding the process for planning approvals for settlement area expansions and development were discussed. Below is a summary of some of the main issues visited:

- Procedure/process for having land brought into the urban area boundary and the role of Council in this regard;
- Amendments to the Official Plan and Zoning By-law, including the cost and length of time for completion, adoption and approval;
- Permitted uses in residential areas and options/issues regarding neighbourhood complaints;
- Potential changes to settlement area boundaries in the future (i.e. following completion of the 5-year update) and the requirement for further Official Plan amendments at that time if necessary;

Figure 10 - Public Open House



- The extension of settlement area boundaries to allow the creation of new building lots fronting on an existing open road as opposed to by means of a plan of subdivision;
- Approval of multiple lot development through the consent process and the size of such a development before it should be processed by way of a plan of subdivision.

5.2 Council Workshop

The Council Workshop was held at the Springfield & Area Community Service Building on April 30, 2019 from 7:00 pm to 9:00 pm. Hosting the session was Monteith Brown Planning Consultants (MBPC) and the Municipality. Also in attendance were the following Municipal officials and Council members:

- Eugenio DiMeo, Former Director of Development & Community Services
- Dave Mennill, Mayor
- Dominique Giguere, Deputy Mayor
- Max Moore, Councillor
- Rick Cerna, Councillor
- Mark Widner, Councillor
- Chester Glinski, Councillor

One member of the public, Tom McKenney, was also in attendance.

The workshop was conducted as a 'round table' format for the purposes of encouraging as much discussion with and amongst Council as possible. A power point show was presented and a series of questions were posed to Council as the discussions progressed to generate conversation and solicit input. Jay McGuffin (MBPC) opened the meeting by way of introductions and proceeded with an overview of the comprehensive review. Michael Clark (MBPC) followed with an in-depth power point presentation, interspersed by questions from Council.

For the most part, discussion focused on the settlement areas and the challenges facing new development in light of the limited infrastructure available to accommodate future growth. The inquiries received to-date and specific property requests were acknowledged and discussed.

5.3 Specific Property Considerations

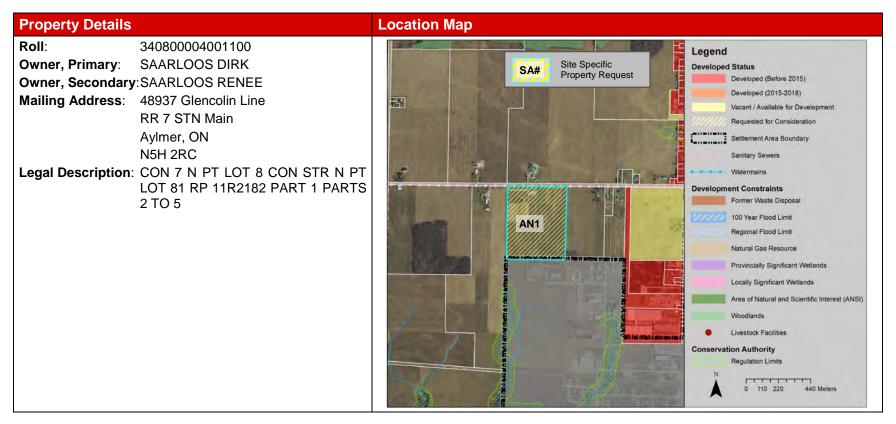
Requests have been received from various landowners requesting changes in the up-dated Official Plan to facilitate the development of certain areas or properties in the Township of Malahide.

All public feedback received from these and other consultations during the Comprehensive Review and Official Plan Update will be duly summarized and taken into consideration. Comments will be weighed collectively and without prejudice to arrive at overall land use options which provide a balanced vision for future development based on the Township's goals and objectives and based on sound land use planning principles.

5.3.1 Renee and Dirk Saarloos- expanded 'Suburban Area' north of Aylmer

<u>Prior</u> to the Public Meeting and Stakeholder Workshop, MBPC received an email from Renee and Dirk Saarloos with respect to their property at 48937 Glencolin Line (N Pt Lot 81, Con STR). The inquiry was made as to whether the Suburban 'Area' designation lying northwest of Aylmer could be extended westerly along Glencolin Line to allow for the creation of additional (as yet unspecified number of) residential building lots.

The 'Suburban Area' designation at the northwesterly limits of the Town of Aylmer presently encompasses lands lying adjacent to Imperial Road (Lot 83, Con STR). An extension of the 'Suburban Area' designation to include the subject lands would require the inclusion of lands lying in Lot 82, otherwise, the Township would be left with a remnant 'Agricultural' designation between two 'Suburban Area' designations. Furthermore, there are no municipal services (piped water, sewers) and any residential development would, therefore, be limited to infilling residential lots fronting on the south side of Glencolin Line.



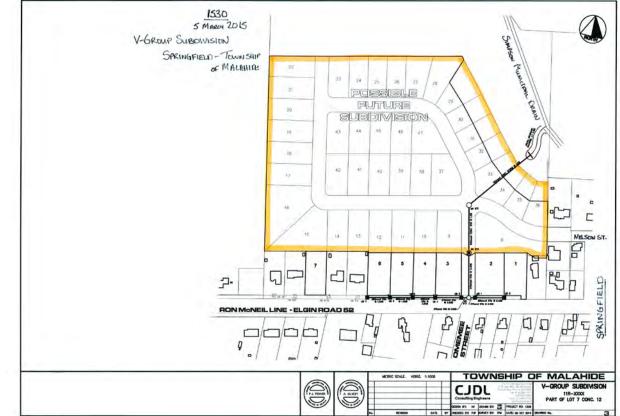
5.3.2 V Group Holdings Inc. – expanded Village boundary of Springfield

On February 20, 2019, a pre-consultation meeting was held with the owners of V-Group Holdings Inc. and the County of Elgin regarding an ongoing plan of subdivision file in the Village of Springfield. The owners were advised of the public meeting and were also encouraged to submit written comments.

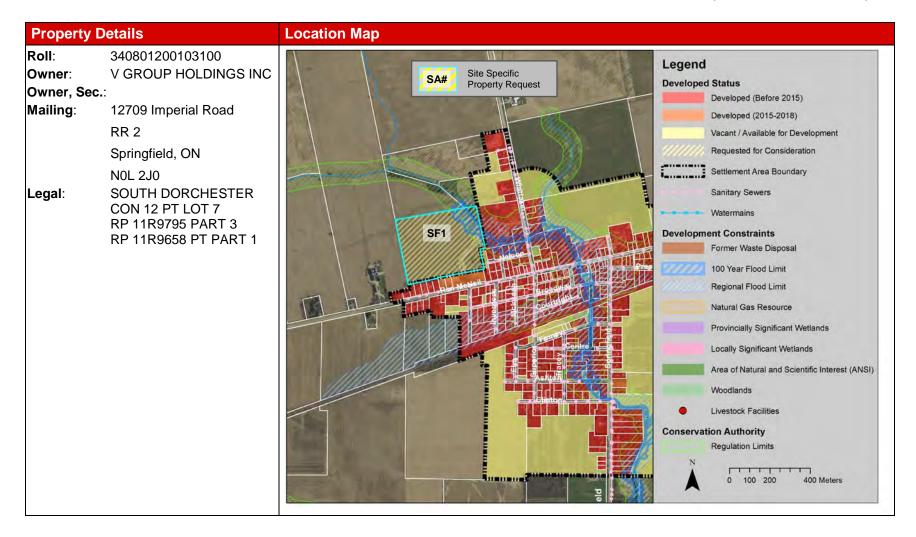
A proposed 46-lot residential plan of subdivision was submitted by V-Group Holdings Inc. in 2015. A total of six residential lots fronting on the north side of Imperial Road have since been created by severance and developed (single unit dwellings). Provision has been made for internal street connections from Imperial Road

and from Nelson Street.

The proposed plan of subdivision by V-Group Holdings Inc. potentially represents an unprecedented "boost" to the Township's existing housing stock. It also provides the Township with an opportunity to consider the matter of the provision of affordable housing as part of the Long-Term St. Thomas-Elgin Affordable & Social Housing Strategy prepared by TWC Tim Welch Consulting Inc. (June 2018). The provision of all forms of housing is referenced and encouraged in the Provincial Policy Statement, County of Elgin Official Plan and the Township of Malahide Official Plan.



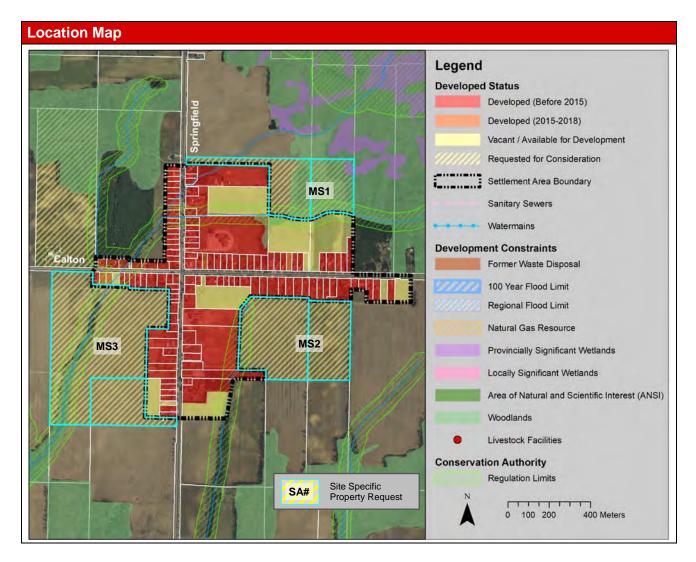
DRAFT Background Report & Recommendations Township of Malahide Official Plan Update



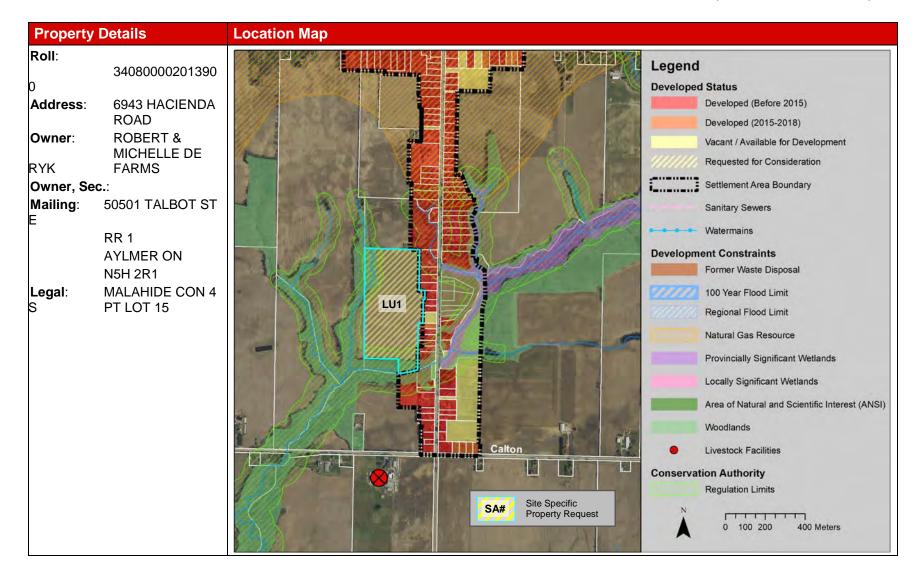
5.3.3 <u>Robert DeRyk – expanded 'Hamlet' boundaries of Mount Salem and Luton</u>

Following the Public Meeting and Stakeholder Workshop MBPC was contacted by 3 members of the public regarding the Comprehensive Review and Official Plan Update. This included a written letter from Robert DeRyk (dated March 13, 2019) providing more details on the potential for hamlet boundary expansions in Mount Salem and Luton to facilitate new residential development as shown on the air photo inserts provided. The black dashed line on the photos represents the boundary of the hamlet settlement area as recognized in the Official Plan, with the red hashed areas representing lands which Mr. DeRyk requests be considered for inclusion in the hamlet boundaries.

Property D	etails					
Location:	Northeast (MS1)	Location:	Southeast (MS2)	Location:	Southwest (MS3)	
Roll:	340800002017000	Roll:	340800002006401	Roll:	340800002004200	
Address:	7086 SPRINGFIELD	Address:	51047 CALTON LINE	Address:	50805 CALTON LINE	
ROAD		Owner:	DERYK TOBACCO	Owner:	DERYK TOBACCO	
Owner:	DE RYK ROBERT PAUL	FARMS	LIMITED	FARMS	LIMITED	
Owner, Sec.	: DE RYK MICHELLE	Owner, Sec.:		Owner, Sec.:		
	LORRAINE	Mailing:	244 THAMES	Mailing:	244 THAMES	
Mailing:	50501 TALBOT ST E	CRESCENT		CRESCENT		
	RR 1		DORCHESTER ON		DORCHESTER ON	
	AYLMER ON		N0L 1G3		N0L 1G3	
	N5H 2R1	Legal:	CON 3 N PT LOTS 21	Legal:	MALAHIDE CON 3 N	
Legal:	MALAHIDE CON 4	AND	22		PT LOTS 19;AND 20	
	PT LOTS 21;AND 22					

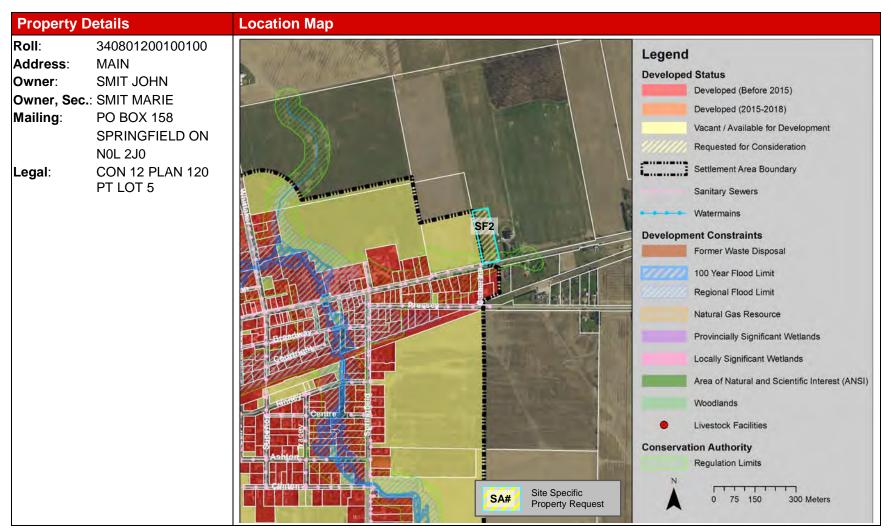


DRAFT Background Report & Recommendations Township of Malahide Official Plan Update



5.3.4 John and Mary Smit. - expanded Village boundary of Springfield

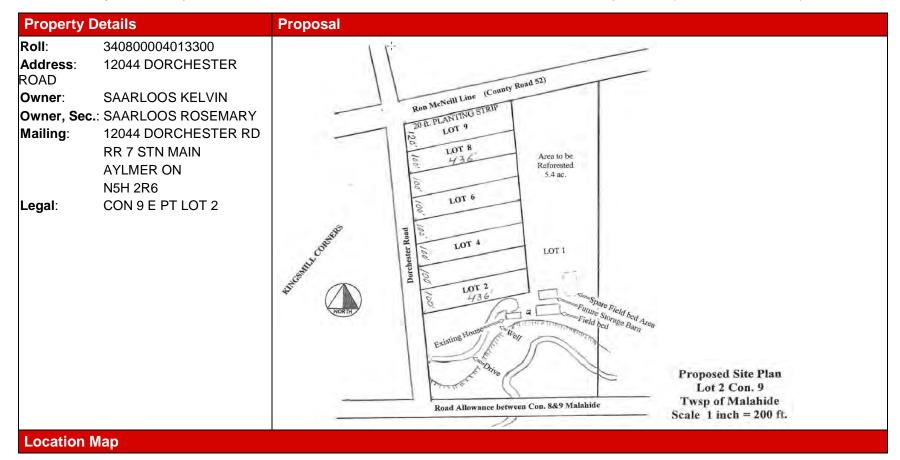
A written response was received from John and Mary Smit regarding the potential for an easterly, albeit modest, extension of the Springfield settlement area to provide for additional housing lot opportunities on the north side of Ron McNeil Line. In addition, two calls were received in support of this proposal from residents in Malahide following the meeting.

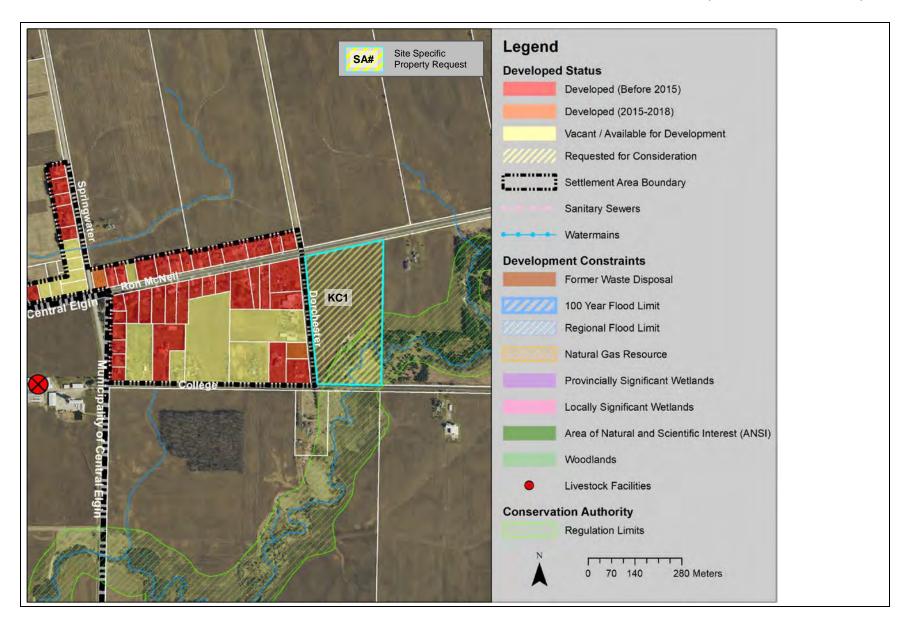


5.3.5 Donwest Construction Ltd. - expanded Hamlet boundary of Kingsmill Corner and Mount Salem

Donwest Construction Limited (Dick Greenway) submitted a letter to the Township dated February 26, 2013 on behalf of Kelvin & Rose Saarloos, owners of land situated in part of Lot 2, Concession 9. The owners were, at the time, interested in creating four "estate" residential lots fronting on the east side of Dorchester Road, necessitating an expansion of the Hamlet area boundary of Kingsmill Corner to include the subject land. In a subsequent letter dated April 20, 2015, the initial proposal was increased to eight residential building lots, with approximately 2.2 acres remaining to be reforested. A preliminary sketch for development purposes was filed with the submission.

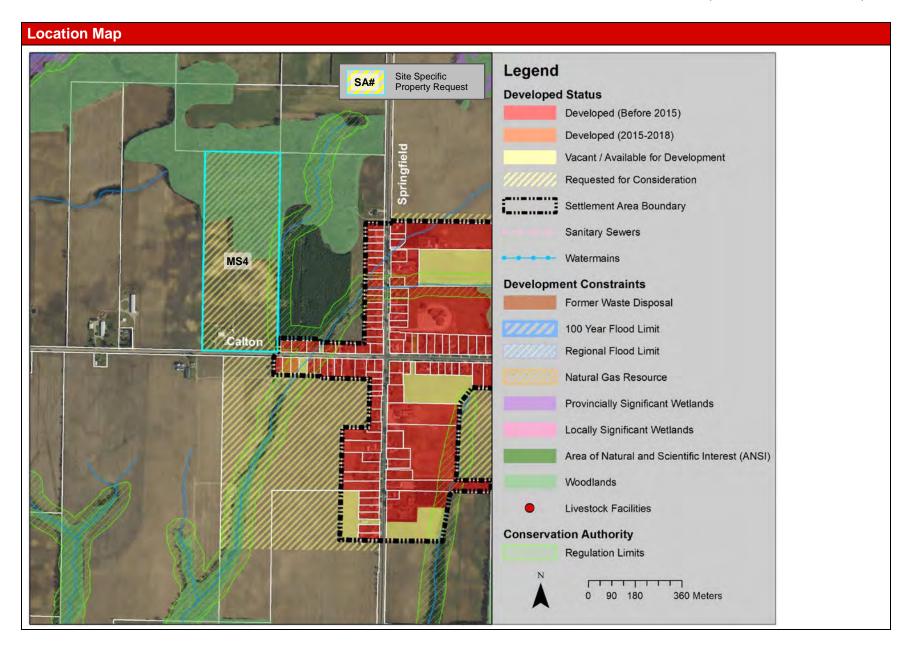
Given the established industrial use situated on the west side of Dorchester Road, the subject lands seem like a possible candidate for a Silvermoon style industrial park, where soft industrial uses combined with residential uses would be permitted (refer to Section 7.3.6).





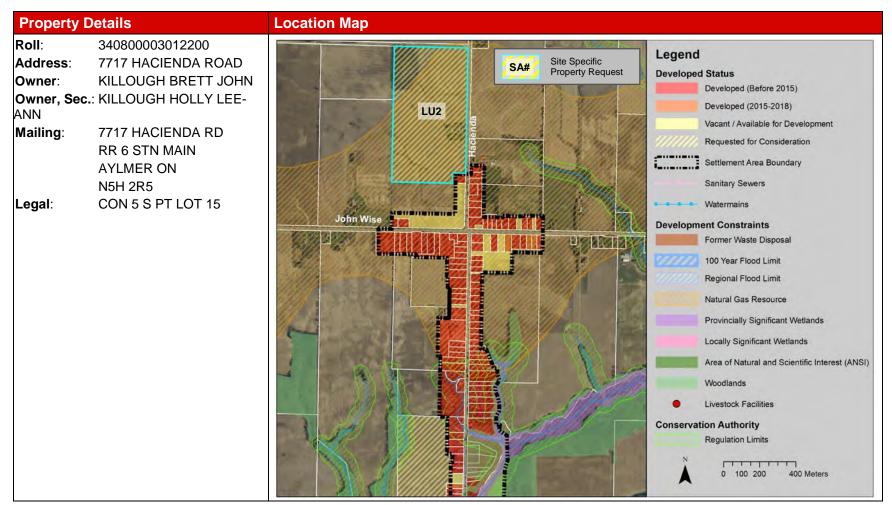
Donwest Construction Limited submitted a letter to the Township dated October 3, 2017 on behalf of Peter and Margaret Teichroeb, owners of land situated in part of Lot 19, Concession 4 lying west of the Hamlet of Mount Salem. The owners are requesting consideration be given to an expansion of the Hamlet area boundary of Mount Salem to include the lands known municipally as 50760 Calton Line. A preliminary sketch for development purposes indicates the potential for the creation of a 29-lot plan of subdivision from the easterly portion of the parcel.

Property I	Details	Proposal
Roll: Address: Owner: Owner, Sec Mailing:	34080002014610 50760 CALTON LINE HARDER MARTIN ARDER ANNY 50317 JOHN WISE LINE RR 6 AYLMER ON N5H 2R5	
Legal:	CON 4 S PT LOT 19 RP 11R3758;PART 1	10 20 10 10 10 10 10 10 10 10 10 1



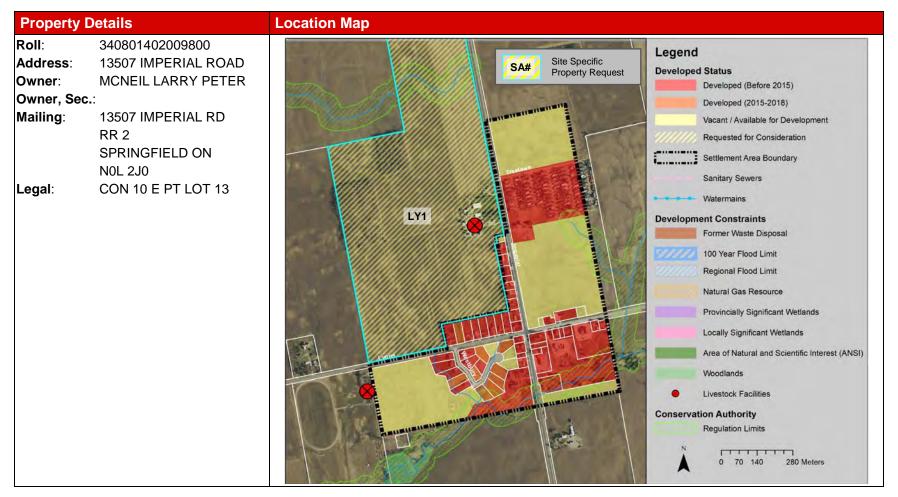
5.3.6 Brett and Holly Killough. - expanded Hamlet boundary of Luton

Brett and Holly Killough, the owners of 7717 Hacienda Road, have inquired via email dated January 21, 2020 with respect to the possibility of residential lot creation on the west side of Hacienda Road immediately north of the Hamlet of Luton. The area considered to have the greatest potential for future development lies between the existing boundary of the Hamlet and the farm dwelling at 7717 Hacienda Road. To facilitate this, an expansion of the boundary would be required.



5.3.7 Larry McNeil. – expanded Hamlet boundary of Lyons

Ashlan McNeil, on behalf of her father-in law Larry McNeil, the owner of 13507 Imperial Road, has inquired via email dated December 3, 2020 with respect to the possibility of residential lot creation on lands lying adjacent to the northwesterly limits of the Hamlet of Lyons. While no specifics are provided, it is assumed that outward expansion of the hamlet area boundary along the west side of Imperial Road (i.e. lying across from the existing mobile home park) or on the north side of Lyons Line is being contemplated. Expansion of the boundary of Lyons beyond the limits of existing development would presumably take place along either Imperial Road or Lyons Line (or both).



5.3.8 Caroline Davis. – exchange of lands lying within the Hamlet boundary of Calton

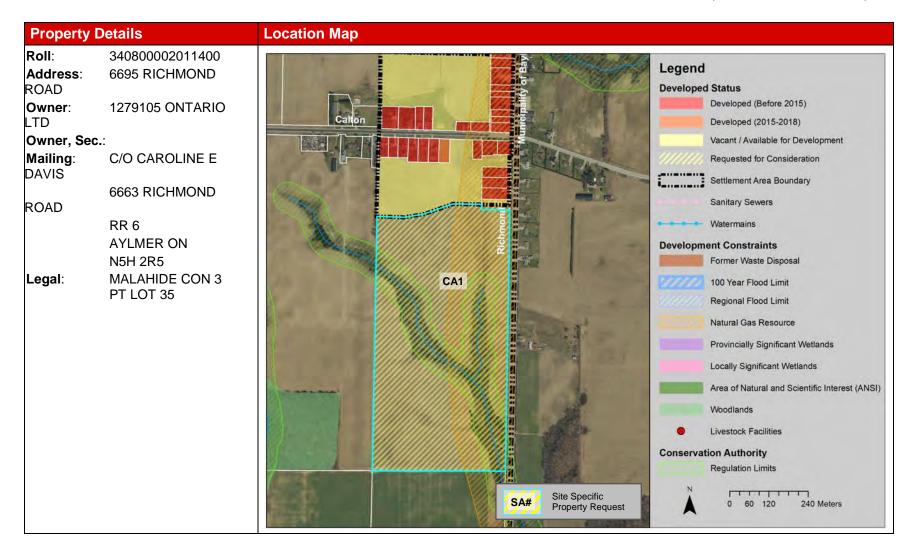
Civic Planning Solutions Inc., on behalf of the owner 1279105 Ontario Ltd. (Caroline Davis), proposes the exchange of lands from a property known municipally as 6695 Richmond Road. A letter dated December 15, 2020 outlines the proposal which would effectively "remove" approximately 3.6 hectares (8.9 acres) of undeveloped land lying generally south of Calton Line from the hamlet designation in exchange for the inclusion of a comparable amount of undeveloped land lying on the west side of Richmond Road into the Hamlet boundary. While the lands proposed to be

removed from the hamlet are situated largely to the rear of existing residential development, the lands proposed to be included would extend in a linear fashion south along Richmond Road to match the depth of existing residential lots.

It should be noted that the "hamlet" boundary of Calton as shown on the Elgin mapping insert (below) does not match the official hamlet boundary as approved and denoted in the Township of Malahide Official Plan. The westerly limits of the hamlet terminate at the boundary between Lot 35 and Lot 34 and do not extend into Lot 34 as shown.



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5.3.9 Shackelton Auctions – expansion of legal non-conforming use – 51570 Lyons Line

Civic Planning Solutions Inc., on behalf of the owner Shackleton Auctions (Mike Shackelton), submitted a request that the Official Plan be updated to permit the expansion of an existing auction establishment. While the auction does sell farm equipment, it also sells other vehicles and equipment that is not related to farming and agriculture and as such not considered as an 'agriculture related use' under the Provincial Policy Statement or the Guidelines on Permitted Uses in Ontario's Prime Agricultural Areas. While the existing use in its current form is permitted under the Official Plan and Zoning by-law as a legally established existing use, an expansion is not permitted under the existing planning framework as the use is not recognized as an agriculture related use in the Township of Malahide Official Plan.

The subject lands comprise two abutting lots of record and a small portion of the abutting farm parcel as outlined in orange below. A letter dated March 22, 2021 details the proposal which would result in a 650 square metre expansion to the existing auction building and the addition of some land to the west and north to increase the area of the operation to approximately 1.9 hectares (4.6 acres) in area. The lands proposed to be added (i.e. merged in the same name and title) are occupied primarily by a graveled area used for the outdoor display of agricultural farm equipment. A modest amount of landscaped open space would also be included in the conveyance.

The proposed expansion of the auction sales establishment would also be subject to an amendment to the Township of Malahide Zoning By-law and site plan approval. Given the nature of the use, the application of a 'Special Policy Area' designation in the Official Plan would appear appropriate as the lands are already used for parking and storage for the existing use. As such, the expansion of the building is not anticipated to negatively impact surrounding agricultural operations or cause other land use conflicts. Applications under the Planning Act will be required to permit the proposed expansion including a Zoning By-Law Amendment, Land Severance (Consent), and a Site Plan Agreement. The applicant shall be required to consult with Township staff prior to preparing these applications to determine what studies and analysis will be required including lot grading, stormwater management, drainage and other plans and studies as required by the Township.

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6.0 Settlement Areas

6.1 Overview

In the current Official Plan, the limits of the designated Hamlets are "fixed" as noted under Section 8.2.1.1 of the Plan (emphasis added):

The boundaries of all land use designations as depicted on Schedule "A1", "A2", "B" and "C" are approximate except where they coincide with highways, roads, railway lines, transmission lines, lot lines, rivers, or any other clearly defined cultural or natural feature. **The boundaries of all settlement areas are definitive.**

The Official Plan up-date provides an opportunity to more clearly define the boundaries of the hamlet settlement areas to reflect the policy of strictly limited development. It also provides an opportunity to identify any need to expand, contract or otherwise refine the boundaries of the Hamlets due to changed circumstances or more recent information and superior mapping since the Plan was adopted and approved. In this regard, using an air photo overlay and providing this information as a separate Appendix may prove beneficial for users of the Official Plan wishing a clearer indication of the location of particular lands in relation to the Hamlet area boundaries.

As previously mentioned, agriculture remains the most important economic driver of Malahide and, as such, the Township is committed to protecting the interests and viability of the farming community wherever feasible. As will become apparent, the actual amount of agricultural land included in the boundaries of the settlement areas does not necessarily equate with <u>productive</u> farmland suitable for cultivation: vacant land available for development includes, in many instances, parcels which are fragmented by lot ownership, existing non-agricultural land uses and natural heritage features.

As was mentioned above, Malahide has three tiers of settlement areas including Villages, Hamlets and Suburban Areas and is shown below in Figure 11. In undertaking the Official Plan Update and Comprehensive Review the appropriateness of existing designated areas for development and alternative directions for growth will be assessed to ensure that there is sufficient land to accommodate market demand, that the required infrastructure is viable over its life cycle, and that public health, safety, natural resources and the natural environment are protected. Figure 11 shows the settlement areas in Malahide as well as the existing municipal infrastructure and several of the constraints to the development that much be considered. Each settlement area will be discussed in greater detail in the sections that follow.

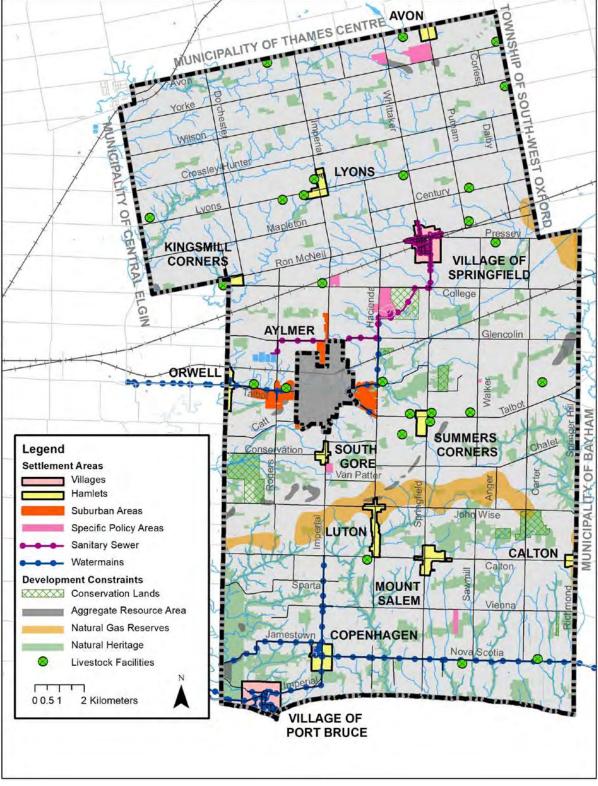


Figure 11 - Malahide Settlement Areas

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

The level of services varies within the community, as will be discussed below in Section 0. The Village of Springfield has municipal sanitary services, but no municipal water supply. The village of Port Bruce, the hamlets of Copenhagen and Orwell, and the Aylmer suburban areas have municipal water services but no municipal sanitary sewers. The rest of the settlement areas do not have any municipal services and are on private water wells and septic systems. The lack of full municipal services in the Municipality requires larger lot sizes to provide space for septic beds and wells, including the required setbacks from each other to ensure that public health and the environment are protected.

The provision of sanitary services instead of private septic services allows for significantly smaller lots and a higher density (including a mix and variety of dwelling types) of residential development than can be achieved in other settlement areas. Development within Springfield has typically included a range of lot sizes between 800m² and 1,900m² and has had a density of approximately 3.8 units per hectare. The zoning by-law permits single-detached dwelling lots with a minimum lot area of 800m². It is anticipated that development in the community will follow similar patterns that have been seen across the province including a shift to smaller lot sizes to maintain affordability, and by promoting a more efficient use of infrastructure and land. For the purposes of the land supply analysis, it is estimated that new single detached dwelling residential lots will typically be in the range of 800m² to 1,000m², and that there will be denser forms of dwellings such as townhouse, duplex and semi-detached dwellings. It is anticipated that the density of residential development will increase to closer to the target density of 20 units per hectare specified in the Official Plan. If municipal water services are extended then it is anticipated that other dwelling types such as low rise apartments or nursing homes would further increase the density of development, contributing towards achieving a more complete and inclusive community.

The Township's Zoning By-law establishes the minimum residential lot size at 1,850m² in Port Bruce and the hamlet settlement areas which are reliant on private sanitary services. It is anticipated that most residential lots will remain larger than 2,000m² and new residential development will have a density of approximately 3 units per hectare.

6.2 Village of Springfield

The original Official Plan boundary established for the Village of Springfield was an attempt to strike a balance between areas characterized with varying degrees of water quality and their suitability for development. Traditionally, areas in the south and west quadrants of the settlement area have had the best test results for water quantity and quality. Based on an $800m^2$ lot size, between 430 - 450 potential building lots were identified when the first Official Plan boundary was established. Council at the time acknowledged Springfield as being the only suitable settlement area for higher services.

The Village of Springfield is, as previously stated, the only designated settlement area in the Township to be serviced by sanitary sewers which currently terminate along Whittaker Road near the northerly limits of the Village. Development has historically taken place along Ron McNeil Line and along Springfield Road, and was divided at one point by the CN Railway which has since been abandoned. Land available for development has been estimated at approximately 77 hectares (190 acres), although this could be considerably less when taking into account areas identified as having one or more land use constraints (e.g. hazard lands). The former railway lands are now owned by private interests. Some options for these lands need to be developed, although it is noted that no environmental studies or brownfield remediation have been undertaken.

	Springfield
Population	625 people
Dwellings	200 dwellings
Water Services	Municipal Services
Sanitary Services	Private Services
Developed Land	71.7 hectares
Vacant Residential Lots	11 lots
Vacant Residentially Designated Lands	75.6 hectares
Natural Heritage Features	-
Natural Hazards	7.0 ha
CA Regulation Limits	12.2 ha
Land Available for Future Development	63.7 ha
Potential Dwelling Units	621 dwellings
Soil Capacity for Agriculture (CLI)	Class 1 to SW, NE
(Class 1-3 is considered	Class 2 to N, NE,
Prime Agricultural Land)	SE, & NW
	Class 3 to E
Livestock Facilities	620m to East,
	1.5km to East,
	1.9km to Northeast

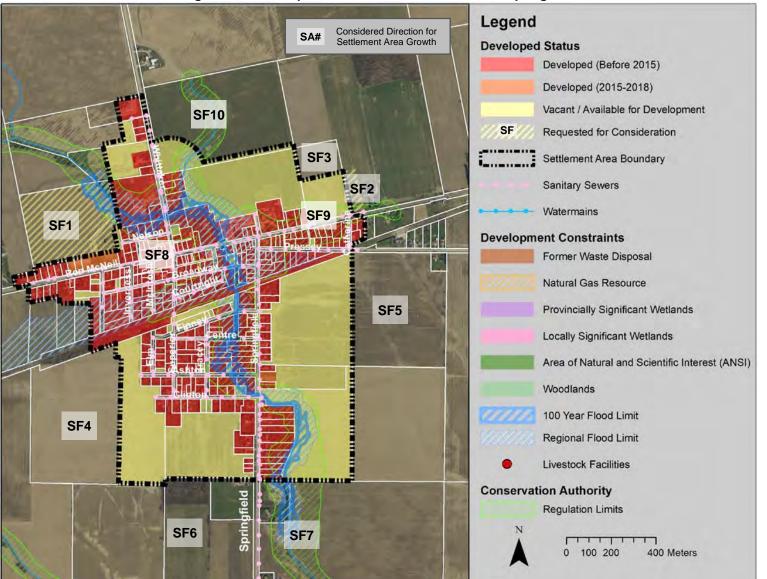


Figure 12 - Development Status and Constraints in Springfield

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

The following table lists the properties that have been submitted for consideration through the Comprehensive Review. In addition, other options / alternative directions for growth or for redesignation that are being considered are also listed below.

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
Northwest	SF1	V Group Holdings Inc.	13.4	40 unit residential	Has access to two municipal roads (Nelson Street
South Dorchester				subdivision	and Main Street), there is a municipal drain
CON 12 PT;LOT 7					running through the northeast corner of the lot.
East	SF2	John and Mary Smith	0.6	2-3 Residential lots fronting	Lots would continue strip development along
CON 12 S PT LOT 5				Ron McNeil Line	Ron McNeil Line, lots would continue
					development slightly closer to the livestock
					facilities to the east and north east, not preferred
					to have frontage on an arterial road
Northeast	SF3	Identified for	2.35	Rounding out Settlement	The lands are part of a parcel which is currently
CON 12 PLAN 120		consideration by MBPC		Area to match existing VR	mostly within the settlement area and is zoned as
PT LOT 5				zoning	VR1-H-1
Southwest	SF4	Identified for	17.38	Rounding out Settlement	Would round out corner of the settlement area,
		consideration by MBPC		Area	lot is currently located partially within the
					settlement area. Class 1 prime agricultural land;
					lands have the highest quality and quantity of
					groundwater
Southeast	SF5	Identified for	41.18	Extend settlement area to	Would extend the settlement area boundary east,
Malahide CON 9 N		consideration by MBPC		the east	development would extend closer towards
PT LOTS 21 & 22					livestock facility to the east. Class 2 agricultural
					lands; south of rural residential lands; a livestock
					facility is located approximately 200m to the east
					of the eastern limit of – the facility currently has
					4 residential dwellings within approx 280m

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
South West CON 9 S PT LOT 20	SF6	<i>Identified for consideration by MBPC</i>	40.74	Extend settlement area to the south along Springfield Road	Would extend the settlement area boundary further south, closer to the municipal water services. The Simpson Creek runs across southern portion of the lands under consideration. Lands are currently used for agricultural field crops. Comprised of two parcels on the west side of Springfield Road, one large parcel approximately 37ha, and smaller 3.6ha parcel. Space for potential residential, commercial as well as future urban growth.
South East CON 9 PT LOT 21 PT LOT 22	SF7	<i>Identified for consideration by MBPC</i>	6.9	Area with integrated industrial-residential uses and commercial uses	The Simpson Drain and its floodway cuts through these lands, the lands are on the planned route for municipal water services, and have access to the existing sanitary services.
East CON 12 PLAN 120 PT LOT 5	SF8	<i>Identified for consideration by MBPC</i>	3.4	Extend the Central Business District east along Ron McNeil Line	Include high profile property at the corner of Springfield and Ron McNeil, as well as an undeveloped parcel that could attract a larger retail use.
West 51102-51124 Ron McNeil Line	SF9	<i>Identified for consideration by MBPC</i>	0.4	Round out the Central Business District west along the north side of Ron McNeil Line	Round out the Central Business District along the north side of Ron McNeil Line to mirror the designation on the south side.
Northeast	SF10	<i>Identified for consideration by MBPC</i>	18.9	Round out the settlement area for future urban growth	The Simpson Drain cuts through the lands, the lands tie into adjacent undeveloped lands and provides additional opportunites for access to these lands; there are no livestock facilities nearby; would round out the settlement area.

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Village of Springfield:

- SF1: Recommend to expand settlement area boundary to the northwest as requested by the V-Group and redesignate the lands FROM Agriculture TO 'Residential' and 'Open Space' to accommodate proposed residential subdivision. The property owner should be encouraged to develop the site with smaller lots if possible than the current proposal for 40 dwelling units to make efficient use of land. Natural areas associated with the Simpson Drain in the northeastern portion of the parcel are recommended to be designated as Open Space.
- SF2: Do not recommend an expansion to the settlement area to accommodate several possible residential lots fronting Main Street. Extending development further to the east would reduce the distance to the existing livestock facility approximately 1.2km further east. In addition, development of individual lots fronting on to Main Street is discouraged to help improve traffic flow and safety.
- **SF3**: Do **not recommend** an expansion to the settlement area to permit primarily residential development. It is also recommended that the Zoning By-Law be updated to reflect the proposed settlement area boundary and land use schedules
- SF4: Recommend to expand the settlement area boundary to the west to round out the settlement area and redesignate the lands FROM Agriculture TO 'Residential' and 'Future Urban Growth' provide additional potential for development to support the extension of municipal water services.
- SF5: Recommend a minor adjustment to the settlement area to ensure that the lands currently within the settlement area to the south of the former rail line, and east of Springfield Road have access to Pressey Line. Do not recommend an expansion to the settlement area to the east as the lands fronting Springfield Road have not developed to-date and would extend sensitive land uses closer to the livestock facility to the east.
- SF6: Recommend expanding the settlement area boundary to the south on the west side of Springfield Road to provide opportunity for commercial, residential and other complementary urban land uses and redesignate the lands FROM Agriculture TO 'Residential', 'Central Business District' and 'Future Urban Growth' provide additional potential for development to support the extension of municipal water services
- SF7: Recommend expanding the settlement area boundary to the south on the east side of Springfield Road to provide opportunity for commercial and industrial land uses and redesignate the lands FROM Agriculture TO 'Central Business District', 'Home-Based Industrial' and 'Industrial' to provide opportunities for employment uses and to support the extension of municipal water services. Lands within the floodway are recommended to be designated as 'Open Space'.
- SF8: Recommend expanding the Central Business District to the east and redesignate the lands FROM 'Residential' TO 'Central Business District' to permit additional commercial uses.
- SF9: Recommend expanding the Central Business District to the west and redesignate the lands FROM 'Residential' TO 'Central Business District' to permit additional commercial uses.

SF10: Recommend expanding the settlement area boundary to the northeast to indicate the intent that the lands develop for urban uses in the future and redesignate the lands FROM Agriculture TO 'Future Urban Growth'.

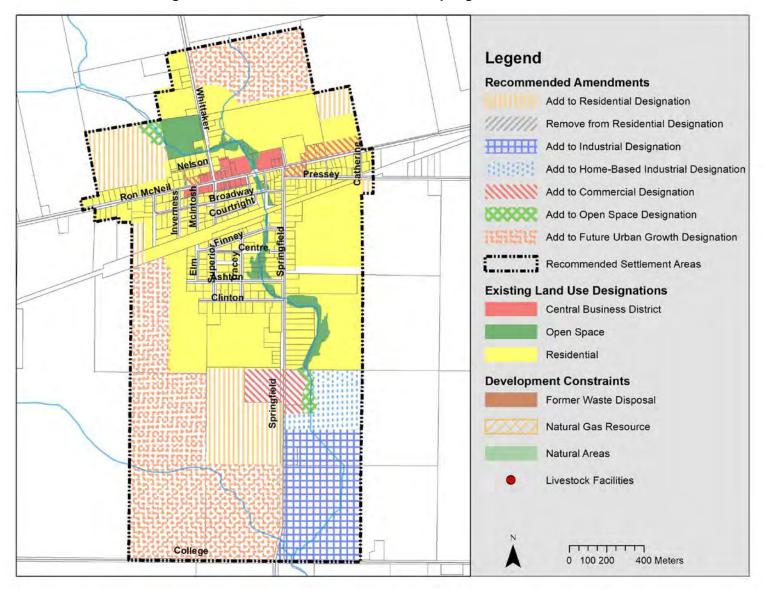


Figure 13: Recommended Amendments to Springfield Settlement Area

Source: Monteith Brown Planning Consultants, Township of Malahide, County of Elgin, 2021

6.3 Village of Port Bruce

The Village of Port Bruce is the second largest settlement area in Malahide and is located along the Lake Erie coast at the mouth of the Catfish Creek.

Historically, Port Bruce has experienced limited growth and development given that much of the land identified as having infill potential lies within the flood plain of the Catfish Creek and other regulatory limits established by the Conservation Authority. In addition to the flood plain, many of the other lands are heavily constrained by several significant natural heritage features.

Port Bruce currently has municipal water services but does not have municipal sanitary services.

	Port Bruce
Population	625 people
Dwellings	200 dwellings
Water Services	Municipal Services
Sanitary Services	Private Services
Developed Land	76.8 hectares
Vacant Residential Lots	1 lot
Vacant Residentially Designated Lands	87.1 hectares
Natural Heritage Features	44.6 ha
Natural Hazards	10.5 ha
CA Regulation Limits	58.0 ha
Land Available for Future Development	24.0 ha
Potential Dwelling Units	68 dwellings
Soil Capacity for Agriculture (CLI)	Class 3 to E, NE,
(Class 1-3 is considered	NW & W
Prime Agricultural Land)	Class 2 to the N
Livestock Facilities	n/a

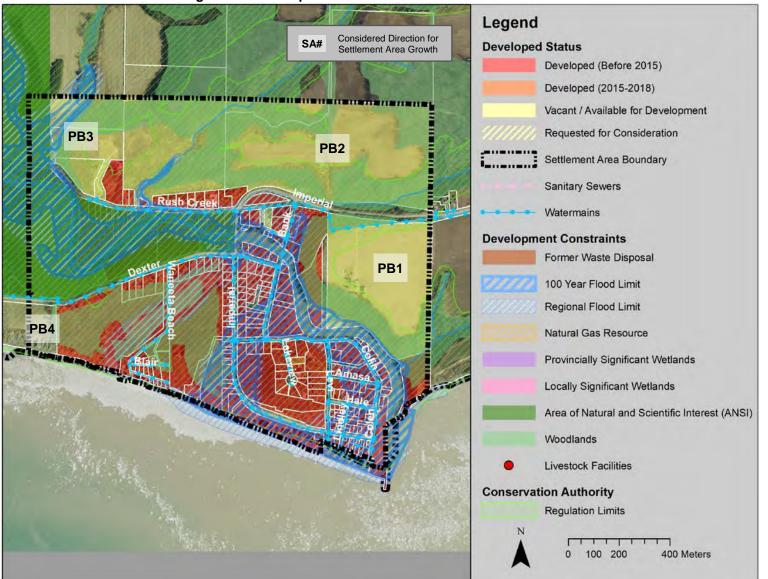


Figure 14 - Development Status and Constraints in Port Bruce

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

The following table lists options / alternative directions for growth for consideration through the Comprehensive Review. No requests for site specific consideration were submitted as part of the Official Plan

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations		
	No site-specific requests for consideration have been received to date for lands in and around Port Bruce.						
East	PB1	Identified for	19.8	Existing lands designated	Approximately 10.2ha of land which is		
Malahide CON 1		consideration by		and zoned for residential to	unconstrained, Class 3 agricultural land, may		
PT LOT 6		MBPC		the east of Catfish Creek	be additional constraints due to slope		
					stability & erosion hazard, has access to		
					Imperial Road		
North East	PB2	Identified for	28.1	The Morwick Property, an	Approximately 10.4ha of land which is		
CON 1 PT LOTS		consideration by		old Draft Plan of	unconstrained, The property is heavily		
5&6		MBPC		subdivision dating from the	constrained by natural heritage features		
				1970s, potential for 100+	including a branch of the Lower Catfish		
				lots	Creek, this presents challenges getting		
					access and services to the potential areas		
					for development		
North West	PB3	Identified for	11.5	1 existing lot in clearing,	Approximately 1.5ha of land which is		
CON 1 PT LOT 2		consideration by		designated and zoned for	unconstrained, Lands to the west of the		
& 3		MBPC		village residential	woodlot are within the flood plain, the		
					existing residential lot is surrounded by		
					natural heritage features but has an existing		
					driveway access		
Southwest	PB4	Identified for	2.1	Vacant land designated for	Lands back on to Lake Erie; shoreline		
48789 Dexter		consideration by		open space, and zoned for	erosion hazard affects the lands, portion is		
Line		MBPC		open space	identified as significant woodland, currently		
CON 1 S PT					farmed for crops. Lands are proposed to		
LOTS 1 TO 3					remain in Open Space Designation		

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Village of Port Bruce:

- PB1: Recommended to keep the lands within the settlement area boundary and residential designation to allow for modest growth in Port Bruce.
- **PB2:** Recommended to **remove** the lands from the settlement area on the north side of Imperial Drive which are severely constrained by significant natural heritage features, and as a result have limited options for access and development. Reallocate the lands which are removed from the settlement area to Springfield.
- **PB3:** Recommended to **remove** the lands from the settlement area on the north side of Imperial Drive which are severely constrained by significant natural heritage features, and as a result have limited options for access and development. Reallocate the lands which are removed from the settlement area to Springfield.
- PB4: Recommended to keep the lands within the settlement area boundary and Open Space Designation and are not recommended for residential development

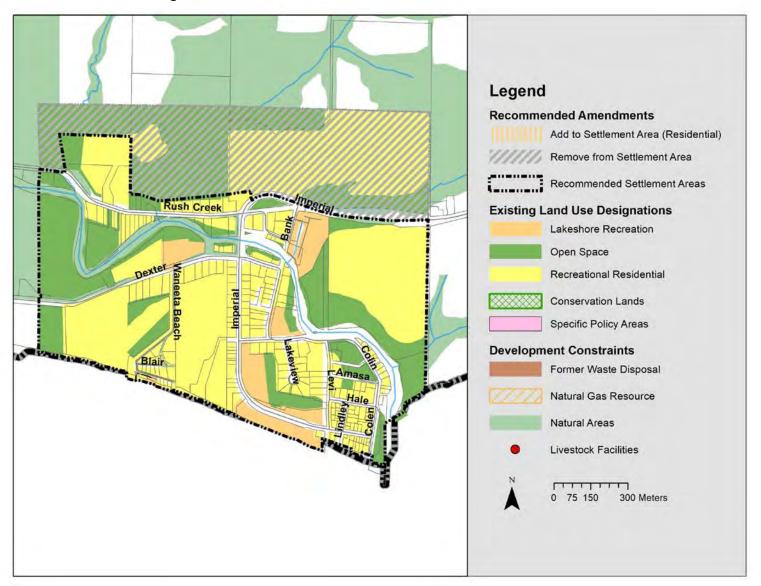


Figure 15: Recommended Amendments to Port Bruce Settlement Area

Source: Monteith Brown Planning Consultants, Township of Malahide, County of Elgin, 2021

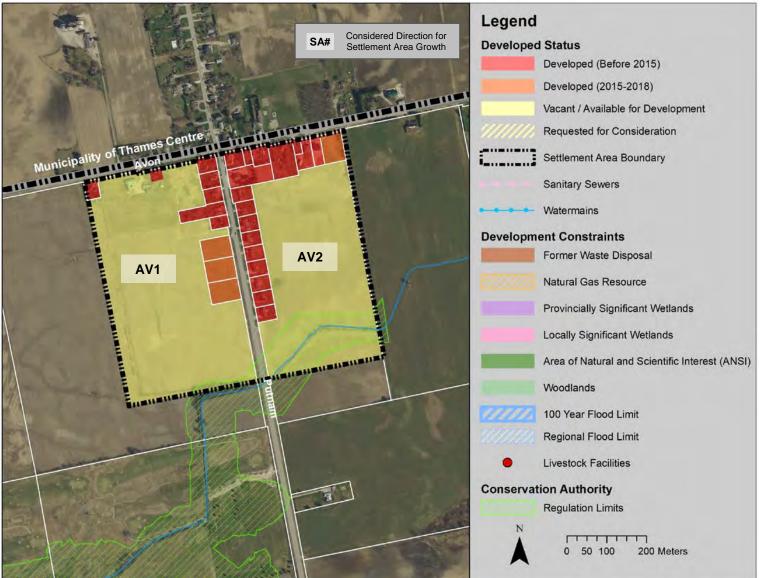
6.4 Hamlet Settlement Areas

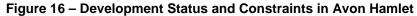
6.4.1 <u>Avon</u>

The hamlet of Avon is located in the northern part of Malahide, on the border with the Municipality of Thames Centre and an additional portion of the community is located within the adjacent municipality. Within the Malahide portion of Avon there are approximately 26 dwellings and 84 people. The majority of development within Avon has occurred in a linear fashion along Putnam Road and Avon Drive.

The current settlement area includes two large residentially designated parcels to the southwest and southeast of the existing built up community which are approximately 16.4 ha and 12.7 ha in area respectively. The Joliffe Municipal Drain runs through the residential parcel to the south east of the intersection and a portion of the parcel lies within the Conservation Authority's regulation limit. Three new residential lots, approximately 4,150 m² in size, were developed since 2015 on Putnam Road. A livestock facility for turkeys is located approximately 650m to the west of the settlement area.

	Avon
Population	84 people
Dwellings	26 dwellings
Water Services	Private Services
Sanitary Services	Private Services
Developed Land	6.8 hectares
Vacant Residential Lots	-
Vacant Residentially Designated Lands	29.2 hectares
Natural Heritage Features	-
Natural Hazards	-
CA Regulation Limits	3.2 ha
Land Available for Future Development	26.0 ha
Potential Dwelling Units	73 dwellings
Soil Capacity for Agriculture (CLI)	Class 2 to SW of
(Class 1-3 is considered	existing built up area,
Prime Agricultural Land)	Class 3 to the east
Livestock Facilities	650m to the west





Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

The following table lists the properties that have been submitted for consideration through the Comprehensive Review. In addition, other options / alternative directions for growth that are being considered are listed below.

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
	No si	te-specific requests for c	onsideration hav	e been received to date for la	nds in and around Avon.
Southwest	AV1	Identified for	16.1 (un-	Existing residentially	Minimal constraints with only small area of
4155 Avon Drive		consideration by	constrained)	designated and zoned	CA regulated lands, development would
Malahide CON 7		MBPC		lands, considered for	reduce the distance of development to the
PT LOT 4				removal from settlement	livestock facility to the west, Avon is located
				area	far away from municipal services.
Southeast	AV2	Identified for	15.5 (un-	Existing residentially	The Joliffe Municipal Drain runs through the
South Dorchester		consideration by	constrained)	designated and zoned	southern portion of the parcel, only a single
CON 7 N PT;		MBPC		lands, considered for	access to the parcel is available near the
LOT 3				removal from settlement	drain, Avon is located far away from
				area	municipal services.

Conclusions

Based on a preliminary analysis, the following boundary changes are being proposed:

AV1: Recommended to **remove** the undeveloped lands which do not have direct frontage on to Avon Dr. and Putnam Rd. It is recommended that development continue to be permitted by severance of infill lots with frontage on between existing development on Putnam Road, and to mirror development on the east side of Avon Drive and round out the settlement area. Reallocate the lands which are removed from the settlement area to Springfield.

AV2: Recommended to remove the undeveloped lands. Reallocate the lands which are removed from the settlement area to Springfield.

In addition, minor adjustments to the Settlement Area Boundary and associated designations are recommended to align the boundary with the existing parcel fabric and natural features.

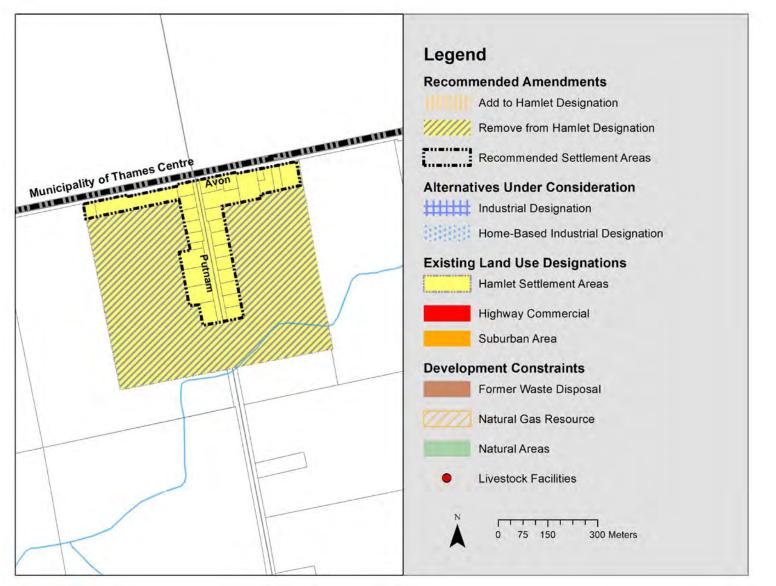


Figure 17: Recommended Amendments to Avon Settlement Area

Source: Monteith Brown Planning Consultants, Township of Malahide, County of Elgin, 2021

6.4.2 <u>Calton</u>

The hamlet of Calton is located on the border with the Municipality of Bayham at the intersection of Calton Line and Richmond Road. All of the existing residential development along Richmond Road is within the Natural Gas Reserve which also slightly impacts some of the vacant residential designated lands. There are two areas designated for residential development which are currently vacant and have access to Calton Line.

	Calton
Population	95 people
Dwellings	31 dwellings
Water Services	Private Services
Sanitary Services	Private Services
Developed Land	24.5 hectares
Vacant Residential Lots	1 lot
Vacant Residentially Designated Lands	12.2 hectares
Natural Heritage Features	-
Natural Hazards	-
CA Regulation Limits	0.2 ha
Natural Gas Reserve	2.4 ha
Land Available for Future Development	9.9 ha
Potential Dwelling Units	28 dwellings
Soil Capacity for Agriculture (CLI)	Class 2 to north
(Class 1-3 is considered	Class 3 to south &
Prime Agricultural Land)	west
Livestock Facilities	n/a

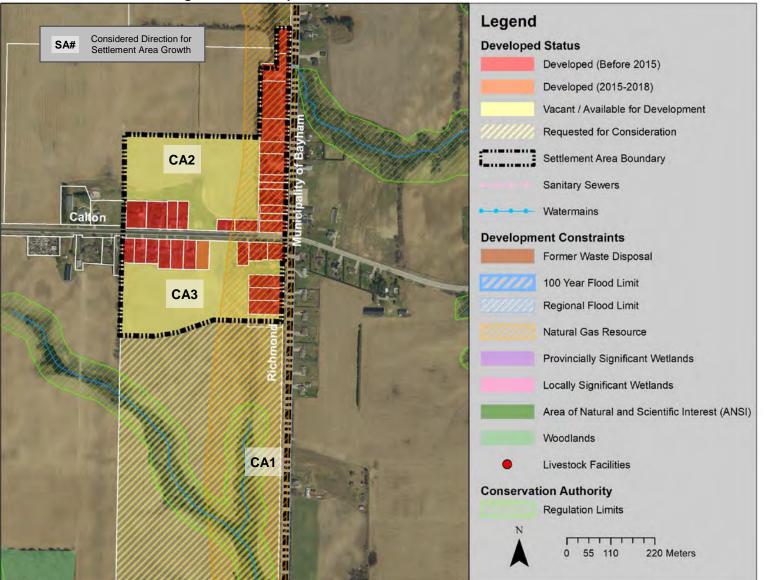


Figure 18 - Development Status and Constraints in Calton Hamlet

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

The following table lists the properties that have been submitted for consideration through the Comprehensive Review. In addition, other options / alternative directions for growth that have are being considered are listed below.

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
Southwest	CA1	Caroline Davis	37.9	Exchange 3.6 ha of lands	Lands would extend development in a linear
6629 & 6695				from the rear of existing	fashion along Richmond Road approximately
Richmond Road				development along Calton	420m further south than the existing
Malahide CON 3				Line for 3.6ha of land along	development in Malahide; the rear of several
PT LOT 35				Richmond Road	of the proposed lots would be impacted by a
					drain; lands are fully contained within the
					Natural Gas Reserve
Northwest	CA2	Identified for	6.5	Vacant land designated for	Lands are located behind existing
Malahide CON 4		consideration by		residential, and primarily	development along Calton Line and
PT LOTS 34 & 35		MBPC		zoned for hamlet	Richmond Road; a closed drain is located at
				residential	the frontage along Calton Line; no access to
					Richmond Road; eastern portion of lands are
					within the Natural Gas Reserve
Southwest	CA3	Identified for	5.8	Vacant land designated for	Closed drain located along frontage on
6629 & 6695		consideration by		residential, and primarily	Calton Line; has frontage along Calton Line
Richmond Road		MBPC		zoned for hamlet	and Richmond Road; eastern portion of the
Malahide CON 3				residential	lands are within the Natural Gas Reserve;
PT LOT 35					lands were requested to be removed in
					exchange for lands identified in CA1

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Hamlet of Summers Corners:

- **CA1:** Do **not recommend** an expansion to the settlement area to permit primarily residential development along Richmond Road due to the constraints of the drain and the natural gas reserve, the lack of municipal services, and the current over supply of designated residential land within the Municipality. Development in this location would also restrict access to the agricultural parcel.
- **CA2:** Recommended to **remove** the undeveloped lands behind existing development which are currently designated for development and zoned for residential purposes. It is recommended that minor infilling and lot creation along the Calton Line frontage be permitted where impacts from the drain can be adequately addressed and ensure that access to the agricultural lands is maintained. Reallocate the lands which are removed from the settlement area to Springfield.
- **CA3:** Recommended to **remove** the undeveloped lands behind existing development which are currently designated for development and zoned for residential purposes. It is recommended that minor infilling and lot creation along the Calton Line frontage be permitted where impacts from the drain can be adequately addressed and ensure that access to the agricultural lands is maintained. Reallocate the lands which are removed from the settlement area to Springfield.

In addition, minor adjustments to the Settlement Area Boundary and associated designations are recommended to align the boundary with the existing parcel fabric and natural features.

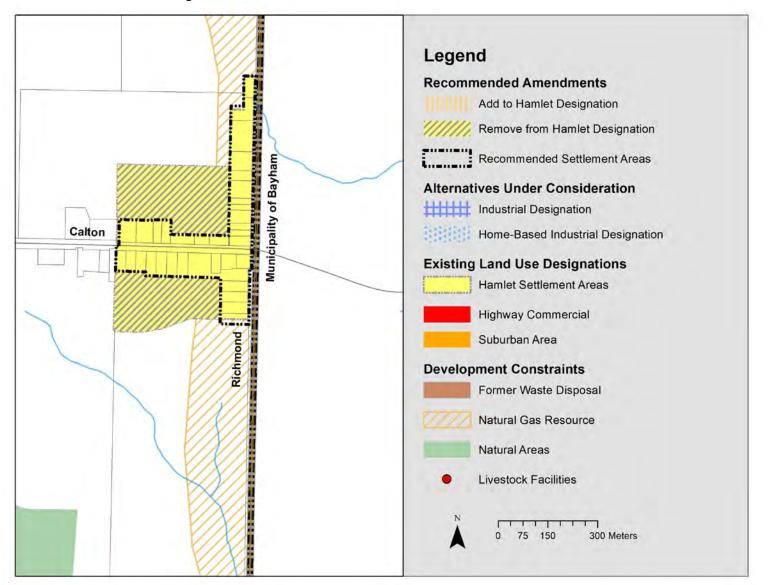


Figure 19: Recommended Amendments to Calton Settlement Area

Source: Monteith Brown Planning Consultants, Township of Malahide, County of Elgin, 2021

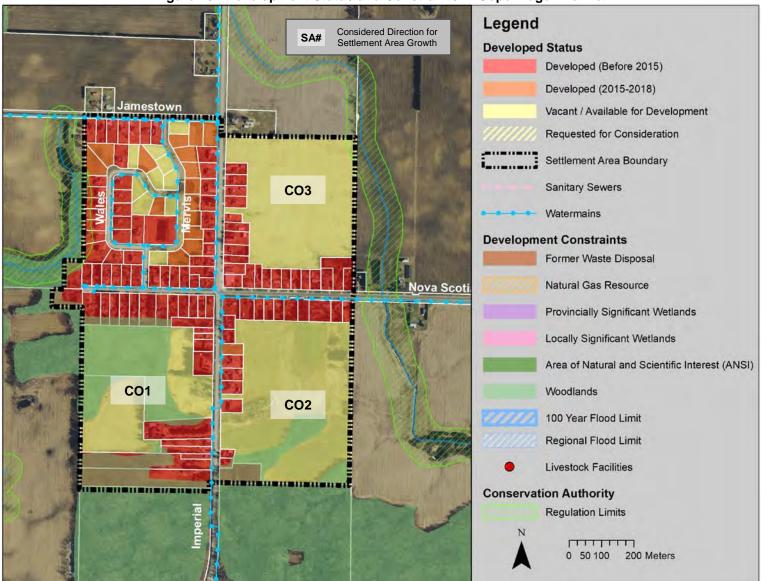
6.4.3 Copenhagen

Copenhagen is the largest of the hamlets with approximately 125 dwellings and a population of approximately 390. The community has developed around the intersection of Imperial Road and Nova Scotia Line and is located between Aylmer and Port Bruce.

A residential subdivision with 41 lots, known as Dixie Estates, was originally approved in 1991. Phase 2 & 3 of the subdivision comprising the remaining 20 lots was approved in 2020.

The lands to the northeast, southeast, and southwest of the intersection of Imperial Road and Nova Scotia Line are also included in the Settlement Area Boundary and are designated for residential development. The lands to the southwest and southeast have significant woodlands and an Area of Natural and Scientific Interest (ANSI) located on them. Some of the residential land in the southwest is difficult to access due to existing development and the woodlands. The vacant residential parcels to the northeast and southeast both have limited access to Imperial Road and no access to Nova Scotia Line.

	Copenhagen
Population	390 people
Dwellings	125 dwellings
Water Services	Municipal Services
Sanitary Services	Private Services
Developed Land	38.5 hectares
Vacant Residential Lots	10 lots
Vacant Residentially Designated Lands	44.6 hectares
Natural Heritage Features	8.9 ha
Natural Hazards	-
CA Regulation Limits	0.2 ha
Land Available for Future Development	29.1 ha
Potential Dwelling Units	82 dwellings
Soil Capacity for Agriculture (CLI)	Class 3 in all
(Class 1-3 is considered	directions
Prime Agricultural Land)	
Livestock Facilities	n/a





Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

The following table lists the properties that have been submitted for consideration through the Comprehensive Review. In addition, other options / alternative directions for growth that are being considered are listed below.

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
No site-specific requests for consideration have been received to date for lands in and around Copenhagen.					
Southwest CON 1 N PT LOT 10	CO1	Identified for consideration by MBPC	6.4 (un- constrained)	Existing residentially designated and zoned lands, considered for removal from settlement area	The lands are constrained due to natural heritage features and have limited opportunities for access to municipal roads which will limit the efficient use of land and infrastructure
Southeast CON 1 N PT LOT 11	CO2	Identified for consideration by MBPC	15.5 (un- constrained)	Existing residentially designated and zoned lands, considered for removal from settlement area	The southern portion of the lands has a significant woodland on it, the parcel only has potential for limited access from Imperial Road, has water services but no sanitary services
Northeast 5182 Imperial Rd CON 2 S PT LOT 11	CO3	Identified for consideration by MBPC	13. 5 (un- constrained)	Existing residentially designated and zoned lands, considered for removal from settlement area	Two access points from Imperial Road are available, no access from Nova Scotia Ln; lands have no constraints aside from proximity to a drain located to the east

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Hamlet of Copenhagen:

- **CO1:**Recommend to **remove** lands from the settlement area which do not have direct frontage on to Imperial Rd. It is recommended that development continue to be permitted by severance of lots with frontage on Imperial Road to permit infill and round out the settlement area. Reallocate the lands which are removed from the settlement area to Springfield.
- **CO2:**Recommended to **remove** lands from the settlement area boundary and residential designation due to the natural environment constraints and the limited number and access locations to the existing road network
- **CO3:**Recommended to **keep** the lands within the settlement area boundary and residential designation to allow for rounding out of the settlement area and continuation of the recent growth to the west.

In addition, minor adjustments to the Settlement Area Boundary and associated designations are recommended to align the boundary with the existing parcel fabric and natural features.

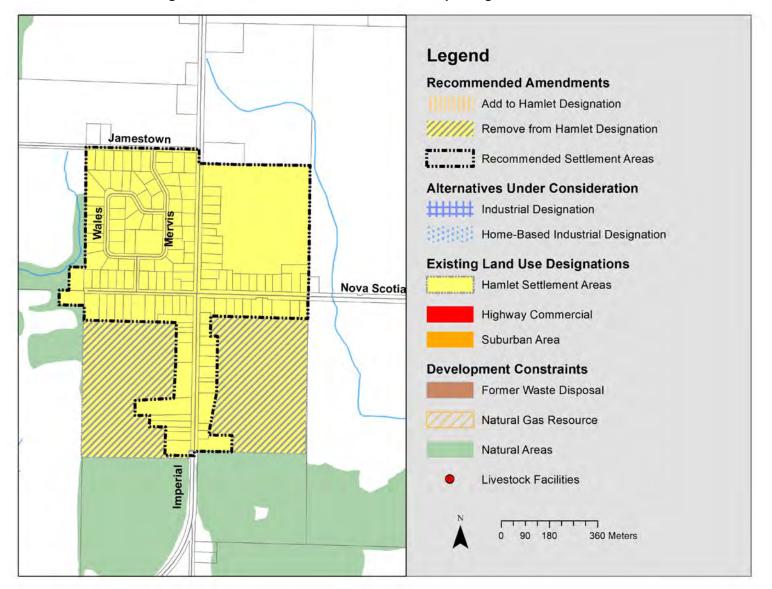


Figure 21: Recommended Amendments to Copenhagen Settlement Area

Source: Monteith Brown Planning Consultants, Township of Malahide, County of Elgin, 2021

6.4.4 Kingsmill Corners

The hamlet of Kingsmill Corners is located on the boundary with Central Elgin northwest of Aylmer at the intersection of Ron McNeil Line and Springwater Road. The community includes several existing vacant residential lots, as well as several small farm parcels which are designated for residential development. The Catfish Creek runs through a parcel at the western limit of the settlement area which is part of a Significant Woodland.

	Kingsmill Corners
Population	135 people
Dwellings	43 dwellings
Water Services	Private Services
Sanitary Services	Private Services
Developed Land	15.6 hectares
Vacant Residential Lots	7 lots
Vacant Residentially Designated Lands	9.3 hectares
Natural Heritage Features	0.8 ha
Natural Hazards	-
CA Regulation Limits	0.6 ha
Land Available for Future Development	8.5 ha
Potential Dwelling Units	24 dwellings
Soil Capacity for Agriculture (CLI)	Class 2 in all
(Class 1-3 is considered	directions
Prime Agricultural Land)	Class 3 along creek
	to the South & East
	Class 7 along creek
	to the west
Livestock Facilities	175m to the west (in
	Central Elgin)

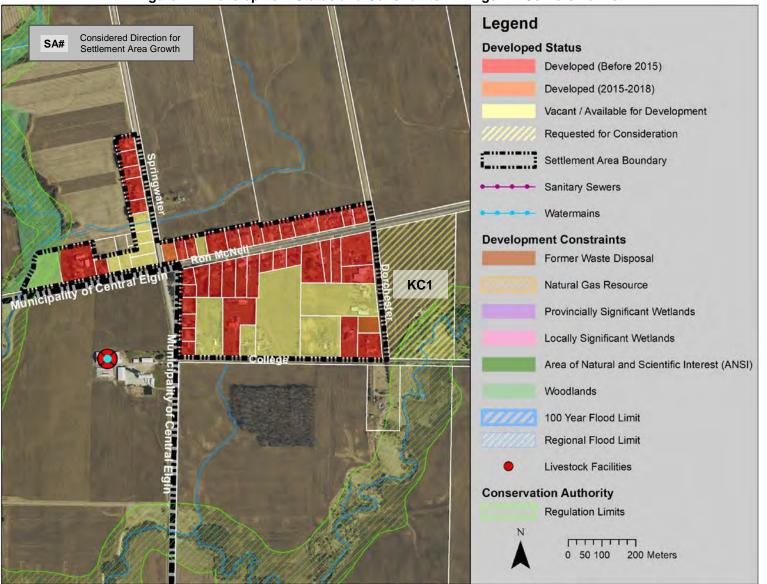


Figure 22 - Development Status and Constraints in Kingsmill Corners Hamlet

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
East	KC1	Donwest Construction	9.7 ha	Proposed 8 new residential	Catfish Creek runs along southeastern
CON 9 E PT LOT		Ltd. on behalf of		lots severed from existing	corner of the property, lands would mirror
2		Kelvin & Rose		dwelling fronting on to	development along west side of Dorchester
		Saarloos		Dorchester Rd.	Road; development would extend the
					settlement area 250m north east; no
					municipal services available.

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Hamlet of Kingsmill Corners:

KC1: Do not recommend expanding the settlement area to permit only residential development. It is recommended that the lands be considered as a candidate location for an "Home-Based Industrial Park" as will be discussed below in Section 7.2 of this report.

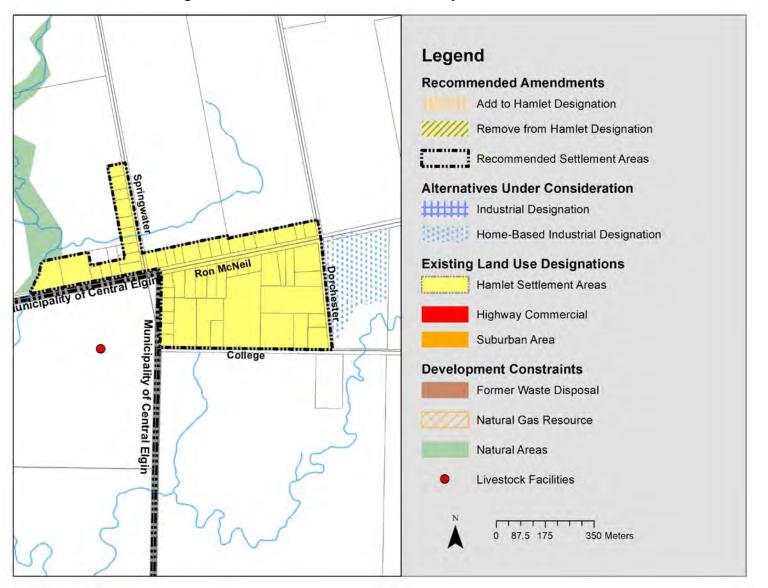


Figure 23: Recommended Amendments to Lyons Settlement Area

6.4.5 <u>Luton</u>

The Hamlet of Luton is located approximately 4km southeast of Aylmer at the intersection of Hacienda Road and John Wise Line. There are approximately 123 residential dwellings within Luton with approximately 390 people. The majority of dwellings are located along Hacienda Road south of John Wise Line. Potential infill areas include approximately 3.7 ha of residentially designated lands at the northwest corner of the intersection of Hacienda Road and John Wise Line.

The settlement area includes a number of natural environmental features including a Provincially Significant Wetland and Significant Woodlands associated with the Silver Creek which crosses Hacienda Road as it drains towards Lake Erie. These lands and the surrounding lands are also included within the Catfish Creek Conservation Authority's Regulation Limit. These features impact the middle and southern portion of the community, while the northern portion is located within a Natural Gas reservoir that is identified within the Official Plan. A dairy barn livestock facility is located at the southern end of the settlement area at the southwest corner of Hacienda Road and Calton Line. While the community currently does not have any municipal services, a municipal water main is located approximately 2km to the west at Imperial Road & Calton Line

	Luton
Population	385 people
Dwellings	123 dwellings
Water Services	Private Services
Sanitary Services	Private Services
Developed Land	55.7 hectares
Vacant Residential Lots	-
Vacant Residentially Designated Lands	17.7 hectares
Natural Heritage Features	4.6 ha
Natural Hazards	-
CA Regulation Limits	5.0 ha
Land Available for Future Development	12.5 ha
Potential Dwelling Units	35 dwellings
Soil Capacity for Agriculture (CLI)	Class 1 to E, SW
(Class 1-3 is considered	Class 2 to N, NE, SE
Prime Agricultural Land)	Class 3 along drain
	to the East & West
Livestock Facilities	240m southwest
	850m east (south)

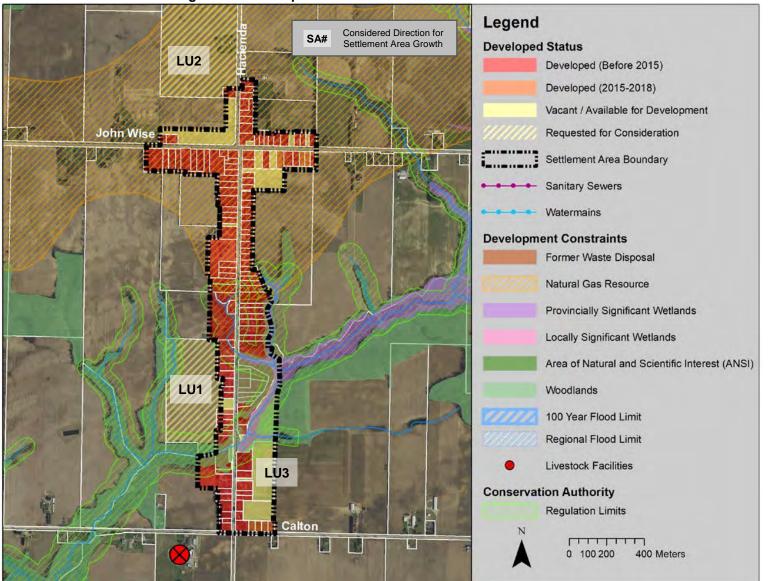


Figure 24 - Development Status and Constraints in Luton Hamlet

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
West 6943 Hacienda Rd Malahide CON 4 S PT LOT 15	LU1	Robert DeRyk	15.67	Proposed future residential development with access from Hacienda Rd.	The agricultural parcel is undersized, and relative isolated from other agricultural areas. A drain forms a portion of the southern boundary, and crosses the northwest corner of the parcel, significant woodlands associated with the drain are also located along the southern boundary and northwest corner. Municipal services are not available. Development here would extend non-farm development approximately 280m west.
North 7717 Hacienda Road CON 5 S PT LOT 15	LU2	Brett and Holly Killough	30.1	Proposal to permit residential lot creation on the west side of Hacienda between existing settlement Area and the farm house (approximately 1.4 ha) or even further if permitted.	Lands are located within a Natural Gas Reserve and Mineral Aggregate Resource Area; proposal would expand settlement are boundary approximately 180m north; municipal services are not available; existing vacant lots are available within the current boundaries of Luton which would fill out the settlement area.
East (Southern Portion) 50442 Calton Line Malahide CON 4 S PT LOT 16	LU3	Identified for consideration by MBPC	5.7	Vacant land designated for residential, and partially zoned for residential	Lands have limited access, with only a 15m wide access to Hacienda Rd., municipal services are not available; approximately 850m from livestock facility to the east, northern limit of parcel is impacted by significant woodlands, and a Provincially Significant Wetland is located adjacent to the north.

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Hamlet of Luton:

- LU1:. Do not recommend an expansion to the settlement area to designate lands to the west for residential development due to the lack of available municipal services and only one location for possible access to Hacienda Rd.
- LU2: Do not recommend an expansion to the settlement area to designate lands to the west for residential development due to the lack of available municipal services and only one location for possible access to Hacienda Rd.
- LU3: Recommend **removing** lands from the settlement area which do not have direct frontage on to Hacienda Rd. Reallocate the lands which are removed from the settlement area to Springfield.

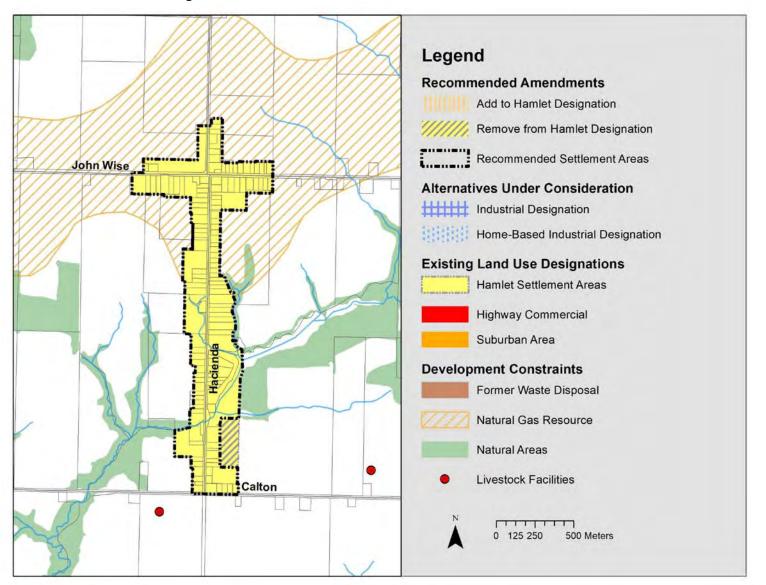


Figure 25: Recommended Amendments to Luton Settlement Area

6.4.6 Lyons

Lyons is located north of Aylmer, and northwest of Springfield, at the intersection of Imperial Road and Lyons Line. The community features a cluster of dwellings located right at the intersection as well as a Fire Station and a Municipal Garage. A newer subdivision with 18 dwellings on an internal street featuring a cul-de-sac is located on the western side of the community, with the subdivision being almost fully developed. To the north, but still within the Lyons Settlement Area, is a Mobile Home Park located at 13570 Imperial Road with approximately 100 mobile homes. The mobile home park is located across the street from a farm with a chicken livestock facility which was constructed in 2016-2017. The owner of the farm has requested that the lands be considered for an expansion of the settlement area to permit residential development. A small barn with horses is located adjacent to the western edge of the settlement area. The Catfish Creek and Brooks Dr. Ext drain run across the southern limit of the Settlement Area.

	Lyons
Population	450 people
Dwellings	144 dwellings
Water Services	Private Services
Sanitary Services	Private Services
Developed Land	25.6 hectares
Vacant Residential Lots	5 lots
Vacant Residentially Designated Lands	27.4 hectares
Natural Heritage Features	-
Natural Hazards	-
CA Regulation Limits	2.4 ha
Land Available for Future Development	25.0 ha
Potential Dwelling Units	70 dwellings
Soil Capacity for Agriculture (CLI)	Class 2 to the N, S,
(Class 1-3 is considered	W
Prime Agricultural Land)	Class 3 to the N, E,
	W
Livestock Facilities	150m west of mobile
	home park;
	850m west &
	15m west (small
	horse barn)

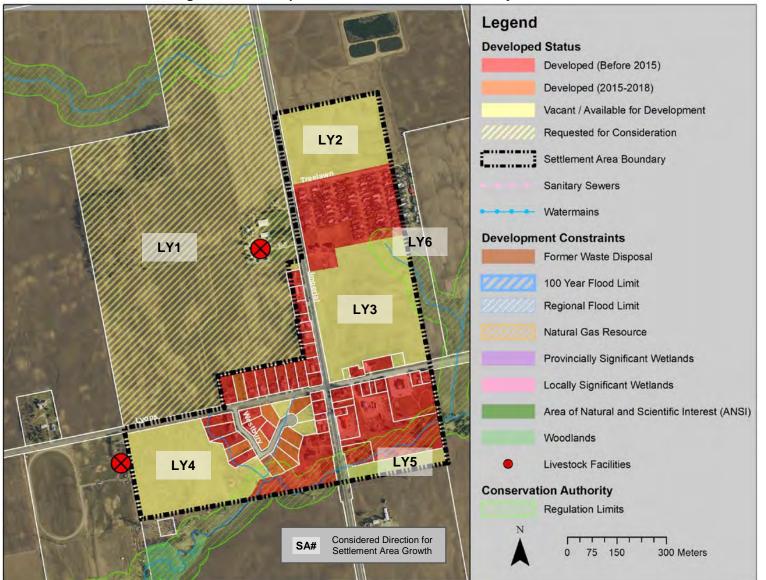


Figure 26 - Development Status and Constraints in Lyons Hamlet

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
West / Northwest	LY1	Larry McNeil	65.2 ha	Expansion to settlement	Possibility for approximately 10 lots fronting
13507 Imperial				area to facilitate new lots	Lyons Ln. and 8-9 lots fronting Imperial Rd.
Road				along Lyons Ln. and	which would mirror lands within the
				Imperial Rd.	settlement area boundary; a chicken barn
					was recently constructed on the lands in
					2016-2018;
North	LY2	Identified for	6.7	No known development	Vacant field used for growing crops, sewage
CON 10 PT LOT		consideration by		proposal, Vacant land	lagoons are located 130m further north of
12		MBPC		designated for residential,	LY2, if the lands were developed it would
				and zoned for mobile home	extend non-farm development approximately
				park	220m further north, southern portion zoned
					MH, northern portion zoned MH-1
East	LY3	Identified for	10.9	No known development	Vacant field used for crops, located between
CON 10 PT LOT		consideration by		proposal, Vacant land	mobile home park to the north and Lyons Ln
12		MBPC		designated for residential,	and freehold lots to the south, a drain
				and zoned for hamlet	crosses the north east corner of the field.
				residential	Zoned HR-H-1.
West	LY4	Identified for	7.96	No known development	Vacant field used for crops, adjacent to a
		consideration by		proposal, Vacant land	recently developed subdivision with access
		MBPC		designated for residential,	to extend roadways, a small horse barn is
				and zoned for hamlet	located adjacent to the western property line,
				residential	a larger livestock facility is approximately
					800m west.
Southeast	LY5	Identified for	1.4	No known development	The lands are used for field crops, and are
CON 11 PT LOT		consideration by		proposal, Vacant land	20m wide and are not suitable for residential
12		MBPC		designated for residential,	development
				and zoned for agriculture	
East	LY6	Identified for	3.6	Existing built up area, No	Round out the settlement area to the
		consideration by		known development	property line to align with the east limit of the
		MBPC		proposal, Vacant land	mobile home park

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Hamlet of Lyons:

- LY1: Do not recommend an expansion to the settlement area to permit primarily residential development due to the proximity of a recently constructed livestock facilities and the lack of municipal services within Lyons.
- LY2: Recommended to **remove** the undeveloped lands which are currently designated for development and zoned for mobile homes to the north of the existing mobile home park as they would extend development further north. Reallocate the lands which are removed from the settlement area to Springfield.
- LY3: Recommended to keep the lands within the settlement area boundary and residential designation to allow for infilling between the existing mobile home park to the north and the existing residential development along Lyons Line to the south, and Imperial Road to the west. Recommended to permit either an extension to the mobile home park or residential development on traditional free hold lots.
- LY4: Recommended to keep the lands within the settlement area boundary and residential designation to allow for the continued development of the adjacent subdivision via an extension to Ashland Ave.
- LY5: Recommended to **remove** the undeveloped lands to the southeast which are currently designated for development and adjust settlement area boundary to follow the lot lines. Reallocate the lands which are removed from the settlement area to Springfield.
- LY6: Recommend adjusting the settlement area boundary to align with the easterly limit of the mobile home park and the property line to recognize the exiting built up area and permit infilling on the lands to the south of the mobile home park.

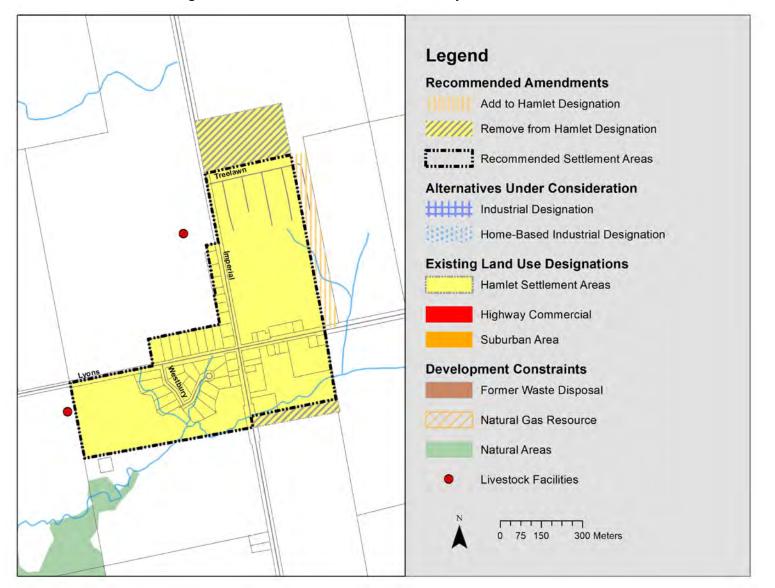


Figure 27: Recommended Amendments to Lyons Settlement Area

6.4.7 Mount Salem

The hamlet of Mount Salem is located approximately 7km southeast of Aylmer at the intersection of Calton Line and Springfield Road. The community features rows of residential dwellings along Calton Line and Springfield Road which radiate away from the intersection. Some areas of vacant residentially designated lands are located in the areas northeast and southeast of existing development. There are no municipal services available within the hamlet.

Several municipal drains are in and around the hamlet including the J.F. O'Brien Drain and McGinnis Drain. The Ministry of Natural Resources and Forestry identifies a woodland area to the north east of the settlement area. The municipal watermain is located approximately 3.7km to the west at Calton Line and Imperial Road. Several landowners for the surrounding lands to the northeast, southeast and southwest have requested to be considered for inclusion within the settlement area. The area for possible expansion to the southwest and northeast are bisected by the J.F. O'Brien Drain. The area to the northeast also has areas of woodlands and is adjacent to Provincially Significant Wetlands.

	Mount Salem
Population	400 people
Dwellings	127 dwellings
Water Services	Private Services
Sanitary Services	Private Services
Developed Land	49.6 hectares
Vacant Residential Lots	3 lots
Vacant Residentially Designated Lands	23.7 hectares
Natural Heritage Features	0.6 ha
Natural Hazards	-
CA Regulation Limits	5.6 ha
Land Available for Future Development	18.3 ha
Potential Dwelling Units	52 dwellings
Soil Capacity for Agriculture (CLI)	Class 1 to E, SW
(Class 1-3 is considered	Class 2 to N, NE, SE
Prime Agricultural Land)	Class 3 along drain
	to the East & West
Livestock Facilities	557m west

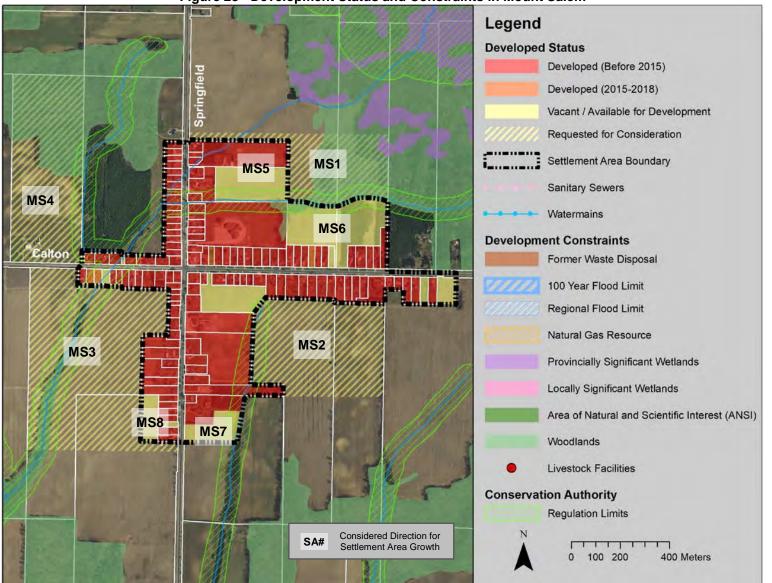


Figure 28 - Development Status and Constraints in Mount Salem

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

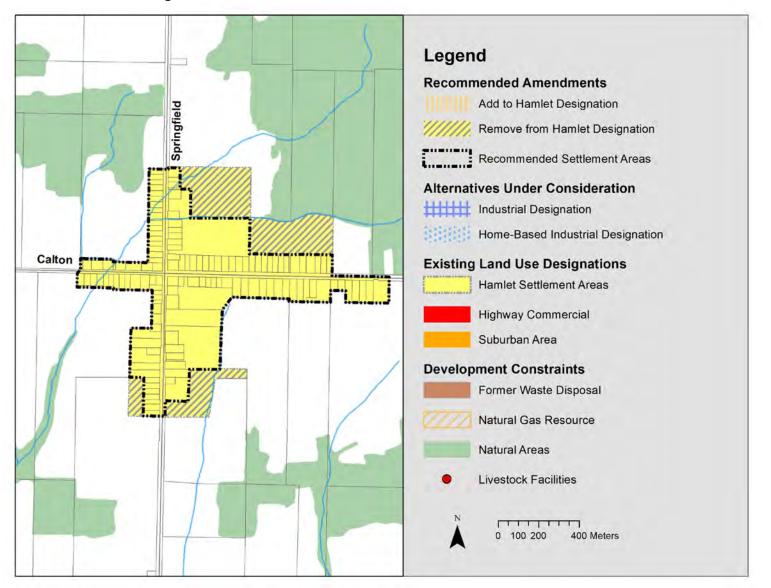
Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
Northeast 51260 Calton Line & 7086 Springfield Road	MS1	Robert DeRyk	12.8	Expansion to settlement area to facilitate new residential development	Woodlands are currently existing along the edge of the proposed expansion area, a provincially significant wetland is identified adjacent to the northeast of the area; while woodland mapping is outdated, some treed areas remain; the J.F O Brien Drain separates the lands from the settlement area to the south; limited access
Southeast CON 3 N PT LOTS 21 & 22	MS2	Robert DeRyk	20.3	Expansion to settlement area to facilitate new residential development	Limited access to municipal roads, with only a 18m wide access in northwest corner, municipal services are not available; a drain runs along the western edge of the settlement area
Southwest	MS3	Robert DeRyk	35.2	Expansion to settlement area to facilitate new residential development	The J.F O Brien Drain runs through the lands with a pond and significant woodland surrounding the southern portions of the drain; the expansion would extend the settlement area approximately 200m further west, and would be 375m from the livestock facility
West Lot 19, Concession 4	MS4	Donwest Construction Ltd. on behalf of Peter and Margaret Teichroeb	5.3	Expansion to settlement area to facilitate new residential subdivision with 28 lots on a cul-de-sac	Woodlands located adjacent to the north, would expand the settlement area to the west by 150m and be 390m from livestock facility to the west
Northeast 51260 Calton Line & 7086 Springfield Road	MS5	Identified for consideration by MBPC	6.2	Vacant land designated for residential, and zoned for agriculture	Lands are part of the larger agricultural parcel identified as MS1 above, Lands do not have frontage on a road, and access is not possible within the current settlement area limits

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
Northeast MALAHIDE CON 4 PT LOTS 21;AND 22	MS6	Identified for consideration by MBPC	7.3 hHa	Vacant lands at the rear of built up areas and part of a larger agricultural parcel	Lands are part of the larger agricultural parcel identified as MS1 above, The lands have a single access on to Calton line, a significant portion of the lands are constrained by a woodland. No municipal services are available within Mount Salem.
Southwest MALAHIDE CON 3 PT LOT 20 RP;11R8049 PT PART 9	MS7	Identified for consideration by MBPC	4.3 hHa	Vacant lands at rear and side of built up area	Lands are part of large agricultural parcel, used to grow field crops. If developed, it would extend non-agricultural development further west. No municipal services are available within Mount Salem.
Southeast CON 3 N PT LOT 21	MS8	Identified for consideration by MBPC	1.4 ha	Vacant lands at rear and side of built up area	Lands are part of small agricultural parcel, used to grow field crops. Farm dwelling is separated from agricultural field by hedgerow. Parcel is bisected by a drain and is undersized for an agricultural parcel. No municipal services are available within Mount Salem.

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Hamlet of Mount Salem:

- **MS1:**Do **not recommend** an expansion to the settlement area to permit primarily residential development due to the natural environment features, the lack of municipal services, and the current over supply of designated residential land within the Municipality.
- MS2: Do not recommend an expansion to the settlement area to permit primarily residential development due to the limited access to Calton Line and Springfield Road, the lack of municipal services, and the current over supply of designated residential land within the Municipality.
- **MS3:** Do **not recommend** an expansion to the settlement area to permit primarily residential development due to the limited access to Calton Line and Springfield Road, the constraints of the drain and associated natural features, the lack of municipal services, and the current over supply of designated residential land within the Municipality.
- **MS4:**Do not recommend an expansion to the settlement area to permit primarily residential development as the lands do not represent a logical expansion of the settlement area, the lack of municipal services, the narrow nature of the lands which would permit only development on a cul-de-sac, and the current over supply of designated residential land within the Municipality.
- **MS5**: Recommend **removing** the undeveloped lands currently designated for development in the northeast corner of the settlement area which do not have frontage within the settlement area on a public road, and appear to be used for agricultural purposes. Relocate the lands which are removed from the settlement area to Springfield.
- **MS6**: Recommend **removing** the undeveloped lands currently designated for development in the northeast corner of the settlement area due to the limited access to Calton Line, constraints from surrounding natural features, and the lack of municipal services. Relocate the lands which are removed from the settlement area to Springfield.
- **MS7**: Recommend **removing** lands from the settlement area boundary and hamlet designation due to the natural environment constraints and the limited number and access locations to the existing road network. Relocate the lands which are removed from the settlement area to Springfield.
- **MS8**: Recommend **removing** lands from the settlement area boundary and hamlet designation due to the natural environment constraints and the limited number and access locations to the existing road network. Relocate the lands which are removed from the settlement area to Springfield.





6.4.8 <u>Orwell</u>

The Hamlet of Orwell is located on the boundary with the Municipality of Central Elgin and is close to the suburban area west of Aylmer. Orwell is a linear settlement area located along Springwater Road with approximately 70 dwellings. The Catfish Creek runs through the northern end of the settlement area, and a portion of the built up area is located within the regional flood plain for the creek.

There is one large vacant residentially designated area for potential future development near the southern end of the settlement area. The area does not have direct access to Springwater Road, but appears to have space for a single access to Weldon Street, being a local road.

	Orwell
Population	220 people
Dwellings	71 dwellings
Water Services	Municipal Services
Sanitary Services	Private Services
Developed Land	37.2 hectares
Vacant Residential Lots	1 lot
Vacant Residentially Designated Lands	5.6 hectares
Natural Heritage Features	-
Natural Hazards	-
CA Regulation Limits	-
Land Available for Future Development	5.6 ha
Potential Dwelling Units	16 dwellings
Soil Capacity for Agriculture (CLI)	Class 1 to the N
(Class 1-3 is considered	Class 2 to the E
Prime Agricultural Land)	Class 3 along Catfish
	Creek to the east,
	and to the South
Livestock Facilities	150m to the east
	750m to the east

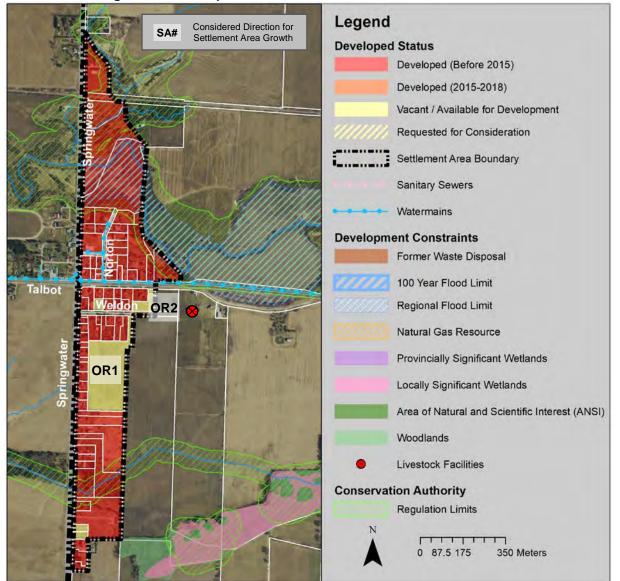


Figure 30 - Development Status and Constraints in Orwell Hamlet

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations				
	No site-specific requests for consideration have been received to date for lands in and round Orwell.								
East 47403 Weldon St. CON 6 N PT LOT	OR1	Identified for consideration by MBPC	4.6 ha	Vacant land designated for residential, and zoned for hamlet residential.	Limited options for access to a public road; located behind development fronting on to Springwater Rd., with a 15m access to				
1				namet residential.	Weldon Street				
East Weldon Street Extension CON 6 PT LOT 1 CON STR PT	OR2	Identified for consideration by MBPC	2.44 ha	Vacant land, adjacent to an unopened road allowance, potential to loop Weldon St up to Talbot Line	There is an existing unopened road allowance with the potential to connect to Talbot Line. Adjacent to the east is a small livestock barn with cattle; the possible extension to the settlement area would encroach on the livestock facility; A second larger livestock facility is located 600m further east, there is one intervening residential lot, and several other nearby residential lots which already would restrict any potential expansions to the facility.				

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Hamlet of Orwell:

- **OR1**: Recommend **removing** the undeveloped lands which are currently designated for development and zoned for residential purposes due to the limited access available to the lands. Reallocate the lands which are removed from the settlement area to Springfield.
- **OR2**: Do **not recommend** an expansion to the settlement area to permit primarily residential development due to the impacts on agricultural operations, including the adjacent livestock facility.

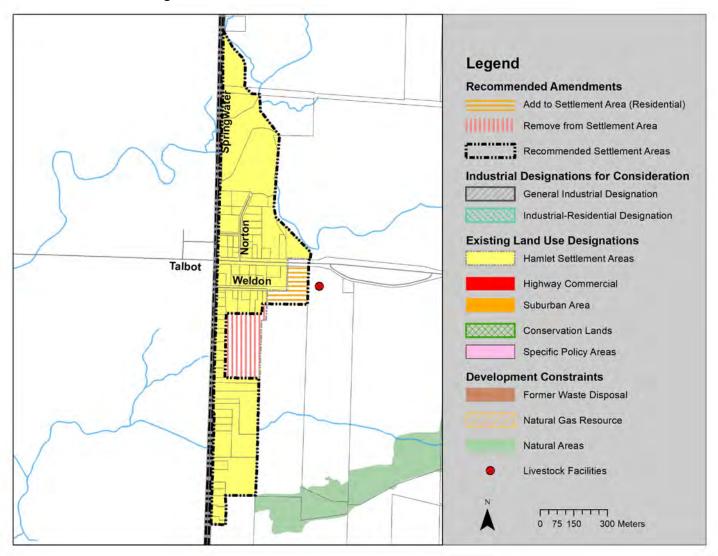


Figure 31: Recommended Amendments to Orwell Settlement Area

6.4.9 South Gore

The Hamlet of South Gore is located approximately 225m south of the southern limit of Aylmer on Imperial Road at Conservation Line. The community features two large cemeteries (Queen of Peace Cemetery and Aylmer Cemetery) and approximately 48 dwellings. There are several existing vacant lots which front onto Imperial Road, including 9 newer lots created circa 2014 and located in the north end of the settlement area. There is one remaining area of vacant residentially designated land near the south end of the community which has two access points to Imperial Road.

	South Gore
Population	150 people
Dwellings	48 dwellings
Water Services	Private Services
Sanitary Services	Private Services
Developed Land	24.5 hectares
Vacant Residential Lots	12 lots
Vacant Residentially Designated Lands	2.3 hectares
Natural Heritage Features	-
Natural Hazards	-
CA Regulation Limits	-
Land Available for Future Development	2.3 ha
Potential Dwelling Units	15 dwellings
Soil Capacity for Agriculture (CLI)	Class 2 to the north,
(Class 1-3 is considered	northeast and west
Prime Agricultural Land)	Class 3 to the east,
	and south
Livestock Facilities	n/a

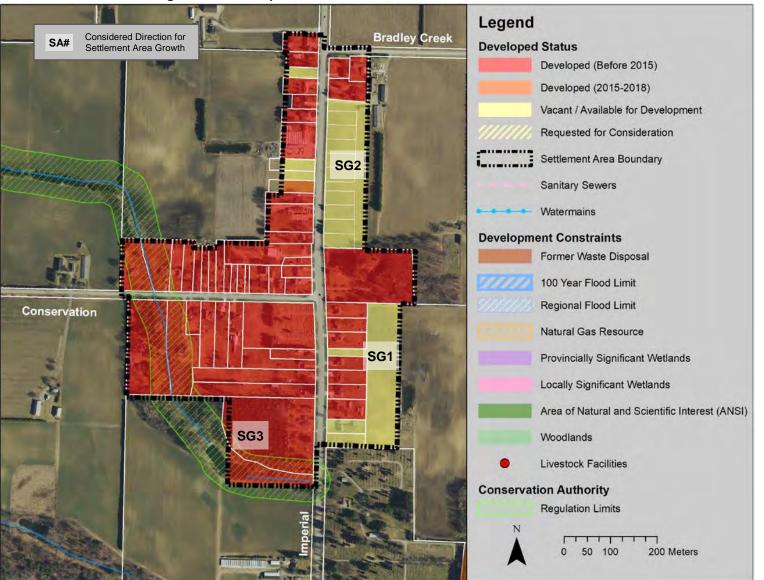


Figure 32 - Development Status and Constraints in South Gore Hamlet

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations				
	No site-specific requests for consideration have been received to date for lands in and around South Gore.								
East Malahide CON 5 PT LOT 11	SG1	Identified for consideration by MBPC	2.3 ha	Vacant land designated for residential, and zoned for agriculture	Limited options for access to a public road; located behind development fronting on to Imperial Rd., rear of lands is used for farm irrigation pond.				
East 8388-8490 Imperial Road	SG2	Identified for consideration by MBPC	2.1 ha	No additional lots proposed at the moment, 9 recently created lots with a 20m allowance for a potential future access to lands further east	Located between existing development, rear portion of the area is part of larger agricultural parcel.				
Southwest 8207-8231 Imperial Road	SG2	Identified for consideration by MBPC	2.2 ha	Remove natural areas from hamlet designation	The lands are located along a drain and are forested. The frontage of the lots along Imperial Road have already been developed for residential purposes.				

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Hamlet of South Gore:

- **SG1**: Recommend **removing** the undeveloped lands which are currently designated for development and zoned for agricultural uses. It is recommended that no development to be permitted along existing frontage of the lands to preserve access for the agricultural parcel to a public road.
- SG2: Recommend **removing** the newly created lots within the settlement area and aligning the settlement area boundary with the rear of the lots. It is recommended that no additional lots be permitted to be create in this area to preserve access for the agricultural parcel to a public road.
- SG3: Recommend **removing** the lands to the rear of the lots which are wooded and adjacent to a drain and are currently designated for development.

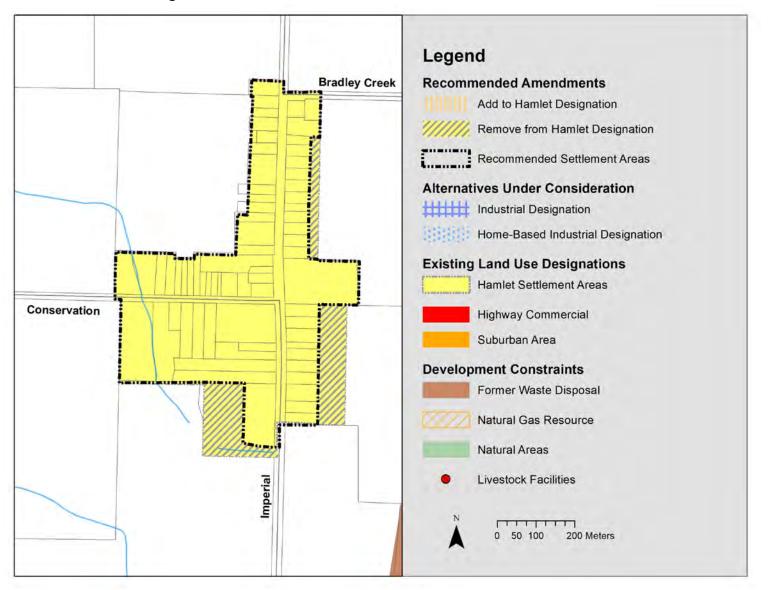


Figure 33: Recommended Amendments to South Gore Settlement Area

6.4.10 Summers Corners

Summers Corners is located to the east of Aylmer and its suburban area and south of Springfield at the intersection of Springfield Road and Talbot Line. The community is surrounded on all sides by livestock facilities. A chicken barn is adjacent to the northwest, and two diary barns with approximately 100 & 250 heads of cattle are located adjacent to the east of the settlement area. Another dairy barn with approximately 250 head of cattle is located approximately 450m west of the southern end of the community. A former waste disposal site is located approximately 400m east of the southern end of the settlement area.

	Summers Corners
Population	140 people
Dwellings	44 dwellings
Water Services	Private Services
Sanitary Services	Private Services
Developed Land	37.6 hectares
Vacant Residential Lots	-
Vacant Residentially Designated Lands	5.9 hectares
Natural Heritage Features	-
Natural Hazards	-
CA Regulation Limits	0.5 ha
Land Available for Future Development	5.4 ha
Potential Dwelling Units	15 dwellings
Soil Capacity for Agriculture (CLI)	Class 1 to the south
(Class 1-3 is considered	Class 2 to the east &
Prime Agricultural Land)	west
	Class 3 to the North
Livestock Facilities	30m east
	50m east
	160m west
	530m southwest

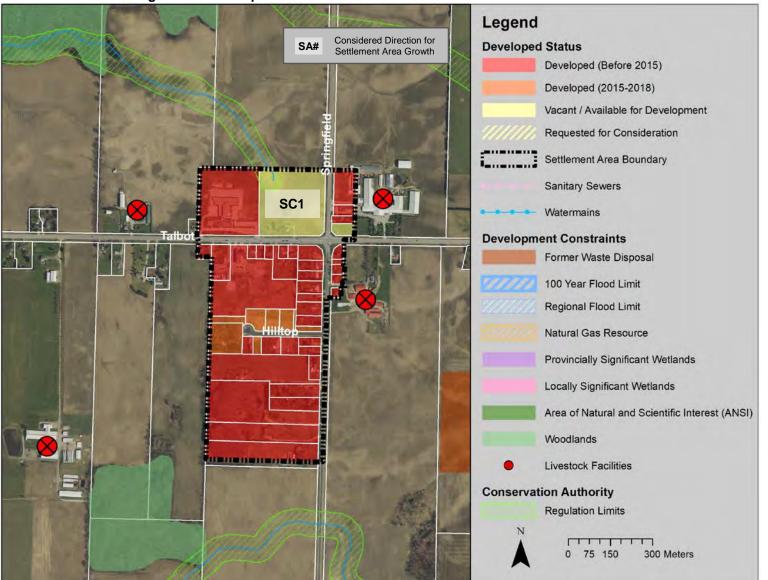


Figure 34 - Development Status and Constraints in Summers Corners Hamlet

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations	
No site-specific requests for consideration have been received to date for lands in and round Summers Corners.						
North	SC1	Identified for	5.1	Vacant land designated for	Lands are located at main intersection of	
50668 Talbot		consideration by		residential, and zoned for	Talbot Line and Springfield Road and would	
Line		MBPC		hamlet residential	represent infilling, a drain impacts the	
CON 7 S PT					northwest corner of the lands, adjacent to the	
LOTS 19 & 20					Summers Corners Public School	

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Hamlet of Summers Corners:

SC1: Recommended to keep the lands within the settlement area boundary and hamlet designation to allow for infilling within the settlement area.

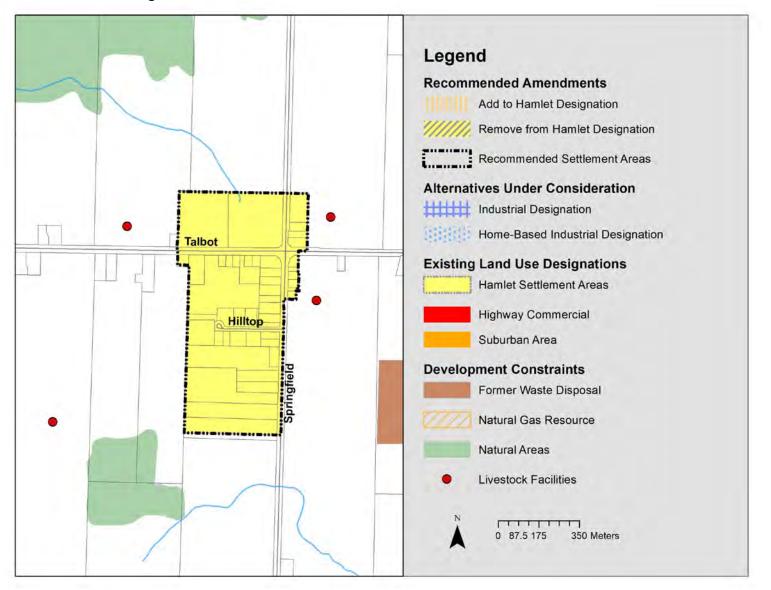


Figure 35: Recommended Amendments to Summers Corners Settlement Area

6.5 Suburban Areas

6.5.1 Aylmer North

The suburban area is primarily industrial and commercial. There are municipal sanitary services, but no municipal water services.

	Aylmer North
Population	95 people
Dwellings	30 dwellings
Water Services	Private Services
Sanitary Services	Municipal Services
Developed Land	33.7 hectares
Vacant Residential Lots	-
Vacant Residentially Designated Lands	19.1 hectares
Natural Heritage Features	-
Natural Hazards	-
CA Regulation Limits	-
Land Available for Future Development	19.1 ha
Potential Dwelling Units	54 dwellings
Soil Capacity for Agriculture (CLI)	Class 2 to north,
(Class 1-3 is considered	northeast, and northwest
Prime Agricultural Land)	Class 3 to the west
Livestock Facilities	n/a

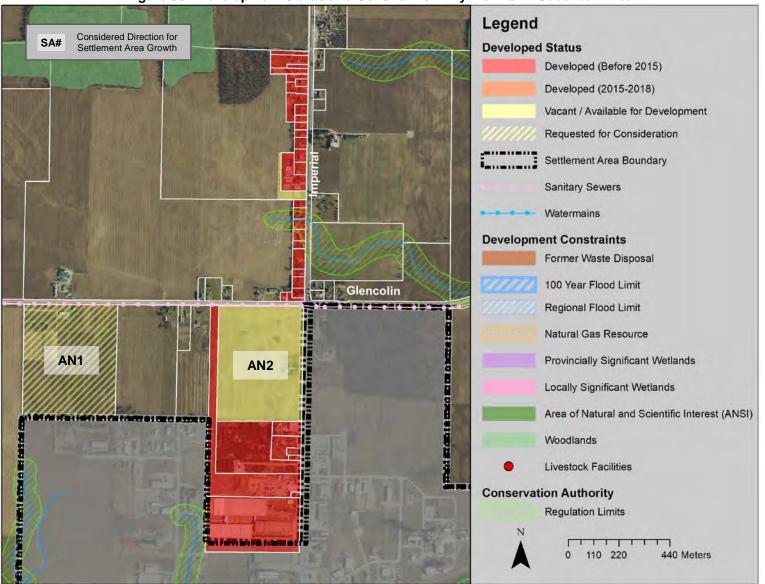


Figure 36 - Development Status and Constraints in Aylmer North Suburban Area

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
West	AN1	Renee and Dirk	20.2	Residential development	Lands are separated from the existing
48937 Glencolin		Saarloos			Aylmer North Suburban Area, although they
Ln					are adjacent to the town of Aylmer. The
N Pt Lot 81, Con					nearby uses within Aylmer are primarily
STR					industrial in nature. The lands are within the
					area identified in the County of Elgin Official
					Plan as a potential future transportation
					corridor.
Central	AN2	Identified for	18.4	No known development	The lands are central within the suburban
CON 7 N PT LOT		consideration by		proposal	area and adjacent to the Town of Aylmer,
10 CON NTR		MBPC			within the planned possible transportation
N;PT LOT 83					corridor, prominent location at the corner of
					Glencolin Line and Imperial Road

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Aylmer North Suburban Area:

- **AN1:** Do **not recommend** an expansion to the settlement area to permit primarily residential development in this location as the area is primarily industrial in nature, and the lands are potentially planned for a future transportation corridor.
- AN2: Recommended to keep the lands within the settlement area boundary to allow for infilling within the suburban area and due to the full municipal services available.
- Settlement Area Boundary: A Suburban Settlement Area Boundary is proposed to be established and encompass the "Suburban Areas" designation for the Aylmer North Suburban Area.

In addition, as minor adjustments to the land use designations are recommended to align with the existing parcel fabric and natural features.

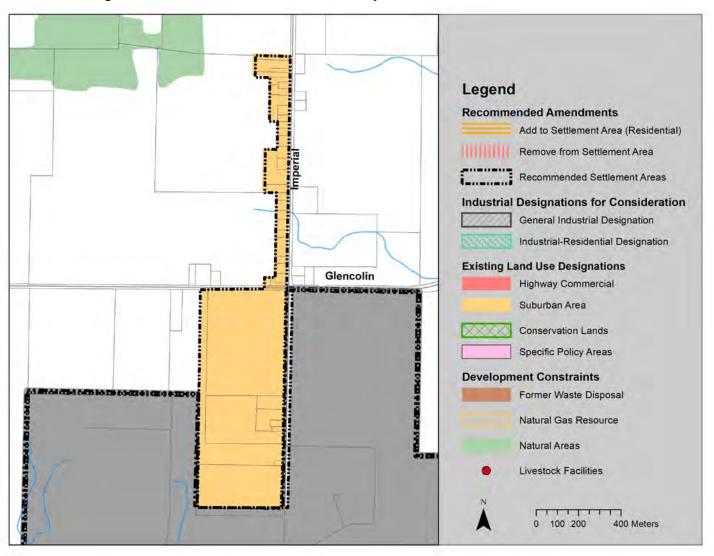


Figure 37: Recommended Amendments to Aylmer North Suburban Settlement Area

6.5.2 Aylmer East

Partially serviced with municipal water sewers but no sanitary sewers. Is primarily residential in character with some commercial uses clustered along Talbot Line. A livestock facility is located just to the east of the northeast corner of the suburban area.

	Aylmer East
Population	375 people
Dwellings	120 dwellings
Water Services	Municipal
	Services
Sanitary Services	Private Services
Developed Land	45.9 hectares
Vacant Residential Lots	5 lots
Vacant Residentially Designated Lands	33.7 hectares
Natural Heritage Features	1.1 ha
Natural Hazards	-
CA Regulation Limits	13.3 ha
Land Available for Future Development	19.9 ha
Potential Dwelling Units	56 dwellings
Soil Capacity for Agriculture (CLI)	Class 2 to north
(Class 1-3 is considered	Class 3 to south &
Prime Agricultural Land)	west
Livestock Facilities	190m east

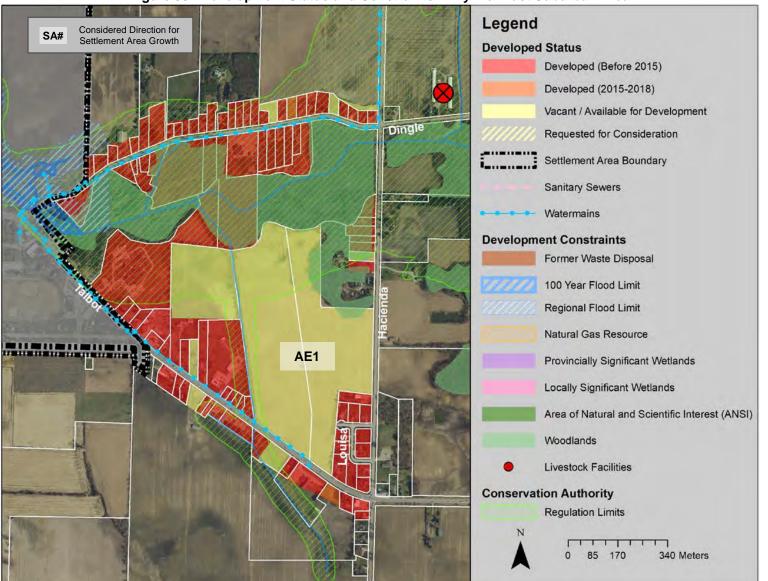


Figure 38 - Development Status and Constraints in Aylmer East Suburban Area

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

The following table lists the properties that have been submitted for consideration through the Comprehensive Review. In addition, other options / alternative directions for growth that have are being considered are listed below.

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations	
No site-s	No site-specific requests for consideration have been received to date for lands in and round the Aylmer East Suburban Area.					
Southeast	AE1	Identified for	17.5	Vacant land designated for	Lands are surrounded by residential	
49824 & 49844		consideration by		residential	development and are undersized for	
Talbot Line		MBPC			agricultural uses	
Malahide Con						
NTR Pt Lots 87;						
And 88						

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Aylmer East Suburban Area:

- AE1: It is recommended that the lands be considered as a candidate location for an "Home-Based Industrial Park" as will be discussed below in Section 7.2 of this report.
- **Settlement Area Boundary:** A Suburban Settlement Area Boundary is proposed to be established and encompass the "Suburban Areas" and "Highway Commercial" designations for the Aylmer East Suburban Area.

In addition, as minor adjustments to the land use designations are recommended to align with the existing parcel fabric and natural features.

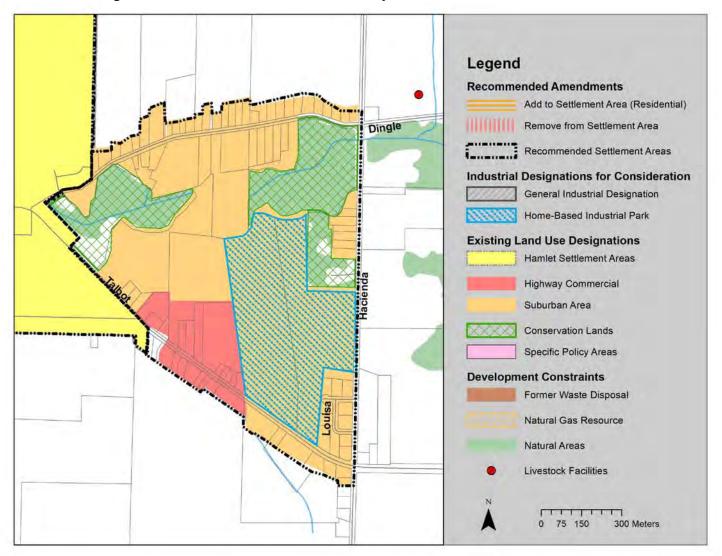


Figure 39: Recommended Amendments to Aylmer East Suburban Settlement Area

Source: Monteith Brown Planning Consultants, Township of Malahide, County of Elgin, 2021

6.5.3 Aylmer South & West

The Aylmer south suburban area is very small and is fully built out with estate residential dwellings. The Aylmer west suburban area is primarily commercial and industrial in nature and runs along Talbot Line west from the Town limits towards the Orwell Hamlet. The area features two large dairy livestock facilities on the north side of Talbot Line. A series of large undeveloped areas south of the commercial and industrial uses fronting Talbot Line remains undeveloped. The lands to the west of Rogers Road are primarily zoned for industrial uses, while the lands to the east of Rogers Road are zoned for agricultural uses.

	Aylmer South	Aylmer West
Population	30 people	170 people
Dwellings	10 dwellings	54 dwellings
Water Services	Municipal	Municipal
	Services	Services
Sanitary Services	Private Services	Private Services
Developed Land	4.5 hectares	62.9 hectares
Vacant Residential Lots	-	1 lot
Vacant Residentially Designated Lands	-	33.0
Natural Heritage Features	-	0.4
Natural Hazards	-	-
CA Regulation Limits	-	-
Industrial Land		5.4
Land Available for Future Development	0.1	28.0
Potential Dwelling Units	0 dwellings	79 dwellings
Soil Capacity for Agriculture (CLI)	Class 2 to south,	Class 2 to the
(Class 1-3 is considered	southeast, and	southeast, west
Prime Agricultural Land)	west; Class 7 in	Class 3 to the
	river valley	southwest
Livestock Facilities	n/a	1 facility within
		suburban area
		210m to the east

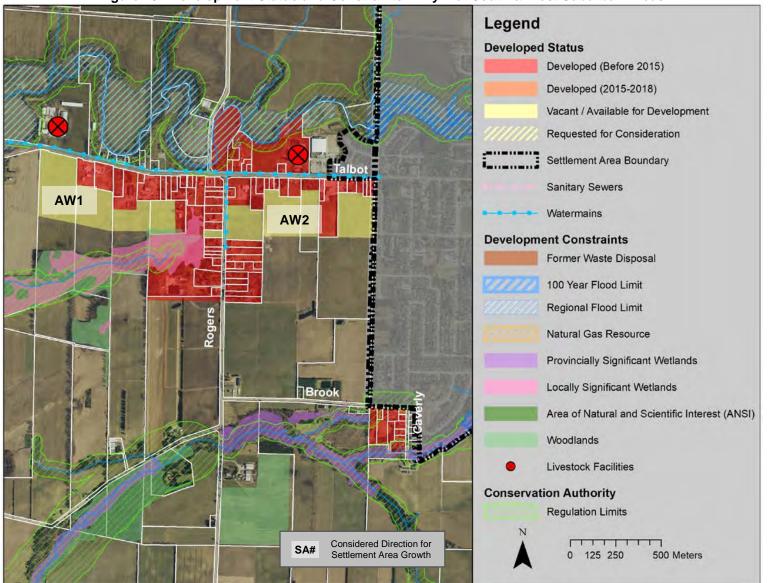


Figure 40 - Development Status and Constraints in Aylmer South & West Suburban Areas

Source: Monteith Brown Planning Consultants, County of Elgin, Township of Malahide, Ministry of Natural Resources and Forestry, 2020

The following table lists the properties that have been submitted for consideration through the Comprehensive Review. In addition, other options / alternative directions for growth that have are being considered are listed below.

Location	Label	Requested By	Area (ha)	Proposal	Characteristics & Considerations
Southwest	AW1	Identified for	12.3	Vacant land designated for	Lands are located to the southwest of
47739 & 47845		consideration by		suburban development,	existing development at the westerly limit of
Talbot Line		MBPC		and zoned for agriculture	the suburban area; lands are located across
CON 6 N PT LOT					the street from a livestock facility
4					
Southeast	AW2	Identified for	7.3	Vacant land designated for	Lands are located between development on
8900 Rogers		consideration by		suburban development,	Rogers Road to the west and the Town of
Road		MBPC		and zoned for agriculture	Aylmer to the east.
48333 Talbot					
Line					
Malahide Con					
STR N Pt Lot 80					

Conclusions

Based on the analysis undertaken to date including a review of alternative directions for growth across the Township, the following changes are recommended for the Aylmer South and West Suburban Areas:

AW1: Recommend to **remove** the undeveloped lands within the Suburban Areas Designation which is zoned A1 for agricultural uses which are generally further than 140m south of Talbot Line. It is recommended that the commercial development be permitted along the Talbot Line frontage adjacent to the existing RC zone in this area. Reallocate the lands which are removed from the settlement area to Springfield.

AW2: Recommend to keep the lands within the settlement area boundary to allow for infill and rounding out of the settlement area.

Settlement Area Boundary: A Suburban Settlement Area Boundary is proposed to be established and encompass the "Suburban Areas" and "Highway Commercial" designations for the Aylmer South and West Suburban Area.

In addition, as minor adjustments to the land use designations are recommended to align with the existing parcel fabric and natural features.

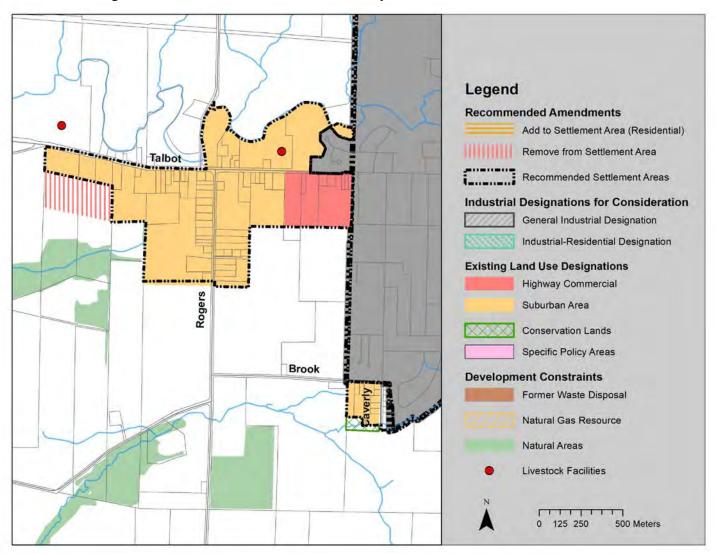


Figure 41: Recommended Amendments to Aylmer East Suburban Settlement Area

Source: Monteith Brown Planning Consultants, Township of Malahide, County of Elgin, 2021

6.6 Settlement Areas Issues and Opportunities

More precise boundary mapping of the 'Hamlet Settlement Areas' is recommended to ensure that future development is strictly controlled enabling only limited infilling and rounding out and prohibiting larger scale development. More clearly defined boundaries are considered necessary to reflect the intent of the PPS and the current Official Plan designed to avoid widespread system failures and cost–prohibitive solutions. The revised boundaries should essentially recognize contiguous existing development, typical hamlet land uses, existing building lots, and limited infilling and rounding out opportunities.

	Existing Vacant Lots	Vacant Greenfield Lands (ha)	Unconstrained Greenfield Lands (ha)	Possible Dwelling Units
Springfield	11	75.6	63.7	520
Port Bruce	2	87.1	24.0	70
Hamlets				
Avon		29.2	26.0	73
Calton	1	12.2	9.9	29
Copenhagen	10	44.6	29.1	92
Kingsmill Corners	7	9.3	8.5	31
Luton		17.7	12.5	35
Lyons	5	27.3	26.7	80
Mount Salem	3	30.8	15.5	47
Orwell	1	5.6	5.6	17
South Gore	12	3.6	3.6	22
Summers Corners		5.9	5.4	15
Suburban Areas				
Aylmer North		19.1	19.1	54
Aylmer East	5	27.4	6.6	23
Aylmer South		-	-	-
Aylmer West	1	33.1	28.0	80
Total	57	428.4	284.1	1,189

Table 5 - Estimated Residential Land Supply

Source: Monteith Brown Planning Consultants, 2021

Based on the density of recent developments in comparable settlement areas with and without municipal services it is estimated that there is currently a supply of designated land in Malahide's settlement areas to accommodate approximately 1,189 new dwelling units. These are broken down between the various settlement areas as shown in

Possible units for settlement areas without municipal sanitary services is based on the 2.8 units per hectare in the Dixie Estates subdivision in Copenhagen.

The possible units for the Village of Springfield is based on the density of 8 units per hectare for single detached dwellings consistent with the minimum lot size of the Village Residential 1 Zone of 800m². Historical development in Springfield has averaged 4-5 units per hectare, however, there are many oversized lots, and inefficient use of land due to the drain that runs through the existing built-up area.

These land supply estimates are considered to be conservative as increased density could be achieved through denser forms of developments such as townhouses and apartments in Springfield if full municipal services become available.

The proposed changes to settlement areas would reduce the amount of available land within the un-serviced settlement areas and consolidate the space within Springfield. The expansion proposed for Springfield would help ensure more development and support the financial viability of municipal water and sanitary services over their lifespan. Based on the recommendations for each settlement area, it is recommended that that approximately 173.6 hectares be redirected from other settlement areas and that approximately 172.8 ha be reallocated to the Springfield Settlement Area, resulting in a net reduction of approximately 0.8 ha.

The lands to be reallocated to Springfield are recommended to be divided between the following land use designations:

- Residential: 33.45 ha
- Commercial: 6.2 ha
- Industrial: 29.8 ha
- Home-Based Industrial: 9.6 ha
- Future Urban Growth: 93.78 ha

Due to the smaller lot sizes and more efficient land use that is possible in Springfield with full municipal services, the number of estimated dwellings that can be accommodated on the proposed vacant lands for growth is only slightly lower than before. As a result of the recommendations, it is estimated that the **proposed residential land supply would accommodate 1,134 possible residential dwellings** as shown below in Table 6 below. It is recommended that some of the lands removed from the un-serviced, or partially serviced, hamlets be placed into a 'Future Urban Growth' designation to indicate that the long-term intent of the lands is for urban uses. Development in the short or medium term will not be permitted unless it can be demonstrated that there is a need for additional lands, and the lands can be provided with full municipal

services. It is recommended that the lands removed from the hamlets be kept in this Future Urban Growth designation to permit the Township to respond to changes in demand for housing. While there has historically not been a high rate of growth within Springfield, other community in Southwestern Ontario have experienced rapid increases in growth once full municipal services are available. Maintaining these lands within the settlement area of Springfield will assist the Township with addressing the challenges of housing affordability that are facing all Municipalities across the region.

As Springfield continues to grow, there will be a need for additional community facilities, parks, open space, institutional uses, and other uses that support the development complete community. Maintaining these lands within the Settlement Area helps ensure that these facilities land uses can be provided without limiting the supply of housing.

While the area of land available for development would both be reduced through these recommendations, the projected number of dwellings that could be accommodated is approximately the same. This amendment will generally reallocate lands primarily with no municipal services to locations where full municipal services are planned to be extended as has been discussed with the County of Elgin. As a result of the proposed amendments, the proposed supply would continue to exceed the forecasted 25-year demand for housing within Malahide (798 dwellings) by approximately 400 dwellings. The oversupply is maintained to help provide sufficient flexibility to accommodate development in various locations, while also ensuring that most of the development is focused within Springfield to make efficient use of existing and planned municipal infrastructure.

	Existing				Recommended	
	Vacant Lots	Vacant Greenfield Lands (ha)	Unconstrained Greenfield Lands (ha)	Possible Dwelling Units	Change in Settlement Area (ha)	Possible Dwelling Units
Springfield						
Residential	11	75.6	63.7	520	33.45	788
Commercial	-	-	-	-	6.2	-
Home-Based Industrial	-	-	-	-	9.58	20
Industrial	-	-	-	-	29.84	-
Future Urban Growth	-	-	-	-	93.78	-
Port Bruce	2	87.1	24.0	70	-53.86	31
Hamlets						
Avon		29.2	26.0	73	-28.61	4
Calton	1	12.2	9.9	29	-11.17	4
Copenhagen	10	44.6	29.1	92	-32.79	53
Kingsmill Corners	7	9.3	8.5	31	-	31
Luton		17.7	12.5	35	-3.70	16
Lyons	5	27.3	26.7	80	-3.95	69
Mount Salem	3	30.8	15.5	47	-20.93	11
Orwell	1	5.6	5.6	17	-2.52	9
South Gore	12	3.6	3.6	22	-5.07	12
Summers Corners		5.9	5.4	15	-	15
Suburban Areas						
Aylmer North		19.1	19.1	54	-	-
Aylmer East	5	27.4	6.6	23	-	23
Aylmer South		-	-	-	-	-
Aylmer West	1	30.5	28.0	73	-8.90	48
Total	57	425.9	281.6	1,182	-0.8	1,134

Table 6 – Recommende	Residential	Land Supply
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7.0 Industrial Lands

This section evaluates the planning framework providing industrial and/or employment lands in the Township. It identifies possible revisions to the existing supply of industrial land in Malahide to better position the Township to attract industrial development.

7.1 Existing Industrial Lands

There are currently no lands designated 'Industrial' or 'Employment' in the Malahide Official Plan. Industrial uses are permitted subject to satisfying certain criteria. Small-scale farm based industrial uses are permitted without the requirement for an Official Plan Amendment. Large scale industrial uses which are in existence in the rural area for the most part pre-date the coming into effect of the Township's Official Plan and have been zoned and recognized as conforming uses in the Township's Zoning By-law.

The Township of Malahide remains cognizant of the potential for land use conflicts in the event of promoting alternative scenarios, namely, allowing increased industrial development within the confines of the Village of Springfield (or neighbouring 'suburban' areas) where there is a much greater possibility of land use conflict, or seeking out other suitable lands already designated for industrial purposes on a lower soil class rating (which simply <u>do not exist</u> in the Township).

Certain industrial uses have in the past and continue to be allowed only through the application of a 'Specific Policy Area' designation. In only three such cases have such an "industrial" type use been permitted in the rural area:

"Specific Policy Area No. 6

The lands situated on the east side of Walker Road, north of Talbot Line, in Part Lot 26(99), Concession 7, N.S.T.R., in the geographic Township of Malahide, municipal address 9576 Walker Road, and designated "Specific Policy Area" on Schedule "A1", may be used, developed and zoned to permit a **small-scale furniture finishing operation**, which may include the warehousing and retail sale of goods manufactured on the adjacent property with the municipal address of 9444 Walker Road. This farm cluster of furniture finishing, storage and sale is allowed, in addition to the primary farming operation, at this location on the basis of distinct cultural practices which rely primarily on horse-drawn and non-motorized forms of transportation for staff, goods and materials. Any proposed development will be subject to a site-specific Zoning By-law amendment and will be subject to the Site Plan Control policies of Section 4.8 of the Official Plan."

"Specific Policy Area No. 9

The lands situated on the east side of Imperial Road, north of

College Line, in Part of Lot 11, Concession IX in the geographic Township of Malahide, and designated "Specific Policy Area" on Schedule "A", may be used, developed and zoned for agricultural purposes and non-agricultural purposes **limited to the establishment of a truck terminal**. Lands so designated will be subject to an amendment to the Township's Zoning By-law and site plan control and a high degree of site design and amenity will be required. The owner shall be responsible for ensuring that all studies deemed necessary to address any potential farmland use impacts are provided to the satisfaction of the Township."

Specific Policy Area No. 10

The lands situated on the west side of Hacienda Road, between College Line and Glencolin Line, situated in Part of Lot 15, Concession VIII in the geographic Township of Malahide, and designated "Specific Policy Area" on Schedule 'A', may be used, developed and zoned to permit **a range of agri-industrial uses** as more specifically permitted in the Township's Zoning By-law. Lands so designated will be subject to site plan control and a high degree of site design and amenity will be required. Under no circumstances will any use be permitted, by amendment to this Plan or otherwise, where such use is listed as "Prohibited Use" in the Township's Zoning By-law.

The above-noted 'Specific Policy Area No. 10' represents a recent and rather ambitious undertaking by the Township to establish an agriculturally based industrial park on a parcel of land owned by the

I, north of Figure 42 – Special Policy Area 10 & Ontario Police College



Municipality lying on the west side of Hacienda Road lying opposite the Ontario Police College in part of Lot 15, Concession 8. The change in designation, from 'Agriculture' to 'Specific Policy Area No. 10', permits the lands to be used for agri-industrial purposes as developed through an industrial park. The proposed industrial park occupies an area of approximately 8.2 hectares (20.3 ac) and the lands were devoid of buildings and structures. Except for some limited farm cultivation at its westerly and northerly limits, the parcel was primarily overgrown and served no apparent use. A network of former internal roadways was clearly discernable, likely dating back to a time when the lands were occupied by housing serving the former Royal Canadian Air Force (circa 1941) base situated on the lands now occupied by the Ontario Police College.

The lands have since been divided into smaller lots and the Township has recently confirmed that all of these lots have now been sold to be used for agri-industrial purposes. Such uses are generally considered unsuited for locations within settlement areas and are best suited to rural locations, where justifiable, and subject to planning-related approvals as may be applicable. Considering the proximity of the subject lands to the Ontario Police College, the permitted uses (as specified in the Zoning By-law) are not of a variety which would be characterized as noxious or otherwise offensive.

The establishment of non-agricultural industrial uses in areas beyond those lands designated 'Suburban' and/or within the 'Settlement Area' of Springfield requires an amendment to the Township of Malahide Official Plan. The proposed industrial park is subject to development criteria consistent with standards expected in the case of private development. No other parcel of land has been identified in the Township which combines the attributes of the subject lands in terms of its location, size, Canada Land Inventory (CLI) rating as "unclassified" and its existing rural industrial zoning. The provisions of the Official Plan with respect to

Source: Google Streetview, 2014

site plan control are considered a crucial component of future development, particularly given that it will represent a municipally initiated venture and likely to generate considerable attention and expectation. With a highly visible and exposed site, in a location adjacent to the Ontario Police College, will necessitate the provision of enhanced design, landscaping and buffering. Through the planning approval process, it is expected that detailed site plans for each new industrial use proposed will be mandatory, and that the necessary site plan agreements be entered into with the owner(s) and registered on title for each lot in the agri-industrial park.



Figure 43 - Silvermoon Innovation Park

With respect to 'Employment Areas', the Official Plan states (in part):

"3.4 Employment Areas

3.4.1 Commercial

3.4.1.1 These policies are intended to address commercial uses within the "Hamlets" or "Suburban Areas" and not characterized by a separate land use designation. The general principles to be considered in the development and zoning of these uses are as follows:

a) The uses permitted in this land use category are those uses which essentially serve the entire Township and which are located in the "Hamlets" and "Suburban Areas" and may include those establishments essentially engaged in the buying and selling of goods and services, automobile service stations and sales garages, hotels, places of entertainment and general assembly, offices and studios, service shops, public and institutional uses and residential uses in the form of apartments above ground floor commercial uses....."

As noted above, the Employment Area policies are not supported by a specific land use designation. In consideration of a range of permitted industrial uses in a setting which also provides for the option of owner/operator residency on the premises, a number of possibilities exist. One such relatively successful development elsewhere is known as "Silvermoon Innovation Park" situated in the Municipality of Thames Centre adjacent to Highway No. 401. This development, with its inception by Jim McCarvell in 1987, is recognized in the Thames Centre Official Plan as a 'Rural Industrial Special Policy'. It is best described as an integrated industrial-residential park where industrial uses dominate and take precedence over residential uses by ensuring the floor area of the residential living space is less than the floor area of the building used and devoted exclusively for industrial purposes (Figure 29).

There may well be lands lying within the existing 'Suburban Area' designation of the Official Plan (e.g. Hacienda Road north of Talbot Line), or other lands strategically situated along arterial roads and removed from areas of potential land use conflict, which are possible contenders for consideration of such future development.

7.2 Possible General Industrial Areas

The following section will discuss potential locations for a designation with permits general industrial uses. It is preferable that the location has:

- Access to existing or planning municipal water and sewer services;
- Convenient access to the 400 series highways and other key transportation corridors;
- A sufficient buffer from sensitive land uses such as residential dwellings;
- A generally flat topography, and unencumbered by constraints to development such as natural environment features, flood plain, utility corridors, and natural resource areas; and
- Proximity to other existing industrial uses would be desirable but not necessary.

A subsequent section will consider possible location for an integrated industrial-residential designation that would encourage development designed specifically for home-based businesses which have minimal noise, vibration, and odour impacts.

.One approach for providing land designated for industrial uses is to locate these areas adjacent to existing industrial or agri-industrial uses such as Creative Enterprises, a large industrial operation engaged in the manufacturing of concrete Legend drum mixers and agricultural equipment. Candidate Lands The use has recently been approved by Sanitary Sewers Township Council. Some lands in the Watermains vicinity of the business may be candidates **Conservation Lands** for consideration given that a large Specific Policy Areas industrial use is already established at this 100 Year Flood Limit Regional Flood Limit location. The location is to the east of **CA Regulation Limits** Mount Salem and does not have any municipal services, nor is it on the planned Natural Gas Resource **Provincially Significant Wetlands** route of a possible future watermain or Locally Significant Wetlands sewer main. In addition, there are a Natural Areas residential Livestock Facilities dwellings with which there would be Settlement Area Boundary possible land use conflicts crated by introducing more industrial uses. 55 110 220 Meters

7.2.1 Part Lot 24, Concession III - south side of Calton Line west of Sawmill Road

These lands are **not recommended** to be kept in consideration as the possible location of an industrial designation due to the lack of existing or planned municipal services.

of surrounding

number

Another option is a location near the intersection of Imperial Road and John Wise Line adjacent to two trucking and distribution uses. A trucking depot for Guenther Trucking was recently Ron McNeil approved at this location along with an Legend established industrial use already in operation (Canada Trailers). The area Candidate Parcel does not have any municipal services **Conservation Lands** and the location is not on the planned Specific Policy Areas route of possible future watermain. 100 Year Flood Limit Neighbouring lands to the north are **Regional Flood Limit** somewhat fragmented by the former CN **CA Regulation Limits** Natural Gas Resource Natural Areas Livestock Facilities SPA 9 Description: CON 9 N PT LOTS 11,12 11980 Imperial Road 100 200 400 Meters

7.2.2 Part Lot 11, Concession IX – east side of Imperial Road north of College Line

These lands are **not recommended** as the possible location of an industrial designation due to the lack of existing or planned municipal services.

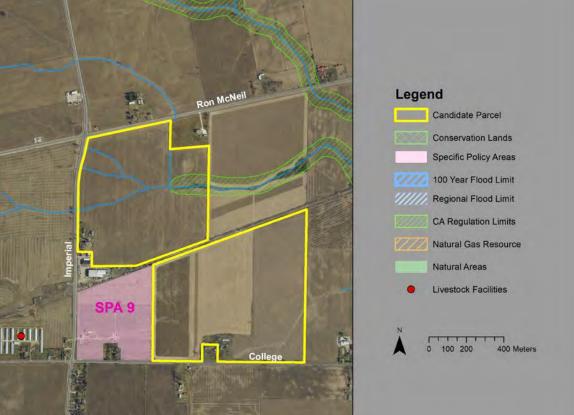
44.7 ha

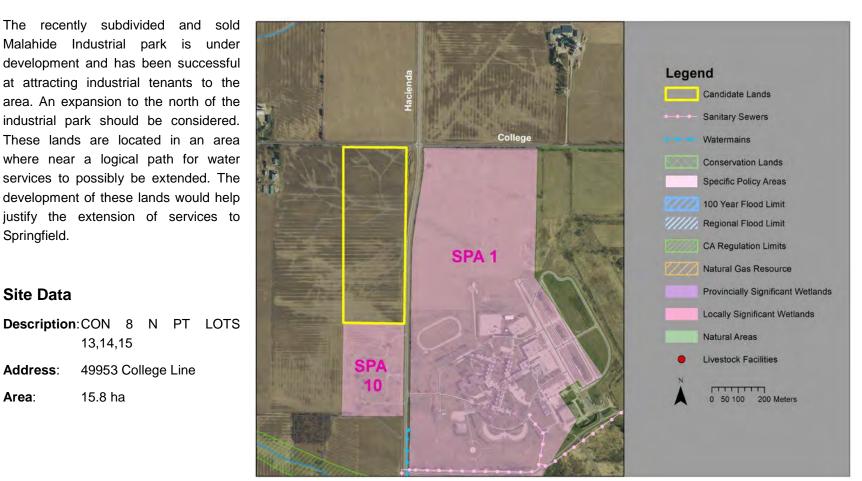
Railway right-of-way.

Site Data

Address:

Area:





7.2.3 Part Lot 15, Concession VIII – west side of Hacienda Road across from the Aylmer Police College

These lands are recommended for further consideration as a possible location of a general industrial designation due to the success of the adjacent industrial park, and the availability of municipal water and sanitary services being near a logical path of the possible watermain to Springfield. Additional lands are also available if needed to provide more depth or space.

Springfield.

Site Data

Address:

Area:

Description:CON 8

13,14,15

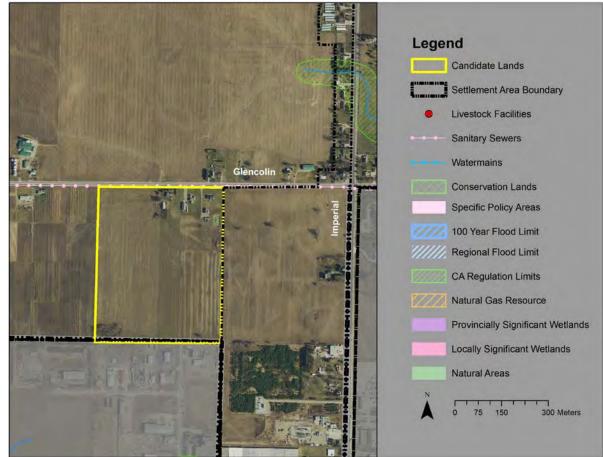
15.8 ha

7.2.4 Part of Lot 8 and 9, Concession VII - south of Glencolin Line west of Imperial Road

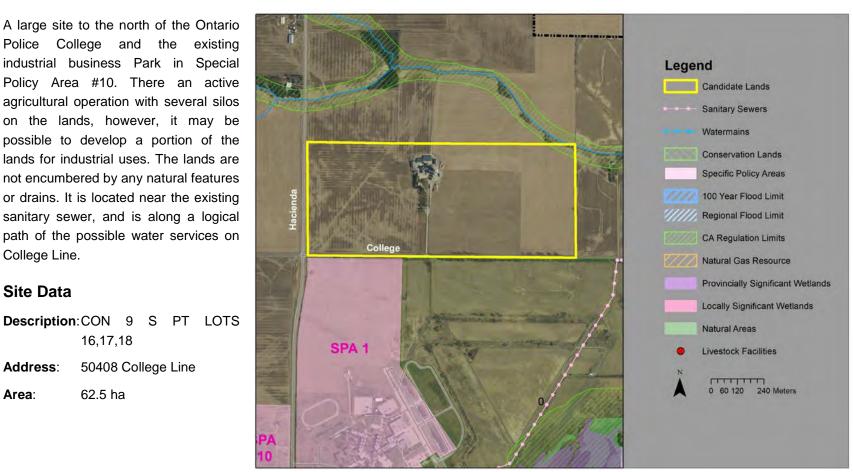
Additional lands in the North Aylmer suburban area would provide for a logical extension of existing industrial development in the abutting Town of Aylmer. The lands currently have access to the sanitary sewer on Glencolin Line. The property owner has expressed interest in permitting development on the adjacent lands, however, they have requested that they be designated for residential development.

Site Data

Description: CON 7 N PT LOT 9 CON				
	NTR N;PT LOT 82			
Address:	49145 Glencolin Line			
Area:	13.1 ha			



The lands are **not recommended** for consideration as they are within the proposed transportation corridor for the Aylmer by-pass. In addition, their development would not help support the extension of services to Springfield. Adjacent lands to the east could potentially support some industrial uses if the by-pass is not pursued.



7.2.5 Part Lot 16, 17, 18 Concession 9 S - North East Corner of Hacienda Rd & College Line

These lands are recommended for further consideration as a possible location of a general industrial designation due to the success of the nearby industrial park, and the availability of municipal existing sanitary services being near a logical path of the possible watermain to Springfield.

16,17,18

62.5 ha

College Line.

Site Data

Address:

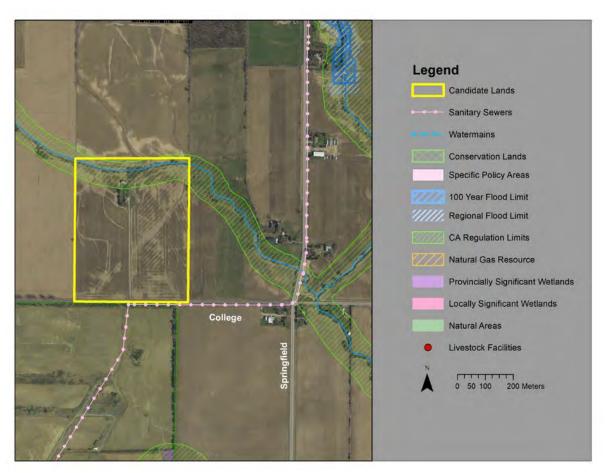
Area:

7.2.6 Part Lot 19 Concession 9 S - North side of College Line

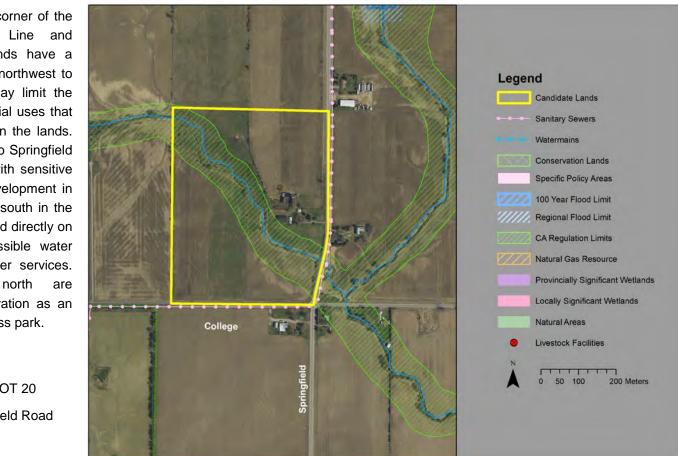
The property to the east of the last option, located on the north side of College Line is another consideration. This property is smaller in size and has a farm dwelling at the rear of the portion considered for development. The lands are part of a large agricultural parcel, and the area proposed for industrial development is the lands to the south of the drain which divides the property. Other than the drain and the dwelling there appear to be no other constraints to development for these lands. The lands have access to the existing sanitary sewer and are located on a logical path of the possible watermain.

Site Data

Description: CON 9 S PT LOT 19 Address: 50758 College Line Area: 18.9 ha



These lands **are recommended for further consideration as a possible location** of a general industrial designation due to the availability of municipal sanitary services being near a logical path of the possible watermain to Springfield.



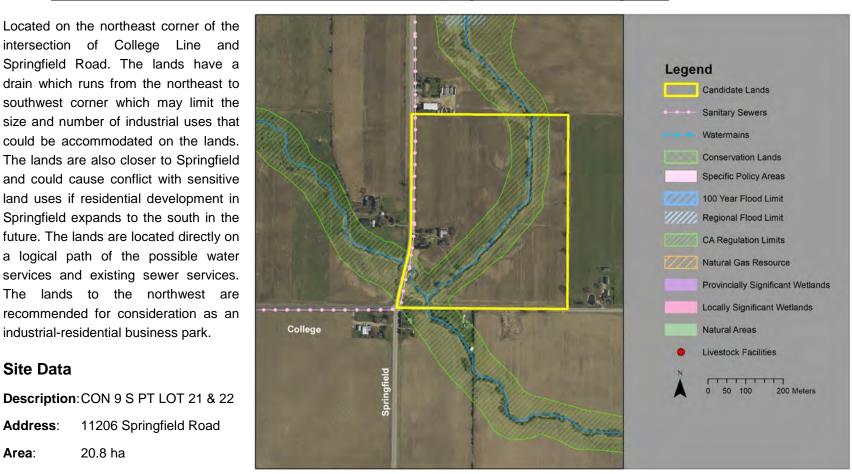
7.2.7 Part Lot 20 Concession 9 S - North West Corner of Springfield Road and College Line

Located on the northwest corner of the intersection of College Line and Springfield Road. The lands have a drain which runs from the northwest to southeast corner which may limit the size and number of industrial uses that could be accommodated on the lands. The lands are also closer to Springfield and could cause conflict with sensitive land uses if residential development in Springfield expands to the south in the future. The lands are located directly on a logical path of the possible water services and existing sewer services. to the north are The lands recommended for consideration as an industrial-residential business park.

Site Data

Description: CON 9 S PT LOT 20Address:11215 Springfield RoadArea:20.1 ha

These lands are recommended for further consideration as a possible location of a general industrial designation due to the availability of municipal sanitary services being near a logical path of the possible watermain to Springfield.



7.2.8 Part Lot 21, 22 Concession 9 S - North East Corner of Springfield Road and College Line

These lands are recommended for further consideration as a possible location of a general industrial designation due to the availability of municipal sanitary services being near a logical path of the possible watermain to Springfield.

Site Data

Address:

Area:

7.3 Recommended General Industrial Areas

Based on a <u>preliminary</u> review of the eight locations noted above as potential areas for future industrial development and designation, consideration was given to the following:

- A. Part Lot 15, Concession VIII Adjacent to Industrial Park
- B. Part Lot 16, 17, 18 Concession 9 S North of Police College
- C. Part Lot 19 Concession 9 S Northwest of Police College
- D. Part Lot 20 Concession 9 S Northwest Corner of College Line and Springfield Road
- E. Part Lot 21, 22 Concession 9 S Northeast Corner of College Line and Springfield Road

See Figure 44 below for a map of the 5 alternatives.

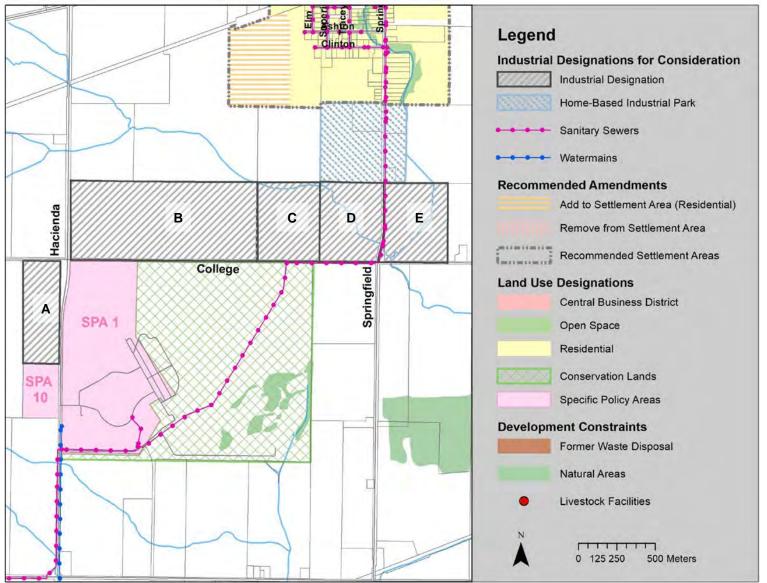


Figure 44 - Sites for Consideration of a New Industrial Park

Source: Monteith Brown Planning Consultants, Township of Malahide, County of Elgin, 2021

All five of these areas are located along a logical route for municipal water services, near the existing sanitary sewer to Springfield, and in proximity to the Police College and exiting industrial park. There has been strong demand for industrial land in the area as demonstrated by the success of the industrial park to the west of the Police College. Other existing areas within the Suburban Areas designation provide opportunities for industrial uses in other parts of the community.

When considered in conjunction with the proposed changes to the Springfield Settlement Area, **it is recommended that a modified version of Option E be chosen as the preferred for the location of the Industrial designation** pending the results of the Environmental Assessment for the municipal watermain. In this location the industrial uses will be integrated with an expanded Village of Springfield and the services and amenities that will be available within the community. As an alternative, Option A – adjacent to the recently approved industrial park, would also be suitable location, however, it is preferred that the designation not be isolated from other urban land uses. Due to the number of livestock facilities to the west, northeast, and east of Springfield, there are limited alternative directions for growth that would minimize impacts on agricultural operations. For that reason, it is preferred to prevent industrial development on the lands to the west of Springfield Road and north of College Line, so as to limit possible future land use conflicts.

7.4 Recommended Home-Based Industrial Park Locations to Consider

The following section will discuss potential locations for a designation with permits general industrial uses. It is preferable that the location has:

- Access to existing or planning municipal water and sewer services;
- Convenient access to the 400 series highways and other key transportation corridors;
- A logical extension to an existing built-up area with amenities and services to support residential dwellings;
- Nearby similar existing home based businesses uses;
- A sufficient buffer from intensive agricultural operations, including livestock and manure facilities; and
- A generally flat topography, and unencumbered by constraints to development such as natural environment features, flood plain, utility corridors, and natural resource areas; and.

7.4.1 Part Lot 87 and 88, Concession NTR – north side of Talbot Line west of Hacienda Road

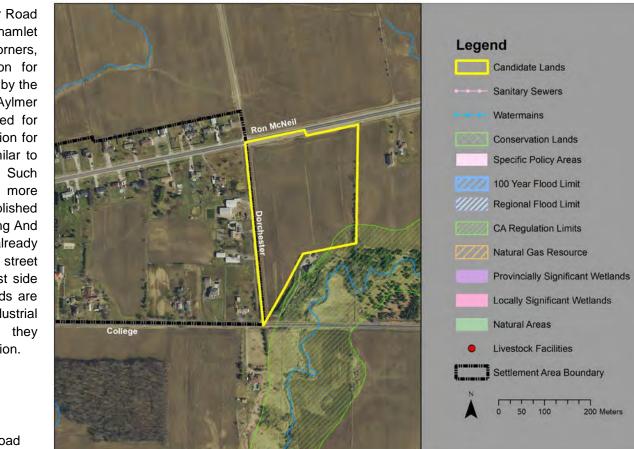
The Aylmer east suburban area is characterized by a mix of land use and small, fragmented agricultural parcels and may be a candidate for consideration as the location of a "soft" industrial subdivision similar to Thames Centre. Silvermoon in Silvermoon features a combination of industrial/residential uses in what otherwise has the outward appearance of a typical residential subdivision. Uses would be limited to only those which can mitigate all potential noise, vibration and odour impacts on site and ensure no negative impacts on surrounding residential land uses. Municipal water services are available.

Site Data

Description: MALAHIDE CON NTR PT LOTS 87; AND 88 Address: 49824 Talbot Line Area: 26.0 ha

As these lands are not planned for the extension of municipal sanitary services, it is **not recommended** that they be designated for a Home-Based Industrial Park.





7.4.2 Part Lot 2, Concession IX – east side of Dorchester Road south of Ron McNeil Line

The area lying east of Dorchester Road and beyond the existing hamlet boundarv of Kingsmill Corners, although identified as a location for potential residential development by the owner, may be (similar to the Aylmer East Suburban Area) more suited for consideration as a potential location for a "soft" industrial subdivision similar to Silvermoon in Thames Centre, Such industrial uses would be more established compatible with an industrial use, Berkelmans Welding And Manufacturing, which already commands a sizeable amount of street presence and activity on the west side of Dorchester Road. If these lands are not chosen for a home-based industrial use, it is recommended that they remain in the Agriculture designation.

Site Data

Description: CON 9 E PT LOT 2Address:12044 Dorchester RoadArea:6.8 ha

Due to the lack of existing or planned services in the area, these lands are **not recommended** as a location for a home-based industrial park.

7.4.3 Part Lot 20, 21, 22 Concession 9 South - South of Springfield

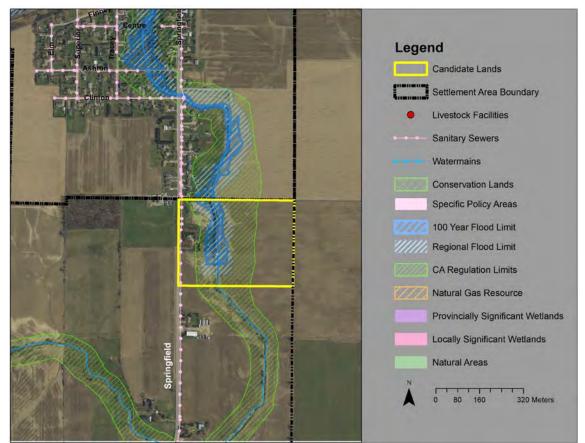
The area to the south of the existing boundary of the Village of Springfield may be suitable for consideration as a potential location for a "soft" industrial subdivision similar to Silvermoon in Thames Centre. Given the size shown here, a portion of these lands will likely be suitable. This located provide the opportunity for a much more integration with other urban land uses. Home based industrial uses would be compatible with an established industrial use, Northvent Sales & Service: Truck & Trailer Repair on Springfield Road. Consideration would need to be given to ensuring that there are no land use conflicts with residential uses currently with the village of Springfield. Development in this location could be provided with sanitary services and is located on a logical path of the potential municipal watermain.

Site Data

Description: CON 9 S PT LOT 20, 21, 22

Address: 11541 Springfield Road & 11215 Springfield Road

Area: 13.3 ha



Upon review of the proposed changes to the Springfield Settlement Area, it is recommended that a portion of the lands to the South of Springfield be chosen for the location of the Industrial designation. This location is ideally located adjacent to the primary settlement area of Springfield, and with access to existing municipal sanitary and possible municipal water services.

8.0 Servicing

8.1 Existing Water and Wastewater Services

The Township of Malahide Official Plan sets out the basic parameters for sewage and water under Section 6.1.4 as summarized below:

• Existing servicing scenarios in the settlement areas:

	<u>Sanitary</u>	<u>Water</u>
Springfield (V)	Public	Private
Port Bruce (V)	Private	Public
Orwell (H)	Private	Public
Copenhagen (H)	Private	Public
Suburban Areas	Private	Public
Others	Private	Private

• Discourage the use of partially serviced (municipal water and individual sewage) unless to address failed services, or to address infilling and rounding out of development;

• The Village of Springfield is serviced by municipal sewage and individual on-site water services and will therefore be the focus of growth within the Municipality. The Township will endeavor to extend municipal water services to the Springfield settlement area to allow for future multi-unit development and intensification opportunities;

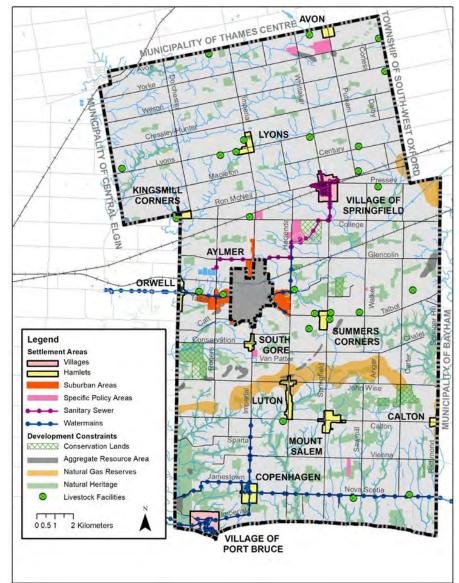
• The Township will provide municipal sewage services and municipal water services in a manner that is financially viable, complies with all regulatory requirements; and protects human health and the natural environment.

A relatively small portion of the Township of Malahide has limited infrastructure with respect to a municipal piped water supply and sanitary sewage system.

The Elgin Area Primary Water Supply System (EAPWSS), which has intake and treatment facilities located in the Municipality of Central Elgin to the west, serves portions of Malahide, Aylmer, Bayham, Central Elgin and Southwold. The existing water pipeline extends along Imperial Road and Jamestown Road serving the Village of Port Bruce and the Hamlet of Copenhagen, where the line turns north along Imperial Road to Calton Line and east along Nova Scotia Line to the Township limits. Another waterline enters the Township at the Hamlet of Orwell and extends along Talbot Line through the Town of Aylmer where it turns north along Hacienda Road and terminates at the Ontario Police College.

The existing sanitary sewage line extends from the Township's sewage lagoons north along Rogers Road, and then east along Glencolin Line to Hacienda Road. The line cuts across the Ontario Police College and east along College Line before swinging north along Springfield Road and into the Village of Springfield (See Figure 45).





9.0 General Observations & Summary

9.1 Policy Review and Update

This section is intended to provide a brief overview of the recommended policy revisions to the existing Township of Malahide Official Plan. A detailed summary of the recommended policy revisions can be found in the attached Schedule "A".

The list of recommendations is not intended to be exhaustive at this time. It is anticipated that the recommendations will evolve as the review process nears completion and with additional input from provincial agencies, the public and Council. The final recommendations will form the basis of an official plan amendment.

Updates Related to Current Projections & Planning Framework

Section 1.5 is recommended to be updated to reflects the current situation and the most recent population projections to the year 2045. In addition, updates were made Section 1.6 to acknowledges the hierarchy of the County of Elgin Official Plan.

Policies related to Settlement Areas are updated to mirror the policies in the PPS which permit the expansion of settlement boundaries at the time of a comprehensive review, and adjustments to settlement area boundaries outside a comprehensive review subject to sufficient planning justification being provided as is now permitted under the PPS 2020

Matter of Provincial Interest

Section 1.7 of the OP is recommended to be added to state the matters for which the Township must have regard to in reviewing any planning related applications and issues governed by the <u>Planning Act</u>. This provides Council with a level of policy "reinforcement" in dealing with planning related issues

Cannabis Production and Processing

A new Section 3.8 is intended to provide direction on the regulation of cannabis operations resulting from several inquiries received by the Township since the Federal government issued sweeping approvals for the industry. Cannabis Production and Processing is proposed to be permitted in Agricultural and Industrial designations where it can be demonstrated by applicants that the use will be compatible with existing and planned surrounding land uses.

Rural & Agricultural Development

Several amendments are recommended to address a variety of issues related to rural development in agricultural areas including:

- Existing Vacant Lots (Section 2.1.8): provides direction on the use and development of existing lots of record.
- Animal Kennels (Section 2.1.10): provides further direction and clarification for permitting animal kennels in agricultural areas.

- **Right To Farm (Section 2.1.12):** provides reinforcing policy as set out in the Provincial Policy Statement 2020 regarding the promotion and protection of normal farm practices.
- **On-Farm Diversified Uses (Section 2.1.4):** recommended policy regarding on-farm diversified uses will provide the Township with greater flexibility when assessing the types of uses permitted and the standards applying to such uses an amendment to the Zoning By-law will be required to add the necessary standards applying to on-farm diversified uses

Secondary Dwelling Units & Granny Flats

Two sections related to providing permanent and temporary dwelling units on current lots with dwellings:

- Second Dwelling Units (Section 2.1.13): <u>Planning Act</u> [Section 16(3)] permits the establishment of a second dwelling unit in a single detached, semi and townhouse dwelling or within an accessory building. The Act does not distinguish between agricultural areas or settlement areas as to where second dwelling units may be permitted. The current OP policy (Section 4.1.5) only addresses and permits second dwelling units in designated settlement areas.
- **Granny Flats (Section 3.9):** Granny flats or garden suites are not specifically addressed in the Official Plan although they are recognized in the <u>Planning Act</u> (Section 39) under a temporary use by-law. There is likely to be continued interest by property owners in the ability to provide for <u>temporary</u> accommodation for family members residing on the same lot in both agricultural and settlement areas

Industrial Policies

- **3.4.1 Conversion of Employment Areas:** The new policy would permit the conversion of employment areas outside a comprehensive review subject to sufficient planning justification being provided and as now permitted under the PPS 2020 (Section 1.3.2.5)
- **3.4.5 Home Based Industrial Park:** A new designation is introduced to permit the development of a home-based industrial park following on a similar theme as the Silvermoon Innovation Park lying adjacent to Highway No. 401 in the Municipality of Thames Centre

Future Urban Growth

Through the comprehensive review, a large amount of land is recommended to be reallocated from unserviced, or partially serviced hamlet settlement areas to the Village of Springfield. Within Springfield a higher density of residential development is anticipated due to the existing municipal sanitary services and planned extension of water services. It is recommended that some of the lands which are recommended to be removed from hamlets, be placed in a 'Future Urban Growth' designation. This designation will indicate the intent that these lands will eventually be developed for urban land uses. Including this land use will maintain flexibility for the municipality, as it is difficult to forecast what the demand for residential development will be once full municipal services are available. Many other similar communities in Southwestern Ontario have experienced rapid growth once services were extended. The confluence of full services being provided combined with a lack of affordability in larger urban centres like Toronto, Hamilton, Waterloo and London, and the shift towards work-from-home is anticipated to only accelerate the

demand for housing in communities like Springfield. The Future Urban Growth designation will help the Township maintain flexibility to address these shifting trends.

Conforming and Non-Conforming Uses

Two Sections, 8.4.2 Conforming Uses and 8.4.3 Non-Conforming Uses are revised to simplify and consolidate the conforming use and nonconforming use policies of the Plan

Implementation Policies

Several amendments are proposed to the implementation policies to update and provide more options to the municipality for the implementation of the Official Plan:

- **8.4.4 Minor Variances and Permission**: expands upon the reasons or "tests" for granting a minor variance or permission by the Committee of Adjustment under Section 45 of the <u>Planning Act</u> and the ability to impose conditions. A list of supporting documentation is included to provide proponents with the information required to submit a complete application
- 8.5.3 Pre-Consultation: requires applicants to arrange a meeting with Township staff prior to submitting applications for an Official Plan and/or Zoning By-law amendment, plan of subdivision or condominium, consent, or minor variance or permission .
- **8.6.2 Deeming By-laws**: recognizes the deeming provision of the <u>Planning Act</u> [Section 50(4)]
- **8.6.3 Part Lot Control**: recognizes the part lot control provisions of the <u>Planning Act</u> and the ability of Council to pass a part lot control bylaw [Section 50(5)(7)
- 8.15 Temporary Use By-laws: the current Official Plan policies limit temporary use by-laws to those which permit either mobile homes or travel trailers; under the <u>Planning Act</u> [Section 39(1)], temporary use by-laws may be passed for <u>any purpose which is otherwise prohibited</u> by the Zoning By-law

9.2 Mapping Review and Update

Based on the analysis in Section 6 of this report, changes to Schedule A1, B, & C are recommended to reflect the redistribution of vacant residential land from the smaller hamlets to Springfield in order to support the planned extension of municipal water services. Maps showing these recommended changes are provided in Appendix B. In addition, updates to Schedule A2 are recommended to address comments from the Conservation Authorities to show the boundaries for each of the three CA's within the Township.

9.3 Overview of Changes to Settlement Areas

Based on the supporting documentation provided, it is respectfully submitted that the recommended changes in land use designations are consistent with the Provincial Policy Statement, are in conformity with the County of Elgin Official Plan and represent a logical and critical step in the Township's efforts to build and maintain a sustainable community which adheres to sound land use planning principles.

The following provides a summary of the respective changes in land use designations:

a)	lands	re-designated FROM Hamlet Settlement Areas TO Agriculture	114	.5 ha (282.9 ac);	
b)	lands	re-designated FROM Village of Port Bruce TO Agriculture	53.9	9 ha (133.2 ac);	
c)	lands	re-designated FROM Suburban Areas TO Agriculture	8.9	ha (22.0 ac);	
d)	lands	re-designated FROM Agriculture TO Hamlet Settlement Areas	3.6	ha (9.0 ac);	
e)	lands	re-designated FROM Agriculture TO Village of Springfield	172	.8 ha (427.0 ac):	
	i.	lands re-designated FROM Agriculture TO Residential		33.5 ha (82.8 ac)	
	ii.	lands re-designated FROM Agriculture TO Central Business Dist	rict	5.7 ha (14.1 ac)	
	iii.	lands re-designated FROM Agriculture TO Industrial		35.0 ha (86.5 ac)	
	iv.	lands re-designated FROM Agriculture TO Home-Based Industria	al	4.9 ha (12.1 ac)	
	V.	lands re-designated FROM Agriculture TO Future Urban Growth		93.8 ha (231.8 ac)	
f)	lands	re-designated FROM Residential TO Central Business District	with	nin Springfield	3.8 ha (9.4 ac)
g)	lands	re-designated FROM Agriculture TO Open Space within Springfield	ł		2.8 ha (6.9 ac)

The amount of land designated for urban land uses is recommended to remain approximately the same, with just a 0.8 ha decrease in lands designated for residential or other urban land uses.

9.4 Where to From Here?

This background report represents the initial research undertaken to identify the opportunities and constraints for future growth and development in the Township of Malahide. Through an examination of population and housing trends, it is possible to achieve a better understanding of the factors that will ultimately lead to the "re-allocation" of land use designations in the Township, particularly those which will result in changing the settlement area boundaries of Springfield, Port Bruce, the established hamlet areas and the suburban areas lying adjacent to the Town of Aylmer.

The recommendations contained herein represent a land use planning response to the issues and opportunities that have been identified through the background research and consultation process undertaken to date. To that end, these recommendations may evolve and change over time as further consultation occurs in early 2021. The consultation process is expected to continue with a series of meetings in the spring of 2021 to obtain feedback on these recommendations and lead to changes to the Official Plan to enable the Township to move forward with its vision for growth.

Following this public and stakeholder input, a revised report will be presented to Council for consideration and discussion. It will form the basis of an amendment to the Township of Malahide Official Plan which is adopted and approved in accordance with the requirements of the <u>Planning Act</u>.

APPENDIX: A

Recommended Policy Changes Township of Malahide Official Plan



Current Policy Language	Rationale for Change	Propos
10 Introduction to the Plan		
<u>1.5 Official Plan Review</u> The Township undertook a Five Year Official Plan Review in accordance with Section 26 of the <u>Planning Act</u> , in 2009 in order to ensure the document was consistent with the Provincial Policy Statement and changes that had occurred through Provincial legislation since the Official Plan was approved in 2003. Population projections were undertaken at this time to determine the need for any additional growth lands. The projected population by the year 2029 is 10604 based on extrapolation of recent growth rates.	-provides an update and reflects the current situation and the most recent population projections	Delete Section 1.5 and replace with the follo 1.5 <u>Official Plan Review</u> In 2018, the Township initiated a five year review <u>Planning Act</u> . The last review of the Plan was ap on September 25, 2013. Population projections I reach 11,860 by the year 2045. The increased p new dwellings by the same year.
n/a	-acknowledges the hierarchy of the County of Elgin Official Plan	Create the following new section: <u>1.6</u> County of Elgin The first ever County of Elgin Official Plan was and and came into effect on October 9, 2013. The Township of Malahide Official Plan It constitutes Official Plan constitutes a lower tier plan. As such conform with the County of Elgin Official Plan. In Plan prevails to the extent of such conflict. In all of The County of Elgin Official Plan is currently the County Plan arising from this review shall be asser with respect to the Malahide Official Plan and, if respect to the Malahide Official Plan and, if respect to the Malahide Official Plan and the formation of the field official Plan and the field off

Recommended Policy Changes

Township of Malahide Official Plan

sed Language

lowing:

ew of the Official Plan in accordance with Section 26 of the approved by the Ministry of Municipal Affairs and Housing is have been updated with the population now expected to d population will generate a demand for approximately 800

approved by the Ministry of Municipal Affairs and Housing the Plan became operative following the last update to the ites an upper tier plan whereas the Township of Malahide uch, this Official Plan is required, under the <u>Planning Act</u>, to In the event of a conflict between official plans, the County all other respects, this Plan remains in full force and effect.

he subject of a five-year review. Any modifications to the sessed to determine whether any issues of conformity arise if necessary, the Plan shall be amended accordingly.

Current Policy Language	Rationale for Change	Propose
n/a		Create the following new section:
	-sets out the matters for which the Township must	1.7 Matters of Provincial Interest
	have regard to in reviewing any planning related applications and issues governed by the <u>Planning Act</u>	The Township, in carrying out its responsibilities 'matters of provincial interest' as declared by the A
		(a) the protection of ecological systems, includin
	-provides Council with a level of policy	(b) the protection of the agricultural resources of
	"reinforcement" in dealing with planning related issues	(c) the conservation and management of natural
		 (d) the conservation of features of significant arch interest;
		(e) the supply, efficient use and conservation of
		 (f) the adequate provision and efficient use of con and waste management systems;
		(g) the minimization of waste;
		(h) the orderly development of safe and healthy of
		(h.1) the accessibility for persons with disabilitie applies;
		(i) the adequate provision and distribution of facilities;
		(j) the adequate provision of a full range of housi
		(k) the adequate provision of employment oppor
		(I) the protection of the financial and economic w
		(m) the co-ordination of planning activities of put
		(n) the resolution of planning conflicts involving p
		(o) the protection of public health and safety;
		(p) the appropriate location of growth and develo
		 (q) the promotion of development that is designed oriented to pedestrians;
		(r) the promotion of built form that,
		(i) is well-designed,
		(ii) encourages a sense of place, and
		(iii) provides for public spaces that are of
		(s) the mitigation of greenhouse gas emissions a
		These matters of provincial interest are further ela shall be a consideration by the Township in the eva or variance to the Zoning By-law, the approval of a consent, permission or any other planning-related

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- es under the <u>Planning Act</u>, is required to have regard to he Act. These matters are as follows:
- ding natural areas, features and functions;
- s of the Province;
- aral resources and the mineral resource base;
- architectural, cultural, historical, archaeological or scientific
- of energy and water;
- communication, transportation, sewage and water services
- hy communities;
- ities to all facilities, services and matters to which this Act
- of educational, health, social, cultural and recreational
- using, including affordable housing;
- oortunities;
- ic well-being of the Province and its municipalities;
- public bodies;
- g public and private interests;
- velopment;
- gned to be sustainable, to support public transit and to be

e of high quality, safe, accessible, attractive and vibrant; is and adaptation to a changing climate.

elaborated upon in the Provincial Policy Statement. They evaluation of any amendment to this Plan, any amendment of a plan of subdivision or condominium, the granting of a ed approval regulated or required under the <u>Planning Act</u>

Current Policy Language	Rationale for Change	Propose
n/a	-reflects the latest population and housing projections to the year 2045.	Create the following new section: <u>1.8</u> Population and Housing The Township remains committed to understand the changing community demographics. The Pre "Sufficient lands shall be made available to accou- meet projected needs for a time horizon of up timelines established for the Development Charge it was determined that growth projections for the and utilized as part of the Official Plan review and in the Township of Malahide in 2019. The 10-year a steady growth of approximately 0.9% annually, population is expected to increase to 11,450 by the Current projections indicate that there will be dema and an additional 230 dwellings between 2029 ard wellings to 2045. In total for the period 2019-20 dwellings with an additional 2,040 new residents. While there is expected to be a modest increase years, the average household size is expected to to fuel the need for additional housing options a attainability and diversity.
2.0 Resource Policies		
 2.1 Agricultural Resources 2.1.6 Land Division It is a policy of this Plan to discourage the subdividing of large farms into smaller holdings and to encourage continued farm use. The enforcement of this policy and stipulation of a minimum lot size for agricultural uses will be detailed in the Zoning By-law. The creation of agricultural parcels of land which deviate from the minimum lot size prescribed in the Zoning By-law will be permitted subject to the following policies: a) Both the retained and severed parcel shall be for agricultural purposes and comply with the following: the lots are of a size appropriate for the type of agricultural uses common for the area; the size of the parcels are sufficiently large to permit making changes to the type of farming; compliance with the M.D.S. formula I; and that both parcels are viable agricultural units or will contribute to agricultural viability by means of farm consolidation; b) Building improvements or new construction on the undersized parcel shall be for farming purposes; 	-acknowledges the unique and diverse farm community in Malahide, and the desirability of remaining flexibility with respect to minimum farm parcel size where the division or splitting of agricultural parcels is proposed	Add the following text at the end of Section 2 In the Township of Malahide, it is acknowledged independent and viable farm parcels by Amish ar otherwise greatly reduced level of, the mechaniza operators managing large acreages. In such ca separation of operational farms and the recognitic the Amish and Mennonite communities presents take into account or acknowledge the nuances of benefits of permitting a smaller farm size in instan- in agriculture. It would be unreasonable to expect cases where the splitting of agricultural lands is pi Committee are satisfied that the resulting smaller viable agricultural operations, severances of this being imposed and subject to all other applicable

sed Language

nding its present and future land use needs in the face of Provincial Policy Statement 2020 (PPS) now directs that commodate an appropriate range and mix of land uses to **up to 25 years**, informed by provincial guidelines". Given rges (DC) Study prepared by Watson & Associates (2019), the Township would be completed as part of that exercise and update. Based on the DC study, 9,820 people residing year and 20-year long-term population forecasts anticipate ly, ultimately reaching a population of 10,780 by 2029. The y the year 2039.

emand for 327 new dwelling units between 2019 and 2029, and 2039. The demand will increase by an additional 241 -2045, there will be a demand for approximately 800 new ts.

se in the growth rate for the Municipality over the next 25 to continue to decline. Together, these trends will continue s and opportunities in the Township to maintain housing

2.1.6 Land Division:

ed that a number of agricultural holdings are operated as and Mennonite families accustomed to an absence of, or ization otherwise required and utilized by modern-day farm cases, the creation of smaller farm lots provides for the ition of existing conditions. The severance of farms held by ts challenges in applying official plan policies which do not s of a typical Amish or Mennonite farm operation and the ances where family members wish to continue a livelihood ect a rigid application of a minimum farm parcel size in such proposed. Accordingly, if the Township and Land Division ler parcels could continue to function as independent and is nature may be permitted subject to the usual conditions ole policies of this Plan.

Current Policy Language	Rationale for Change	Propos
<u>n/a</u>	-provides direction on the use and development of existing lots of record -MDS I is <u>not</u> applied to lots of record as per Section 2.1.3.2 of the Plan	Create the following new section: <u>2.1.8 Existing Vacant Lots</u> Existing vacant lots (i.e. lots of record) may be a they are capable of being serviced by an adeque sanitary waste disposal system Where such lots to the Zoning By-law shall be required.
<u>n/a</u>	-provides further direction and clarification for permitting animal kennels in agricultural areas	Create the following new section: 2.1.10 Animal Kennels Animal kennels shall be permitted subject to app mitigate any adverse impacts on neighbouring la and to ensure the proper disposal of animal was space for outdoor exercise areas and provide a kennels shall only be permitted by means of 'site minimum separation distance from neighbouring the property line, and other sound mitigation mea to ensure adequate buffering measures, sound a are undertaken and satisfactorily maintained. A li
<u>n/a</u>	-reinforces a municipal-wide prohibition on the keeping of exotic animals	2.1.11 Keeping of Exotic Animals The keeping of exotic animals shall be prohibited the Keeping of Exotic Animals in the Township of regulations thereto.
<u>n/a</u>	-provides reinforcing policy as set out in the Provincial Policy Statement 2020 regarding the promotion and protection of normal farm practices (Section 2.3.3.2)	Create the following new section: 2.1.12Right-to-Farm The Township acknowledges that in agricultural promoted and protected in a way that balances health, safety and environmental concerns. Noth are conducted in a manner consistent with proper remains committed to upholding the principle of respect to noise, odours and dust and similar Accordingly, the Township may participate at any Farming and Food Production Protection Act.

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e used for the purposes of a single unit dwelling provided equate and potable water supply and an approved on-site ots are not zoned for residential purposes, an amendment

ppropriate measures being taken to eliminate or effectively g land uses, to ensure the safety of neighbouring residents vaste. Lands shall be sufficiently large to provide adequate a adequate buffering from neighbouring properties. Animal ite-specific' zoning in the Township's Zoning By-law, and a ng dwellings shall be prescribed. Maximum noise levels at easures, may also be regulated. Site plan control shall apply d attenuation, security fencing and other site improvements A license to operate shall be obtained from the Township.

ed in accordance with the Township's <u>By-law to Prohibit</u> of <u>Malahide</u> passed under the <u>Municipal Act</u> and

ral areas, agricultural uses and normal farm practices be es the needs of the agricultural community with provincial othing in this Plan shall prevent normal farm practices that per and acceptable customs and standards. The Township of normal farm practice when addressing complaints with nilar nuisances brought against the farming community. any proceeding called to resolve such complaints under the

Current Policy Language	Rationale for Change	Propos
Current Policy Language n/a	 -Planning Act [Section 16(3)] permits the establishment of a second dwelling unit in a single detached dwelling or within an accessory building. The Act does not distinguish between agricultural areas or settlement areas as to where second dwelling units may be permitted; -current OP policy (Section 4.1.5) only addresses and permits second dwelling units in designated settlement areas; -planning inquiries (and several applications) have been received by the Township expressing interest in having a second permanent "accessory dwelling unit" on a farm parcel or on an existing residential lot of record; 	Propose Create the following new section: 2.1.13 Second Dwelling Units A second dwelling unit shall be permitted within building situated on the same lot subject to the prorequirements of the Ontario Building Code. When building, the building shall: a) be situated within or in close proximity to the c the main dwelling on the lot as the case may be; b)be of a size and design to render it clearly acc floor area shall be stipulated in the Zoning By-law c) be serviced by the existing on-site water supply main dwelling;
	-a severance to sever the second dwelling unit from the lot is not permitted by the PPS and this prohibition is stated in the interests of greater clarity.	d) be subject to the Minimum Distance Separation unit shall not further contravene a non-complying dwelling.A severance of the second dwelling unit from the second dwell
 <u>2.1 Agriculture Resources</u> <u>2.1.2 Land Use</u> 2.1.2.5 Several small scale institutional uses such as churches, cemeteries and schools exist within the Agriculture designation. These existing uses typically serve local rural populations and do not usually create land use conflicts with adjacent agricultural uses. These uses will be zoned in a site-specific fashion consistent with their low building coverage to lot area ratio. However, further expansion of these small-scale institutional uses beyond the existing zoned areas will only be considered by Official Plan Amendment in the context of Section 2.1.2.4. 	 -unduly onerous requirement for an official plan amendment in cases where an expansion to an existing institutional use is proposed. -proposed expansions of existing institutional uses (or any existing use for that matter) are appropriately evaluated under the recommended "conforming uses" and "non- conforming uses" policies of the Plan 	Delete Section 2.1.2.5 in its entirety

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nin a single detached dwelling unit or within an accessory provisions of the Zoning by-law and in accordance with the here a second dwelling unit is located within an accessory

clustering of existing farm buildings and structures and/or e;

ccessory and secondary to the main dwelling. Amaximum aw;

pply and existing sanitary waste disposal system serving the

ation (MDS I) requirements such that the second dwelling ng MDS I setback that already exists in the case of the main

he balance of the lot will not be permitted.

Current Policy Language	Rationale for Change	Propose
 2.1.4 Secondary Uses and Agricultural Related Uses 2.1.4.1 In accordance with Section 2.1.2.2, secondary uses will be permitted as of right on farm properties. Permitted uses and sizes of such uses will be clearly defined in the Zoning By-law. 2.1.4.2 In accordance with Section 2.1.2.2, farm-related commercial and industrial uses may be permitted within the "Agriculture" designation through an amendment to the Zoning By-law. In order to differentiate from large-scale uses addressed in Section 3.0 of the Plan, Council shall use the following criteria to define scale: a) Such uses shall generally not exceed 557 m² (6000 ft²) in ground floor area; b) Such uses shall not exceed two (2) storeys in height; and c) Such uses will be characteristic of the farm buildings in the area. 2.5 Natural Heritage Resources 	 -PPS does not specifically address conforming and non-conforming uses. The Planning Act acknowledges that all uses zoned to their existing conditions are "deemed to conform" -existing criteria regarding size and height of farm-related commercial and industrial uses is appropriately addressed in the Zoning By-law. Numerical values should be generally avoided in the Official Plan -recommended policy regarding on-farm diversified uses will provide the Township with greater flexibility when assessing the types of uses permitted and the standards applying to such uses – an amendment to the Zoning By-law will be required to add the necessary standards applying to on-farm diversified uses -Kettle Creek Conservation Authority has provided written comments (dated Dec 15, 2020 and received on Feb 17, 2021) advising of some changes. A further review of these changes will be required. -comments from the Catfish Creek CA and Longpoint Region CA are still pending 	 Delete Section 2.1.4 in its entirety Add the following new section: 2.1.4 On-Farm Diversified Uses The Township acknowledges the importance to the diversify while at the same time supplement incomes as on-farm diversified uses provided such uses at able to co-exist with agriculture without conflict. To a) such uses shall be located on a farm property b) such uses shall be located on a farm property b) such uses shall be clearly secondary to the point of the second s
3.0 General Land Use Policies		
	-granny flats or garden suites are not specifically addressed in the Official Plan although they are recognized in the <u>Planning Act</u> (Section 39) under a temporary use by-law -likely to be continued interest by property owners in the ability to provide for temporary accommodation for family members residing on the same lot in both agricultural and settlement areas	Create the following new section: <u>3.9 Granny Flats</u> A 'granny flat', garden suite or similar temporary so for family members provided such units are design converted to non-residential use, upon no longer shall be sufficiently large to accommodate the dw if necessary, to ensure compatibility with neighbour accordance with the <u>Planning Act</u> along with an a terms and conditions with respect to, amongst ot or conversion to other uses at the end of the prese

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the agricultural community of enabling farm operators to ome from the farm operation. A variety of uses may qualify are related to agriculture, supportive of agriculture or are . The following general criteria shall apply:

erty which is actively used for agricultural purposes;

e principal agricultural use of the lands;

overage as more specifically defined and regulated in the

approval of 'site-specific' zoning;

all not hinder, neighbouring agricultural operations;

s will be evaluated in consultation with the <u>Guidelines on</u> al Areas (Publication 851) authored by the Ministry of

y secondary dwelling may be permitted for up to 20 years igned to be portable and removed from the lands, or readily per being required for their intended occupants. The lands dwelling and its required services. Measures will be taken, pouring uses. A Temporary Use By-law shall be required in a greement with the Township which clearly specifies the other matters, occupancy of the dwelling and its removal escribed period..

Current Policy Language	Rationale for Change	Propose
<u>3.4 Employment Areas</u>	-the new policy would permit the conversion of employment areas outside a comprehensive review subject to sufficient planning justification being provided and as now permitted under the PPS 2020 (Section 1.3.2.5)	Create the following new section and re-numl <u>3.4.1 Conversion of Employment Areas</u> Where lands are designated for industrial, comme to be converted to non-employment purposes, comprehensive review as set out in the Provincial be required for employment purposes over the long
		 The conversion of employment areas to a designal amendment to the Plan may be permitted outside a identified as provincially significant through a proregional economic development corporation wimunicipalities and subject to the following: a) there is an identified need for the conversion over the long run. b) the proposed uses would not adversely affect c) existing or planned infrastructure and public proposed uses
 <u>3.4.3 Industrial – Small Scale</u> 3.4.3.1 The following policies apply to small-scale industrial uses located in the "Hamlets" designation, or industrial uses permitted through a site-specific Official Plan amendment to an "Industrial" land use designation on Schedule "A1" in accordance with all the applicable policies of the Plan. In general, industrial uses shall be encouraged to be located in designated settlement areas and shall include warehousing, processing, manufacturing, assembling and storage. In addition, certain other compatible uses may be permitted, including truck terminals, commercial uses accessory to an industrial use and commercial uses primarily serving the industrial area, a caretaker's residence that is structurally attached to the industrial use, and compatible public or institutional uses. 	Provide flexibility in the policy language, do not think it was the intent of the policy that small scale industrial uses are <u>required to contain all</u> aspects of industrial production including warehousing, processing, manufacturing, assembling and storage.	Amend the section as follows: <u>4.3 Industrial – Small Scale</u> 3.4.3.1 The following policies apply to small-scal or industrial uses permitted through a site-spe use designation on Schedule "A1" in accorda general, industrial uses shall be encouraged t <u>may</u> include warehousing, processing, manuf

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imber subsequent sections accordingly:

mercial or other employment purposes and are proposed es, an amendment to the Plan in accordance with a sial Policy Statement shall be required. The lands shall not ong term and the need for the conversion shall be justified.

nation that permits non-employment uses by means of an le a comprehensive review provided the area has not been provincial plan exercise or as regionally significant by a working together with affected upper and single-tier

on and the land is not required for employment purposes

ect the overall viability of the employment area; and ublic service facilities are available to accommodate the

cale industrial uses located in the "Hamlets" designation, specific Official Plan amendment to an "Industrial" land rdance with all the applicable policies of the Plan. In ed to be located in designated settlement areas and shall nufacturing, assembling and storage.

Current Policy Language	Rationale for Change	Propose
 3.4 Employment Areas 3.4.4 Industrial – Large Scale 3.4.4 Industrial – Large Scale 3.4.4.1 The Township of Malahide supports the development of large scale industrial uses which rely on, collaborate with, and benefit the existing agricultural economies found within the Township. The preferred locations for such shall be in the "Suburban Areas" land use designation or within lands designated "Industrial" in the Village of Springfield. Such uses may be permitted on a site specific basis outside of these areas, in accordance with Section 2.1 of this Plan. 3.4.4.2 Within the areas designated "Industrial" on Schedule "B", the primary use of land shall be for industrial purposes including manufacturing, processing, assembling, repairing, wholesaling, warehousing, storage, and trucking. Those uses involving manufacturing, processing and fabricating operations generating noise, odour, vibrations and particulate emissions at levels likely to result in the loss of enjoyment of normal use of adjoining residential properties or other sensitive land uses, should be buffered with appropriate separation distances determined by the Ministry of the Environment's "Guideline D-6 Compatibility Between Industrial Facilities and Sensitive Land Uses" or its successor document in order to ensure land use compatibility. Commercial uses accessory to an industrial use shall be permitted as well as an accessory living space for a caretaker or security guard provided such living space is structurally attached to the industrial use. 	Section will need to be revised to describe where the industrial designation is located if it is not part of the Springfield Settlement Area	 Delete Section 3.4.4.1 & 3.4.4.2 in their entirety 3.4.4 Industrial – Large Scale 3.4.4.1 The Township of Malahide supports the d on, collaborate with, and benefit the existing a preferred locations for such shall be in the "Su designated "Industrial" on Schedule "A1" or S may be permitted on a site specific basis outsi this Plan. 3.4.4.2 Within the areas designated "Industrial" of land shall be for industrial purposes including to wholesaling, warehousing, storage, and trucki and fabricating operations generating noise, of likely to result in the loss of enjoyment of norm sensitive land uses, should be buffered with ap Ministry of the Environment's "Guideline D-6 C Sensitive Land Uses" or its successor docume Commercial uses accessory to an industrial use space for a caretaker or security guard provid industrial use.

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rety, and replace with the following:

ne development of large scale industrial uses which rely ng agricultural economies found within the Township. The "Suburban Areas" land use designation or within lands or Schedule "B" in the Village of Springfield. Such uses butside of these areas, in accordance with Section 2.1 of

al" on <u>Schedule "A1" or</u> Schedule "B", the primary use of ing manufacturing, processing, assembling, repairing, ucking. Those uses involving manufacturing, processing e, odour, vibrations and particulate emissions at levels ormal use of adjoining residential properties or other h appropriate separation distances determined by the -6 Compatibility Between Industrial Facilities and ument in order to ensure land use compatibility. al use shall be permitted as well as an accessory living povided such living space is structurally attached to the

Current Policy Language	Rationale for Change	Propose
<u>3.4 Employment Areas</u>	-a new designation is introduced to permit the development of a home-based industrial park following on a similar theme as the Silvermoon Innovation Park lying adjacent to Highway No. 401 in the Municipality of Thames Centre	 Create the following new section: <u>3.4.5 Home – Based Industrial Park</u> The 'Home-Based Industrial Park' designation app (Highway No. 3) and west of Hacienda Road (Aylr Road and south of Ron McNeil Line (west of Kings mix of home-based industrial uses. The combinati outward appearance of a typical residential subdiv Lands designated "Home Based Industrial Park' n industrial-residential park subject to the following (a) Development of the subject lands shall take residential uses and recognising the fact that exist which are not typical of a residential subdiv (b) The floor area of the main building used for r the building used exclusively for industrial pu c) A wide range of industrial uses, including offic Provisions will be contained in the Zoning By property deeds to minimize conflicts betweer standards for industrial uses shall be incorpo e) A high degree of site design and amenity will development proposals which demonstrate u provide thoughtful integration of residential a

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applies to lands lying generally north of Talbot Line Aylmer East Area), and lands lying east of Dorchester ngsmill Corners), for development of a creatively-designed nation of uses in the industrial park would have the odivision.

" may be used for the purposes of an integrated of criteria:

ke place in a manner whereby industrial are balanced with nat there will be some impacts from industrial uses will subdivision;

r residential purposes shall be less than the floor area of purposes or uses accessory thereto;

ffices and certain related sales will be permitted. By-law and may be included as restricted covenants in een industrial uses and residential uses, and performance porated into the Zoning By-law;

vill be expected. The Township shall encourage e unique and innovative features, and are designed to I and industrial uses in a subdivision-style setting.

Current Policy Language	Rationale for Change	Propose
	 -a new section intended to provide direction on the regulation of cannabis operations resulting from several inquiries received by the Municipality since the Federal government issued sweeping approvals for the industry -several cases are currently before the courts or are awaiting final disposition, the outcome of which may require further review and refinement of the policies. -MBPC had originally recommended, in a Memorandum dated July 24, 2019, "That Cannabis growing and harvesting facilities <u>not</u> be considered or otherwise interpreted as constituting an "agricultural use" as commonly referenced and permitted in the Township of Malahide Official Plan and as defined, regulated and permitted in the Township of Malahide Zoning By-law;" -Chatham Kent Official Plan permits cannabis operations within an 'Employment Area', 'Agricultural Area' and the 'Rural Industrial' designation 	 Insert the following new section following 3.7 3.8 Cannabis Production and Processing Facilitie The Ontario Ministry of Agriculture, Food & Rural for the production and processing of Cannabis purposes within the meaning of the Provincial Township remains cognizant of the profound and Cannabis growing and harvesting facilities. These odour impacts, power and water requirements (su roads. 3.8.1 Locations Cannabis Production and Processing Facilities sh as 'Agriculture' and 'Industrial'. 3.8.2 Policies Cannabis production and processing facilities sh as 'Agriculture' and 'Industrial'. 3.8.1 subject to the following: a) Supporting documentation from the propony justification report, odour and dust impact impact study and hydrogeological study; b) A clear and definitive demonstration by the noted in part a), that the proposed facility is Where land use compatibility is not capabic circumstances, be permitted; c) Adoption of a 'site-specific' amendment to distances from neighbouring residential and lot coverage standard on a case-by case ba d) Site plan control shall apply and an agreem satisfaction of the Township; e) Cannabis Production and Processing Facilities regulated for the following:
3.8 Specific Policy Areas	Add previously approved policies for Site Specific Policy Areas	Canada. Insert the new subsections Site Specific F Official Plan
<u>3.8 Specific Policy Areas</u>	-a request by Civic Planning Solutions on behalf of Shackelton Auctions (51570 Lyons Line) to permit an expansion of the existing auction establishment. The use is considered to be consistent with the intent and purpose of this Official Plan, but additional application will be required under the planning act to permit its expansion. Further discussion of the policy language is required	Insert the following new subsection following 3.9.13 Specific Policy Area No. 13 The lands situated on the west side of Putnam Roa Concession 10 South, municipal address 51570 L Schedule "A1", may be used, developed and zone may include the outdoor display and storage of ite

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3.7 and renumber the subsequent section

ities

ral Affairs (OMAFRA) has taken the position that facilities is constitute an "agricultural use" for land use planning ial Policy Statement. Notwithstanding this position, the and significant land use planning issues associated with lese issues include, but are not limited to, light pollution, (sustainable private services) and increased traffic on local

shall only be permitted areas of the Township designated

shall only be permitted within the locations described in

onent including, but not necessarily limited to, a planning act assessment, light impact assessment, transportation

the proponent, based on the supporting documentation is compatible with neighbouring properties and land uses. able of being established, such facilities shall. under no

to the Zoning By-law to establish minimum separation nd/or institutional uses, and the application of a maximum basis;

ement shall be entered into and registered on title to the

Facilities shall be located, designed and operated in egulations, and shall be registered or licensed by Health

c Policy Areas approved since the last update of the

ng 3.8.12 (which is to be re-numbered 3.9.12):

Road and north side of Lyons Line, in Part Lot 4, 0 Lyons Line, and designated "Specific Policy Area" on oned to permit an auction house establishment, which items for sale in the auction.

Current Policy Language	Rationale for Change	Propose
4.0 Settlement Areas		
4.1 General		Create the following new subsections:
	-the new policy would mirror the policies in the PPS which permit the expansion of settlement boundaries at the time of a comprehensive review, and adjustments to settlement area boundaries outside a comprehensive review subject to sufficient planning justification being provided as now permitted under the PPS 2020 (Section 1.1.3.9)	 4.1.4.4 A new settlement area may be identified allowed only at the time of a comprehensive of a) sufficient opportunities to accommodate through intensification, redevelopment a projected needs over the identified plann b) the infrastructure and public service facilid development over the long term, are finathealth and safety and the natural enviror c) in prime agricultural areas: the lands do not comprise specialty of 2. alternative locations have been evaluation in there are no reasonable alternative agricultural areas; there are no reasonable alternative agricultural areas; the new or expanding settlement area is formulae; and impacts from new or expanding settlement or close to the settlement area are mitigation outside a comprehensive review provided: there would be no net increase in land w the adjustment would support the municir redevelopment area to which lands would sufficient reserve infrastructure capacity
4.4 Village of Springfield	Allow and encourage a greater variety of dwelling	Revise Section 4.4.2.1 to read as follows:
 <u>4.4.2 Residential</u> <u>4.4.2 Residential</u> <u>4.4.2.1 Within the areas designated "Residential" on Schedule "B", the primary use of land shall be for single detached dwellings, two und wellings and multiple unit dwellings in order to ensure a diversity housing types capable of meeting the needs of the community. The type of dwelling units permitted in the "Residential" designation we dependent on the availability of services and will be specified and regulated by the Zoning By-law.</u> 	types he it of ne ill be	 <u>4.4.2 Residential</u> 4.4.2.1 Within the areas designated "Residentia single detached dwellings, two unit semi deta and multiple unit apartment dwellings in order meeting the needs of the community. The typ designation will be dependent on the availabilithe Zoning By-law.

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- ed or the expansion of a settlement area boundary re review and only where it has been demonstrated that:
- ate growth and to satisfy market demand are not available t and designated growth areas to accommodate the anning horizon;
- cilities which are planned or available are suitable for the inancially viable over their life cycle, and protect public ronment;
- crop areas;
- luated, and
- tives which avoid prime agricultural areas; and
- tives on lower priority agricultural lands in prime
- is in compliance with the minimum distance separation
- ment areas on agricultural operations which are adjacent tigated to the extent feasible.
- ments of settlement area boundaries may be permitted
- within the settlement areas;
- nicipality's ability to meet intensification and the Township;
- d in accordance with 1.1.4.4 c), d) and e); and
- uld be added is appropriately serviced and there is ity to service the lands.

tial" on Schedule "B", the primary use of land shall be for etached dwellings, duplex, triplex, fourplex, townhouse der to ensure a diversity of housing types capable of type of dwelling units permitted in the "Residential" ability of services and will be specified and regulated by

Current Policy Language	Rationale for Change	Propos
 4.4.2.6 Proposals for new single-detached and two-unit dwellings in designated "Residential" areas should target a gross density of twenty (20) units per hectare and shall meet the following criteria a) Lot frontage, depth and size: The lot frontage, lot depth, and size of any lots proposed to be used or created for residentia purposes shall be appropriate to the development being proposed and consistent in size and shape, wherever possib to adjacent and surrounding lots. In no case shall lots be cre or dwelling units constructed which do not conform to the provisions of the Zoning By-law unless the Zoning By-law is otherwise amended or a variance granted. 	with existing lot sizes.	 Revise Section 4.4.2.6 to read as follows: 4.4.2.6 Proposals for new single-detached and should target a gross density of twenty (20) a) Lot frontage, depth and size: The lot froused or created for residential purposes proposed and consistent in size and share and be compatible with adjacent and sudwelling units constructed which do not the Zoning By-law is otherwise amended
<u>4.4.3 Central Business District</u> 4.4.3.2 Secondary uses may also be permitted in the "Central Busines District" and may include residential uses in accordance with Section 4.5.1, public parks and open space; off street parking, repair, storage small scale manufacturing uses. These secondary uses, as permitted, be regulated by the Zoning By-law.	and	Revise Section 4.4.3.2 to read as follows: 4.4.3.2 Secondary uses may also be permitted in residential uses in accordance with Section 4.4.2 repair, storage and small scale manufacturing us regulated by the Zoning By-law.

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nd two-unit dwellings in the designated "Residential" areas 20) units per hectare and shall meet the following criteria: frontage, lot depth, and lot size of any lots proposed to be ses shall be appropriate to the development being shape, wherever possible, to should give consideration to, a surrounding lots. In no case shall lots be created or not conform to the provisions of the Zoning By-law unless ded or a variance granted.

d in the "Central Business District" and may include 4.2, public parks and open space; off street parking, uses. These secondary uses, as permitted, will be

Current Policy Language	Rationale for Change	Propos
4.4 Village of Springfield	Create a new Future Urban Growth designation for lands which are envisioned to be developed for urban uses over the long term, but are not anticipated to be developed in the short to medium term. These lands are lands which have been reallocated to Springfield corresponding to the amount of land that is recommended for removal from unserviced, or partially serviced, hamlets within the Township. The lands are recommended to be reallocated to Springfield to support Council's desire to extend municipal water services to the community. It is also anticipated that if and when full municipal services are extended to Springfield, then the demand for housing will increase significantly, and maintain these lands within the Settlement Area Boundary will help maintain sufficient supply of residential land. The lands would permit existing uses and non- intensive agricultural uses but would prohibit livestock facilities and other intensive agricultural uses which may produce negative impacts on nearby sensitive land uses. Prior to development, an Official Plan Amendment would be required to comprehensively plan these lands for urban land uses including, residential, commercial, institutional, and parks and open space. Applicants will be required to justify the need for the lands to be added to the land supply.	 Create the following new section: <u>4.4.4 Future Urban Growth</u> 4.4.4.1 Within areas designated "Future Urban development to occur at some point in the futhis intent, while ensuring that development background studies and justification are consupports the vision for Springfield in this plar 4.4.4.2 Lands designated Future Urban Growth the nature of their existing use. Agricultural use designation provided they are compatible with not contribute to land use conflicts. 4.4.4.3 Prior to permitting new development with following conditions must be satisfied: a) Land Needs Justified: There is less than designated and suitable to accommoda household and/or employment projection b) Servicing Strategy: A functional servicint proposed development can be provided uncommitted reserve capacity exists with the proposed land use mix, including conditions designated and use mix, including conditions and the effect on environment of the proposed land use mix, including conditions and the effect on environment of the proposed land use mix including conditions and the effect on environment of the proposed land use mix including conditions and the effect on environment of the proposed land use mix including conditions are alignment, and the effect on environment of the proposed land use mix including conditions are alignment.
8.0 Implementation		
8.2 Interpretation	-provides some flexibility in dealing with land use situations which may not be specifically addressed but are still capable of maintaining the intent and purpose of the Plan	Create the following new section: 8.2.3 Unexpected Situations Where a situation or circumstance arises not spe Plan, the general intent and purpose of the F establishing general conformity with the Plan.
	-provides clarification on references to Provincial doctrine	Create the following new section after 8.2.3 <u>8.2.4 References to Statutes, Policies and Guidel</u> Where any Act, Provincial Policy or Guideline (or p or published by the Province of Ontario is referre referring to any and all subsequent amendments may be.

sed Language

an Growth" on Schedule "B" it is the intent for urban e future. The Future Urban Growth designation establish nt does not occur until such time as the necessary ompleted and a coordinated plan is prepared which lan.

with will be zoned to allow a limited range of uses based on al uses will be permitted in the "Future Urban Growth" with residential dwellings and other sensitive uses, and do

within lands designated Future Urban Growth, the

an a 25 year supply of vacant, unconstrained land date the expected type of growth based on population, tions within Springfield.

sing report shall be prepared which demonstrates that the ed with municipal water and sewage services, and that within the municipal infrastructure.

of a comprehensive plan for the lands which addresses community facilities, parks and open space; the uses and development at different densities, road nental features.

pecifically addressed or anticipated by the policies of this Plan shall be determining factors and benchmarks in

3 Unexpected Situations:

<u>lelines</u>

r portion of any Act, Provincial Policy or Guideline) enacted red to in this Plan, such references shall be interpreted as its or revisions to the Act, Policy or Guideline as the case

sed Language

onforming Uses and replace with the following:

- nized or permitted under the land use designations and o and protect the land use rights of the owner, such uses g By-law (i.e. "deemed to conform") provided:
- uisance, or a blight with respect to neighbouring uses by ding noise and traffic generation;
- f the use shall not be detrimental to neighbouring uses;
- quality and character of neighbouring uses;
- on lands subject to natural hazards, any reconstruction, or structure shall comply with the relevant policies of this

Current Policy Language

8.9 Non-Conforming Uses

8.9.1 Policies

- 8.9.1.1 Existing land uses which do not conform with the policies of the Official Plan or the land use designations shown on Schedule "A1", "A2", "B" and "C" to the Official Plan may be recognized on specific sites as permitted uses in the Zoning By-law provided they comply with policies a, b, c, of subsection 8.4.2 of this Plan. In addition, uses which conform to the policies and land use designations of the Official Plan shall also be permitted on these sites.
- 8.9.1.2 Where an existing use is discontinued, new uses of land on these sites which do not conform to the policies and land use designations of the Official Plan may be permitted if they are in greater conformity with the Plan than the previous uses. All such new uses will be subject to an appropriate amendment to the Zoning By-law.
- 8.9.1.3 Where it is not appropriate or desirable to recognize existing land uses which do not conform with the Official Plan in the Zoning By-law, such uses shall be zoned in accordance with the designations and policies of the Official Plan. Provided these land uses legally exist at the date of the passage of the Zoning By-law, the land uses would be legal non-conforming uses. Any extension, enlargements or changes of non-conforming uses will be subject to the provisions of the Planning Act, and the policies of this Plan.
- 8.9.1.4 Legal non-conforming uses which have been destroyed or partially destroyed by fire, flood or other natural disaster, may be replaced or repaired provided that written permission is received from Township Council, and, in the case of areas designated as Hazard Lands, Flood Fringe or Floodway, in accordance with the policies for those land use designations in this Plan.
- 8.9.1.5 Prior to granting permission to repair or replace a nonconforming use and in order to minimize the detrimental effects of the non-conforming use, Council may enter into agreement with the owner as to:
 - a) The size and siting of the building or structure;
 - b) The mitigating of any adverse environmental impacts such as odours, dust, noise, drainage;
 - c) The lighting and landscaping of the site including the provision of buffer planting;
 - d) The provision of parking and loading facilities including the design of entrances and exits to the site.

e) Council shall not be obligated to grant permission to replace or repair a non-conforming use under any circumstances.

Rationale for Change

-although not common, the non-conforming use provisions provide for a degree of flexibility in instances where the non-conforming use is capable of continuing without disruption or conflict with neighbouring conforming uses. One example would be an existing single detached dwelling on a lot designated 'Industrial'. The owner wishes to place an addition on the detached garage. In order to prevent undue hardship, the Committee could consider an application for permission to extend the garage provided, amongst other matters, it is satisfied the extension satisfies all the criteria listed.

8.4.3 Non-Conforming Uses

Existing uses of land which do not satisfy the requirements of Section 8.4.2 shall not be recognized as conforming uses in the Zoning By-law. While such uses should cease to exist in the long term, it may be desirable to permit their extension, enlargement or conversion to a new use. Permission to extend, enlarge or convert such uses shall be considered by the Committee of Adjustment or Council in accordance with the provisions of the <u>Planning Act</u> based on the following considerations:

- a) There are compelling and supportable reasons and justification to warrant an extension or enlargement of the use;
- b) The change in use is similar to the existing non-conforming use or is more compatible with neighbouring uses than the existing non-conforming use;
- c) The proposed extension or enlargement will not unduly aggravate the situation created by the existence of the use particularly in regard to neighbouring uses, the applicable policies of this Plan and the requirements of the Zoning By-law;
- d) The proposed extension or enlargement is in appropriate proportion to the size of the non-conforming use as it existed on the date of passing of the Zoning By-law;
- e) The characteristics of the non-conforming use and the proposed extension or enlargement with regard to noise, vibration, fumes, smoke, dust, odour, lighting, traffic generation or any other site features shall not add significantly to the incompatibility of the use with the surrounding area;
- f) Neighbouring uses shall be protected, where deemed necessary, by landscaping; buffering or screening; appropriate setbacks for buildings and structures; devices and measures to reduce nuisances; and by regulations for alleviating adverse impacts caused by outside storage, lighting, signs and other similar devices. Such provisions and regulations shall be applied as conditions to the proposed extension or enlargement and may also be extended to the established use in order to improve its compatibility with the surrounding area;
- g) Traffic and parking conditions in the vicinity shall not be adversely affected. Traffic hazards shall be kept to a minimum by the appropriate design of ingress and egress points to and from the site. Additional traffic safety measures may be required where warranted, including improvements to sight conditions especially in proximity to traffic intersections;
- h) Adequate provisions shall be made for parking and loading facilities where deemed necessary or desirable;
- i) Existing or proposed services and utilities shall be adequate or be made adequate.

The Committee of Adjustment or Council shall r non-conforming use under any circumstances.

Proposed Language

Recommended Policy Changes Township of Malahide Official Plan

The Committee of Adjustment or Council shall not be obligated to grant permission to replace or repair a

Current Policy Language	Rationale for Change	Propose
8.4.3 Committee of Adjustment		Delete Section 8.4.3 Committee of Adjustmen
The Township Council shall appoint a Committee of Adjustment pursuant	-expands upon the reasons or "tests" for granting a	8.4.4 Minor Variances and Permission
to the Planning Act, to deal with minor variances to its Zoning By-law.	minor variance or permission by the Committee of Adjustment under Section 45 of the <u>Planning Act</u> and the ability to impose conditions	The Township shall appoint a Committee of Adjust variances and permissions to the Zoning By-law. accordance with the following:
		a) whether the variance is minor;
		a) whether the general intent and purpose of this
		b) whether the general intent and purpose of the
		 c) whether the variance is desirable for the appr neighbouring lands;
		d) whether compliance with the Zoning By-law undue hardship;
		 e) whether the variance would result in a substa from the enjoyment or use of neighbouring lar
		In granting applications for minor variances or Committee deems it advisable to ensure the intent of being satisfied.

sed Language

ent and replace with the following:

djustment pursuant to the <u>Planning Act</u> to consider minor aw. Applications shall be evaluated by the Committee in

- this Plan and the County Plan is maintained;
- the Zoning By-law are maintained;
- ppropriate use and development of the subject lands and

aw would be unreasonable, undesirable or would impose

ostantial detriment, hazard or nuisance that would detract lands.

or permissions, conditions may be imposed where the ent of the above-noted criteria are satisfied or are capable

Current Policy Language	Rationale for Change	Propose
8.5 Amendments, Notice Requirements, Public Participation and Appeals	 -simplifies and consolidates 4 sections of the Plan into 2 sections. Notification and circulation requirements will be in accordance with the <u>Planning</u> <u>Act</u> and regulations thereto. The value of including specific timelines is not apparent insofar as these may be subject to change at any time -a list of supporting documentation is included to provide proponents with the information required to submit a complete application 	Delete Section 8.5 and replace with the follow 8.5 Amendments and Public Consultation 8.5.1 Amendments Amendments to this Plan shall be considered in conditions within, or affecting, the Township; char government which may have a bearing on existing direct response to applications advanced by land Where a person or public body requests an amer information and supporting documentation that it over and above what is required by the <u>Planning /</u> Without limiting the generality of the foregoing, s following: Topographic Survey Servicing Report Hydrogeological Report Land Use Compatibility Geotechnical Report Environmental Impact Study (E.I.S.) Traffic Impact Study Conceptual Stormwater Management Plan Tree Survey and Preservation Plan Archeological Assessment Natural Heritage Assessment Natural Hazards Noise Analysis Vibration Analysis Odours, Dust and Nuisance Impacts Cultural Heritage Impact Record of Site Conditions (RSC) Planning Justification Report
		8.5.2 Public Consultation The Township shall comply with the minimum noti <u>Act</u> for informing the public of matters requiring a or concern is apparent, the Township may undert and opportunities for engagement, to inform the p to planning-related information and to convene no meetings where considered appropriate.

Recommended Policy Changes

Township of Malahide Official Plan

sed Language

lowing:

d in response to changing or evolving circumstances and hanges in policy, legislation and guidelines of other levels of ting uses or the future development of the Township and in undowners and developers.

nendment to the Plan, the Township may require additional t it considers necessary to make a decision on the request <u>ag Act</u> and regulations thereto.

, supporting documentation may include any or all of the

an

notification and circulation requirements of the <u>Planning</u> g approval under the Act. Where significant public interest ertake additional measures to increase public awareness e public of emerging planning issues, to facilitate access non-statutory public open houses, forums and 'town-hall'

Current Policy Language	Rationale for Change	Propos
		8.5.3 Pre-Consultation Prior to filing applications for an Official Plan and/condominium, consent, or minor variance or perm meeting with the Township to review the applicati Township may pass a by-law requiring applicants Planning Act.
8.6 Plans of Subdivision/Condominium	-recognizes the deeming provision of the Planning Act [Section 50(4)]	Create the following new subsections:8.6.2 Deeming By-lawsThe Township may deem plans of subdivision (oplans of subdivision within the meaning of the Plabe in conformity with this Plan or where such planarea than required by the Zoning By-law and wkeeping with neighbouring uses.
	-recognizes the part lot control provisions of the Planning Act and the ability of Council to pass a part lot control by-law [Section 50(5)(7)]	8.6.3 Part Lot Control Where lands comprise part of a registered plan o <u>Planning Act</u> , adopt a part lot control by-law to conditions appropriate to the creation and develo

sed Language

nd/or Zoning By-law amendment, plan of subdivision or ermission, the proponent shall arrange a pre-consultation cation and identify any additional information required. The nts to consult with the Municipality in accordance with the

(or parts thereof) more than eight years of age not to be <u>Planning Act</u> where development of such plans would not lans comprise lots having substantially less frontage and/or d where development would be detrimental to and not in

n of subdivision, the Township may, in accordance with the to create new lots where it can be demonstrated that any elopment of such lots are capable of being implemented.

Current Policy Language	Rationale for Change	Propose
8.15 Temporary Use By-laws		Delete Section 8.15 and replace with the follo
 3.15.1 Policies 3.15.1.1 The Township Council may, from time to time, pass Temporary Use By-laws in accordance with the Planning Act, and the applicable policies of this Plan. 3.15.1.2 Temporary Use By-laws may be passed to allow land, buildings and structures to be zoned for temporary uses for renewable periods of up to three years. These by-laws may also be extended indefinitely, at the discretion of Council, providing that each extension is effected by an appropriately approved by-law pursuant to the Planning Act. Upon the expiration of the time period(s) authorized by the by-law, the uses, buildings and structures that were permitted under the by-law cannot be continued as legally non-conforming uses, buildings and structures. 8.15.1.3 Temporary Use By-laws may be passed for temporary periods the length of which shall be determined by Township council, but not to exceed three years, to allow the establishment of: a) A mobile home for temporary residential accommodation pending the completion of a permanent dwelling; b) A mobile home or travel trailer to be used as a site office, or for accommodation for a caretaker or watchman during a large construction project. 8.15.1.4 In evaluating a proposal for a Temporary Use By-law, Council will consider the following evaluation criteria: a) That the proposed unit is temporary in nature and will not be difficult to terminate when the authorizing by-law expires; b) That the proposed unit is not incompatible with adjacent land uses; c) That parking required by the proposed unit will be provided onsite; and d) That the proposed unit will be located as close to the existing dwellings or dwelling as possible and so that it does not directly 	 -the current Official Plan policies limit temporary use by-laws to those which permit either mobile homes or travel trailers; -under the <u>Planning Act</u> [Section 39(1)], temporary use by-laws may be passed for any purpose which is otherwise prohibited by the Zoning By-law, -considered appropriate to pass temporary use by- laws for all uses (subject to the recommended criteria, not just confining them to certain residential uses. 	 8.15 Temporary Use By-laws The temporary use of land, buildings and structure periods of up to three years, through a temporary Act. Such uses may be permitted in all land use of 'Natural Heritage' without an amendment to this P affected and specify the duration of time for white expiration of the time period(s) authorized by the permitted under the by-law cannot be continued as For applications to permit the temporary use of circumstances and criteria: a) proposed buildings and structures and change b) existence of adequate and approved services c) satisfactory and approved vehicular access to maintenance to permit year round access; d) compatibility with adjacent and surrounding ute effect on possible and probable future uses in f) land use and constraints as set out in this Plang g) satisfactory assurances that the land will be restructures removed (where deemed approprilaw or upon the lapsing of any extension period h) where a mobile home is permitted for temporary permanent dwelling, or where a travel trailer will be restructured.
front on a public road allowance. 8.16 Site Plan Control		Create the following new subsections: 8.16.1.3 The Township shall, as a condition of s regard for accessibility for persons with disa

sed Language

llowing:

tures may be authorized by the Township, for renewable rary use by-law adopted in accordance with the <u>Planning</u> be designations with the exception of lands designated as s Plan. The temporary use by-law shall reference the area which the use will be permitted by the by-law. Upon the the by-law, the uses, buildings and structures that were d as legally non-conforming uses, buildings and structures. of land, the Township shall have regard to the following

anges to the lands affected;

- ces where required;
- ss to a public road of reasonable construction and
- ig uses;
- s in the immediate area;
- Plan;
- be returned to its previous state and all buildings and opriate) upon the lapsing of the period stipulated in the byeriod that may be granted.
- orary residential accommodation pending completion of a er is permitted for use as a site office, or for
- nan during a construction project, satisfactory assurances e removed upon completion of construction.

f site plan approval, require the design of facilities having sabilities in accordance with the Planning Act.

APPENDIX: B

Recommended Mapping Changes Township of Malahide Official Plan Review



1 Village Settlement Areas

Village of Springfield

Current Area:

166.1 ha

Vacant Lands:

11 existing lots, and 75.6 ha of greenfield lands

Recommended Areas for Expansion:

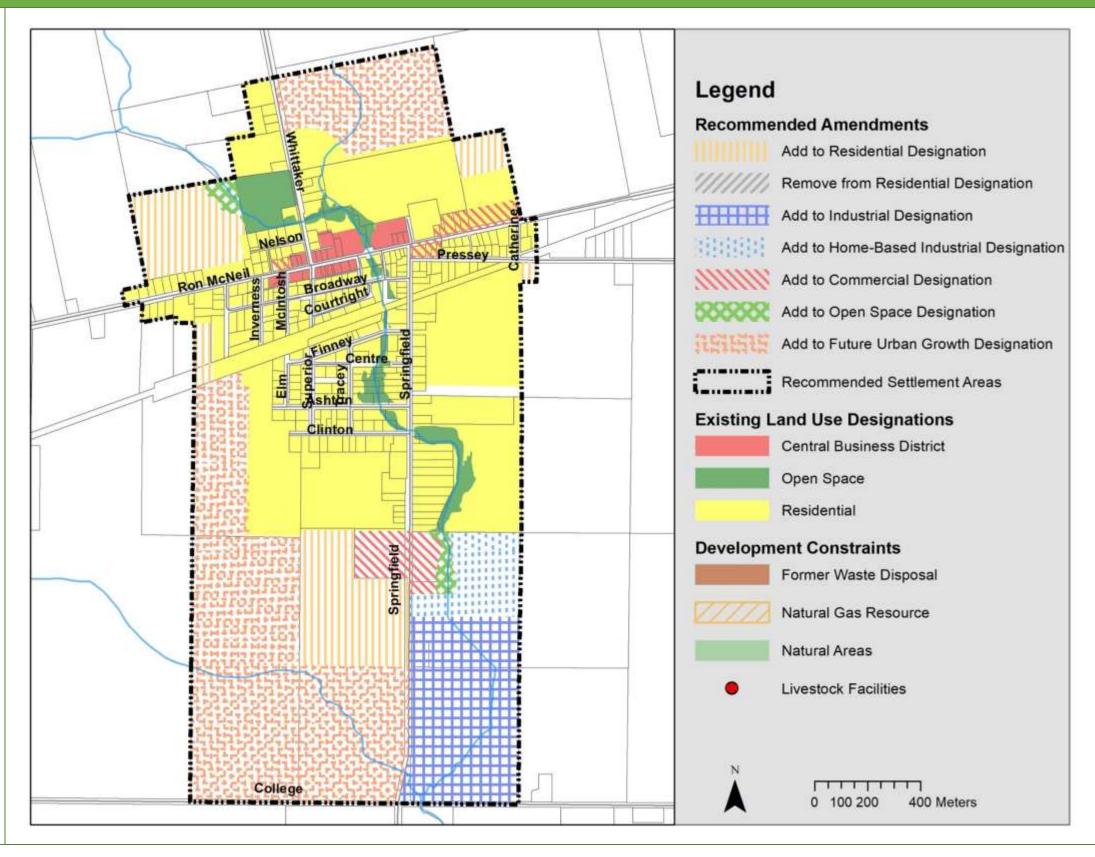
Residential:	35.5 ha
Central Business District:	6.2 ha
Industrial:	29.8 ha
Home Based Industrial:	9.6 ha
Future Urban Growth:	93.8 ha

Recommended Areas for Removal:

Minor adjustments, TBD

Recommended Area:

342.2 ha



Recommended Mapping Changes Township of Malahide Official Plan

1 Village Settlement Areas

1.1 Village of Port Bruce

Current Area:

191.2 ha

Recommended Areas for Residential Expansion:

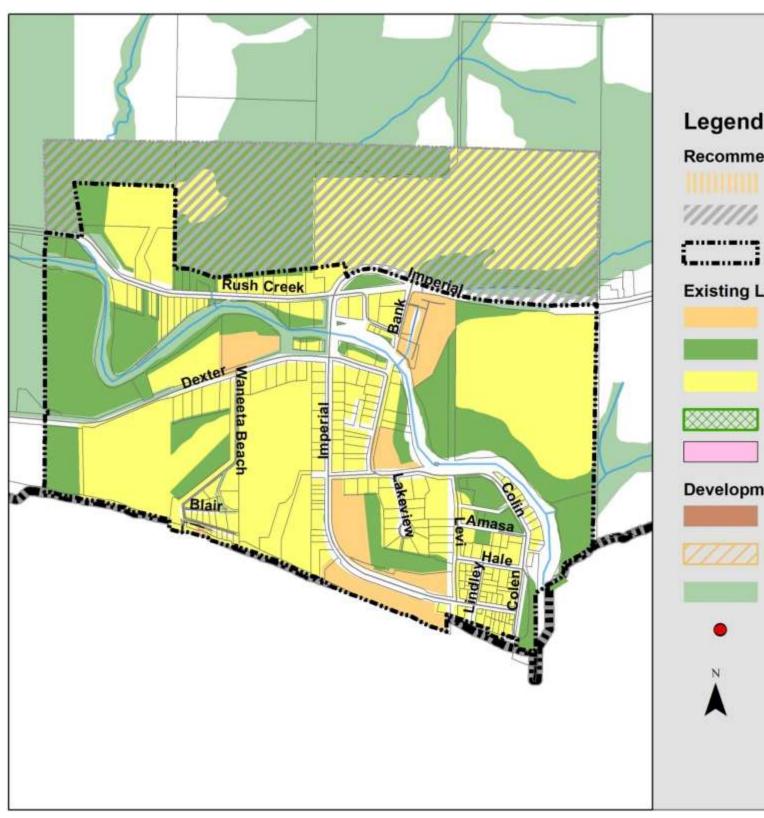
n/a

Recommended Areas for Removal:

53.9 ha

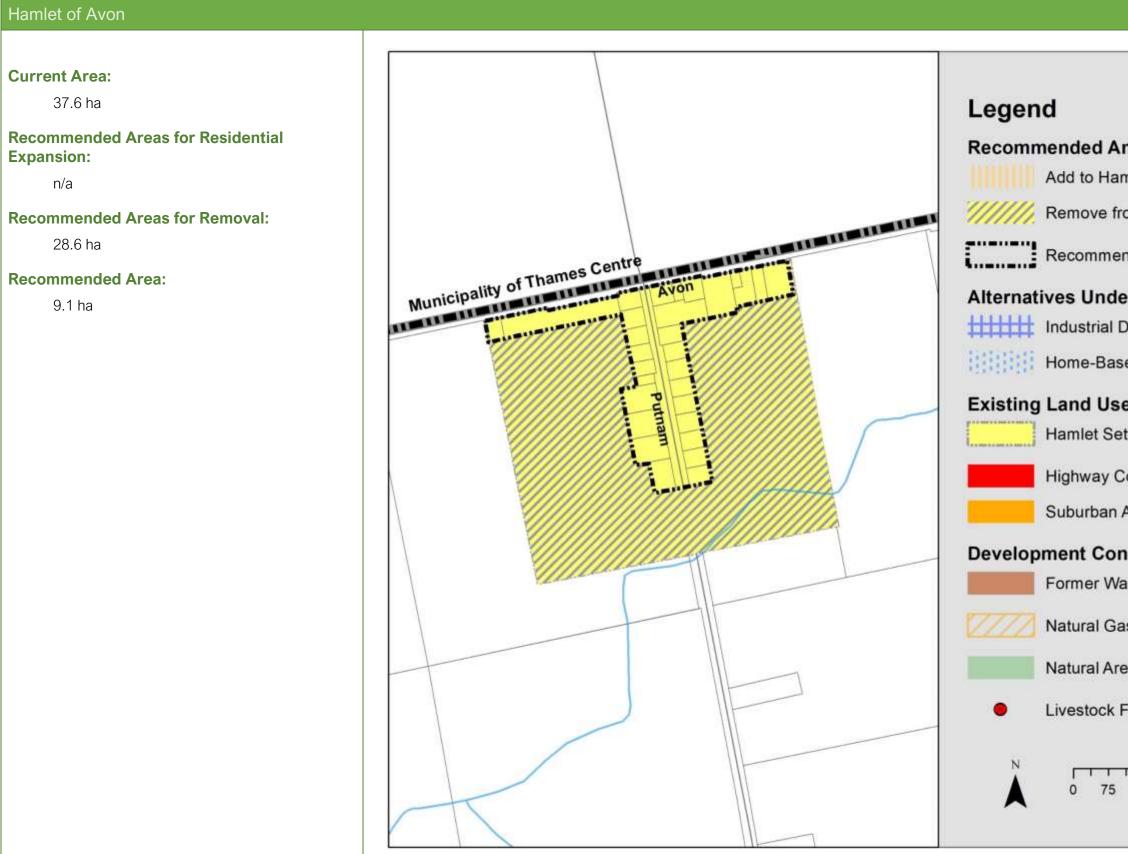
Recommended Area:

137.3 ha



Recommended Mapping Changes Township of Malahide Official Plan

enu	
mme	nded Amendments
	Add to Settlement Area (Residential
11)	Remove from Settlement Area
]	Recommended Settlement Areas
ing L	and Use Designations
	Lakeshore Recreation
-	Open Space
	Recreational Residential
	Conservation Lands
	Specific Policy Areas
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	Former Waste Disposal
\overline{Z}	Natural Gas Resource
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ю	Livestock Facilities
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Recommended Mapping Changes

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Current Area:

20.9 ha

Recommended Areas for Residential Expansion:

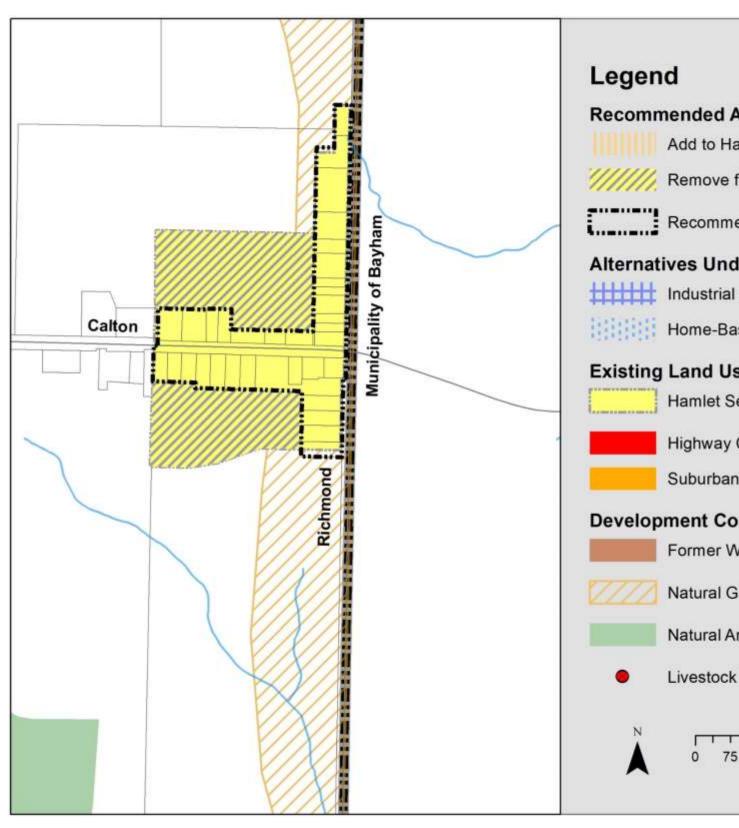
n/a

Recommended Areas for Removal:

11.2 ha

Recommended Area:

10.1 ha



Recommended Mapping Changes

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1.2 Hamlet of Copenhagen

Current Area:

94.1 ha

Recommended Areas for Residential Expansion:

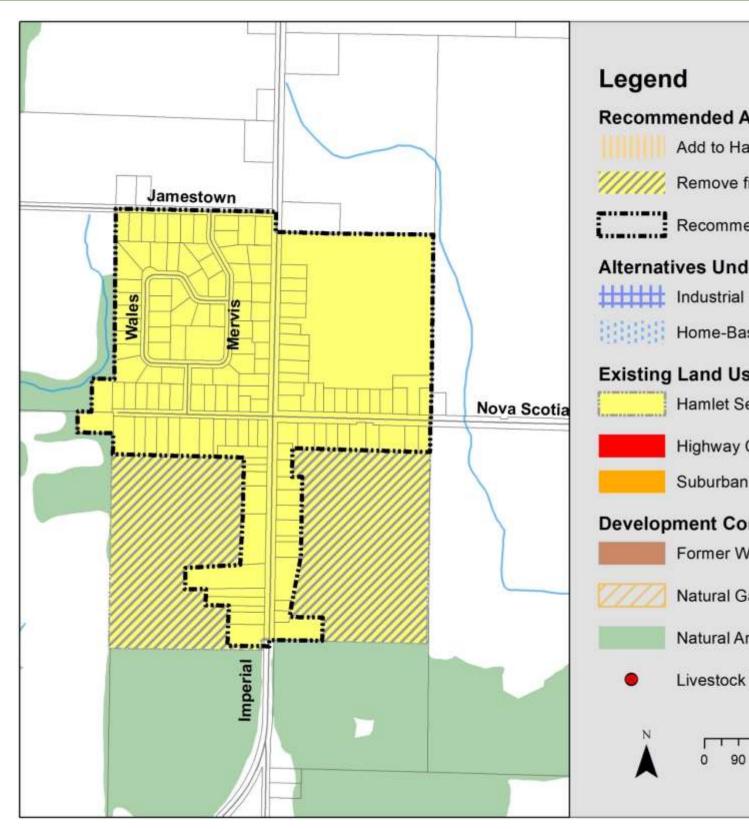
n/a

Recommended Areas for Removal:

32.8 ha

Recommended Area:

61.4 ha



Recommended Mapping Changes

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	Page 6 of 18

Hamlet of Kingsmill Corners

Current Area:

30.0 ha

Recommended Areas for Residential Expansion:

n/a

Recommended Areas to Consider for Industrial-Residential Park:

6.8 ha

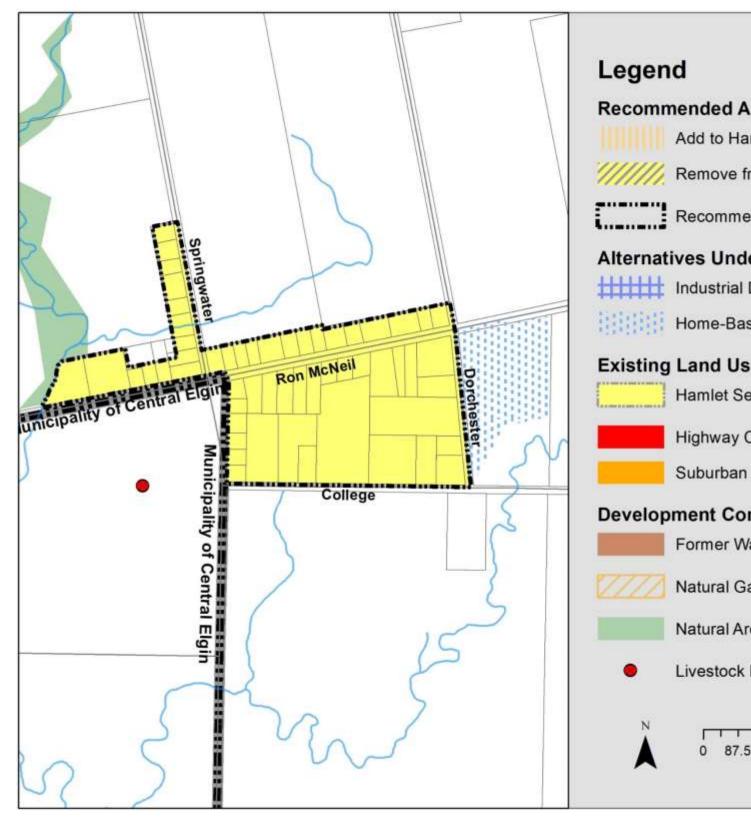
Recommended Areas for Removal:

n/a

Recommended Area:

30.0 ha

Note: the Home-Based Industrial Park is one of three locations recommended for consideration and further discussion. It has not shown as part of the Recommended Settlement Area as a final decision on the location and size of such a designation will only be made following further consultation with Council, Staff, and the public.



Recommended Mapping Changes

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Hamlet of Luton

Current Area:

80.5 ha

Recommended Areas for Residential Expansion:

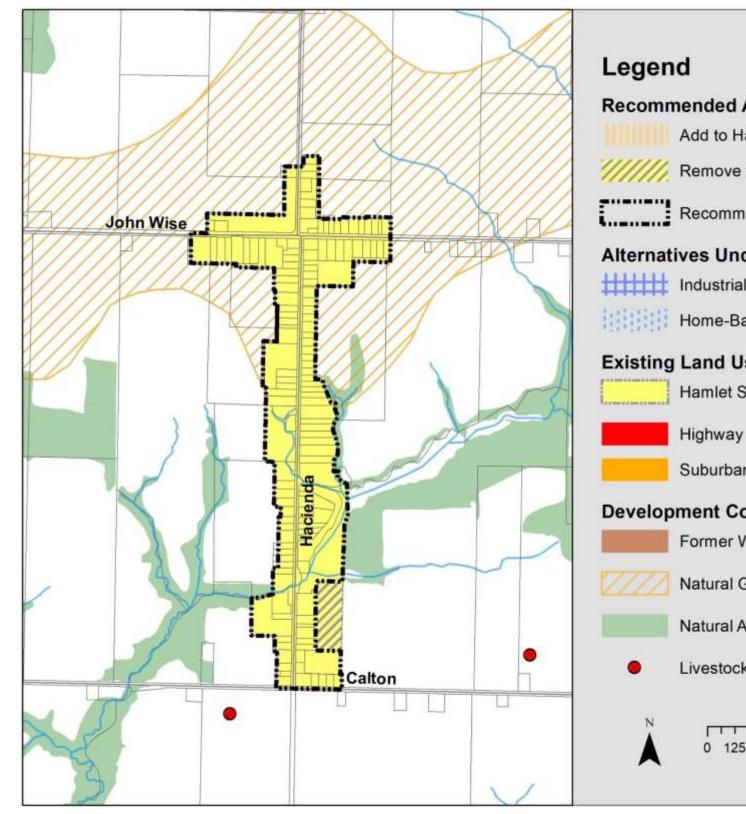
n/a

Recommended Areas for Removal:

3.7 ha

Recommended Area:

76.8 ha



Recommended Mapping Changes

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Hamlet of Lyons

Current Area:

59.0 ha

Recommended Areas for Residential Expansion:

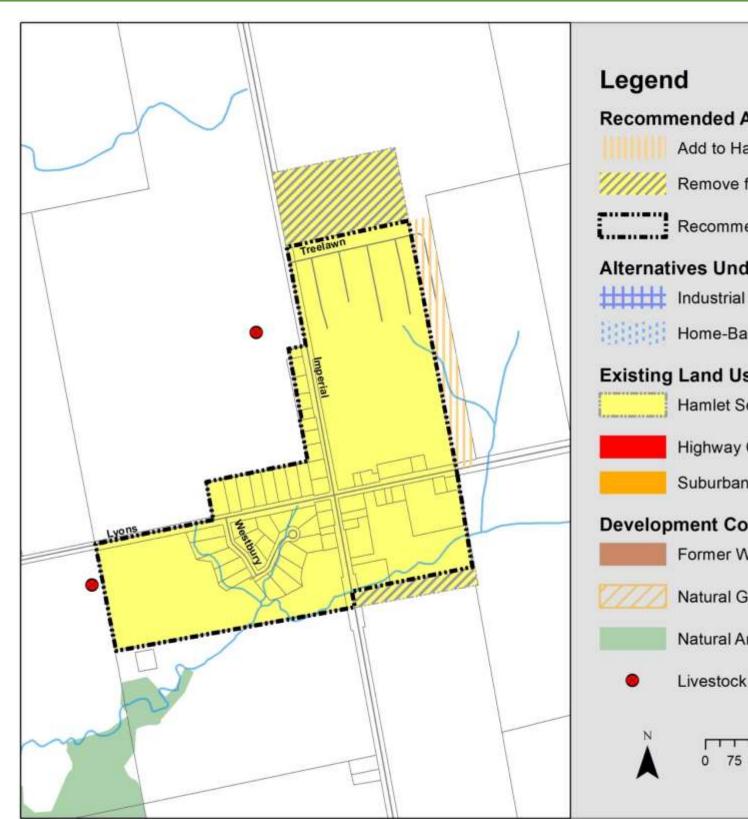
n/a (approximately 3.6 ha to be added to due to minor adjustments to the boundary to reflect current conditions and parcel fabric)

Recommended Areas for Removal:

7.6 ha

Recommended Area:

51.4 ha



Recommended Mapping Changes

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Hamlet of Mount Salem

Current Area:

81.3 ha

Recommended Areas for Residential Expansion:

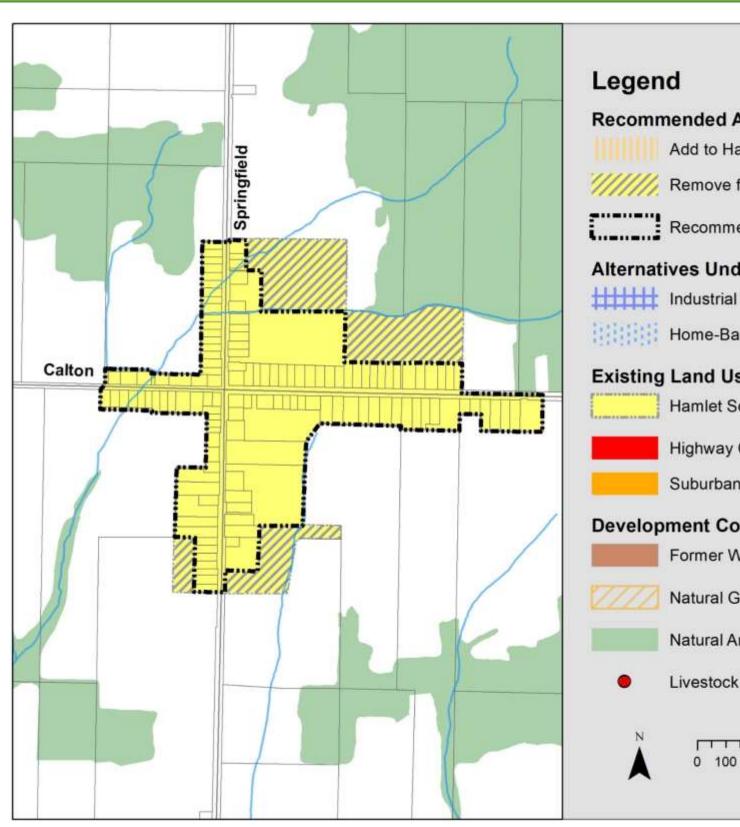
n/a

Recommended Areas for Removal:

20.9 ha

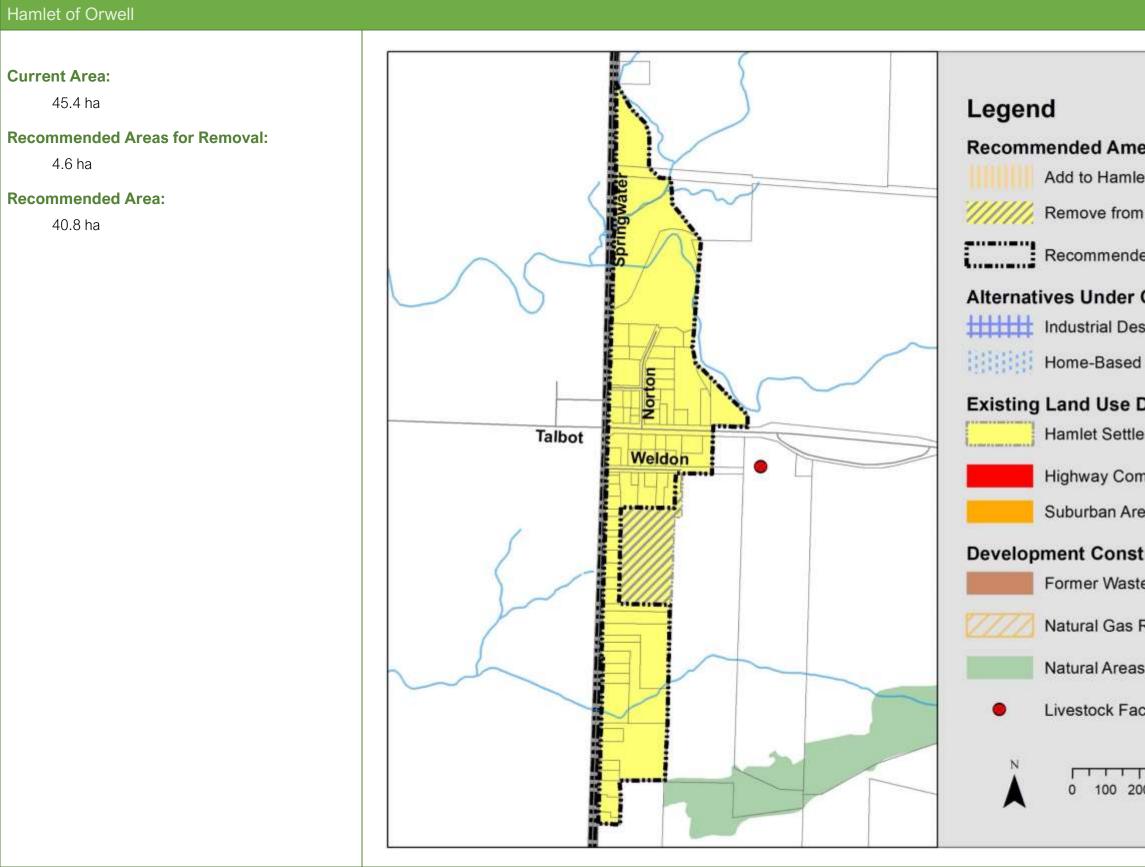
Recommended Area:

60.4 ha



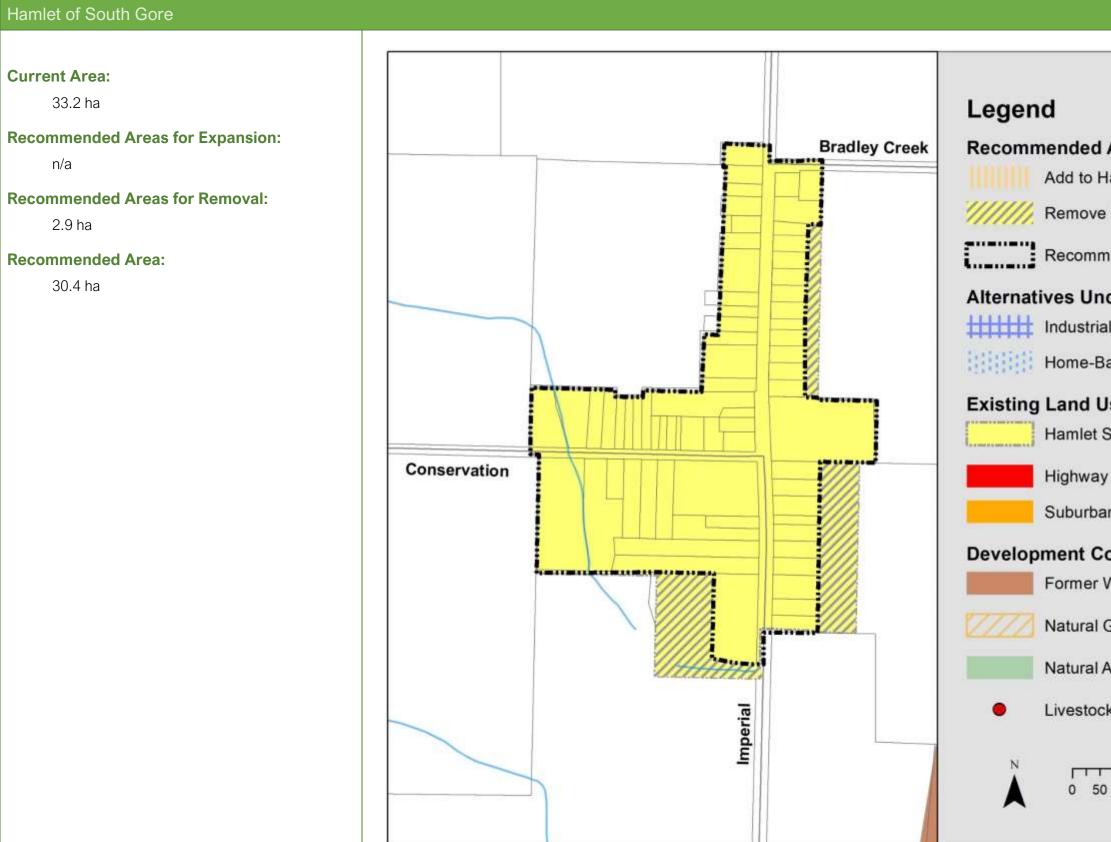
Recommended Mapping Changes

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Recommended Mapping Changes

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Recommended Mapping Changes

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Hamlet of Summers Corners

Current Area:

48.1 ha

Recommended Areas for Expansion:

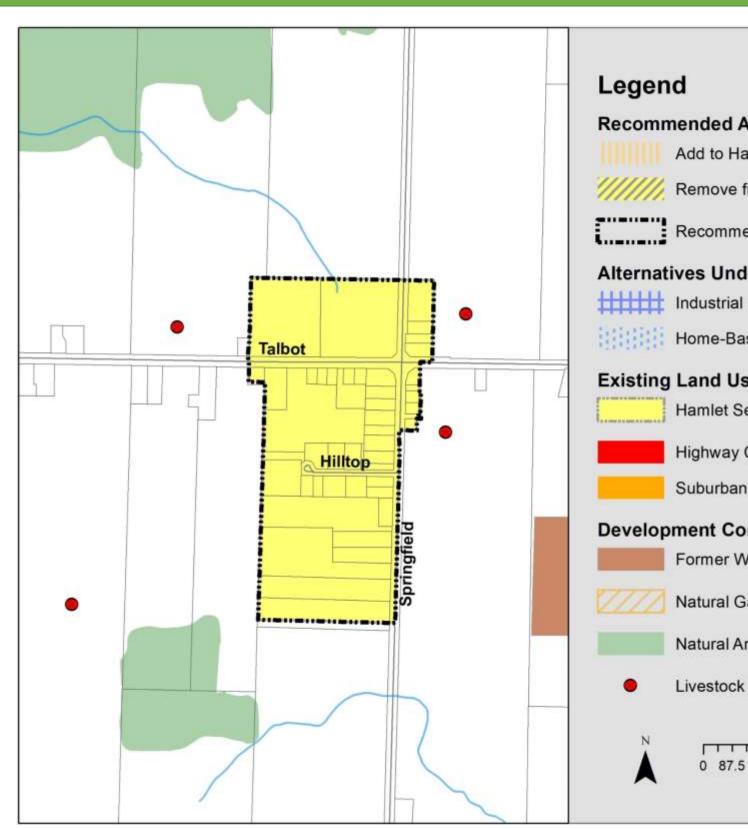
n/a

Recommended Areas for Removal:

n/a

Recommended Area:

48.1



Recommended Mapping Changes

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al Designation	
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Gas Resource	
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k Facilities	
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3 Suburban Settlement Areas

Aylmer North Suburban Area

Current Area:

No current "Settlement Area Boundary"

Recommended Areas for Expansion:

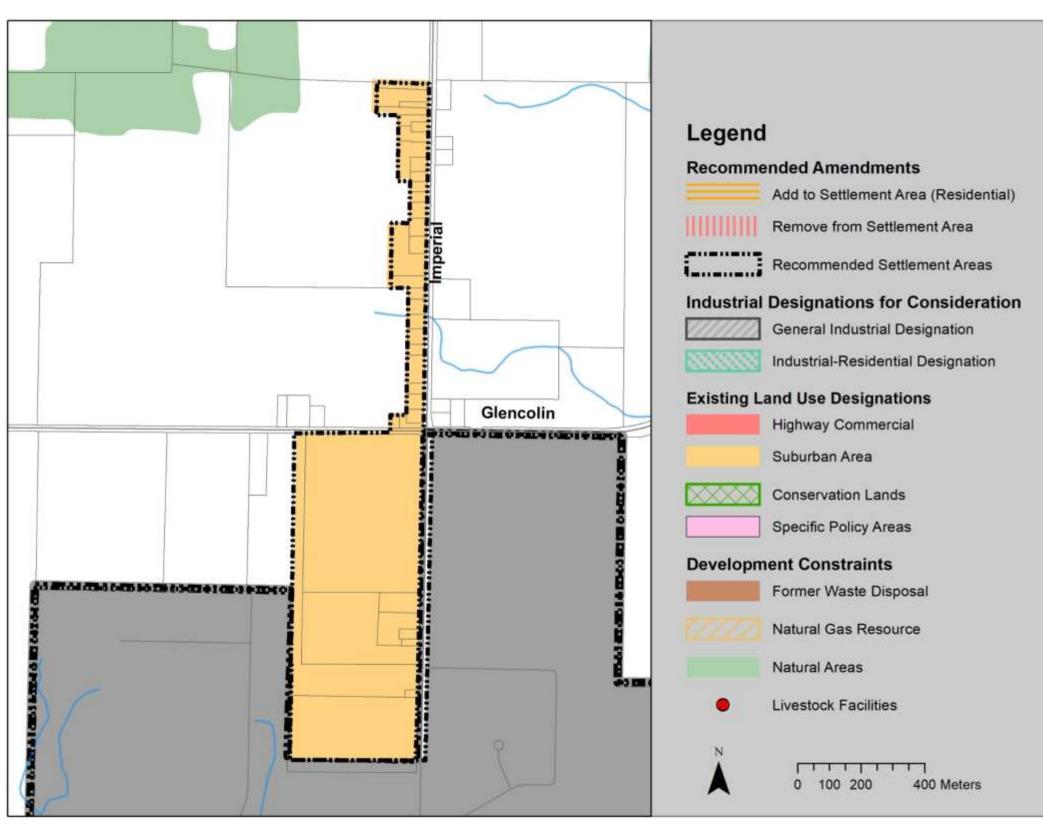
n/a

Recommended Areas for Removal:

n/a

Recommended Area:

51.0 ha



Recommended Mapping Changes

3 Suburban Settlement Areas

Aylmer East Suburban Area

Current Area:

No current "Settlement Area Boundary"

Recommended Areas for Expansion:

n/a

Recommended Areas to Consider for Industrial-Residential Park:

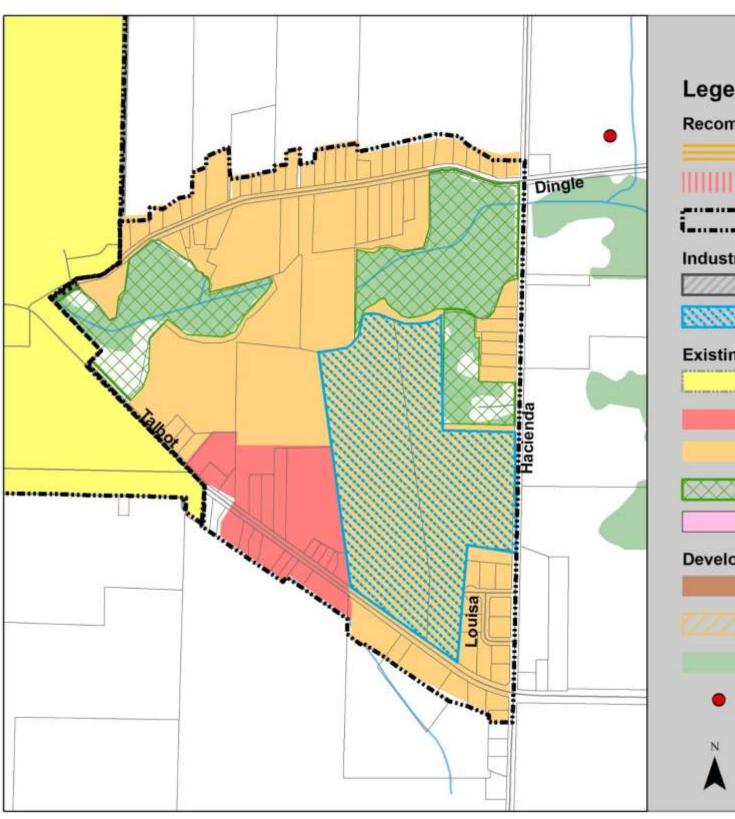
26.0 ha

Recommended Areas for Removal: n/a

Recommended Area:

109.5 ha

Note: the Home-Based Industrial Park is one of three locations recommended for consideration and further discussion. A final decision on the location and size of such a designation will only be made following further consultation with Council, Staff, and the public.



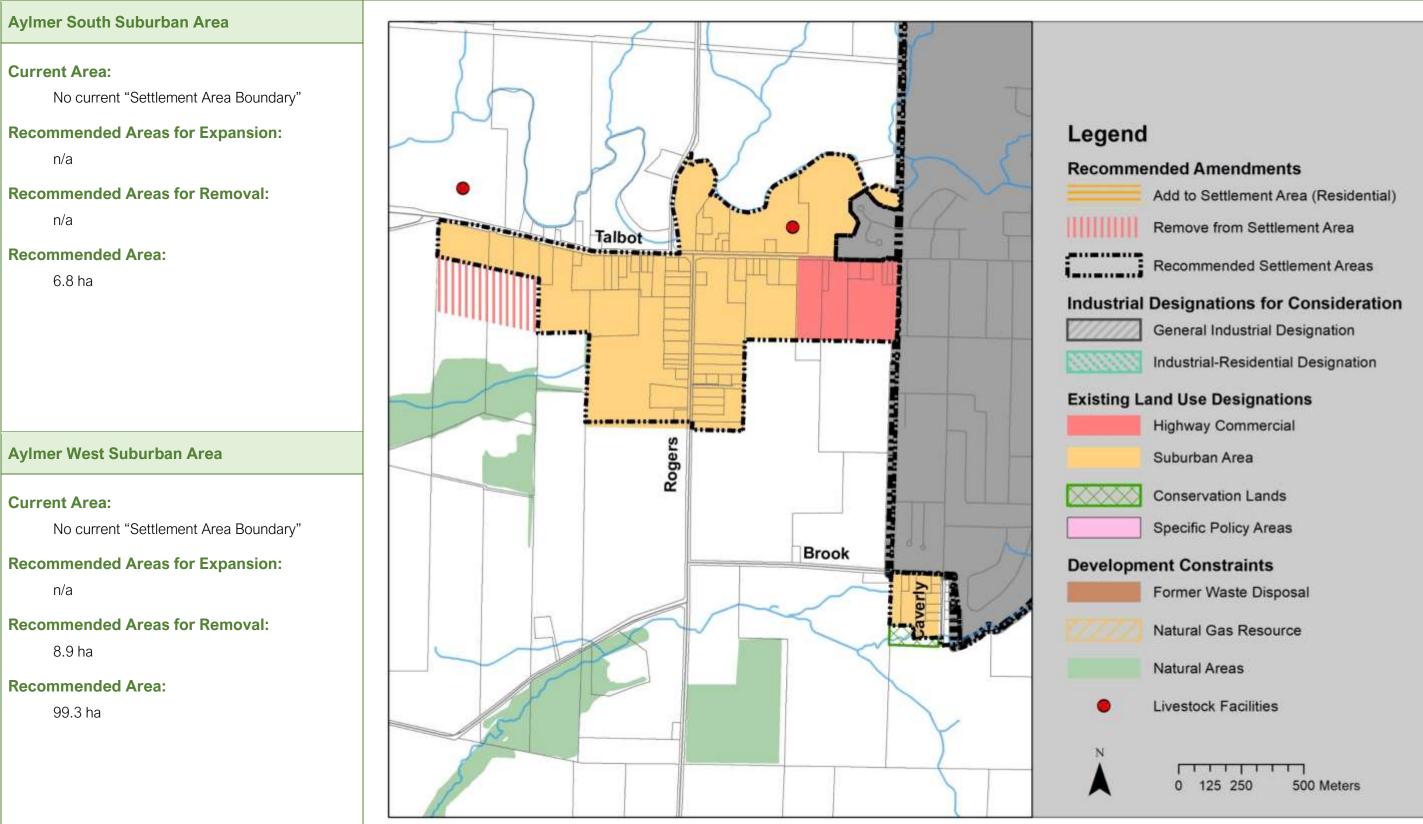
Recommended Mapping Changes

nded Amendments
Add to Settlement Area (Residential)
Remove from Settlement Area
Recommended Settlement Areas
Designations for Consideration
General Industrial Designation
Home-Based Industrial Park
and Use Designations
Hamlet Settlement Areas
Highway Commercial
Suburban Area
Conservation Lands
Specific Policy Areas
ent Constraints
Former Waste Disposal
Natural Gas Resource
Natural Areas
Livestock Facilities

3 Suburban Settlement Areas

Recommended Mapping Changes

Aylmer South & West Suburban Areas



4 Industrial Areas – General Industrial

Recommended Areas to Consider for Industrial Designation

5 Areas are Recommended for Consideration:

- No decision on a preferred location or size has been made.
- All of the selected location are located on or near exiting municipal sanitary services
- All locations are located on the possible route • for municipal water services

Recommended Location:

Site E) 21.9 ha

Site is constrained by a drain which crosses it and limits the size of potential industrial uses, has available sanitary services, on the route of possible municipal water services.

Alternative Sites:

Site A) 15.8 ha

Located adjacent to existing industrial park, potential to expand in the future, would require small extension to municipal water and sanitary services.

Other Candidate Sites:

Site B) 62.6 ha

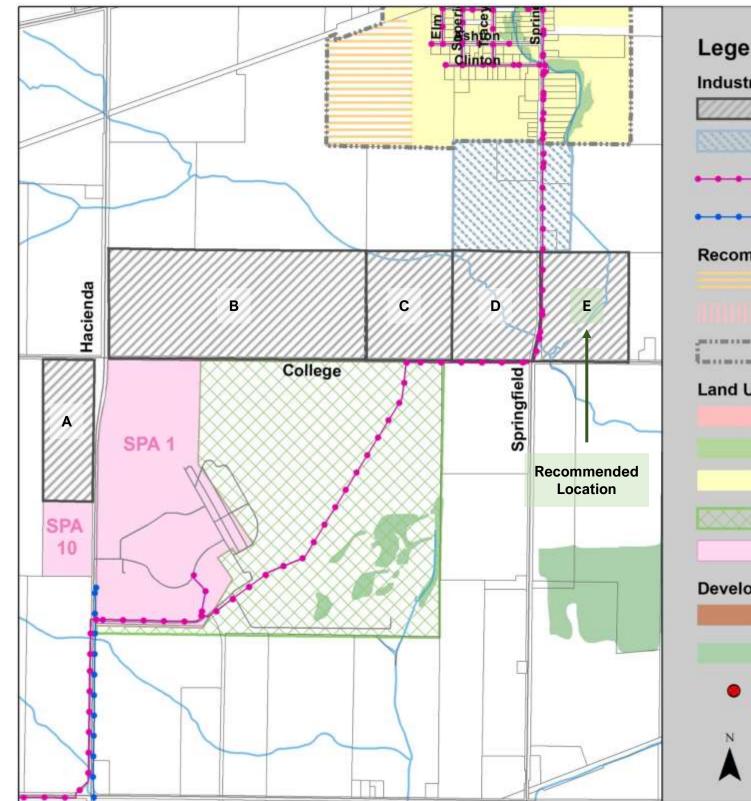
Large site with lots of potential for future expansion, would require a small extension to sanitary services, on the possible route for the extension of municipal water services.

Site C) 21.4 ha

Smaller site with an existing farm dwelling, and drain limiting future expansion to the north, has available sanitary services, on the route of possible municipal water services.

Site D) 21.2 ha

Site is constrained by a drain which crosses it and limits the size of potential industrial uses, has available sanitary services, on the route of possible municipal water services.



Recommended Mapping Changes

end	
arrial	Designations for Consideration Industrial Designation
222	Home-Based Industrial Park
6.63	Home-Dased industrial Fark
	Sanitary Sewers
+	Watermains
mme	ended Amendments
	Add to Settlement Area (Residential)
	Remove from Settlement Area
	Recommended Settlement Areas
Use Designations	
	Central Business District
	Open Space
	Residential
XX	Conservation Lands
	Specific Policy Areas
lopn	nent Constraints
	Former Waste Disposal
	Natural Areas
	Livestock Facilities
,	0 125 250 500 Meters

5 Industrial Areas – Home-Based Industrial Park

Option A) South of Springfield – Recommended Location

Possible Area:

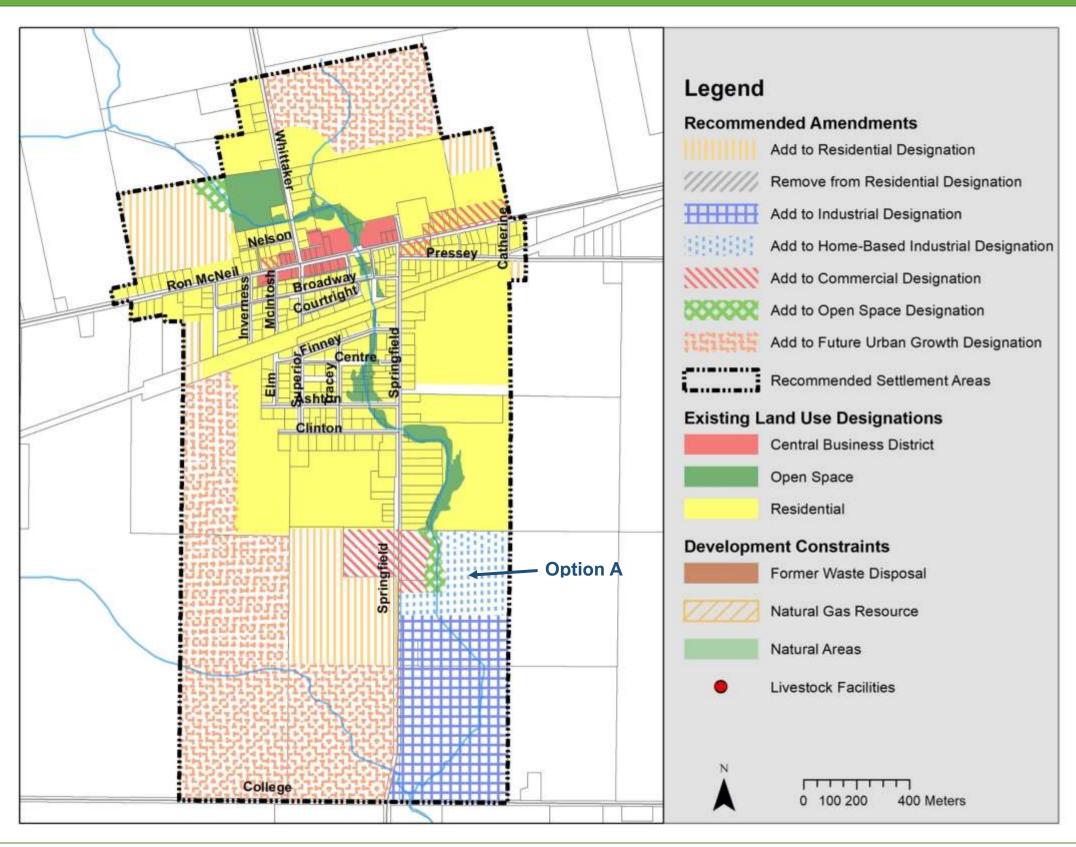
Up to 13.3 ha

Adjacent Land Uses:

North: existing residential East: agricultural uses South: trucking service business, agricultural field crops West: agricultural field crops

Services:

Sanitary: municipal sanitary sewer Water: possible extension of municipal water services



Recommended Mapping Changes